

**FINAL STUDY REPORT
BIOLOGICAL AND ENGINEERING STUDIES OF
AMERICAN EEL
RSP 3.3**

CONOWINGO HYDROELECTRIC PROJECT

FERC PROJECT NUMBER 405



Prepared for:



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August 2012

EXECUTIVE SUMMARY

Exelon Generation Company, LLC (Exelon) has initiated with the Federal Energy Regulatory Commission (FERC) the process of relicensing the 573-megawatt (MW) Conowingo Hydroelectric Project (Project). The current license for the Conowingo Project was issued on August 14, 1980 and expires on September 1, 2014. FERC issued the final study plan determination for the Conowingo Project on February 4, 2010, approving the revised study plan with certain modifications.

The final study plan determination required Exelon to conduct Biological and Engineering Studies of American Eel, which is the subject of this report. The objectives of this study are as follows: (1) summarize available scientific and commercial information regarding the American eel; (2) identify suspected factors affecting American eel abundance; (3) describe the spatial distribution and size characteristics of American eels in the Conowingo tailrace; (4) examine the engineering feasibility and costs of upstream and downstream passage options, including consideration of potential fallback of eels after exiting an upstream passage device; (5) examine the potential impact of upstream and downstream passage of American eels on the Susquehanna River; (6) assess the cumulative impacts to the biodiversity of the Susquehanna River ecosystem of upstream and downstream passage of American eel; and (7) if deemed beneficial to American eel abundance, identify potential locations for an upstream passage facility.

The 2010 and 2011 results for Objective 3, listed above, were presented separately in reports titled Conowingo RSP 3.3 Eel Sampling below Conowingo Dam (Normandeau and Gomez and Sullivan 2012a, b). The other six objectives and the results of a workshop on downstream passage that was held on October 25 and 26, 2011 are addressed in this report. These reports address all aspects of the final study plan.

The American eel is a catadromous fish species whose range extends from Greenland and Iceland south to Venezuela. All American eels migrate to the Sargasso Sea to spawn. The Sargasso Sea is located in the south central portion of the North Atlantic Ocean, approximately 1,400 km east of Florida. During the maturation phase, the species utilizes a combination of freshwater, estuarine, and coastal ocean waters over a period of 4 to 24+ years coast-wide and 6 to 16 years specifically in the Chesapeake Bay region (DOI 2007). The species is panmictic and, as such, is composed of a well mixed single breeding population where the juveniles do not necessarily return to natal streams (Wirth and Bernatchez 2003). Eels' eggs and larvae (leptocephali) are dispersed across their entire range by ocean currents. Once the leptocephali reach the continental shelf, they metamorphose into glass eels. The glass eels actively

migrate toward land and develop pigmentation in brackish or freshwater and are termed elvers. When elvers reach approximately age 2, they are termed yellow eels, which is their primary growth stage. Sexual differentiation occurs during the yellow eel phase. As the eels sexually mature they take on a silver pigmentation (silver eels) and begin their journey back to the Sargasso Sea to spawn.

Due to their migratory behavior, eels provide an ecologic link between the marine and freshwater environments. For example, American eels serve as hosts to the larval stage (known as glochidia) of freshwater mussels, allowing for the dispersion of mussels to upstream areas. As predators of fish and invertebrates primarily, eels also tie up and remove nutrients from their prey in growth and production. Some of this freshwater/estuarine accumulated biomass is returned to the Sargasso Sea when the eels spawn and die.

In February 2007, the US Department of Interior (DOI) issued its finding on a petition to list the American eel as threatened or endangered (DOI 2007). Based on trends of glass eel abundance indices, the DOI found that the overall eel population is stable. In its findings, the DOI also stated that indices of yellow eel abundance were good indicators of local or regional conditions. Yellow eel abundance in the Chesapeake Bay, one of the largest American eel fisheries in the United States, experienced a significant decline (50 percent) over the period 1994 to 2004 (DOI 2007)¹.

At a local level, there are no abundance indices available for the Susquehanna River. The Maryland Biological Stream Survey has compiled eel data in several Chesapeake Bay tributaries, including Deer and Octoraro Creeks, which are tributaries to the Susquehanna with confluences downstream of Conowingo Dam. An analysis of these data (EPRI 2011) indicates that the densities in Deer Creek (0.292-0.357 eels/m²) and Octoraro Creek (0.347 eels/m²) were in the middle to lower end of the density estimate range for all Chesapeake Bay tributaries analyzed (total range 0.253-0.975 eels/m²).

There are a variety of factors that have been postulated as affecting American eel abundance. These factors include a) changes in ocean currents and the corresponding change in the dispersal of leptocephali; b) commercial fishing; c) increased predation due to increased densities downstream of barriers; d) increased parasitic vulnerability, particularly to the non-indigenous nematode *Anguillicola crassus*; e) loss of freshwater habitat; f) contamination and g) turbine mortality.

¹ On September 28, 2011, DOI issued its 90-day finding on a petition to list American eel filed in 2010 from the Council for Endangered Species Act Reliability. In the finding, DOI found that a 12-month status review was warranted, with the review currently ongoing.

The interaction and synergistic effects of these factors is poorly understood. However, the fact that American eel is a species generalist and will use fresh and estuarine waters, as well as the marine environment, as growth and maturation habitat helps mitigate these potential effects (Jessop et al. 2002, Lamson et al. 2006). Some American eels enter freshwater, while others complete their entire life-cycle in the marine or estuarine environment without ever entering fresh water (DOI 2007).

To better understand how American eel use the area in the immediate vicinity of the Conowingo tailrace, the United States Fish and Wildlife Service (USFWS) initiated a study in 2005. Eels have been sampled by the USFWS with ramps using Enkamat® substrate and pots near Conowingo’s West Fish Lift (WFL) from 2005 to the present. In 2010, Exelon initiated eel sampling with ramps and pots in the spillway region of the project. For the 2010 Exelon sampling, one sampling ramp was placed adjacent to the dividing wall between the tailrace and East Fish Lift (EFL spillway ramp 2010) while the other ramp was placed on the east abutment end of the spillway at Spillbay 50 (spillbay 50 ramp 2010), both ramps used Enkamat® substrate. For the 2011 Exelon sampling, the ramps were placed in similar areas with the exception that tandem ramps were installed at each location with Enkamat® and AkwaDrain™ substrate fished side-by-side to compare efficacy. Eel pots were fished adjacent to the ramps for both 2010 and 2011. Both gear types are similar in design and deployment to those used by the USFWS. The results of the USFWS and Exelon sampling are presented on Table ES-1. The Enkamat® substrate used on the ramps is reportedly size-selective for eels less than 260 mm (Solomon and Beach 2004b), and neither the ramps nor the pots captured eels between 188 and 256 mm.

Table ES-1: Summary of eels collected at Conowingo Dam 2005 – 2010

Year/Source	Eels Caught with Ramps	Eel Length Range (mm)	Eels Caught with Pots	Length Range of Eels Caught in Pots (mm)
2005/USFWS WFL	42	-	78	93-733 (range given for all eels caught)
2006/USFWS WFL	19	-	208	83-735 (range given for all eels caught)
2007/USFWS WFL	3,837	76-169	51	256-734
2008/USFWS WFL	44,006 (824 on east side)	90-176	38 (25 recaptures)	321-770
2009/USFWS WFL	17,437	92-162	116 (49 recaptures)	318-655
2010/USFWS WFL	24,000	95-195	25 (9 recaptures)	335-696
2010/EXELON/EFL SPILLBAY RAMP 2010	8	103-148	1	525
2010/EXELON/SPILLBAY 50 RAMP 2010	158	92-154	91	115-650

Year/Source	Eels Caught with Ramps	Eel Length Range (mm)	Eels Caught with Pots	Length Range of Eels Caught in Pots (mm)
2011/EXELON/EFL SPILLWAY RAMPS 2011	405/156*	88-182	59	300-689
2011/EXELON/SPILLBAY 50 RAMPS/2011	133/406*	87-188	0	NA
2011/USFWS WFL	85,000	84-225	224 (55 recaptures)	333-659

*: Numbers displayed for eels caught on Enkamat®/AkwaDrain™ substrate.

Exelon conducted night reconnaissance surveys of the spillway plunge pool in 2011 to determine eel congregation areas relative to the ramp entrances. During these surveys, young eels (i.e., elvers and small yellow eels) were only observed in abundance below crest gate #30. Located immediately downstream of crest gate #30 is a plateau of concrete or macadam. Young eels were observed at this location during all three nighttime surveys. Young eels were also observed, (although not in abundance) near seeps, or areas where water trickled over the spillway sill and when water cascaded down bedrocks near these seeps. In these areas where these eels were observed, predatory fish such as channel catfish and striped bass were also observed.

A preliminary review of upstream eel passage facilities on several river systems provided background and information on the potential options for upstream eel passage at Conowingo Dam. At the St. Lawrence-FDR Power Project, with a comparable civil works configuration and operating head to Conowingo Dam, a state-of-the-art eel passage facility was constructed in 2006. It is anticipated that a permanent (fixed) eel passage facility at the Conowingo Project would include similar technologies incorporated in the St. Lawrence-FDR facility. These major features include a ramp with substrate that eels can climb to a holding area. From the holding area, eels would either pass upstream via a pipe containing a continuous flow that eels would swim through to a safe release point upstream of the Project in Conowingo Pond or be transported to selected water bodies above Conowingo Dam.

Based on data collected during studies from 2005 – 2010, eel passage facilities were evaluated at the east and west bank of Conowingo Dam. The west bank of the tailrace near the WFL presents challenges to direct passage because the powerhouse is also on the west side of the dam. In addition to passing eels over the dam, consideration was given to an exit location that will allow continued upstream movement. If the eels exit too close to the powerhouse, downstream currents could cause them to pass back through the turbines.

For this study, conceptual layouts and cost opinions were developed for five potential upstream eel passage alternatives. The alternatives ranged from eel passage facilities of limited length with a trap-and-transport program to full-length eel passage facilities that provide the opportunity for full volitional passage to Conowingo Pond. Table ES-2 presents a summary of the conceptual opinions of probable cost for the alternatives evaluated.

Table ES-2: Summary of Upstream Eel Passage Alternatives

Alternative	Brief Description	Capital Costs (2011 Dollars)	Annual Operations Costs, If Applicable (2011 Dollars)
West Bank - Trap and Transport	Limited length eel ramp with collection facility in existing parking lot.	\$639,000	\$585,000
West Bank - Volitional Passage near West Fish Lift	Full eel ramp with resting pools from tailrace to pond elevation, sited near West Fish Lift superstructure.	\$1,695,000	\$200,000 per year (assumed personnel cost)
West Bank - Volitional Passage near Administration Building	Full eel ramp with resting pools from tailrace to pond elevation, portion buried beneath parking lot daylighting near Administration Building.	\$2,230,000	\$200,000 per year (assumed personnel cost)
East Bank - Trap and Transport	Limited length eel ramp with collection facility in existing access area, below non-overflow section of dam.	\$622,000	\$585,000
East Bank - Volitional Passage	Full eel ramp with resting pools from tailrace below spillbay 50 to pond, cored through top of dam.	\$1,125,000	\$200,000 per year (assumed personnel cost)

In evaluating the impacts of eel passage, an assessment has to consider the expected overall upstream passage efficiency and the expected downstream passage survival. Information available from the eel passage facility on the 82-ft high Moses-Saunders Power dam on the St. Lawrence River was used to estimate expected upstream passage efficiencies at three dams on the lower Susquehanna (Conowingo, Holtwood, and Safe Harbor). The Moses-Saunders Power Dam has an estimated overall upstream passage efficiency (defined as the proportion of tagged eels released in the tailrace that later ascend the passage facility/ladder) of 33 to 39 percent. For the smaller dam at York Haven, overall upstream passage efficiency was estimated to be 36 to 45 percent based on information provided by a researcher with eel-passage experience at smaller dams (D. Desrochers, personal communication).

As would be expected with any volitional passage, a portion of the migrating eels will become residents in the impoundments through which they pass, so that the cumulative passage efficiency from the Conowingo tailrace to the York Haven (1.3 to 2.5 percent) impoundment was estimated as the product of the four dams' upstream passage efficiencies. In contrast to volitional passage, the comparable upstream

passage efficiency of the trap-and-transport approach from Conowingo Dam to upstream of York Haven would be expected to be between 36 and 43 percent. With an expected very low mortality associated with transport, the overall efficiency of transported fish upstream of York Haven (or any reasonable distance of transport) would remain constant between 36 and 43 percent.

Upon maturity, eels transported or volitionally passed upstream on the Susquehanna River would have to migrate downstream and pass through one or more dam's turbines and/or through spillage if it is occurring. Survival estimates for downstream turbine passage is a function of turbine type. Based on the proportion of the types of turbines (*i.e.*, Francis or Kaplan) at each of the lower Susquehanna hydroelectric projects, the Electric Power Research Institute (EPRI) reported estimated silver eel survival at the York Haven, Safe Harbor, Holtwood and Conowingo Dams (EPRI 2011). These estimates were used to estimate cumulative downstream passage efficiencies from each of the four reservoirs.

In October 2011, a workshop was held with the relicensing stakeholders and eel experts to discuss options for the downstream passage of adult eels at hydroelectric projects generally and the Conowingo Project specifically. After discussing a variety of turbine passage, behavioral/guidance, structural, as well as trap and transport options, the group consensus was that trap and transport was the most practical alternative for the lower Susquehanna River. The specifics of the program have not been worked out as of the date of the submission of this report. For costing purposes, Exelon has assumed the program will start in small tributaries (~50 feet wide) upstream of York Haven Dam that have been stocked by the USFWS. The capital and operations costs for a single eel trapping weir of this nature are estimated to be \$169,500 and \$266,000/yr, respectively. Exelon anticipates that the cost of a trap and transport program would be shared among the licensees of the four dams the eels would be required to pass.

In order to determine the potential number of silver eels available for outmigration to the Sargasso Sea as well as the potential abundance of eels distributed via passage to upstream areas, a simple eel passage survival model was constructed for various passage scenarios. These models include: a.) low-end estimates of upstream passage efficiency and downstream survival for volitional passage; b) high-end estimates of upstream passage efficiency and downstream survival for volitional passage; c.) trap and transport efficiency to upstream of York Haven with low-end downstream survival for volitional passage; d.) trap and transport efficiency to upstream of York Haven with high-end downstream survival for volitional passage; and e) trap and transport efficiency to upstream of York Haven with trap and transport to both upstream of York Haven and downstream of Conowingo (a series of sensitivity analyses).

From a resource-management perspective, the model showed that the choice of methods for achieving upstream and downstream passage of American eel depends on the resource goals of an overall program. If the sole resource management objective is to provide the most silver eels leaving the Susquehanna River for the journey to the Sargasso Sea, the model shows that volitional upstream and downstream passage is likely to provide the most silver eels downstream of Conowingo Dam (90.0 percent of eels below Conowingo Dam) than options involving trap-and transportation (81.3 – 87.5 percent of eels below Conowingo). Complete volitional passage has such a high return rate of fish to the Sargasso Sea primarily because a large percentage (67%) of the eels remain below Conowingo Dam and never migrate upstream.

If the sole resource management objective is to maximize eel abundance upstream of York Haven Dam, the model shows that this goal would be accomplished with an option involving a trap-and transport program. Any trap-and-transport option program would deliver 36 to 43 percent of the eels below Conowingo upstream of York Haven while volitional passage at the four dams would only deliver 1.3 to 25 percent of these eels above York Haven.

If an upstream and downstream eel-passage program sought to balance these two resource objectives, the model predicts that an upstream and downstream trap-and-transport program would be the best approach. If capture efficiencies for the downstream trap-and-transport program are high (approximately 75% or more), this program would also provide more silver eels leaving the river than the volitional approach. Inter-annual variability of glass eels returning to the Susquehanna River, however, makes predictions of long-term benefits of any potential program uncertain.

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LIST OF ACRONYMS

Agencies

ASMFC	Atlantic States Marine Fish Commission
DOI	United States Department of Interior
EPRI	Electric Power Research Institute
FERC	Federal Energy Regulatory Commission
ICES	International Council for the Exploration of the Sea
NOAA	National Oceanic and Atmospheric Administration
NYPA	New York Power Authority
SRAFRC	Susquehanna River Anadromous Fish Restoration Cooperative
USFWS	United States Fish and Wildlife Service
USGS	United States Geological Survey
VIMS	Virginia Institute of Marine Science

Units of Measure

cfs	cubic feet per second
F	Fahrenheit
fps	feet per second
ft	feet
h	hour
hp	horsepower
in	inch
L	liter
min	minute
mm	millimeter
MW	megawatt
rpm	revolutions per minute

Environmental

PIT	Passive Integrated Transponder
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Miscellaneous

CFR	Code of Federal Regulations
EFL	East Fish Lift
ILP	Integrated Licensing Process
MBSS	Maryland Biological Stream Survey
NOI	Notice of Intent
PAD	Pre-Application Document
PSP	Proposed Study Plan
RSP	Revised Study Plan
WFL	West Fish Lift

1.0 INTRODUCTION

Exelon Generation Company, LLC (Exelon) has initiated with the Federal Energy Regulatory Commission (FERC) the process of relicensing the 573-megawatt (MW) Conowingo Hydroelectric Project (Project). Exelon is applying for a new license using the FERC's Integrated Licensing Process (ILP). The current license for the Conowingo Project was issued on August 14, 1980 and expires on September 1, 2014.

As required by the ILP, Exelon filed its Pre-Application Document (PAD) and Notice of Intent (NOI) with FERC on March 12, 2009. On June 11 and 12, 2009, a site visit and two scoping meetings were held at the Project for resource agencies and interested members of the public. Following these meetings, formal study requests were filed with FERC by several resource agencies. Many of these study requests were included in Exelon's Proposed Study Plan (PSP), which was filed on August 24, 2009. On September 22 and 23, 2009, Exelon held a meeting with resource agencies and interested members of the public to discuss the PSP.

Formal comments on the PSP were filed with FERC on November 22, 2009 by Commission staff and several resource agencies. Exelon filed a Revised Study Plan (RSP) for the Project on December 22, 2009. FERC issued the final study plan determination for the Project on February 4, 2010, approving the RSP with certain modifications.

The objectives of this study, which is part of the RSP, are as follows: (1) summarize available scientific and commercial information regarding the American eel; (2) identify suspected factors affecting the American eel abundance; (3) describe the spatial distribution and size characteristics of American eels in the Conowingo tailrace; (4) examine the engineering feasibility and costs of upstream and downstream passage options, including consideration of potential fallback of eels after exiting an upstream passage device; (5) examine the potential impact of upstream and downstream passage of American eels on the Susquehanna River; (6) assess the cumulative impacts to the biodiversity of the Susquehanna River ecosystem of upstream and downstream passage of American eel; and (7) if deemed beneficial to American eel abundance, identify potential locations for an upstream passage facility.

The 2010 and 2011 results for Objective 3, listed above, were presented separately in reports titled Conowingo RSP 3.3 Eel Sampling below Conowingo Dam (Normandeau and Gomez and Sullivan 2012a, b). The other six objectives and the results of a workshop on downstream passage that was held on October 25 and 26, 2011 are addressed in this report. These reports address all aspects of the final study plan.

2.0 BACKGROUND

2.1 Project Description

2.1.1 Conowingo Pond

The impoundment, known as Conowingo Pond and formed by Conowingo Dam, extends approximately 14 miles upstream from Conowingo Dam to the lower end of the Holtwood Project tailrace. The Conowingo Pond is typically fluctuated between elevations 105.2² feet (ft) and 109.2 ft, though the FERC license permits pond elevations between 101.2 ft and 110.2 ft. Conowingo Pond has a surface area of approximately 8,500 acres and a total impoundment volume of approximately 310,000 acre-ft.

2.1.2 Conowingo Dam and Spillway

The Conowingo Dam ([Figure 2.1.1-1](#)) is a concrete gravity dam with a maximum height of approximately 94 ft and a total length of 4,648 ft. The dam consists of four distinct sections from east to west: a 1,190-foot long non-overflow gravity section with an elevation of 115.7 ft; an ogee shaped spillway (the major portion, which is 2,250 ft long with a crest elevation of 86.7 ft and the minor portion, which is 135 ft long with a crest elevation of 98.7 ft); an intake-powerhouse section, which is 950 feet long; and a 100-foot-long abutment section. The powerhouse and spillway sections of the dam are separated by a dividing wall extending 300 feet downstream of the powerhouse. The dam also supports U.S. Highway Route No. 1.

Flow over the ogee spillway sections is controlled by 50 stony-type crest gates with crest elevations of 86.7 ft and two regulating gates with crest elevations of 98.7 ft. Each crest gate is 22.5 ft high by 38 ft wide and has a discharge capacity of 16,000 cfs at a reservoir elevation of 109.2 ft. The two regulating gates are 10 ft high by 38 ft wide and have a discharge capacity of 4,000 cfs per gate at a reservoir elevation of 109.2 ft. All gates are designed such that they must be locked in a fully open or fully closed position, with no partial openings.

2.1.3 Conowingo Powerhouse

The Conowingo Powerhouse contains eleven turbine/generating units. The turbines are comprised of seven Francis-type single runner hydraulic turbines (unit numbers 1 through 7) operating at 81.8 revolutions per minute (rpm) and four Kaplan-type turbines (unit numbers 8 through 11) operating at 120 rpm. Under a rated head of 89 ft, units 1, 3, 4, 6 and 7 have a rated output of 6,749 cfs, and units 2 and 5 have a rated output of 6,320 cfs. Units numbers 8 through 11 are mixed flow Kaplan turbines that operate

² Elevations in this document refer to the National Geodetic Vertical Datum of 1929 (NGVD 1929). NGVD 1929 elevations are 0.7 feet higher than Conowingo Datum, such that elevation 104.5 ft Conowingo Datum equals 105.2 ft NGVD 1929.

at 120 rpm. Under a rated head of 89 ft, unit 8 has a rated output of 9,352 cfs and units 9-11 have a rated output of 9,727 cfs. The Conowingo Project also includes two small Francis house turbines that operate at 360 rpm with a rated output of 247 cfs under a design head of 89 ft. The house units provide station service and “black-start” capability. Under normal conditions only one house unit is operated for station service. Flow to the house units is minimal (247 cfs per unit) compared to the generating units (6,320 to 9,727 cfs, maximum hydraulic capacity of 86,000 cfs). Water for the generating turbines is taken from the mid to lower levels of the pond. The ceiling of the turbine intake bays is 40 ft below the water surface at normal full pond (elevation 109.2 ft) and extends down to 98 ft below normal full pond. Thus, the intake opening extends from elevation 69.2 ft down to elevation 11.2 ft. Each large unit is screened by bar racks with a clear spacing of 5.375 inches, while the house units are screened by bar racks with a clear spacing of 2 inches. [Table 2.1.3-1](#) depicts the turbine characteristics at Conowingo Dam.

2.1.4 Tailrace

The makeup of Conowingo Dam’s tailrace varies laterally along the dam ([Figure 2.1.1-1](#)). The west section, downstream of the powerhouse, consists of a deep bedrock channel with depths up to 21 ft at full generation (86,000 cfs), with a generally rectangular cross-section shape. The center and east sections, downstream of the spillway, consist of a bedrock outcrop-dominated landscape with various interconnected shallow pools and channels.

The Conowingo tailrace experiences a wide fluctuation of tailwater elevations. The tailwater elevation versus flow relationship is shown in [Figure 2.1.4-1](#). Normal operating tailwater, with all units generating, is nominally El. 21.5 ft. Tailwater elevations can range from El. 12.0 ft (~0 cfs) during temporary winter turbine shutdowns to greater than El. 25.0 ft (~175,000 cfs) during minor flooding events.

2.1.5 Fish Passage Facilities

Exelon currently operates two fish lifts at Conowingo Dam. The West Fish Lift (WFL), which passes approximately 350 cfs, is adjacent to the 100 ft long right abutment and is currently operated under a settlement agreement with the United States Fish and Wildlife Service (USFWS) for American shad egg production and other research purposes. The newer East Fish Lift (EFL) is located at the dividing wall between the powerhouse and spillway sections and is used primarily to pass American shad and other migratory fishes during the April to June migration season. The flow through the EFL can vary from 300 to 900 cfs depending on the gate setting.

2.1.6 Seasonal Flow Requirements

The current minimum flow regime below Conowingo Dam was formally established with a settlement agreement in 1989 between the Project owners and several federal and state resource agencies. The established minimum flow regime below Conowingo Dam is the following:

March 1 – March 31	3,500 cfs or natural river flow
April 1 – April 30	10,000 cfs or natural river flow, whichever is less
May 1 – May 31	7,500 cfs or natural river flow, whichever is less
June 1 – September 14	5,000 cfs or natural river flow, whichever is less
September 15 – November 30	3,500 cfs or natural river flow, whichever is less
December 1 – February 28	3,500 cfs intermittent (maximum six hours off followed by equal amount on)

The natural river flow is the discharge measured at the Susquehanna River at the Marietta United States Geological Survey (USGS) gage (No. 01576000). The Marietta USGS gage is located approximately 35 miles upstream of Conowingo Dam above the Safe Harbor Dam.

TABLE 2.1.3-1: TURBINE CHARACTERISTICS OF THE CONOWINGO HYDROELECTRIC FACILITY.

Unit Nos.	1,3,4,6,7	2,5	8	9-11	House Units (2)
Turbine Type	Francis	Francis	Kaplan (Mixed Flow)	Kaplan (Mixed Flow)	Francis
Trash rack spacing (in)	5 3/8	5 3/8	5 3/8	5 3/8	2
No. blades (buckets)	13	13	6	6	13
Rated head (ft)	89	89	86	86	89
Intake Elevation (ft)	11.2 to 69.2	11.2 to 69.2	11.2 to 69.2	11.2 to 69.2	11.2 to 69.2
Approximate rated flow (cfs)	6,749	6,320	9,352	9,727	247
Operating Speed (rpm)	81.8	81.8	120	120	360
Runner diameter (in)	203	203	225	225	43.5
Blade tip speed (ft/s)	72.5	72.5	117.8	117.8	68.3
No. wicket gates	24	24	24	24	16
Pad Height (in) [Clear distance between top & bottom of wicket gate]	72.1	72.1	108.5	108.5	15.5
Wicket gate spacing (in)	13.75	13.75	22.16	22.16	3.72



FIGURE 2.1.1-1: CONOWINGO HYDROELECTRIC PROJECT

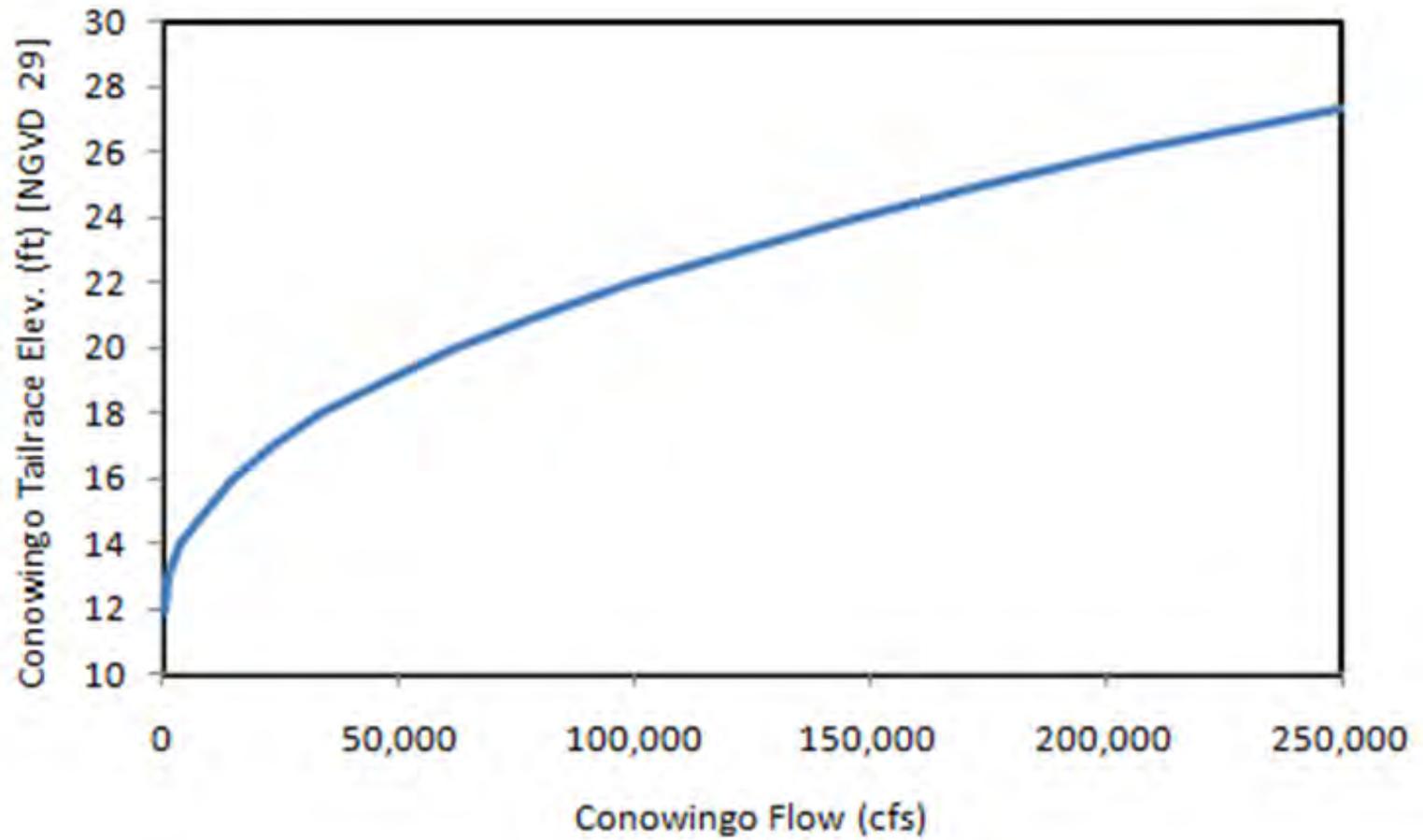


FIGURE 2.1.4-1: TAILWATER RATING CURVE BELOW CONOWINGO DAM

3.0 EXISTING DATA ON AMERICAN EEL

The information presented in this section of the report summarizes the life cycle and distribution of American eel, its ecological role, as well as the current population status and factors affecting abundance.

3.1 Life Cycle and Distribution

The American eel is a catadromous fish species with a broad geographic range that extends from Greenland south to the northeast coast of South America and includes the eastern coast of North America. It is a facultative catadromous species³ that spends its life in freshwater, estuaries, or saltwater and then migrates to spawn in the Sargasso Sea, which is located in the south-central portion of the North Atlantic Ocean (Bonhommeau et al. 2009).

The American eel population is panmictic, referring to a well-mixed, single breeding population where the juveniles do not necessarily return to streams from which the parent eels came (Wirth and Bernatchez 2003). This single breeding population is the result of random mating of all individuals from the entire range in the spawning region of the Sargasso Sea and the dispersal of larvae via the Gulf Stream, North Atlantic Ocean, Caribbean Sea and coastal waters as influenced by the North Atlantic Oscillation⁴. The significance of panmixis is, unlike anadromous species such as American shad, there is no river-specific stock of American eel. Thus, specific systems' eel populations are dependent on the overall population's reproductive success and dispersal.

Life stages of the American eel include: egg, leptocephali (larval stage), glass eel, yellow eel, and silver eel. Spawning is thought to occur in late winter with a peak in the February to March timeframe (McCleave 2008). Following spawning, hatching begins in February and may continue until April (McCleave et al. 1987). The eggs hatch into leptocephali, which disperse and are transported by ocean currents from the Sargasso Sea toward coastal areas. Leptocephali have a limited ability to swim and are carried on the currents for several months to up to a year. The leptocephali metamorphose into miniature, transparent glass eels as they approach the continental shelf and begin active migration toward land. Glass

³ As opposed to obligative catadromy, where species instinctively migrate to freshwater for required biological development.

⁴ The North Atlantic Oscillation is the climatic fluctuation of the difference of air pressure at sea level between the Icelandic low and Azores high that through east-west oscillation movements controls the strength and direction of the westerly winds and storm tracks across the North Atlantic Ocean.

eels are typically found along the coastal United States from February through May in the south-central portion of the North American range and into June and July in the northern extent of their North American range (Sullivan et al. 2006).

At approximately 100 mm, the glass eels develop pigmentation as they move into brackish or freshwater and are termed elvers (ASMFC 2000). Some American eels enter freshwater, while others complete their life cycle in the marine or estuarine environment (Jessop et al. 2002; Morrison et al. 2003; Lamson et al. 2006). Recent investigations using otolith microchemistry report three groups: saltwater residents, freshwater residents and inter-habitat migrants (Jessop et al 2002; Lamson et al. 2006). DOI (2007) stated that it has been suggested that brackish (or estuarine) waters produce eels that grow faster, mature earlier and emigrate as silver eels sooner than eels in fresh water.

Upstream migration of the elvers into fresh or estuarine waters occurs over a range of time from May through October, depending in part on latitude. The yellow eel stage generally begins when eels reach age 2 and this is considered the primary growth stage (DOI 2007). Yellow eels typically have a dark brown or black dorsal surface that transition to a pale yellow or olive-brown ventral surface. Eels are primarily benthic, utilizing rock, sand, mud and aquatic vegetation. They are largely nocturnal and feed mostly on invertebrates and smaller fishes. In as few as 4 and as many as 24 or more years with the mean outmigration age increasing with increasing latitude (6 to 16 years for Chesapeake Bay eels), yellow eels transform to sexually mature, adult silver eels, and begin a migration toward oceanic spawning grounds in the Sargasso Sea (DOI 2007). At the onset of and continuing throughout this migration, the eels undergo a number of physical changes. Some of the physical changes are substantially enlarged eyes, atrophy of the stomach and a change to a dark dorsal and silvery ventral color.

3.2 Population Status

In February 2007, the United States Department of Interior (DOI) issued its finding on a petition to list the American eel as threatened or endangered (DOI 2007). As part of that finding, the DOI conducted a comprehensive population status review. This type of status review typically consists of an assessment of the range-wide population size and structure. However, no range-wide estimate of abundance exists for American eel. Such an estimate is hampered by the panmictic nature of the species, the species' large and diverse geographic range, and growth rates and sex ratios that are environmentally dependent (DOI 2007). Absent range-wide estimates of abundance, the DOI elected to evaluate site-specific information on eels in the context of its significance to the entire population.

In evaluating site-specific information, the DOI analyzed four indices each for glass and yellow eels. The DOI evaluated glass eel indices from two sites in the US that have long-term data sets (North Carolina and New Jersey) as well as two sites in Nova Scotia. None of these indices showed a declining trend in glass eel production over a 13 to 15 year period beginning in 1989 (DOI 2007). Based on this trend, the DOI concluded the following:

“...of the available index data for the different American eel life history stages, we have determined that glass eel indices best represent the species status range-wide. Although we do not have glass eel indices from the entire range, the random nature of the leptocephali dispersal allows us to consider these data representative of the reproductive success of the species. As described above, there is no evidence of a sustained downward trend of these glass eel indices; therefore, we conclude that the American eel is not undergoing a sustained downward trend at a population level.”

Relative to yellow eel abundance, the DOI found the following:

“...indices from freshwater and tidal sites distributed from the mid-Atlantic region north to Canada and the St. Lawrence River indicated a statistically significant trend in yellow eel abundance at three sites. Two of these indices, Lake Ontario and the Chesapeake Bay index, had strong and statistically significant declining trends over the recent 1994 to 2004 time period, with 10-year declines in the order of 50% in the Chesapeake Bay...”

The ongoing Chesapeake Bay surveys as referenced in DOI 2007 (ASMFC 2006) are conducted by the Virginia Institute of Marine Science (VIMS). [Figure 3.2-1](#) is a replica of a graph in a summary report submitted by VIMS reporting the Chesapeake Bay eel index. It shows a highly variable index with a general trend of declining abundance of juvenile eels throughout the Bay (random stratified catch) and tributaries (river only catch) beginning approximately in 1988 and continuing through 2007.

A petition to list American eel as a threatened species under the Endangered Species Act was filed with the USFWS by the Council for Endangered Species Reliability (CESR) on April 30, 2010. CESR commented that the basis for this petition was new information as well as information not considered in the FWS 2007 determination that listing was not warranted.

The USFWS conducted a 90-day review of the CESR petition that was published in the Federal Register on September 29, 2011 (FR Vol. 46, No. 189, Pages 60431-60444). The USFWS, in summary, stated:

We find that the information provided in the petition, as well as other new information in our files, presents substantial scientific or commercial information indicating that the petitioned action may be warranted by a causal link between oceanic changes (increasing sea surface temperature with a corresponding shift in spawning location, decrease in food availability, or shift in leptocephali transport by currents, tied to global warming) and decreasing glass eel recruitment. We will further explore any current or future population level impacts that may result from climate change in our new 12-month status review. However, we find that the information provided in the petition, as well as baseline and other new information in our files, does not present substantial scientific or commercial information indicating that the petitioned action may be warranted due to hydropower impacts, contaminants, electro-magnetic fields, acoustic disturbance, or the harvest of seaweed for biofuel. Information in our files and in the petition does not present new information to change the Service's previous conclusion in the 2007 12-month finding that hydropower and contaminants are not significant threats to the American eel population.

3.3 Ecological Role

Generally, little quantitative information has been published about the ecological role of American eel. Due to their migratory behavior, eels provide an ecologic link between the marine and freshwater environments. This link manifests itself in the predator-prey relationships of the species, as well as in its ability to act as a host for a variety of parasitic organisms.

Elvers and small yellow eels are prey species for larger aquatic predators such as largemouth bass and striped bass as well as avian species such as gulls, cormorants and bald eagles. The species also exhibits cannibalistic behavior, with larger yellow eels preying on incoming glass eels and elvers (Facey and Van Den Avyle 1987).

As predators, eels have a diverse diet that depends on their life stage and available food. Generally, eels are bottom feeders, and the diversity of their diet increases with size. Elvers feed on aquatic insects, cladocerans, amphipods and fish parts (Facey and Van Den Avyle 1987). As the elvers continue to grow into yellow eels, their diet can expand to include crustaceans, frogs and fishes (Facey and Van Den Avyle 1987, MacGregor et al. 2010). Large yellow eels compete directly with other piscivores such as bass, northern pike and walleye that feed on similar prey. However, it should be noted that Canadian angler surveys on the Bay of Quinte and the St. Lawrence River including Lake St. Francis revealed very little impact on sport fisheries (presumably for the above species) when eel populations declined (MacGregor et al. 2010).

As predators, eels utilize nutrients and energy stores from their prey in growth and production. Some of this freshwater/estuarine accumulated biomass and energy stores are released into the Sargasso Sea once the fish die and decompose, post spawning.

In addition to being nutrient exporters via consumed biomass, eels serve as importation vehicles for several parasitic organisms. Parasites of American eel include a variety of protozoans, trematodes, nematodes, cestodes and copepods (Facey and Van Den Avyle 1987). American eels also serve as a host species for the larval stage (known as glochidia) of freshwater mussels. Freshwater mussels filter and remove bacteria, algae, and fine particles from large quantities of water, playing an important role in water quality.

Mussel species depend on their hosts for dispersal, which completes a mussel's life cycle. Minkinen and Park (2008) report that American eels may have a unique role as a host species for the mussel eastern elliptio (*Elliptio complanata*) and cite work conducted by the United States Geological Survey (USGS) Northern Appalachian Research Laboratory that found higher abundances of eastern elliptio on the nearby Delaware River than on the Susquehanna River. The Minkinen and Park (2008) report suggests that low recruitment of eastern elliptio on the Susquehanna River could be attributed to the lack of eel passage at the four dams on the lower Susquehanna.

Over its range (Georgia to the St. Lawrence River and west to Lake Superior and Hudson Bay), eastern elliptio use several fish species as hosts, including white perch, yellow perch, American eel, alewife, blueback herring, three-spine stickleback, banded killifish, white sucker, pumpkinseed sunfish, redbreast sunfish, black crappie, largemouth bass, smallmouth bass, brook trout, lake trout and mottled sculpin (Wiles 1975, Watters 1994, Lellis et al. 2001, Kneeland and Rhymer 2008 as cited in Nedeau 2008).

Attempts to obtain and review the documentation of the original USGS research establishing the American eel-eastern elliptio link were made. On March 12, 2012, Exelon received information from USGS in response to a FOIA request regarding mussels in the Susquehanna River. The cover letter indicated that the package contained information on eastern elliptio in New Jersey, New York along with manuscripts, emails and abstracts of posters and oral presentations. Two abstracts included with this information are of relevance to the Susquehanna River. The abstracts of interest are titled: Host Identification for *Elliptio complanta* (Bivalvia: Unionidae) from the upper Susquehanna River Basin, Pennsylvania and Assessing the Importance of American Eel (*Anguilla rostrata*) to Freshwater Mussel Populations in the Susquehanna River.

The first abstract⁵ described a laboratory experiment where multiple fish species were exposed to infestation by freshly-released glochidia of eastern elliptio. The results of the experiment showed metamorphosed individuals on American eel, brook trout, lake trout and mottled sculpin. Juvenile mussels were recovered from 18 to 48 days. No metamorphosed individuals were observed on American toad tadpoles, Atlantic sturgeon, blacknose dace, bluntnose minnow, central stoneroller, common shiner, cutlips minnow, fallfish, longnose dace, margined madtom, red-spotted newt, river chub, rock bass, shield darter, smallmouth bass, spottail shiner, tessellated darter or white sucker.

The second abstract⁶ linked the low number of eastern elliptio in the Susquehanna River to the lack of upstream eel passage at hydropower dams. The abstract suggests that large populations of eastern elliptio in neighboring rivers and streams results from their their larger eel populations compared to low elliptio and eel numbers in the Susquehanna River. The abstract indicates that host fish studies showed that American eels were likely the primary host for eastern elliptio prior to dam construction. The study used qualitative and quantitative surveys above and below the Conowingo Dam to compare eastern elliptio recruitment. The results presented showed that population estimates in high density areas in the Susquehanna River were much lower than high density areas in the Delaware River. Other results presented showed that the eastern elliptio below Conowingo Dam are smaller than those at the six sites sampled above the dam. The conclusion presented in the abstract is that this indicates limited recruitment, presumably above the dam.

The remaining information supplied is various email correspondence concerning eastern elliptio. The correspondence identifies American eel and lake trout as the best hosts for eastern elliptio and mottled and slimy sculpin as minor hosts. The correspondence also identifies many other unsuccessful host species not listed in the abstract above. The correspondence mentions the incongruity of these results to results of other published studies as well as the common knowledge about eastern elliptio.

Unfortunately, the information presented in the FOIA concerning the relationship between American eel and eastern elliptio was limited, with very little supporting data or technical reports.

⁵ Host Identification for *Elliptio Complanata* (Vivalvia: Unionidae) from the upper Susquehanna River Basin, Pennsylvania . W.A. Lellis, E.S. Gray, J.C. Cole, B.S. White and J.S. Hotter. U.S. Geological Survey, Northern Appalachian Research Laboratory.

⁶ Assessing the Importance of American Eel (*Anguilla Rostrata*) to Freshwater Mussels Populations in the Susquehanna River. Julie Devers, Jeffrey Cole, Barbara St. John White, Steve Minkinen (Maryland Fishery Resource Office, USFWS), and William Lellis (Northern Appalachian Research Laboratory, USGS)..

3.4 Factors Affecting Abundance

There are a variety of factors that have been postulated as affecting the abundance of American eel. These factors include ocean conditions, commercial fisheries, predation, parasites, freshwater habitat loss, contaminants, and turbine mortality. The potential effect of each of these factors is described below. A complete discussion of each of these factors is beyond the scope of this report. The discussion presented below is meant to summarize these factors with the purpose of giving general context for American eel abundance in the Susquehanna drainage basin.

3.4.1 Ocean Conditions

Evidence indicates that changes to the North Atlantic Oscillation have been affecting the dispersal of juvenile eels in the Atlantic. Analyses have shown a negative correlation between Sargasso Sea surface temperatures and European eel abundance with a 12-year lag and that the North Atlantic Oscillation index and inflow of North Atlantic water into the North Sea were also negatively correlated with an 11-year lag (Durif et al. 2010). It is apparently not the first time this has happened, as Wirth and Bernatchez (2003) found that American and European eels have undergone several population contractions with the most recent in the Wisconsinan glaciation and that eels are sensitive to the strength and position of the Gulf Stream. Bonhommeau et al. (2009) indicated that changes in oceanic productivity related to climate change may have influenced the decline of European, American and Japanese eel populations and that shifts in the marine temperature regime in the late 1970s were followed by shifts in glass eel recruitment of the same three species. Friedland et al. (2007) also found a strong negative correlation between the North Atlantic Oscillation and long term variations in catches of European glass eels lagged by one year. They also indicated that the relationships between several ocean parameters and the Den Oever recruitment index (a long term (1940 to present) fishery independent glass eel recruitment index in the Netherlands) suggest that changing oceanic conditions may be contributing to declining recruitment of European and probably American eels.

3.4.2 Commercial Fisheries

American eels have supported local and coastal fisheries prior to and since European occupation of North America. Historical records of commercial eel harvest in the Susquehanna River are sparse, but indicate a fairly substantial fishery in the late-1800s and early-1900s. SRAFR (2010) estimated that the approximate annual catch ranged from 44,002 to 147,222 pounds with an average of 88,339 pounds of eels caught in the Susquehanna River from 1909 to 1912 and up to 197,000 pounds in 1920.

Maryland showed eel landings of over 300,000 pounds in 2007 and along with New Jersey and Delaware comprised 73 percent of total commercial landings in the United States (ASMFC 2009). Indications are that nearly all commercial eel landings in the United States are from saline waters (ICES 2009). Commercial landings in Chesapeake Bay were 369,890 pounds in 2008, and the preliminary number for 2009 is 306,563 pounds (SRAFRC 2010).

The Chesapeake Bay commercial fishery is the main fishery for American eel in the United States (50 percent of yellow eel landings) with an exploitation rate (percentage of mortality associated with harvest) of silver eels estimated at less than 25 percent (DOI 2007). American eel are vulnerable to commercial harvest because it takes place before the species has had an opportunity to spawn (glass eels, elvers, yellow and silver eels all harvested). The fact that all continental life stages are subject to harvest in some portion of the species' range means that multiple year classes can be negatively affected in any given harvest year and the same year class can be negatively affected in multiple years.

The DOI found that commercial harvest affects the American eel only at a local or regional level as opposed to a population level (DOI 2007). Modeling by Weeder and Uphoff (2003) as cited in DOI (2007) found that commercial harvest has depleted the abundance of eels in the Chesapeake Bay.

3.4.3 Predation

Predation impacts American eel as eels are fed upon by piscivorous fish and by mammals throughout their life history, and in high-density situations it is apparent that there can be a significant degree of cannibalism as well (DOI 2007). Also, juveniles and adults are likely a seasonal food item for finfish, birds and mammals such as mink; however, the degree of dependence on the various eel life stages by these predators is unknown (ASMFC 2000). It can be assumed that there may be increased predation in high density situations as well; however, there is only anecdotal evidence to suggest increased predation by predators such as striped bass. As a result, the predation impact on eels below dams has not been quantified.

3.4.4 Parasites

American eels are vulnerable to parasites. One parasite in particular, the non-indigenous nematode *Anguillicola crassus*, which becomes sexually mature in the swim bladder of the eel, may impair the capacity of the eel to undertake migration to the Sargasso Sea (Palstra et al. 2007). As of 1997, 10 to 29 percent of American eels in the Chesapeake Bay were infected by *A. crassus*. In 2000, greater than 60 percent of American eels in the freshwater portions of the Hudson River were infected (DOI 2007) and

the parasite was documented, with relatively high infection rates, in eels throughout New England (Aieta and Oliveira 2009).

A. crassus have the potential to significantly affect silver eels on their migration to the spawning grounds in the Sargasso Sea by consuming the eel's energy reserves. These parasites may also impair the eel's swimming capacity and adversely affect buoyancy regulation needed during the ocean migration to the Sargasso Sea (as cited in EPRI 2011). It appears that infection rates and severity of infection of *A. crassus* are higher in freshwater than in estuarine water (as cited in EPRI 2011).

3.4.5 Freshwater Habitat Loss

Freshwater habitat includes both lacustrine (lake/pond) and riverine areas. Some studies have shown that the greater the amount of lacustrine habitat within a watershed, the more the sex ratio favors females (DOI 2007). Riverine habitat utilized within the range of American eel exhibits a high variability in terms of water depth, temperature and flow. Researchers have found that the amount of habitat rather than the specific type of habitat within a river determines how many eels a river can support (DOI 2007).

Dams, particularly large dams with a nearly vertical downstream face such as Conowingo Dam, represent a barrier to the upstream migration of American eel. Although, dams reportedly reduce the available freshwater habitat over the species' entire range by approximately 25 percent, DOI (2007) concluded that "*the loss of this habitat does not threaten the species' long-term persistence*". The presence of the four dams on the lower Susquehanna River impedes access to the watershed above the dams although young eels have passed Conowingo Dam in past years via the EFL. Few eels have been recorded in the EFL since the 1990's.

The fate of eels that are unsuccessful in passing Conowingo Dam is unknown, but Drinkwater and Frank (1994) as cited in Craig (2000) suggested that catadromous species, unlike anadromous species, are more likely to move to another river if their path is blocked by a dam. Additionally, the species will use freshwater, estuarine and marine habitat to grow and mature. However, overcrowding below barrier dams may increase the likelihood that eels will become male, increase competition, increase predation, and reduce food availability (which negatively affects growth rates). One study found that densities are highest below barriers, while age, growth (in length) and the average number of females increased above barriers (ICES 2009).

Notwithstanding these general conclusions regarding the effects of barriers, an analysis by EPRI (2011) found no indication that eels recruited to the upper Chesapeake Bay are habitat limited. As illustrated in [Table 3.4.5-1](#) from the EPRI report, EPRI analyzed data from 25 Maryland Biological Stream Survey (MBSS) sites and found that eel densities in Susquehanna River tributaries downstream of Conowingo

Dam are similar to or lower than densities elsewhere in the Chesapeake Bay watershed. Lower densities in the tributaries below Conowingo Dam suggest that these habitats may not be fully utilized.

3.4.6 Contaminants

Eels are a relatively long-lived fish species that are exposed to a wide variety of environmental contaminants through direct exposure and through ingestion of contaminated prey. The DOI (2007) assessment of American eel included a comprehensive review of potential contaminant effects. They found that yellow and silver eel tissue contained several contaminants including polychlorinated biphenyls (PCBs), polyaromatic hydrocarbons (PAHs), pesticides and heavy metals (DOI 2007). They found that the contaminant concentrations were at levels that have affected other fish species, and further noted that some eels were surviving with contaminant loads at or above concentrations that would kill other fish. In summary, they found that there was a potential for contaminants to impact eels, particularly during younger life-stages.

Geeraerts and Belpaire (2009) conducted a more recent comprehensive review of contaminant effects on European eel. Given the similarity in the biology of American eel and European eel and the likelihood that American eels face similar contaminant exposure, their findings are relevant to American eel. Geeraerts and Belpaire (2009) concluded that:

“Eels are more vulnerable than other fish as they accumulate contaminants to a much higher degree than other species. In many fish species in Western Europe, pollution has been reported to hamper normal reproduction and larval development (endocrine disruption). Considering the high levels of contamination in eels for many areas, endocrine disruption in mature silver eels can be expected, jeopardizing normal reproduction (Belpaire 2008). Many contaminants are widespread and measured concentrations are at a level which more than likely is causing ecotoxicological effects in eel.”

3.4.7 Turbine Mortality

During outmigration through river systems with hydroelectric dams, some eels become entrained and enter hydroelectric turbines, which can result in injury or death, depending on dam size, turbine type, load, and specific opening conditions. The degree of injury and mortality increases with larger eels, suggesting that mortality rates of large female eels may be higher than mortality rates of smaller males.

Cumulative turbine mortality, which refers to the estimated combined turbine mortality within a watershed, is thought to cause significant reductions in a watershed’s reproductive contribution to the eel population. This is true even when survival rates of eel passage are relatively high through each successive turbine or dam project on the river system. Downstream adult migrants would have to pass

over or through some or all of the four hydroelectric dams on the Susquehanna River. A report prepared by EPRI (2011) determined the cumulative survival of eels passing downstream through the four Lower Susquehanna River's dams, based on the number and type of turbines at each dam. Eels passing only one, two, or three of the dams would have higher cumulative survival.

While the impact of turbines on the American eel might result in a decrease in local or regional abundance, it is unlikely that impacts will have a noticeable direct effect on recruitment of eels to the Susquehanna River basin. Given the panmictic nature of the species, recruitment is not directly related to the number of adults leaving a specific system in a given year. Furthermore, turbines principally affect migrants from freshwater, leaving the portion of the population that inhabits estuarine and marine waters unaffected. As a consequence, any loss of migrating adults resulting from turbine mortality would be buffered by the spawning input from eels residing in unaffected freshwater habitats and the estuarine or marine habitats throughout its wide range.

The 2007 DOI assessment in their 12-month finding on a petition to list the American eel as threatened or endangered generally agreed with this assessment and concluded:

“...that turbines are responsible for decreases in abundance at a local or regional scale, but turbine mortality is not a significant threat to the American eel at a population level.”

TABLE 3.4.5-1: AMERICAN EEL ABUNDANCE IN 25 MARYLAND BIOLOGICAL STREAM SURVEY SITES. SOURCE MBSS DATABASE AS CITED IN EPRI 2011.

Rank	Site ID	Basin	Avg. Width (m)	Number	Density (no./m ³)
1	STMA-113-R-2000	Lower Potomac River	2.38	174	0.975
2	LANG-204-R-2002	Chester River	3.18	189	0.792
3	LOCR-114-R-2002	Chester River	1.10	60	0.727
4	NEWP-116-R-2001	Ocean Coastal	3.47	177	0.680
5	SASS-104-R-2001	Elk River	2.70	84	0.415
6	STMA-104-R-2000	Lower Potomac River	2.58	75	0.388
7	AA-N-160-215-97	West Chesapeake Bay	4.80	128	0.356
8	CHIN-119-R-2001	Ocean Coastal	1.33	35	0.351
9	DEER-414-R-2001	Susquehanna River	21.38	557	0.347
10	OCTO-107-R-2004	Susquehanna River	0.73	19	0.347
11	LOGU-202-R-2002	Gunpowder River	3.03	78	0.343
12	BOHE-105-R-2003	Elk River	2.48	62	0.333
13	CH-S-044-303-95	Lower Potomac River	6.08	149	0.327
14	TRAN-219-R-2004	Nanticoke/Wicomico Rivers	6.70	162	0.322
15	LOGU-109-R-2002	Gunpowder River	1.45	35	0.322
16	DO-S-003-202-95	Nanticoke/Wicomico Rivers	3.13	72	0.307
17	QA-N-033-321-95	Chester River	4.43	100	0.301
18	WI-S-023-112-95	Nanticoke/Wicomico Rivers	1.98	44	0.296
19	DEER-408-R-2001	Susquehanna River	25.58	560	0.292
20	STMA-119-R-2003	Lower Potomac River	0.98	21	0.286
21	TA-N-042-104-95	Chester River	1.68	36	0.286
22	WYER-206-R-2003	Chester River	5.00	105	0.280
23	BA-P-203-215-96	Gunpowder River	3.85	79	0.274
24	WI-S-057-309-97	Pocomoke River	4.68	93	0.265
25	LANG-109-R-2002	Chester River	2.42	46	0.253

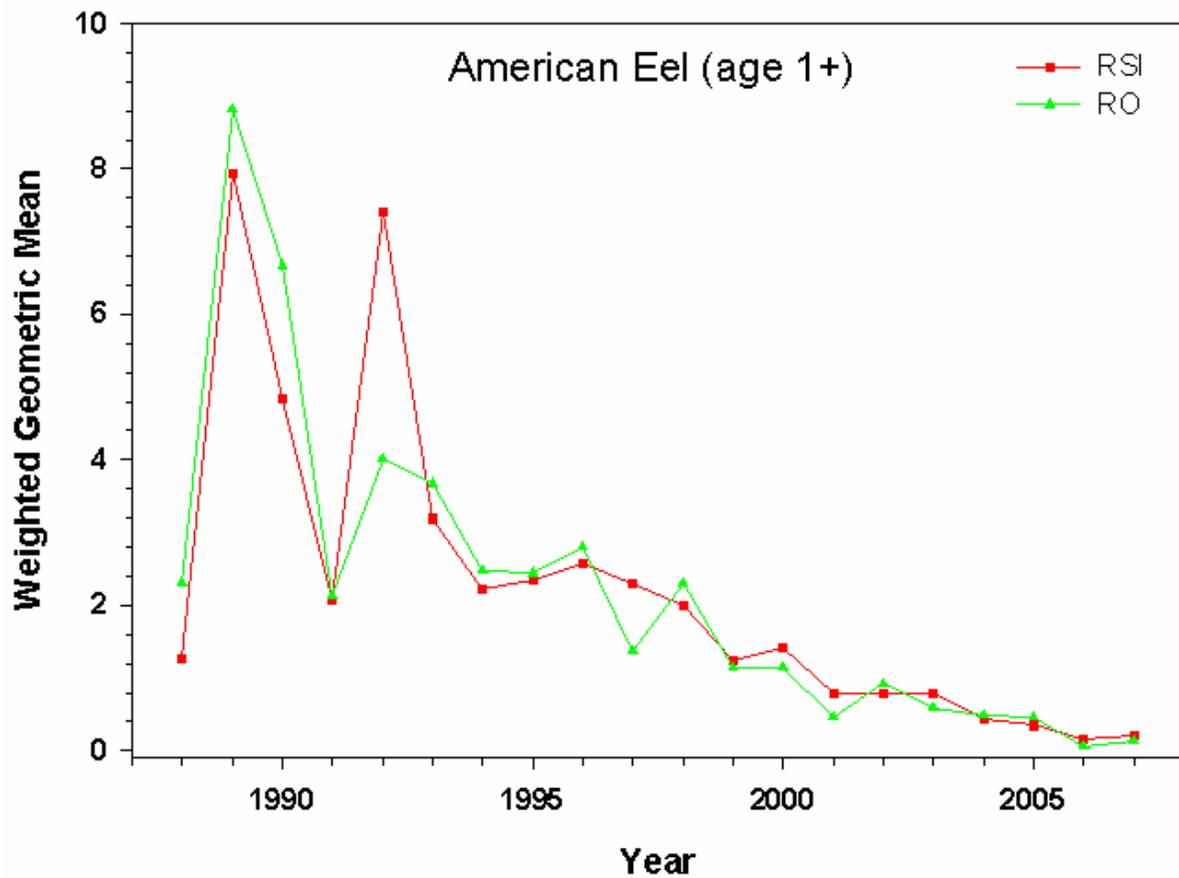


FIGURE 3.2-1: AMERICAN EEL RANDOM STRATIFIED (RSI) AND RIVERS ONLY (RO) FIXED TRANSECT INDICES USING THE WEIGHTED GEOMETRIC MEAN CATCH OF EELS PER TRAWL IN TRIBUTARIES TO THE CHESAPEAKE BAY AS PUBLISHED IN FABRIZIO AND MONTAINE (2007).

4.0 UPSTREAM EEL STUDIES

Conowingo Study 3.3 Biological and Engineering Studies of the American Eel at Conowingo Project – 2010 Eel Sampling below Conowingo Dam (Normandeau and Gomez and Sullivan 2012a, b) was developed to investigate the locations where eels congregate below Conowingo Dam with the goal of determining an appropriate location for more permanent upstream eel passage facilities.

The USFWS initiated eel studies on upstream migrant eels at the Conowingo Dam in 2005 and they continue to the present. Eels have been sampled with ramp traps and pots near the West Fish Lift (WFL). Elvers collected in the traps have been transported upstream beginning in 2007. Additionally, Exelon sponsored sampling at other locations below the Conowingo Dam in 2010, with a second sampling season in 2011.

As described below, captured eels generally fell into two size groups: 76 – 195 mm and 256 – 770 mm. Aging studies of 77 eels in 2011 showed both juvenile eels (age 1 and 2) and small yellow eels (age 3 – 5) in the smaller size range. Rather than differentiating eels in this range into the two life stages, eels in this range are described in this report as young eels. The larger size range generally corresponded to yellow eels older than age 5, and these eels are subsequently referred to in this section as yellow eels.

4.1 Results of USFWS Studies in the Conowingo Tailrace

The first two years of sampling in 2005 and 2006 collected relatively few young eels as only 42 and 19 were captured, respectively. There were 78 and 2,008 eels caught in pots for 2005 and 2006, respectively. The lengths of all eels caught in 2005 ranged from 93 to 733 mm and those caught in 2006 ranged from 83 to 735 mm. Sampling was conducted from May 18th through August 10th in 2005 and from May 10 to June 26 in 2006. In 2007, sampling occurred from May 30 through August 8 and 3,837 young eels were captured in the ramp trap. Peaks in young eel abundance occurred at the end of June and July. Lengths of young eels ranged from 76 to 169 mm. Fifty one yellow eels were collected in pots and they ranged in size from 256 to 734 mm. In 2008, substantially more young eels, 43,059, were captured than in previous years. Sampling occurred from May 13 through August 4 2008. Approximately 17,500 of the collected young eels were released into Conestoga Creek (upstream of Holtwood Dam) in Pennsylvania. Lengths of young eels ranged from 90 to 176 mm. The lengths of 38 yellow eels collected in pots ranged from 321 to 770 mm. Of the yellow eels captured, 13 were new captures and 25 were recaptures. In 2009, the number of young eels caught in the May 29 through September 2 sampling decreased to 17,437. A total of 15,316 were stocked in Conowingo Creek, PA (above Conowingo Dam). Lengths of young eels collected in the ramp trap ranged from 92 to 162 mm while the lengths of the 116 yellow eels captured in

the pots ranged from 318 to 655 mm. Of the yellow eels captured, 68 were new captures and 49 were recaptures. In the May 31 through August 2, 2010 sampling, the USFWS collected 24,000 young eels with approximately 17,500 transported to Buffalo and Conowingo Creeks in Pennsylvania. The young eels ranged in size from 95 to 195 mm in length. Eel pots collected 25 yellow and silver eels ranging in size from 335 to 696 mm with 11 new captures, 9 recaptures and 5 that were not scanned for tags.

4.2 Results of 2010 Exelon Eel Studies

Conowingo Study 3.3 Biological and Engineering Studies of the American Eel at Conowingo Project – 2010 Eel Sampling below Conowingo Dam (Normandeau and Gomez and Sullivan 2012a) provides the results of an eel ramp and eel pot sampling study conducted from June 15, 2010 through September 30, 2010 to assess potential locations for upstream eel passage facilities at Conowingo Dam. One sampling ramp was placed adjacent to the dividing wall between the tailrace and EFL (EFL spillbay ramp 2010) while the other ramp was placed on the east abutment end of the spillway at Spillbay 50 (spillbay 50 ramp 2010). [Figure 4.2-1](#) illustrates the locations of the ramps. Eel pots were fished adjacent to the ramps. Both gear types were similar in design and deployment as those used by the USFWS in their comparable study programs.

The ramps were fastened to the spillway lip and located at or near spillway drainage or overflow. The EFL spillway ramp entrance was located at a constant discharge from a spillway lip drain. The spillbay 50 2010 ramp extended toward several small spillway overflows in case these were attracting upstream migrants.

There was difference in the number of young eels caught between the two locations. The spillbay 50 ramp 2010 caught 158 young eels, while the EFL spillway ramp only captured 8 individuals. The opposite pattern was seen for the eel pots as the EFL spillbay 2010 pots caught 91 yellow eels, while the spillbay 50 2010 pots yielded only a single yellow eel.

Lengths of young eels collected at the EFL spillbay ramp were 103 to 148 mm, while those collected from the spillbay 50 ramp ranged from 92 to 154 mm. A few yellow eels were also taken at the ramps; their lengths ranged from 301 to 640 mm. The young eels were age 1 or 2, while the ages of the yellow eels were mainly 7, 8 or 9. Eels of ages 4 through 6 were not represented in the catch from either gear, which may be due to gear selectivity. The Enkamat® substrate used on the ramps is reportedly size-selective for eels less than 260 mm (Solomon and Beach 2004b), and neither the ramps nor the pots captured eels between 154 and 260 mm. The length range of eels collected in the spillbay 50 pots ranged from 115 to 650 mm and the lone yellow eel collected in the EFL spillbay pots measured 525 mm. Since

neither Enkamat® nor two sizes of pots caught eels in the 155-300 mm size range, attempts were made during the 2011 field sampling season to capture the age classes not represented in the 2010 study.

The inception of the Exelon 2010 study lagged the start of the USFWS study, due to high flows delaying installation of the Exelon ramps. The Exelon traps had to be set in relatively exposed positions below the spillway and were subject to effects of high water, while the USFWS ramp sat higher on the bank and thus was not as exposed to high water conditions. The beginning portion of the upstream migration of eels may have been missed in the Exelon study, however, the majority of the eels collected at the USFWS ramp trap occurred in June and July and far fewer were collected in May, thus suggesting that little was missed. In addition to the initial delay in the Exelon 2010 upstream eel study, remnants of a tropical storm caused high river flows that resulted in the study ending in late September, slightly ahead of the planned mid-October end date.

4.3 Results of 2011 Exelon Eel Studies

Conowingo Study 3.3 Biological and Engineering Studies of the American Eel at Conowingo Project – 2011 Eel Sampling below Conowingo Dam (Normandeau and Gomez and Sullivan 2012b) provides the results of year two of an eel ramp and eel pot study below Conowingo Dam. Year two was conducted from June 23, 2011 to September 5, 2011 and was a continuation of the assessment of potential upstream eel passage locations at Conowingo Dam. In 2011, two ramps per site, each with different substrates (Figure 4.3-1) were deployed. In addition to the Enkamat® substrate utilized in 2010, a second substrate called AkwaDrain™ was placed in a separate ramp adjacent to the Enkamat® ramp.

The EFL spillway ramps 2011 were constructed and placed parallel to the wing wall near the EFL on June 23, 2011 ([Figures 4.3-2](#) and [4.3-3](#)), with additional water cascading down from the top of the wing wall to create disturbance and additional flow for attraction purposes. The EFL spillway ramps 2011 operated for nearly two weeks prior to the installation of the spillbay 50 ramps 2011.

The spillbay 50 sampling location used in 2010 was structurally damaged by heavy spring rainfall. Therefore, on July 1, 2011, the ramps ([Figure 4.3-4](#)) were deployed at a location adjacent to the location used in 2010. The spillbay 50 ramps 2011 were constructed on scaffolding located near the mouth of a small intermittent stream entering the Susquehanna River near the base of the dam ([Figure 4.3-5](#)). This provided natural water flow patterns that may have attracted eels to the ramp. Eel pots were fished adjacent to both sets of ramps as in the 2010 sampling.

A total of 1,159 eels were collected. Of these, 1,100 were young eels collected from the ramps. The spillbay 50 ramps 2011 collected 539 young eels, with 133 harvested in the Enkamat® substrate and 406

captured from the AkwaDrain™ substrate. The EFL spillway ramps 2011 collected 561 young eels, with 405 harvested in the Enkamat® substrate and 156 collected in the AkwaDrain™ substrate. Lengths of these eels ranged from 87 to 188 mm total length (TL), with an average size of 124.9 mm. Yellow eels harvested from the eel pots totaled 59; all yellow eels were collected from the EFL spillway pots 2011. The length range of eels collected in pots ranged from 300 to 689 mm TL, with an average length of 515.4 mm.

Hourly water temperatures were recorded throughout the study period. Water temperatures typically rose and fell three to four degrees Fahrenheit (°F) every day. The water temperature in the Conowingo spillway ranged from a low of 73.7° F on September 3 to a high of 90.8° F on July 24. A comparison of water temperatures to catch at the ramps revealed no apparent relationship.

The study period encompassed three new moon periods and two full moon periods. A possible, but weak and limited relationship between the number of eels collected and moon periods was observed during part of the study period.

In 2011, 77 eels were preserved for otolith ageing. A total of 73 of the 77 otoliths preserved were aged successfully. The majority of eels were split at age 1 or 2, and 3 to 5 years of age. A large gap in age at years 6 to 8 is apparent due to a lack of specimens in the 189 to 299 mm size range. Larger eels were aged as 9 to 17, plus one at age 19.

Nighttime surveys along the base of the spillway portion of the dam were conducted to document areas of eel congregation in the spillway. During these surveys, eels were only observed in abundance below crest gate #30. Located immediately downstream of crest gate #30 is a plateau of concrete or macadam. Young eels were observed at this location during all three nighttime surveys. Young eels were also observed, (although not in abundance) near seeps, or areas where water trickled over the spillway sill, and when water cascaded down bedrocks associated near these seeps. In these areas where young eels were observed, predatory fish such as channel catfish, and striped bass also were observed.

Although the 2011 study period was bookended by heavy rains that attributed to a late start and early finish, the overall catch of young eels was substantially higher in 2011 (1,159), than in 2010 (258). Once the study was underway, the ramps sampled eels for 74 days as compared to 106 days in 2010. Collection of young eels and yellow eels was consistent throughout the entire study period with a few exceptions. The spillbay 50 2011 facility collected 239 young eels from a single ramp on July 11, 2011.

Predation from both land-based animals and birds was not directly observed but may have occurred at the east side. On several collection days, raccoon tracks were present in the muddy areas near the ramps. This same area exhibited an abundance of avian fecal matter and feathers littered on and around the ramp platform. The 2011 catch of young eels was much higher than the total collected in 2010.

An increase in young eel catch during the 2011 study period may be attributed to additional ramps, (four in 2011, as opposed to two in 2010), additional attraction water and the addition of scent attraction.

In contrast to 2010, both sides of the spillway captured nearly equal numbers of young eels, with the EFL spillway 2011 ramps collecting slightly more than the spillbay 50 2011 ramps. The absence of eels from ~189 to 299 mm is generally similar to previous year's collections by Normandeau Associates and USFWS. Attempts to collect this size range of eels with smaller-mesh pots (.25 inch) failed. Enkamat® is reportedly size-selective for eels less than 260 mm (Soloman and Beach 2004), but neither Enkamat® nor either type of pot deployed was successful catching eels in the 189 to 299 mm size range.



FIGURE 4.2-1 LOCATIONS OF EEL RAMPS AND POTS AT CONOWINGO DAM FOR THE 2010 AND 2011 UPSTREAM EEL SURVEYS



FIGURE 4.3-1: ENKAMAT® AND AKWADRAIN™ SUBSTRATE.



FIGURE 4.3-2: WEST SIDE ELVER RAMPS WITH ADDITIONAL ATTRACTION WATER, 2011.



FIGURE 4.3-3: COMPARISON AND SAMPLING LOCATIONS OF 2010 AND 2011 WEST SPILLWAY RAMP LOCATION.



FIGURE 4.3-4: LOCATION AND CONFIGURATION OF EAST SIDE ELVER RAMPS IN 2010 AND 2011.



FIGURE 4.3-5: EAST RAMP WITH NATURAL ATTRACTION FLOW FROM INTERMITTENT STREAM, 2011.

5.0 UPSTREAM PASSAGE

This section of the report consists of a desktop analysis of the feasibility for potential upstream migrating eel passage facilities at the Conowingo Project. The analysis is based on engineering and biological considerations of upstream eel passage facilities at other hydroelectric projects and Conowingo specific studies on the size of the eels and the seasonality of the migration in the Susquehanna River. Preliminary cost data associated with various upstream passage facilities are also identified.

5.1 Background

Upstream eel passage for several eel species and varying sizes of eels has been successful at many hydroelectric facilities and water control dams around the world (Solomon and Beach 2004a). Eel ladders appear to be the most successful; however, eels have been passed through fish lifts (largely as incidental catch), traditional fish passes, such as Denil ladders (again largely incidental), as well as moved upstream with trap-and-transport programs.

The USFWS has studied upstream eel passage at Conowingo Dam since 2005. As stated in section 4.1, the temporary USFWS eel ramp is installed near the WFL on the west bank of the tailrace. These results will be used in conjunction with the results of Exelon's eel sampling program, to evaluate passage options at Conowingo Dam.

Solomon and Beach (2004a) in a comprehensive review of upstream migrating eel passage facilities offered some fundamental design considerations for a passage facility. These were:

- The eels must be able to locate the passage entrance;
- The eels must be able to enter the structure without unnecessary stress;
- The eels must be able to complete passage through a facility without overexertion or too much stress (reduce fallback within the ramp);
- The eels must exit in an area to minimize entrainment through project turbines or spillage over the dam, alternatively the eels can be trapped at the top of the ramp and transported upstream (reduce drop-back after passing upstream);
- The structure must be operational under all head and tail water conditions experienced at the site during the migration period or, at the very least, for the prevailing conditions for the majority of the period;

- The structure should be protected from excessive predation;
- When possible, measures to determine passage effectiveness should be incorporated into the design of the structure; and
- Structures should be protected from high flows and debris and, if necessary, removed in the winter.

For the most part, all upstream eel passage facilities consist of the following: a climbing ramp with appropriate substrate; a thin layer of water flowing down the ramp to allow the eels to remain wetted and to provide some behavioral stimuli to encourage the eels to climb the ramp; and typically some larger volume of attraction flow to draw the eels to the entrance of the ramp. The length of the ramp, angle and the type of climbing substrate are the only things that physically differentiate most eel passage facilities.

An eel ladder is typically quite long and extends the full height of the dam. It transports the migrating eels, of their own volition, from the tailrace to the forebay. Because of the substantial height of some dams and the potential for steep climbing angles, the ramp of an eel ladder can frequently zigzag up the face of the dam, making it less steep, but also longer. Resting pools are sometimes located in the switchback locations. For a fish lift type passage facility, there typically is a relatively short climbing ramp which is used to attract, collect and deposit the eels into a transport vessel that is then mechanically lifted to the top of the dam where the eels are released into the forebay. In a trap and transport passage system, the eels are attracted via a short section of climbing ramp and are deposited into some form of holding facility. Periodically the collected eels are removed from the holding facility, transported, and then released at locations upstream of the dam.

There are advantages and disadvantages to each type of facility. In the next sections we will discuss these more thoroughly, particularly as they relate to the Conowingo Project.

5.1.1 Eel Ladders

Eel ladders for upstream passage essentially consist of five elements:

- Inclined ramp;
- Water flowing down the ramp to wet the eels and to encourage the upward climbing behavior;
- Climbing substrate that is suitable to the size of the eels;

- Attraction flow to draw the eels to the entrance of the ramp; and
- Holding tank or appropriate egress structure to gently release the eels into the forebay/upstream pond.
- There potentially is a sixth component: some form of a passage pipe or sluice to move the eels upstream of the forebay, thus minimizing possible entrainment and drop-back through project turbines.

Properly located and constructed eel ladders tend to function efficiently and effectively. Assuming the pumps and plumbing function properly; ladders can operate with minimal human intervention.

There are also disadvantages to ramps. They require a number of different pumps that can fail from overuse, clogging or power failure. One of the more significant potential disadvantages of an eel ramp at Conowingo is that the eels at this location are relatively small as the site is close to the ocean. As the majority of the eels will be small, the angle of the ramp or ramps may need to be reduced and additional resting pools added. This will increase the length of the ladder and the climbing time required to make the ascent, both of which can reduce efficiency and increase stress to the eels.

The ramp and supporting superstructure required at a Conowingo eel ladder will be large and potentially subject to damage due to high flows and ice. The structure would have to be protected from these potentially damaging events, particularly during the winter for ice and in the early spring during the freshet in order to allow continued passage of elvers and small yellow eels each year.

The angle of the ramp should be no greater than 45° and should include a cover to limit ambient light and provide overhead protection from predation (Solomon and Beach 2004a, 2004b). [Table 5.1.1-1](#) provides a baseline slope and the associated length per 3.3 ft of head suggested for ramps associated with eel ladders. Substrate can consist of many different materials, including Enkamat, AkwaDrain, Milieu substrate, bristle/brush, or natural substances. The primary function of the substrate is to provide structure to assist climbing eels. Upstream eel passage has been monitored at the St. Lawrence-FDR power project on the St. Lawrence River for several years. Passage efficiency (the number of eels exiting the ladder divided by the number entering the ladder) was 86.7 percent during the 2010 survey period and was consistent with previous results in 2006 (83.2 percent), 2007 (84.4 percent), 2008 (88.2 percent) and 2009 (87.5 percent) (NYPA 2010). It should be noted that the St. Lawrence eels utilizing the ladder were, generally, larger (380 – 405 mm) than young eels that were taken with eel ramps in 2010 and 2011 at

Conowingo (76 – 195 MM). [Table 5.1.1-2](#) provides information about ramps used for eel passage at other facilities with associated information about the facilities.

The widths of the eel ramps listed in [Table 5.1.1-2](#) ranged from 1.0 to 2.3 ft. This is wide enough to accommodate most upstream eel passage needs. As a rule, wider does not necessarily mean greater passage. Most of the ramps had independent water sources and did not rely upon headwater, so water distribution within the ramp allowed the entire width to be used. Solomon and Beach (2004a, 2004b) recommend a width of 1.0 to 1.5 ft and a channel depth of 4.0 inches to pass elvers and yellow eels.

Flows for the ramps in the studies reviewed range from less than 1 to 36.2 gpm (0.002 to 0.17 cfs). Water depth measurements within the ramps were generally not made, but, depending on the slope, there was likely less than 0.2 inch water depth. It has been postulated that restricted water depth is essential for the efficient passage of small elvers (Solomon and Beach 2004a). Within the studies reviewed by Solomon and Beach (2004a, 2004b), the best passage results were obtained for ramps with water depths less than 0.8 inches for a 15° slope, 0.4 inches for a 30° slope and 0.2 inches for a 45° slope.

To minimize drop-back, a passage pipe has been used at several facilities to ensure that eels are introduced upstream at a safe distance from the turbines. Water in the pipe flows from the release location toward the ladder, and migrating eels naturally swim into the flowing water to transit the pipe. There may be substrate in the pipe to reduce water velocity and to allow the eels or elvers to crawl more than swim; however, it is not required for passage. The substrate would be of similar material to a ramp. Debris fouling can be a problem, which is why pipe passes are better suited to large impoundments where settling can occur (Solomon and Beach 2004b). Pipe passes tend to require more maintenance and offer no advantages over open channel designs where the open channel is feasible, assuming the open channel can have a closed cover to minimize predation and to provide a dark environment for eel passage.

5.1.2 Lifts

Fish lifts have been used for a long time to pass fish above barriers, and they have been operating at Conowingo since 1972. Fish lifts have the ability to pass eels; however, only two lifts in France have been constructed exclusively for this purpose. Typically, a short section of climbing ramp deposits eels into a hopper that is periodically lifted by an electric winch and the fish are deposited above the barrier or into a facility that has access above the barrier. The major drawback of eel lifts is that they are expensive to construct, and have many mechanical parts that are subject to failure. They are, like eel ladders, subject to flow and ice damage. They also have the same restriction in that the eels typically are released close to

the dam face where they are potentially subject to entrainment, and their use is generally restricted to high head situations (Solomon and Beach 2004b).

A number of fish lifts such as at the Holyoke Dam, in Springfield, Massachusetts pass eels; however, it is wholly coincidental with the operation of the lift for other species (e.g., American shad on the Connecticut River).

5.1.3 Trap and Transport

There are many trap-and-transport programs for elvers and small eels throughout the world. Several of the facilities described in [Table 5.1.1-2](#) were actually “trap-pass” facilities or facilities where the eels ascend all or part way above an obstruction, exit the ramp into a holding tank or facility and are transported upstream. The USFWS currently has a trap-and-transport program below Conowingo Dam where the eels are captured near the WFL and are transported to various locations upstream.

The advantages to trap and transport are that the infrastructure requirements are less than a volitional system and essentially consist of just a short climbing ramp with appropriate flows, substrate and holding facilities. One significant advantage is that the eels can be released at numerous locations upstream, thus avoiding the likelihood of drop-back and entrainment and also potentially avoiding the need for additional passage facilities at other dams/hydro-projects upstream. As long as water quality is maintained in the collection and transport facilities, survival of elvers and yellow eels is typically very high.

Some of the disadvantages of trap and transport are that it requires manual collection of the eels and upstream transportation and the holding of eels can result in some additional stress and skin abrasion.

The upstream release location for transported eels is an important consideration. Releasing young eels into areas where their presence may impact other aquatic resources or where subsequent collection of maturing eels for downstream transport is a potential impact. Such impacts can be minimized by careful selection of the release locations in consultation with the appropriate resource agencies

5.2 Upstream Passage Options at Conowingo Project

A preliminary review of eel passage facilities on several river systems provided background and information on the practical alternatives for eel passage at Conowingo. At the St. Lawrence-FDR Power Project, with a comparable civil works configuration and operating head to Conowingo, a state-of-the-art eel passage facility was constructed in 2004 that passed eels with a mean length range of 380 to 405 mm. If an eel passage ladder is installed at Conowingo, it would likely include technologies similar to the 110-ft long eel ramp and 985-ft long upstream passage pipe at the St. Lawrence-FDR facility, although the

size range of eels using the temporary ramps at Conowingo since 2005 is 76 to 195 mm with larger eels ranging from 256 to 770 mm being captured in eel pots. An additional difference in the St. Lawrence eel passage facility and any similar facility that may be constructed at the Conowingo Dam is the roadway over the Dam. Any design to move eels from the tailrace of the Dam to Conowingo Pond would need to bypass US Highway 1.

As summarized in Section 4.0, eels have been collected concurrently in 2010 and 2011 at three trial locations: the West bank of the tailrace near the WFL (USFWS), the spillway near the EFL (EFL Spillway Ramp 2010), and on the East bank below the dam (Spillbay 50 Ramp 2010). Over the course of the 2-year study, more eels were collected on the West bank followed by the East bank and the EFL.

Eel passage options were evaluated at both the East and West bank of Conowingo Dam. Based on data from 2010 and 2011, the West bank appears to be a better location because more eels were captured in this location and is summarized in Section 4.0. Three options were assessed for upstream passage facilities located on the West bank; two are presented for the East bank. They are described in more detail below.

For all potential eel ladder configurations, consideration was given to an exit location that will allow continued upstream movement with minimal drop-back. If the eels exit the ladder too close to the powerhouse, downstream currents could cause them to be entrained through the turbines, which could result in the need for a passage pipe or similar type structure to move the eels further upstream, away from the turbines.

5.2.1 West Bank Option 1, Trap and Transport

The first option presents a configuration for trap-and-transport operations, see [Figure 5.2.1-1](#) for a plan view of the option and [Figure 5.2.1-2](#) for an elevation view. For this option and the additional alternatives described below, the ramp entrance is designed to be at the minimum expected tailwater at El. 12 ft. As noted in Section 2.1.4, normal operating tailwater, with all units generating, is nominally El. 21.5 ft. It is not uncommon for tailwater elevations to fluctuate from El. 12.0 ft to El. 25.0 ft. The lower section of the ramp will have removable covers or grating to allow eels to enter with differing water surface elevations. For this option and all options presented subsequently, it is assumed that an attraction flow will be provided at the ramp entrance. The exact flow rate will be determined as field studies proceed. The attraction flow pumping system will also be used to provide water to wet the media of the ramp.

From the entrance, located near the downstream end of the WFL foundation, the ramp climbs to an elevation slightly above the parking lot elevation. The length of the proposed ramp is approximately 65 ft. It then exits into a collection tank housed in a small enclosed structure, which will also hold pumps, a compressor, and other necessary equipment. The proposed 45° eel ramp would have a stairway running along the shore-side for personnel access, along with access platforms at the entrance and exit areas. The platform near the entrance would also be equipped with an access ramp to reach the entrance at low tailwater elevations.

The proposed eel ramp or trough for all west bank and east bank options would be approximately 3-ft wide. A sectional detail is presented on [Figure 5.2.1-3](#). The ramp will provide two side by side 18-in wide channels for climbing media. The primary purpose for this is redundancy, having two eel ramps operating in tandem will reduce the likelihood that the system would suffer extended outages during the critical passage season. It will also allow for trials to determine the most effective media type for the size eels being observed in the system. Another consideration in this approach is that there may be different size eels using the system. The preliminary design provides for two side-by-side troughs with different media so that both various sized eels may efficiently use the same ramp.

The conceptual opinion of probable construction cost (Cost Opinion) for this alternative is presented as [Table 5.2.1-1](#), with a total of \$639,000. Also included in this table is an estimate of annual operational costs for staffing the facility and transporting eels to upstream tributaries, which was estimated as approximately \$585,000 per year. The frequency of trips and duration of the passage season is uncertain at this time. For the operational costs presented, one trip per day was assumed to Buffalo Creek or a location of comparable distance from the project (300 mile round trip); this cost would be reduced with a shorter round-trip distance. The length of the season was assumed as six months. Purchase of one transport vehicle is included in the capital (non-operational) portion of the Cost Opinion. This transport vehicle would be a flat-bed pickup outfitted with a 1,500-gallon transport tank, two trash pumps and piping for water circulation, a dissolved oxygen injection system (two oxygen cylinders, a regulator, and hosing), and a temperature monitor. As mentioned above, the exact needs of the transport program are unknown. This transport vehicle was carried in the costs to include an allowance amount; the actual transport needs may differ.

5.2.2 West Bank Option 2, Eel Ladder with Pipe to West Shore

The second option for the West bank presents a configuration that would allow full volitional passage of eels from the tailrace to Conowingo Pond upstream of the dam. The plan view of this option is presented as [Figure 5.2.2-1](#), with an elevation view shown in [Figure 5.2.2-2](#).

The entrance to the eel ramp would be near the downstream end of the existing WFL foundation at El. 12 ft. At the base of this first section would be a personnel access platform to service the eel ramp entrance. This is proposed to be at El. 25 ft, which is the top of the WFL foundation structure. The ramp would run below the travel rail for the fish lift hopper at approximately 45° to the elevation of the existing asphalt with a stairway along the shore-side. For the options presented for the West and East banks, if there is a section of eel ramp there is generally a parallel stairway system with periodic landings and railings located immediately to one side.

At El. 46 ft, there would be a platform with a catwalk to the top of the existing retaining wall. This platform would hold a resting pool that could serve as an eel collection point if desired. It is also expected that the attraction water pumping system would be on this platform. For this and the other resting or transfer pools presented, the incoming eel ramp would exit 6-in above the water surface after an apex with short section of eel ramp without climbing media. The outgoing entrance section would begin 6-in below the water surface of the pool. This section of ramp would run at 45° towards the column of the powerhouse, to the right of the existing maintenance door. An access platform with railing would be fastened to the side of the building, at approximately El. 77.5 ft, with another resting pool. From here the eel ramp would turn to run along the powerhouse towards the West bank, climbing at approximately 35° until it reaches the headpond level and exits into the transfer pool. The total length of proposed eel ramp is approximately 180 ft.

The transfer pool would be on a platform at El. 106 ft, with a 6-in diameter insulated transfer pipe exiting the West side. The flow through the pipe will be on the order of 0.3 cfs, to provide a velocity in the pipe of approximately 1.5 fps. The transfer pipe would run at an approximately level grade towards the dam and US HWY 1. It will be necessary to bore beneath the roadway and encase the transfer pipe. The road is at approximately El. 117 ft in this location, providing suitable cover over the transport pipe proposed at El. 108 ft. The transfer pipe would end approximately 600-ft upstream of the dam (total length is approximately 835-ft) at a shoreline discharge facility, as shown on [Figure 5.2.2-1](#) with a corresponding detail on [Figure 5.2.2-3](#). The shoreline discharge facility will have a small structure to protect and secure the equipment, which will include the redundant pumping system for the transport pipe. This facility has the ability to deliver eels to the pond over the normal range of water surface elevations.

Within the shoreline discharge facility will be an exit pool, where the eels finish their up-current swim through the transfer pipe. The pool will have a short section of eel ramp, an apex, and then a section of trough with no climbing media into a 4-ft diameter iron pipe that will run along the slope of the river bank out into the Susquehanna River. This 4-ft pipe will have periodic 2-in diameter holes for the eels to exit

the system into the river over the range of expected headpond levels. Above the pipe will be large angular stone or riprap for predator and ice/debris protection. The stone will need to be placed loosely to allow the eels to exit.

It should be noted that the portion of this option from the tailwater entrance to the resting pool at El. 46 ft could be constructed as a first phase and initially operated as a trap-and-transport facility until it is determined that the entrance is in a suitable location (enough eels are entering) and constructing the upper portion of the system to the headpond is warranted.

The Cost Opinion for this option was estimated to be \$1,695,000 and is presented as [Table 5.2.2-1](#), which presents capital cost only.

It is assumed that this and the other volitional passage alternatives would require full time oversight during the passage season. It is expected that one full time employee would be required for six months of the year (i.e. the assumed passage season), with an additional full time employee needed for the first and last month of the season. This would result in an order of magnitude cost of \$200,000 annually. This does not include the additional labor and materials that will likely be necessary during the commissioning period of calibrating the equipment and facility for reliable operation, which would likely occur during the first several seasons.

5.2.3 West Bank Option 3, Partially Buried Ramp with Pipe to West Shore

The third upstream passage option evaluated for the West bank is presented as [Figures 5.2.3-1](#) and [5.2.3-2](#). This alternative would provide full volitional passage over the dam and is also an approach that utilizes a ramp-to-pipe system similar to West Bank Option 2. The major difference for this alternative is that a portion of the eel ramp would be installed beneath the surface of the asphalt parking area near the administrative building. This design concept was pursued to limit interference with vehicle circulation and space needs for operations and maintenance staff.

The ramp entrance would be near the downstream end of the WFL foundation with an access platform and ramp as in the previous two options. The eel ramp would climb at approximately 20° to the southern corner of the administration building; the majority of this section would be beneath the asphalt parking area. To provide access, a 5-ft wide trench with concrete retaining walls and floor would house the below-ground portion of the ramp covered with a grating capable of being driven over. The eel ramp would daylight to the left of the central door on the southeast side of the administration building and then enter a resting pool constructed at the asphalt grade with a water surface at approximately El. 49 ft. This

pool could also be used as an eel collection point if desired. The total length of the eel ramp would be approximately 210 ft.

From the resting pool, the eel ramp climbs at 45° to the approximate headpond level along the southwest side of the administration building. It will be necessary to construct a steel support system for the eel ramp and access stairs and platforms, which could be partially integrated with the building structure. At El. 106 ft is an access platform with a transfer tank. The 6-in transfer pipe would exit this transfer tank and run approximately 785 ft to a shoreline discharge facility located upstream on the west shore of the river, in a similar location as in Option 2. The estimated costs for this alternative are presented in [Table 5.2.3-1](#), with a total cost of \$2,230,000.

As with Option 2, the portion of this option from the tailwater entrance to the resting pool at El. 46 ft could be constructed as a first phase and initially operated as a trap-and-transport facility until it is determined that the entrance is in a suitable location (enough eels are entering) and constructing the upper portion of the system to the headpond is warranted.

5.2.4 East Bank Eel Ramp

The passage options considered on the East bank include a volitional passage option that would pass eels from the tailrace to the headpond, and a trap-and-transport program that could be constructed as a first phase as described for Options 2 and 3 for the West bank.

Both of these options are presented on [Figure 5.2.4-1](#), located at the East end of the spillway at the beginning of the non-overflow abutment section of the dam. The trap-and-transport option comprises the 35-ft long lower section of eel ramp running at 45° from the normal tailwater up to El. 38 ft, plus the resting pool at this elevation. The lower section of the ramp will have removable covers or grating to allow eels to enter with differing water surface elevations. The eel ramp would have a stairway with railing and access platform at the lower end. This part of the system could be installed as a stand-alone system prior to building the full eel ramp to the elevation of the headpond. If sufficient eels are collected, the remainder of the system could be implemented. [Table 5.2.4-1](#) presents costs for this alternative including purchase of one transport vehicle and daily trips for stocking collected eels in upstream tributaries, including the corresponding annual operations, costs. The capital cost was estimated to be \$622,000, with an annual operations cost of approximately \$585,000 per year.

Constructing the entire system would provide full upstream passage from the tailrace elevation to the normal headpond level. The eel ramp would continue from the resting pool at 45° to the headpond level where it would exit into a transfer pool. The total length of proposed eel ramp is approximately 135-ft.

Eels would exit the transfer pool via a 6-in pipe cored through the dam below the expected minimum headpond elevation. The flow through the transfer pipe would be fed by the headpond and controlled by a gate. Screening or other predation control will be necessary on the upstream end of the transfer pipe. The cost for this option was estimated to be \$1,125,000, as shown in [Table 5.2.4-2](#).

TABLE 5.1.1-1 METRICS TO DETERMINE SLOPE AND LENGTH OF EEL RAMPS.

Slope	Length (ft.) for 3.3 feet of head
10°	19.0
15°	12.8
20°	9.5
30°	6.6
35°	5.6
45°	4.6

Source: Solomon and Beach 2004a, 2004b

TABLE 5.1.1-2 INFORMATION ON RAMPS ASSOCIATED WITH EEL PASSAGE FACILITIES.

Project Name	Project Location	Dam or Weir Height (ft.)	Passage Type	Substrate	Length (ft.)	Ramp Angle	Flow in Ramp (cfs)	Average Size (mm)	Eel Size (elver, small yellow)
Saunders (old ramp)	Cornwall, Ontario	82.0	Ramp	Artificial Vegetation	513.1	12°	0.08		small yellow
Saunders (new ramp)	Cornwall, Ontario		Ramp/Pipe	Eel-Ladder (Milieu)					small yellow
St. Lawrence-FDR	Massena, NY	82.0	Ramp/Pipe	Eel-Ladder	110/985	35°		380-405 ¹	small yellow
Roanoke Rapids (north)	Roanoke Rapids, NC	92	Ramp	Eel-Ladder	105		0.08	170 ²	elver/small yellow
Roanoke Rapids (south)	Roanoke Rapids, NC	92	Ramp	Eel-Ladder	27		0.17	170	elver/small yellow
Fort Halifax Dam	Winslow, ME	16.1	Ramp	Enkamat®	24.3	30°	0.005		elver/small yellow
Benton Falls	Winslow, ME	24.0	Ramp	Enkamat®	52.8	39-47°	NA		elver/small yellow
Greenville Dam	Norwich, CT	NA	Ramp	Bristle/AkwaDrain™	52.2	27°	0.002-0.004		elver/small yellow
Westfield Dam	MA	9.8	Ramp	AkwaDrain™	NA	40°	0.01		elver/small yellow
Woronco Hydroelectric Project	MA	25	Ramp	AkwaDrain™	NA	N/A			elver/small yellow
Chambly Dam	Quebec, Canada	16.4	Ramp	Plastic	30.5	52°	0.02		small yellow
Beauharnois Dam	Quebec, Canada	78.7	Ramp	Eel-Ladder	170.0	up to 45°	0.01		small yellow
Upper Lode Weir	Tewkesbury, England	3.9	Ramp (V-shaped channel)	Coarse gravel/bristle	NA	10°			Elver
Stanchard Pit	Tewkesbury, England	4.9	Ramp	Bristle	NA	45°			Elver
Stanchard Pit	Tewkesbury, England	NA	Ramp	Bristle		16°			elver
Strenshem Weir	River Avon, England	NA	Pipe	NA	6.6	40°			elver/small yellow
Fladbury Weir	Warwickshire Avon, England	NA	Ramp	Bristle	50.2	30°			elver
Eveshire Weir	Warwickshire Avon, England	NA	Ramp	Bristle	75.1	23°			elver
Sunbury Lock	River Thames	NA	Ramp (channel)	Enkamat®	65.6	5.2°			elver/small yellow
Sunbury Weir	River Thames	NA	Ramp	Bristle	38.4	10°			elver/small yellow
Abingdon Weir	River Thames		Ramp	Bristle/baffle	5.9	9°			elver/small yellow

Project Name	Project Location	Dam or Weir Height (ft.)	Passage Type	Substrate	Length (ft.)	Ramp Angle	Flow in Ramp (cfs)	Average Size (mm)	Eel Size (elver, small yellow)
Moulin a Pigné	Renne, France	5.3	Ramp	Bristle	NA	45°	NA		elver/small yellow
Pont-es-Omnès	St. Malo, France	11.8	Ramp	Bristle	NA	30°	NA		elver/small yellow
Chadbury Weir	Avon, England	5.0	Ramp	Bristle	30.8	9°	NA		elver/small yellow
Rophemel Dam	St. Malo, France	NA	Ramp	Bristle	NA	35°	NA		
Ville Hatte Dam	Jugon, France	45.9	Eel Lift	Bristle	16.4	35°	NA		elver/small yellow

1 = Range of mean lengths of eels collected from 2006 through 2010.

2 = Mean length of eels collected in 2010.

NA: Not Available

Table 5.2.1-1. Cost Opinion, West Eel Pass - Trap and Transport (Option 1)

Item No.	Item	Quantity	Unit	Unit Price	Cost
331	Structures and Improvements				
	Stairs	52	EA	\$500	\$26,000
	Handrail	60	LF	\$150	\$9,000
	Grating	80	SF	\$50	\$4,000
	Access Ladder	12	LF	\$150	\$1,800
	Concrete	22	CY	\$800	\$17,600
	Pre-Engineered Building (14' x 42')	588	SF	\$25	\$14,700
	Overhead Door	1	EA	\$2,500	\$2,500
	331 Subtotal*				\$76,000
332	Reservoirs, Dams, and Waterways				
	Eel Ladder Tray	66	LF	\$35	\$2,310
	Eel Ladder Media	132	LF	\$100	\$13,200
	Eel Ladder Turn	2	EA	\$500	\$1,000
	Pipe (Attraction Flow)	150	LF	\$25	\$3,750
	Pump (Attraction Flow)	4	EA	\$5,000	\$20,000
	Compressor (Attraction Flow system)	2	EA	\$2,500	\$5,000
	Collection Tank	1	EA	\$2,500	\$2,500
	Eel Counter	2	EA	\$10,000	\$20,000
	PIT Tag Detector	2	EA	\$10,000	\$20,000
	Sheet Piling	1,000	SF	\$30	\$30,000
	Silt Curtain	1,000	SF	\$5	\$5,000
	Diversion and Care of Water	30	DAY	\$1,000	\$30,000
	Transport Tank (1,500 gal)	1	EA	\$2,000	\$2,000
	Trash Pump	2	EA	\$1,500	\$3,000
	Dissolved Oxygen Injection System	1	LS	\$1,000	\$1,000
	Temperature Monitor	1	EA	\$500	\$500
	332 Subtotal*				\$159,000
334	Accessory Electric Equipment				
	Electrical (15% of 331 and 332)	1	LS	\$35,250	\$35,250
	Mechanical (10% of 331 and 332)	1	LS	\$23,500	\$23,500
	334 Subtotal*				\$59,000
335	Miscellaneous Power Plant Equipment				
	Haul Truck	1	EA	\$50,000	\$50,000
	335 Subtotal*				\$50,000

Mobilization/Demobilization (10%)*	\$34,000
Subtotal Direct Cost	\$378,000
Contingencies (25%)*	\$95,000
Total Direct Cost	\$473,000
Design (20%)*	\$95,000
Permitting (10%)*	\$47,000
Construction Administration (5%)*	\$24,000
Total	\$639,000

*Note: Rounded to nearest \$1,000

Item No.	Item	Quantity	Unit	Unit Price	Cost
901	Annual Operations - Non-Labor				
	Mileage (assumes 300 mile round trip, per day)	54,000	MI	\$0.50	\$27,000
	Fuel	18,000	GAL	\$5	\$90,000
	Salt (Stress Reduction)	5	TON	\$500	\$2,500
	Tank Refills (Oxygen)	1	LS	\$1,000	\$1,000
	901 Subtotal*				\$121,000
902	Annual Operations - Labor				
	Eel Biologist (assumes 7 months per year, full time)	1,600	HR	\$100	\$160,000
	Eel Technician (assumes 6 months per year, full time)	1,440	HR	\$75	\$108,000
	Drivers (assumes 6 months per year, full time)	1,440	HR	\$55	\$79,200
	902 Subtotal*				\$347,000

Subtotal Annual Operations Cost	\$468,000
Contingencies (25%)*	\$117,000
Annual Operations Total	\$585,000 /YR

*Note: Rounded to nearest \$1,000

Table 5.2.2-1. Cost Opinion, West Eel Pass - Pipe to West Shore (Option 2)

Item No.	Item	Quantity	Unit	Unit Price	Cost
331	Structures and Improvements				
	Stairs	162	EA	\$500	\$81,000
	Handrail	210	LF	\$150	\$31,500
	Grating	385	SF	\$50	\$19,250
	Access Ladder	18	LF	\$150	\$2,700
	Concrete	74	CY	\$800	\$59,200
	3x3 Concrete	8	EA	\$650	\$5,200
	Base Plates & Hardware	8	EA	\$50	\$400
	Concrete Piers	5	EA	\$1,500	\$7,500
	Structural Steel	6,250	LB	\$4	\$25,000
	Pre-Engineered Building (18' x 10')	180	SF	\$25	\$4,500
	Clearing & Grading	0.33	AC	\$15,000	\$4,950
	Riprap	30	CY	\$65	\$1,950
	Fine Crushed Gravel	15	CY	\$50	\$750
	Access Road (12-ft wide, 12-in depth)	600	LF	\$45	\$27,000
	Jack & Bore Rte. 1	30	LF	\$1,000	\$30,000
	331 Subtotal*				\$301,000
332	Reservoirs, Dams, and Waterways				
	Eel Ladder Tray	182	LF	\$35	\$6,370
	Eel Ladder Media	364	LF	\$100	\$36,400
	2" dia. Pipe (Attraction Flow)	320	LF	\$25	\$8,000
	Pump (Attraction Flow)	4	EA	\$5,000	\$20,000
	6" dia. Pipe w/Supports & Footings (Transport Flow)	835	LF	\$100	\$83,500
	Pump (Transport Flow)	2	EA	\$7,500	\$15,000
	Compressor (Attraction Flow & Transport System)	4	EA	\$2,500	\$10,000
	Collection/Transfer Tank	3	EA	\$2,500	\$7,500
	4-ft dia. Pipe, Ductile Iron	50	LF	\$500	\$25,000
	Screen	30	SF	\$50	\$1,500
	Eel Counter	4	EA	\$10,000	\$40,000
	PIT Tag Detector	4	EA	\$10,000	\$40,000
	Sheet Piling	2,300	SF	\$30	\$69,000
	Silt Curtain	2,300	SF	\$5	\$11,500
	Diversion and Care of Water	90	DAY	\$1,000	\$90,000
	332 Subtotal*				\$464,000
334	Accessory Electric Equipment				
	Electrical (15% of 331 and 332)	1	LS	\$114,750	\$114,750
	Mechanical (10% of 331 and 332)	1	LS	\$76,500	\$76,500
	Electric Service	600	LF	\$50	\$30,000
	334 Subtotal*				\$221,000

Mobilization/Demobilization (10%)*	\$99,000
Subtotal Direct Cost	\$1,085,000
Contingencies (25%)*	\$271,000
Total Direct Cost	\$1,356,000
Design (15%)*	\$203,000
Permitting (5%)*	\$68,000
Construction Administration (5%)*	\$68,000
Total	\$1,695,000

*Note: Rounded to nearest \$1,000

Table 5.2.3-1. Cost Opinion, West Eel Pass - Buried Trench, Pipe to West Shore (Option 3)

Item No.	Item	Quantity	Unit	Unit Price	Cost
331	Structures and Improvements				
	Stairs	172	EA	\$500	\$86,000
	Handrail	145	LF	\$150	\$21,750
	Grating	215	SF	\$50	\$10,750
	Access Ladder	12	LF	\$150	\$1,800
	Concrete	64	CY	\$800	\$51,200
	Structural Steel	20,000	LB	\$4	\$80,000
	Pre-Engineered Building (18' x 10')	180	SF	\$25	\$4,500
	Clearing & Grading	0.33	AC	\$15,000	\$4,950
	Riprap	30	CY	\$65	\$1,950
	Fine Crushed Gravel	15	CY	\$50	\$750
	Access Road (12-ft wide, 12-in depth)	600	LF	\$45	\$27,000
	Jack & Bore Rte. 1	30	LF	\$1,000	\$30,000
	Retaining Walls (Trench)	55	CY	\$800	\$44,000
	Trench H20 Grating	325	SF	\$140	\$45,500
	Excavate & Backfill Trench	750	CY	\$100	\$75,000
	Shoring	1,700	SF	\$50	\$85,000
	Demo & Reset Asphalt	1,500	SF	\$20	\$30,000
	Demo & Reset Sidewalk/Curb	400	SF	\$30	\$12,000
	Fencing/Bollards	1	LS	\$10,000	\$10,000
	331 Subtotal*				\$622,000
332	Reservoirs, Dams, and Waterways				
	Eel Ladder Tray	212	LF	\$35	\$7,420
	Eel Ladder Media	424	LF	\$100	\$42,400
	2" dia. Pipe (Attraction Flow)	424	LF	\$25	\$10,600
	Pump (Attraction Flow)	4	EA	\$5,000	\$20,000
	6" dia. Pipe w/Supports & Footings (Transport Flow)	785	LF	\$100	\$78,500
	Pump (Transport Flow)	2	EA	\$7,500	\$15,000
	Compressor (Attraction Flow & Transport System)	4	EA	\$2,500	\$10,000
	Collection/Transfer Tank	2	EA	\$2,500	\$5,000
	4-ft dia. Pipe, Ductile Iron	50	LF	\$500	\$25,000
	Screen	30	SF	\$50	\$1,500
	Eel Counter	4	EA	\$10,000	\$40,000
	PIT Tag Detector	4	EA	\$10,000	\$40,000
	Sheet Piling	1,500	SF	\$30	\$45,000
	Silt Curtain	1,500	SF	\$5	\$7,500
	Diversion and Care of Water	60	DAY	\$1,000	\$60,000
	332 Subtotal*				\$408,000
334	Accessory Electric Equipment				
	Electrical (15% of 331 and 332)	1	LS	\$154,500	\$154,500
	Mechanical (10% of 331 and 332)	1	LS	\$103,000	\$103,000
	Electric Service	600	LF	\$50	\$30,000
	334 Subtotal*				\$288,000

Mobilization/Demobilization (10%)*	\$132,000
Subtotal Direct Cost	\$1,450,000
Contingencies (25%)*	\$363,000
Total Direct Cost	\$1,813,000
Design (15%)*	\$272,000
Permitting (5%)*	\$91,000
Construction Administration (3%)*	\$54,000
Total	\$2,230,000

*Note: Rounded to nearest \$1,000

Table 5.2.4-1. Cost Opinion, East Eel Pass - Trap and Transport (Option 1)

Item No.	Item	Quantity	Unit	Unit Price	Cost
331	Structures and Improvements				
	Stairs	36	EA	\$500	\$18,000
	Handrail	25	LF	\$150	\$3,750
	Grating	25	SF	\$50	\$1,250
	Access Ladder	12	LF	\$150	\$1,800
	Concrete	16	CY	\$800	\$12,800
	Base Plates & Hardware	16	EA	\$50	\$800
	Structural Steel	1,500	LB	\$4	\$6,000
	331 Subtotal*				\$44,000
332	Reservoirs, Dams, and Waterways				
	Eel Ladder Tray	35	LF	\$35	\$1,225
	Eel Ladder Media	70	LF	\$100	\$7,000
	Pipe (Attraction Flow)	70	LF	\$25	\$1,750
	Pump (Attraction Flow)	4	EA	\$5,000	\$20,000
	Compressor (Attraction Flow system)	2	EA	\$2,500	\$5,000
	Collection Tank	1	EA	\$2,500	\$2,500
	Eel Counter	2	EA	\$10,000	\$20,000
	PIT Tag Detector	2	EA	\$10,000	\$20,000
	Sheet Piling	2,000	SF	\$30	\$60,000
	Silt Curtain	2,000	SF	\$5	\$10,000
	Diversion and Care of Water	30	DAY	\$1,000	\$30,000
	Transport Tank (1,500 gal)	1	EA	\$2,000	\$2,000
	Trash Pump	2	EA	\$1,500	\$3,000
	Dissolved Oxygen Injection System	1	LS	\$1,000	\$1,000
	Temperature Monitor	1	EA	\$500	\$500
	332 Subtotal*				\$184,000
334	Accessory Electric Equipment				
	Electrical (15% of 331 and 332)	1	LS	\$34,200	\$34,200
	Mechanical (10% of 331 and 332)	1	LS	\$22,800	\$22,800
	334 Subtotal*				\$57,000
335	Miscellaneous Power Plant Equipment				
	Haul Truck	1	EA	\$50,000	\$50,000
	335 Subtotal*				\$50,000

Mobilization/Demobilization (10%)*	\$34,000
Subtotal Direct Cost	\$369,000
Contingencies (25%)*	\$92,000
Total Direct Cost	\$461,000
Design (20%)*	\$92,000
Permitting (10%)*	\$46,000
Construction Administration (5%)*	\$23,000
Total	\$622,000

*Note: Rounded to nearest \$1,000

Item No.	Item	Quantity	Unit	Unit Price	Cost
901	Annual Operations - Non-Labor				
	Mileage (assumes 300 mile round trip, per day)	54,000	MI	\$0.50	\$27,000
	Fuel	18,000	GAL	\$5	\$90,000
	Salt (Stress Reduction)	5	TON	\$500	\$2,500
	Tank Refills (Oxygen)	1	LS	\$1,000	\$1,000
	901 Subtotal*				\$121,000
902	Annual Operations - Labor				
	Eel Biologist (assumes 7 months per year, full time)	1,600	HR	\$100	\$160,000
	Eel Technician (assumes 6 months per year, full time)	1,440	HR	\$75	\$108,000
	Drivers (assumes 6 months per year, full time)	1,440	HR	\$55	\$79,200
	902 Subtotal*				\$347,000

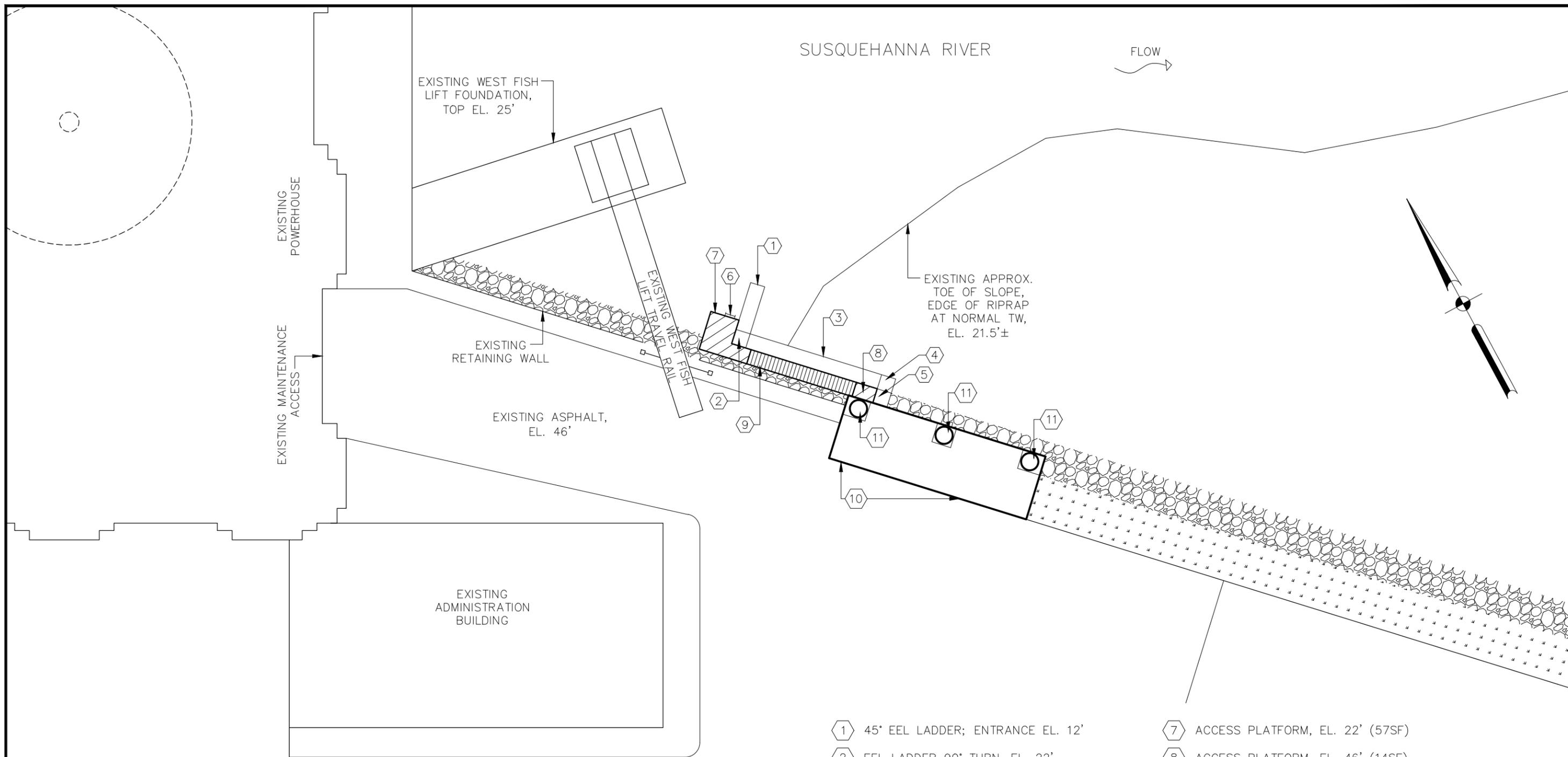
Subtotal Annual Operations Cost	\$468,000
Contingencies (25%)*	\$117,000
Annual Operations Total	\$585,000 /YR

*Note: Rounded to nearest \$1,000

Table 5.2.4-2. Cost Opinion, East Eel Pass to Conowingo Pond (Option 2)

Item No.	Item	Quantity	Unit	Unit Price	Cost
331	Structures and Improvements				
	Stairs	172	EA	\$500	\$86,000
	Handrail	214	LF	\$150	\$32,100
	Grating	205	SF	\$50	\$10,250
	Access Ladder	12	LF	\$150	\$1,800
	Concrete	16	CY	\$800	\$12,800
	Base Plates & Hardware	16	EA	\$50	\$800
	Structural Steel	16,500	LB	\$4	\$66,000
	331 Subtotal*				\$210,000
332	Reservoirs, Dams, and Waterways				
	Eel Ladder Tray	135	LF	\$35	\$4,725
	Eel Ladder Media	270	LF	\$100	\$27,000
	Pipe (Attraction Flow)	270	LF	\$25	\$6,750
	Pump (Attraction Flow)	4	EA	\$5,000	\$20,000
	Compressor (Attraction Flow and Transport Pipe)	4	EA	\$2,500	\$10,000
	Collection/Transfer Tank	2	EA	\$2,500	\$5,000
	6" dia. Pipe (Transport Flow)	10	LF	\$100	\$1,000
	Core Through Dam	10	LF	\$2,000	\$20,000
	Eel Counter	4	EA	\$10,000	\$40,000
	PIT Tag Detector	4	EA	\$10,000	\$40,000
	Sheet Piling	2,000	SF	\$30	\$60,000
	Silt Curtain	2,000	SF	\$5	\$10,000
	Diversion and Care of Water	30	DAY	\$1,000	\$30,000
	332 Subtotal*				\$274,000
334	Accessory Electric Equipment				
	Electrical (15% of 331 and 332)	1	LS	\$72,600	\$72,600
	Mechanical (10% of 331 and 332)	1	LS	\$48,400	\$48,400
	334 Subtotal*				\$121,000

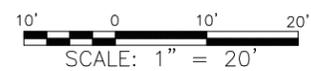
Mobilization/Demobilization (10%)*	\$61,000
Subtotal Direct Cost	\$666,000
Contingencies (25%)*	\$167,000
Total Direct Cost	\$833,000
Design (20%)*	\$167,000
Permitting (10%)*	\$83,000
Construction Administration (5%)*	\$42,000
Total	\$1,125,000



- ① 45° EEL LADDER; ENTRANCE EL. 12'
- ② EEL LADDER 90° TURN, EL. 22'
- ③ 45° EEL LADDER
- ④ EEL LADDER 90° TURN, EL. 50'
- ⑤ 45° EEL LADDER; APEX EL. 52', EXIT EL. 50'
- ⑥ ACCESS LADDER
- ⑦ ACCESS PLATFORM, EL. 22' (57SF)
- ⑧ ACCESS PLATFORM, EL. 46' (14SF)
- ⑨ 47' STAIR WITH RAILING
- ⑩ ENCLOSURE FOR COLLECTION EQUIPMENT, EL. 46' (14FTx42FT)
- ⑪ FOOTINGS NECESSARY TO SUPPORT ENCLOSURE

NO.	DATE	ISSUED FOR	BY

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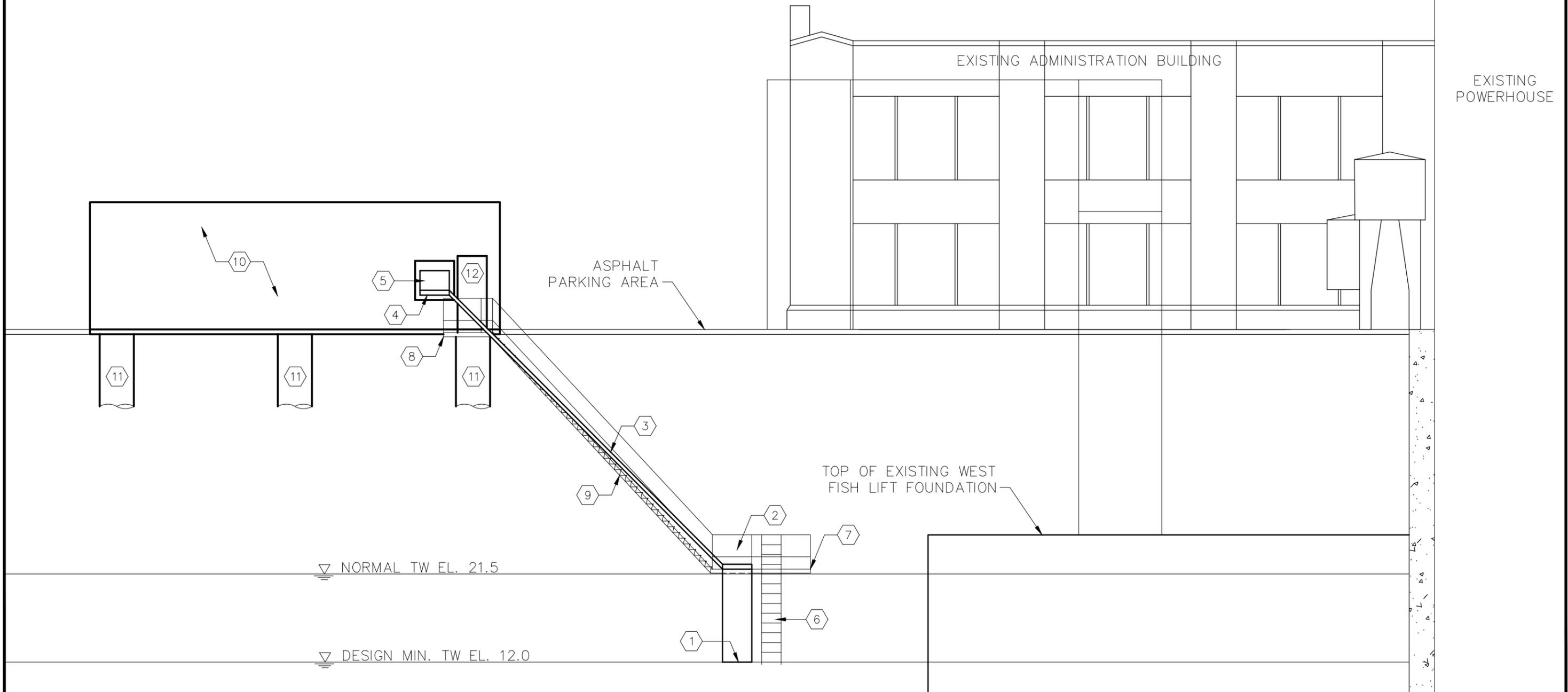
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CONOWINGO RELICENSING
 UPSTREAM ALTERNATIVES
 WEST BANK, OPTION 1
 TRAP AND TRANSPORT - PLAN

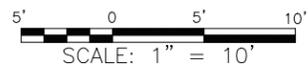
DATE AUGUST 2012
 FIGURE NO: 5.2.1-1

- ① 45° EEL LADDER; ENTRANCE EL. 12'
- ② EEL LADDER 90° TURN, EL. 22'
- ③ 45° EEL LADDER
- ④ EEL LADDER 90° TURN, EL. 50'
- ⑤ 45° EEL LADDER; APEX EL. 52', EXIT EL. 50'
- ⑥ ACCESS LADDER
- ⑦ ACCESS PLATFORM, EL. 22' (57SF)
- ⑧ ACCESS PLATFORM, EL. 46' (14SF)
- ⑨ 47° STAIR WITH RAILING
- ⑩ ENCLOSURE FOR COLLECTION EQUIPMENT, EL. 46' (14FTx42FT)
- ⑪ FOOTINGS NECESSARY TO SUPPORT ENCLOSURE
- ⑫ DOOR



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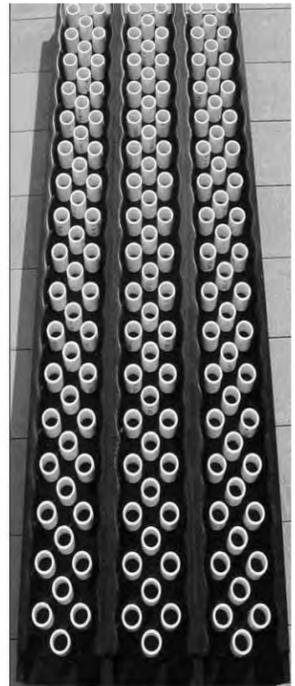
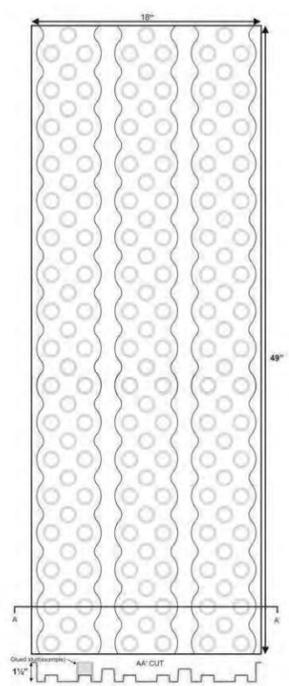
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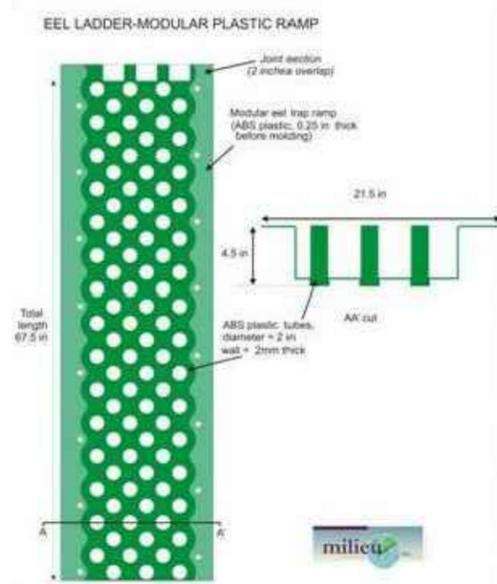


CONOWINGO RELICENSING
 UPSTREAM ALTERNATIVES
 WEST BANK, OPTION 1
 TRAP AND TRANSPORT – ELEVATION

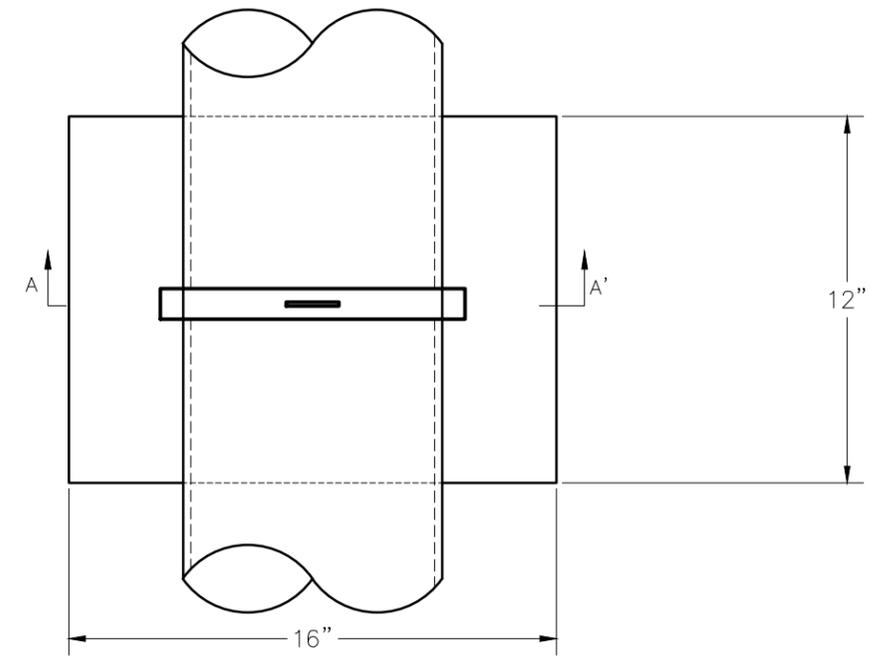
DATE AUGUST 2012
 FIGURE NO: 5.2.1-2



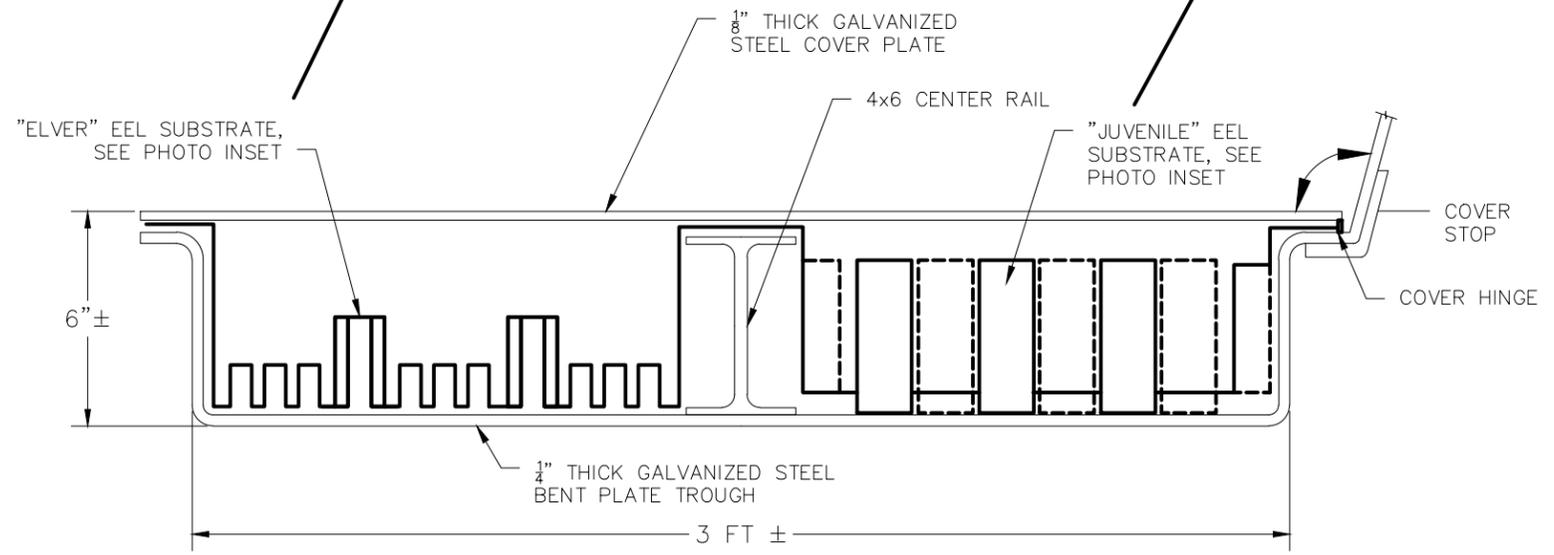
SOURCE: MILIEU, INC.



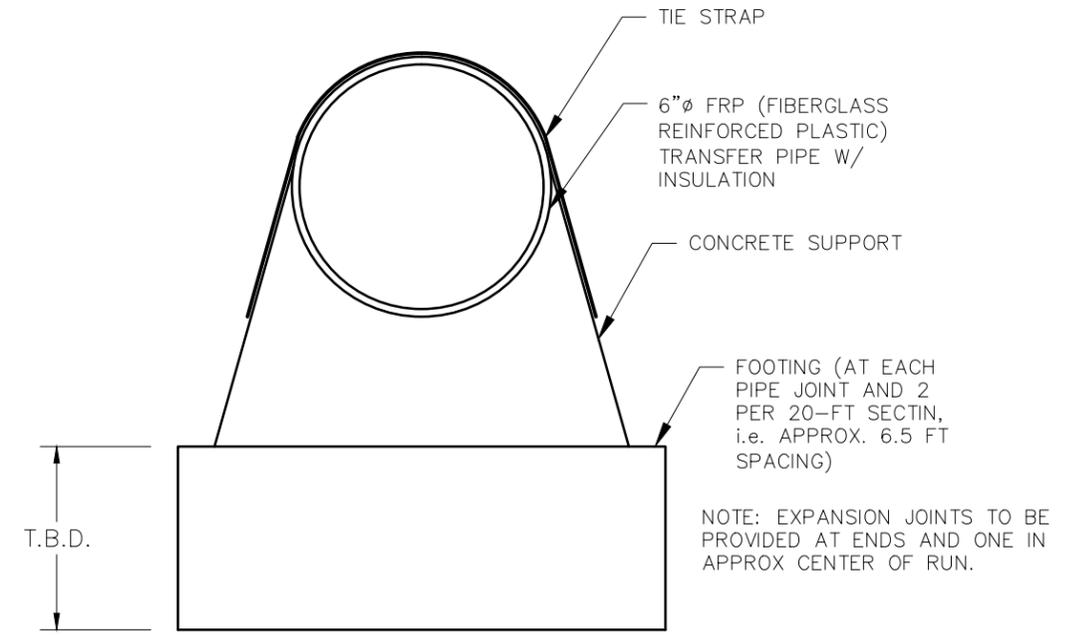
SOURCE: MILIEU, INC.



2 TRANSPORT PIPE PLAN
4.2.1-3 Scale: 1" = 6"



1 EEL LADDER SECTION (TYPICAL)
4.2.1-3 Scale: 1" = 6"



3 TRANSPORT PIPE SECTION A-A'
4.2.1-3 Scale: 1" = 6"

NO.	DATE	ISSUED FOR	BY

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CHECKED _____
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PROJ.ENGR. _____

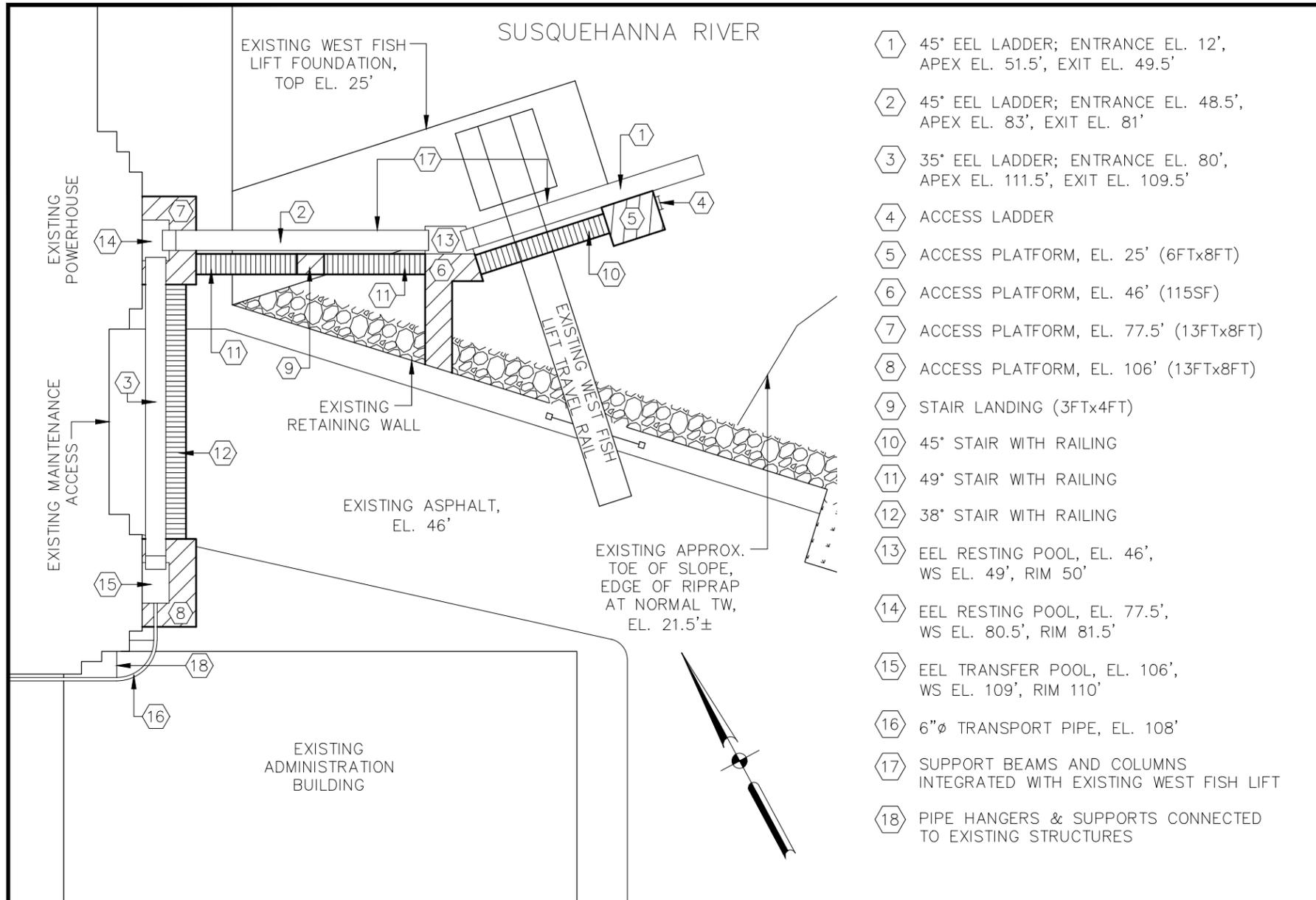


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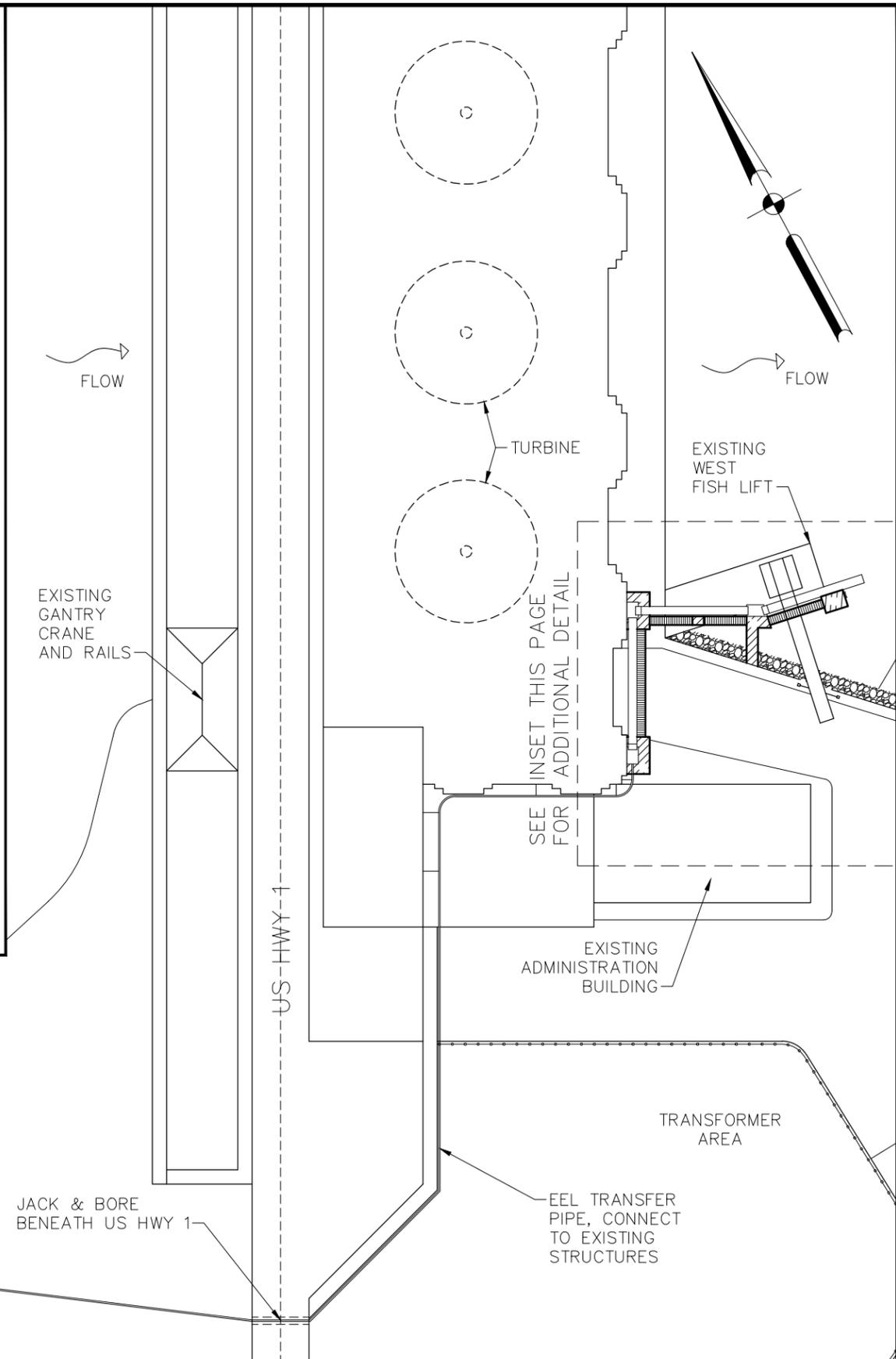
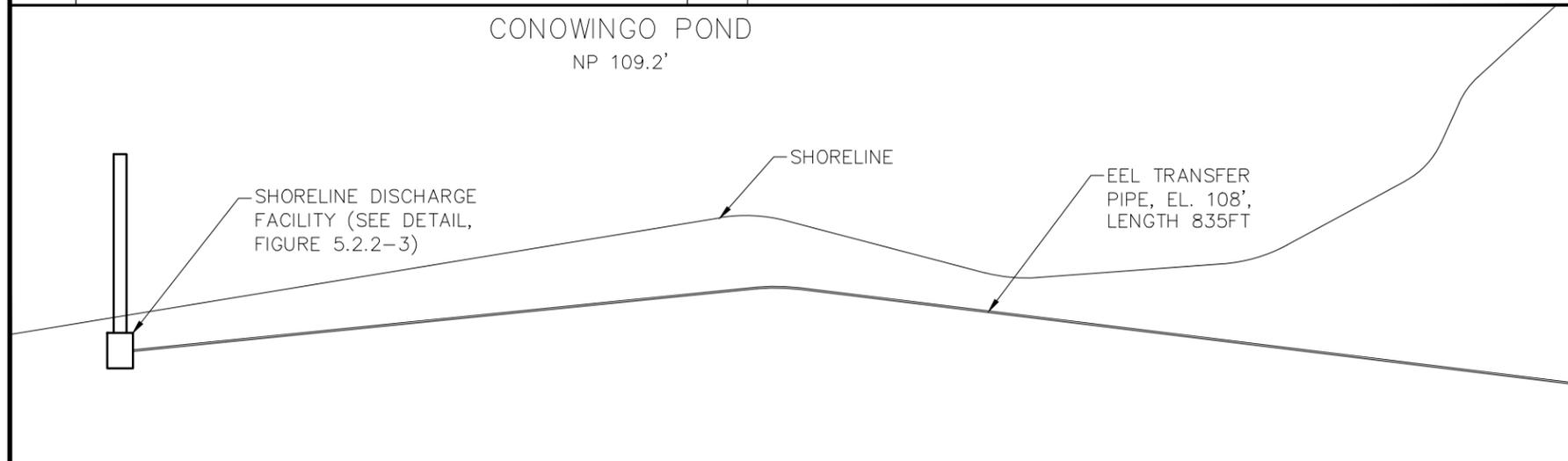


CONOWINGO RELICENSING
EEL PASSAGE DETAILS,
1 OF 2

DATE AUGUST 2012
FIGURE NO: 5.2.1-3

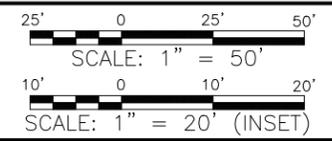


- ① 45° EEL LADDER; ENTRANCE EL. 12', APEX EL. 51.5', EXIT EL. 49.5'
- ② 45° EEL LADDER; ENTRANCE EL. 48.5', APEX EL. 83', EXIT EL. 81'
- ③ 35° EEL LADDER; ENTRANCE EL. 80', APEX EL. 111.5', EXIT EL. 109.5'
- ④ ACCESS LADDER
- ⑤ ACCESS PLATFORM, EL. 25' (6FTx8FT)
- ⑥ ACCESS PLATFORM, EL. 46' (115SF)
- ⑦ ACCESS PLATFORM, EL. 77.5' (13FTx8FT)
- ⑧ ACCESS PLATFORM, EL. 106' (13FTx8FT)
- ⑨ STAIR LANDING (3FTx4FT)
- ⑩ 45° STAIR WITH RAILING
- ⑪ 49° STAIR WITH RAILING
- ⑫ 38° STAIR WITH RAILING
- ⑬ EEL RESTING POOL, EL. 46', WS EL. 49', RIM 50'
- ⑭ EEL RESTING POOL, EL. 77.5', WS EL. 80.5', RIM 81.5'
- ⑮ EEL TRANSFER POOL, EL. 106', WS EL. 109', RIM 110'
- ⑯ 6"Ø TRANSPORT PIPE, EL. 108'
- ⑰ SUPPORT BEAMS AND COLUMNS INTEGRATED WITH EXISTING WEST FISH LIFT
- ⑱ PIPE HANGERS & SUPPORTS CONNECTED TO EXISTING STRUCTURES



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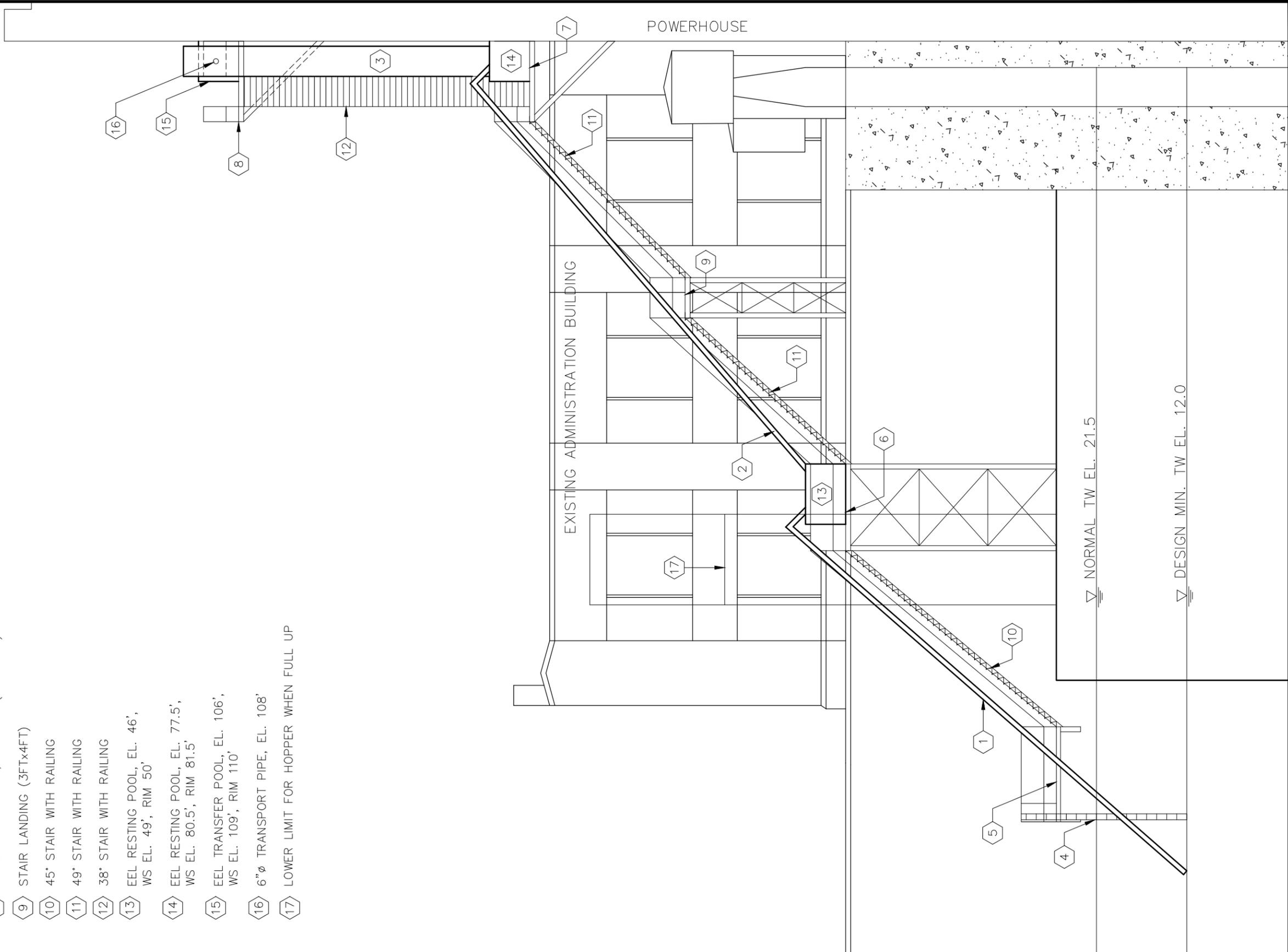
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CONOWINGO RELICENSING
 UPSTREAM ALTERNATIVES
 WEST BANK, OPTION 2
 EEL LADDER, PIPE TO WEST SHORE - PLAN

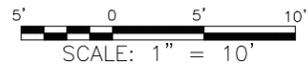
DATE AUGUST 2012
 FIGURE NO. 5.2.2-1

- 1 45° EEL LADDER; ENTRANCE EL. 12', APEX EL. 51.5', EXIT EL. 49.5'
- 2 45° EEL LADDER; ENTRANCE EL. 48.5', APEX EL. 83', EXIT EL. 81'
- 3 35° EEL LADDER; ENTRANCE EL. 80', APEX EL. 111.5', EXIT EL. 109.5'
- 4 ACCESS LADDER
- 5 ACCESS PLATFORM, EL. 25' (6FTx8FT)
- 6 ACCESS PLATFORM, EL. 46' (115SF)
- 7 ACCESS PLATFORM, EL. 77.5' (13FTx8FT)
- 8 ACCESS PLATFORM, EL. 106' (13FTx8FT)
- 9 STAIR LANDING (3FTx4FT)
- 10 45° STAIR WITH RAILING
- 11 49° STAIR WITH RAILING
- 12 38° STAIR WITH RAILING
- 13 EEL RESTING POOL, EL. 46', WS EL. 49', RIM 50'
- 14 EEL RESTING POOL, EL. 77.5', WS EL. 80.5', RIM 81.5'
- 15 EEL TRANSFER POOL, EL. 106', WS EL. 109', RIM 110'
- 16 6" ϕ TRANSPORT PIPE, EL. 108'
- 17 LOWER LIMIT FOR HOPPER WHEN FULL UP



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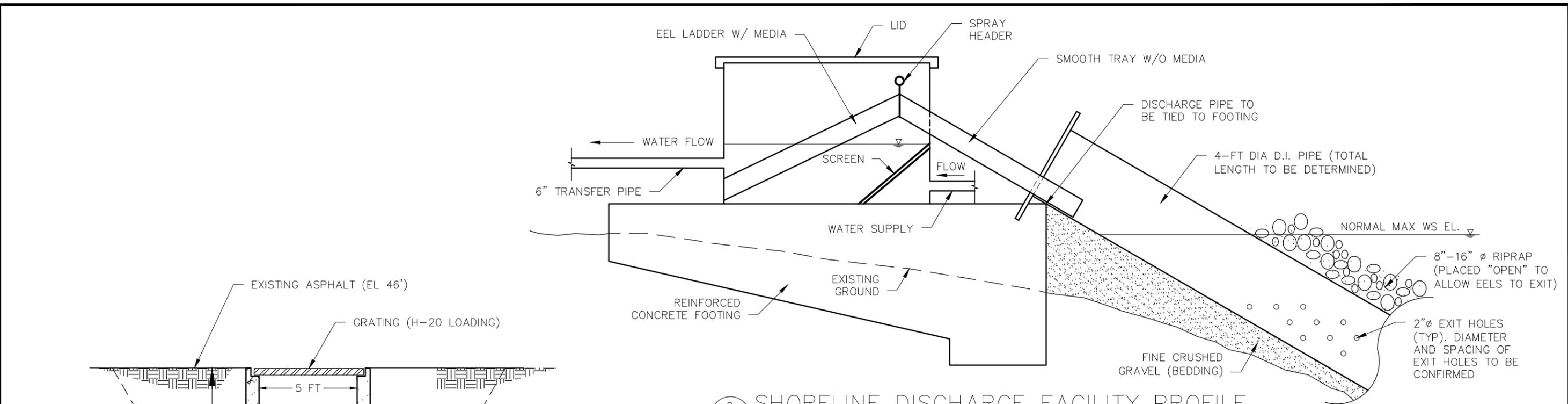
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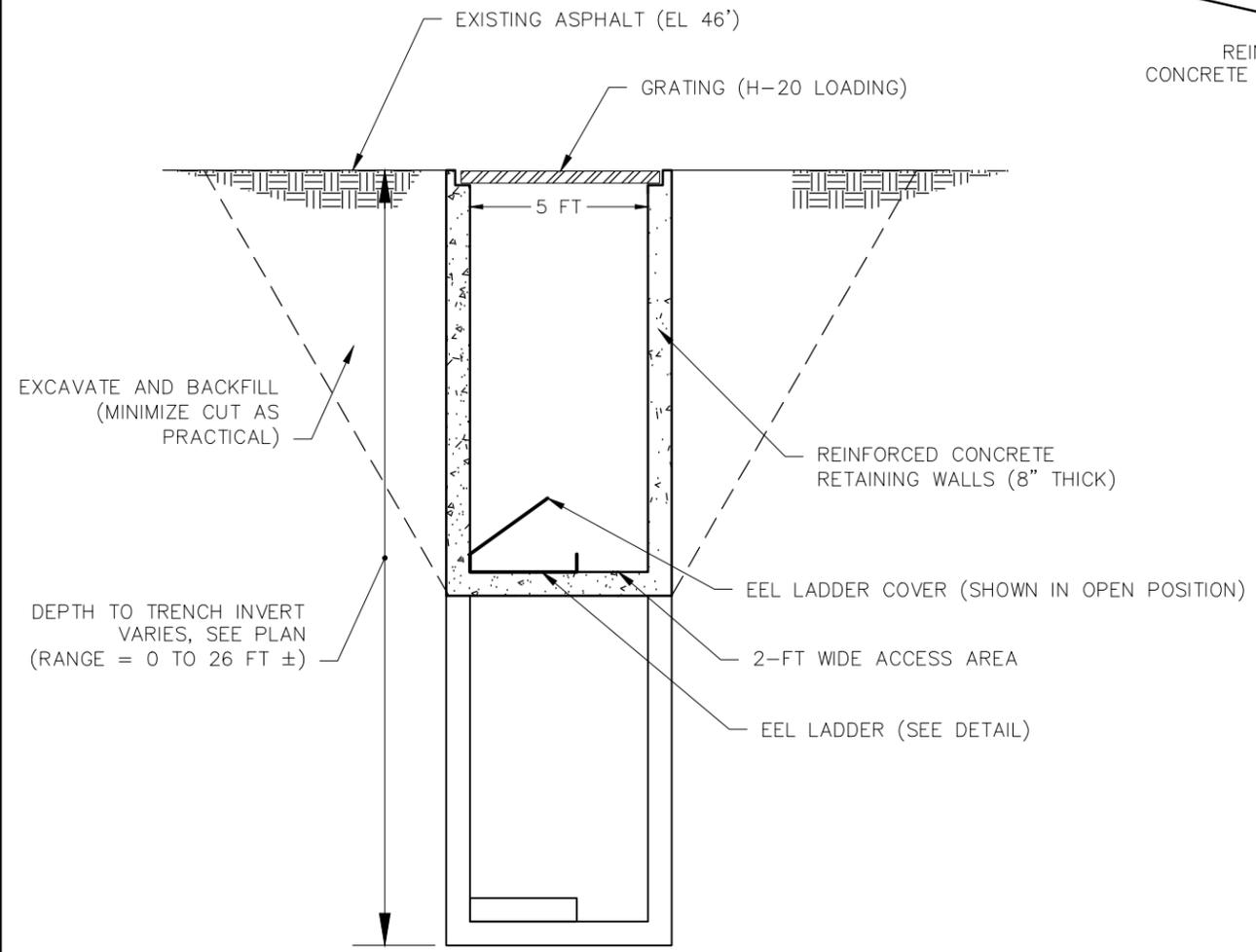
CONOWINGO RELICENSING
 UPSTREAM ALTERNATIVES
 WEST BANK, OPTION 2
 EEL LADDER,
 PIPE TO WEST SHORE - ELEVATION

DATE AUGUST 2012

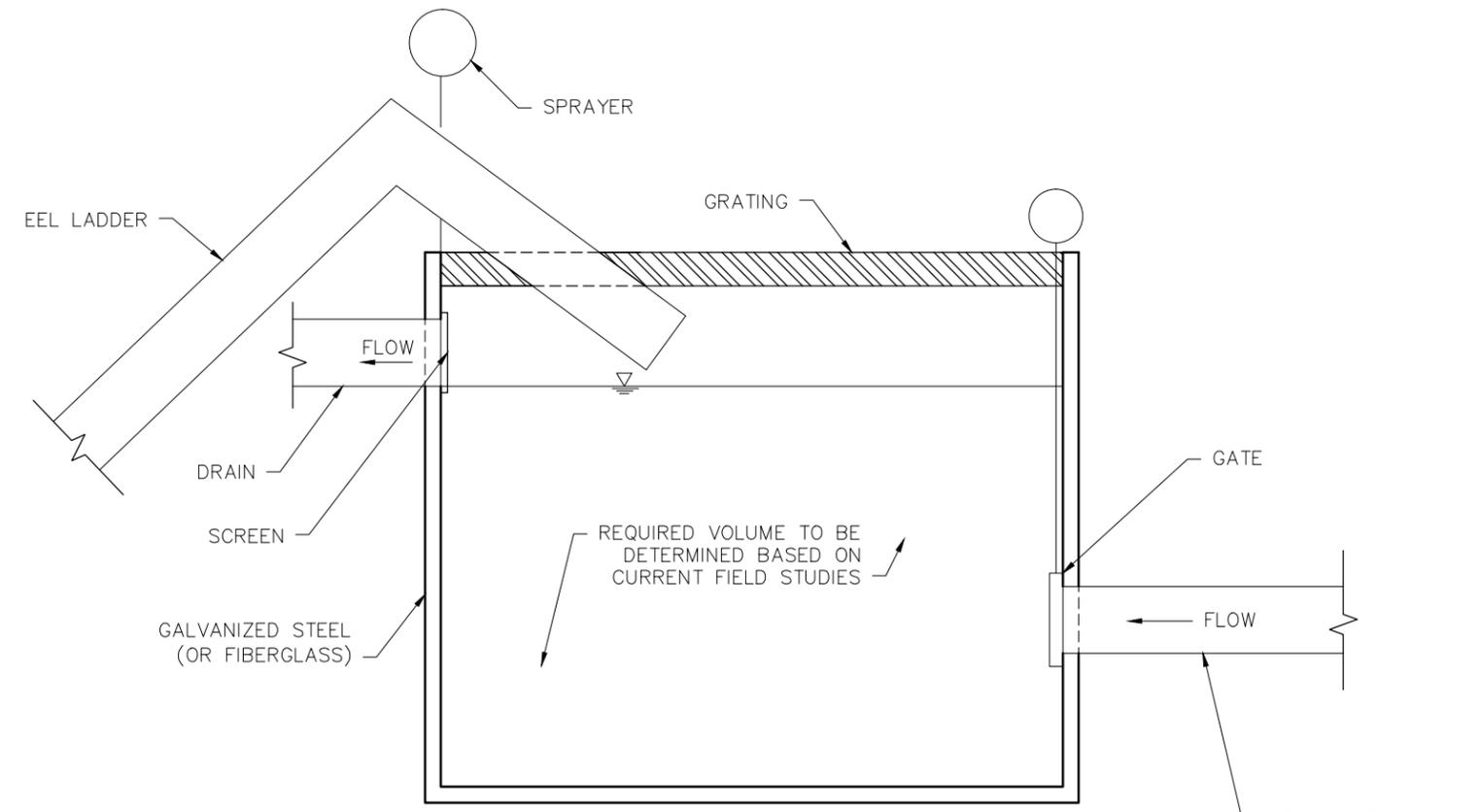
FIGURE NO: 5.2.2-2



2 SHORELINE DISCHARGE FACILITY PROFILE
 4.2.2-3 Scale: NOT TO SCALE



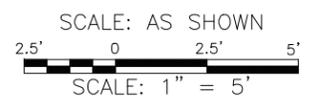
1 BURIED EEL LADDER SECTION (TYPICAL)
 4.2.2-3 Scale: 1" = 5'



3 EEL TRANSFER TANK (PIPE THROUGH DAM)
 4.2.2-3 Scale: NOT TO SCALE

NO.	DATE	ISSUED FOR	BY

DESIGNED _____
 DRAWN _____
 CHECKED _____
 SECT. CHIEF _____
 PROJ. ENGR. _____

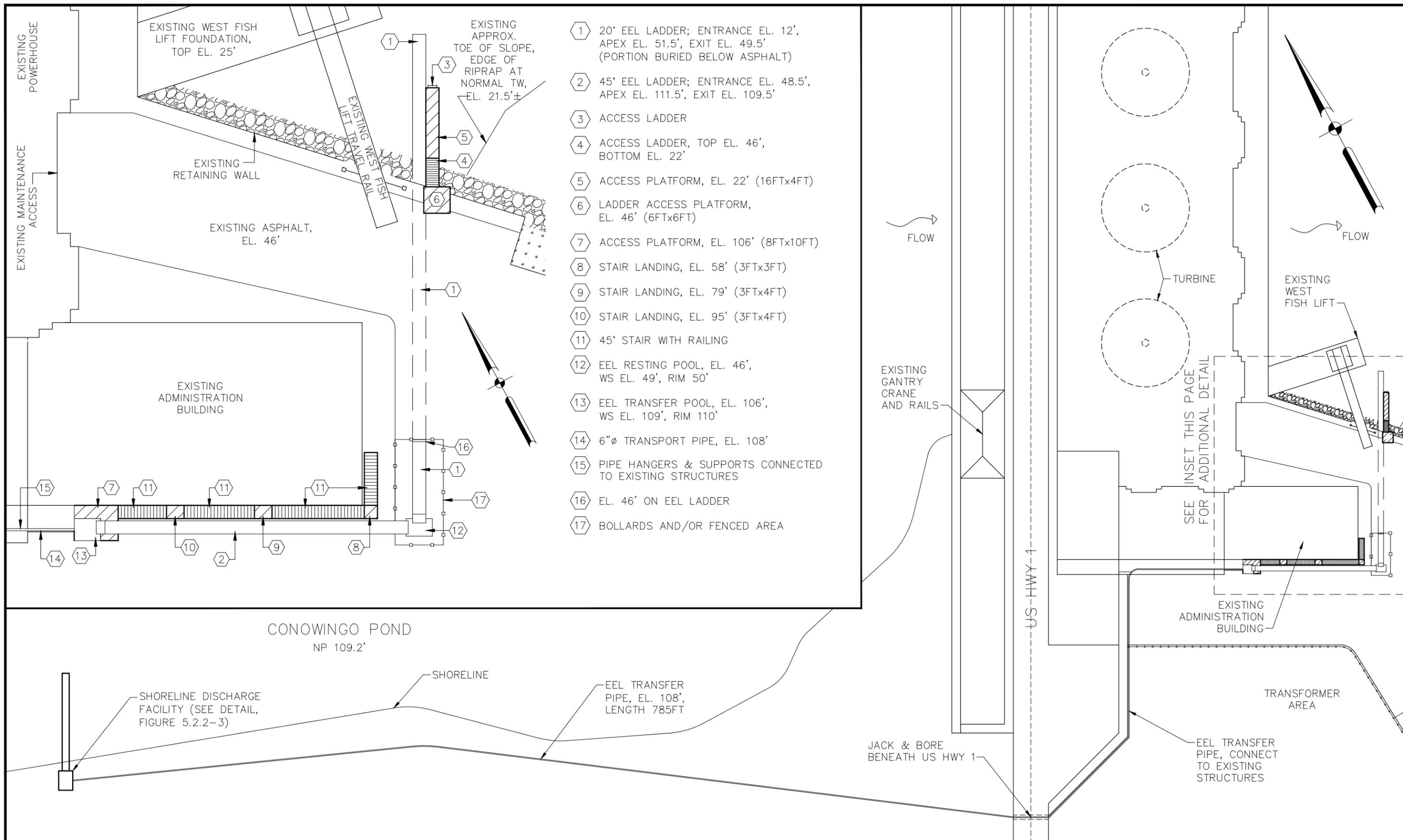


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CONOWINGO RELICENSING
 EEL PASSAGE DETAILS,
 2 OF 2

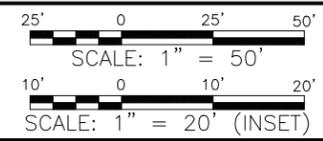
DATE AUGUST 2012
 FIGURE NO: 5.2.2-3



- ① 20° EEL LADDER; ENTRANCE EL. 12', APEX EL. 51.5', EXIT EL. 49.5' (PORTION BURIED BELOW ASPHALT)
- ② 45° EEL LADDER; ENTRANCE EL. 48.5', APEX EL. 111.5', EXIT EL. 109.5'
- ③ ACCESS LADDER
- ④ ACCESS LADDER, TOP EL. 46', BOTTOM EL. 22'
- ⑤ ACCESS PLATFORM, EL. 22' (16FTx4FT)
- ⑥ LADDER ACCESS PLATFORM, EL. 46' (6FTx6FT)
- ⑦ ACCESS PLATFORM, EL. 106' (8FTx10FT)
- ⑧ STAIR LANDING, EL. 58' (3FTx3FT)
- ⑨ STAIR LANDING, EL. 79' (3FTx4FT)
- ⑩ STAIR LANDING, EL. 95' (3FTx4FT)
- ⑪ 45° STAIR WITH RAILING
- ⑫ EEL RESTING POOL, EL. 46', WS EL. 49', RIM 50'
- ⑬ EEL TRANSFER POOL, EL. 106', WS EL. 109', RIM 110'
- ⑭ 6"Ø TRANSPORT PIPE, EL. 108'
- ⑮ PIPE HANGERS & SUPPORTS CONNECTED TO EXISTING STRUCTURES
- ⑯ EL. 46' ON EEL LADDER
- ⑰ BOLLARDS AND/OR FENCED AREA

NO.	DATE	ISSUED FOR	BY

DESIGNED _____
 DRAWN _____
 CHECKED _____
 SECT.CHIEF _____
 PROJ.ENGR. _____

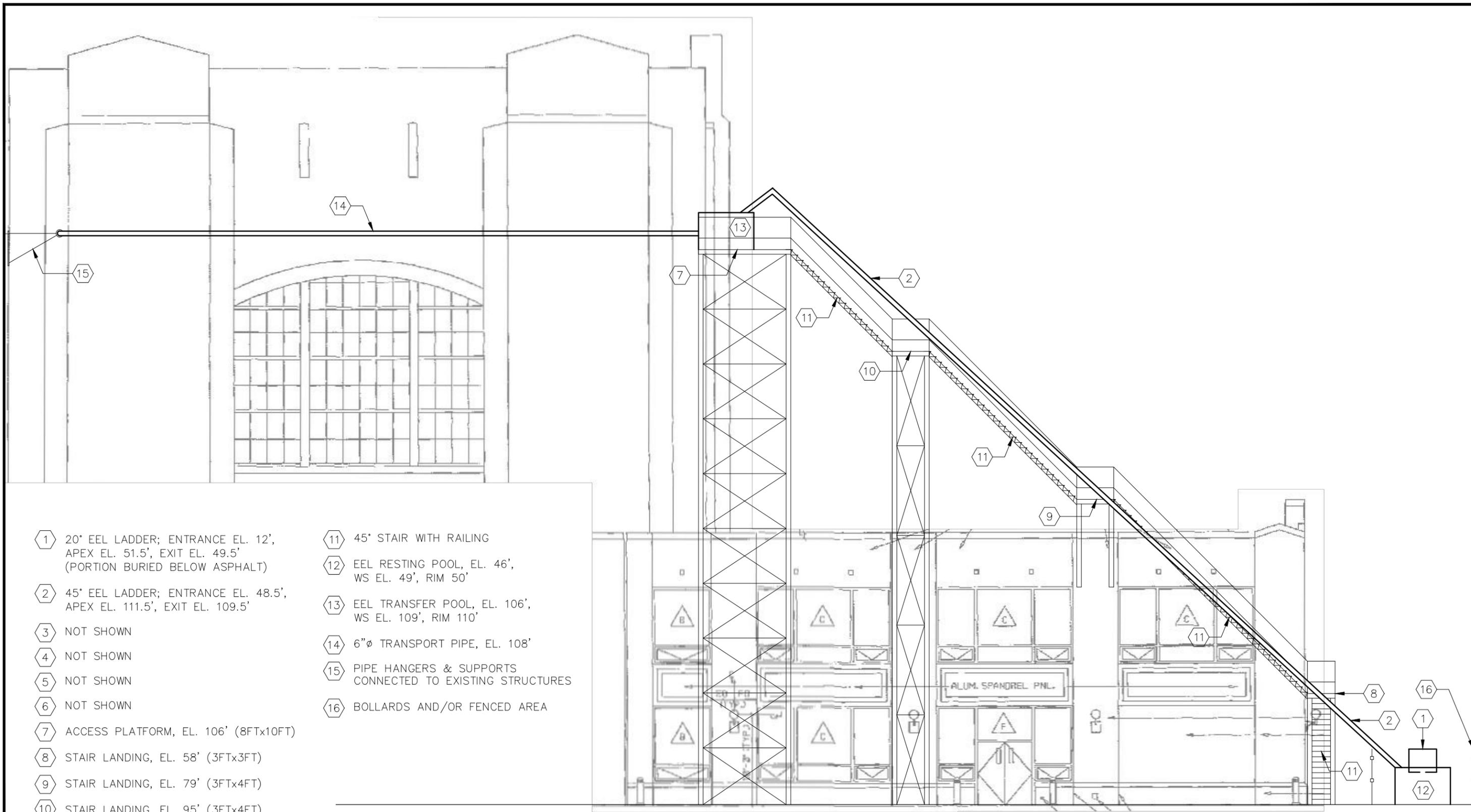


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CONOWINGO RELICENSING
 UPSTREAM ALTERNATIVES
 WEST BANK, OPTION 3,
 BURIED EEL LADDER,
 PIPE TO WEST SHORE - PLAN

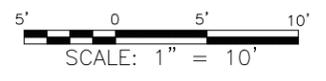
DATE AUGUST 2012
 FIGURE NO: 5.2.3-1



- (1) 20° EEL LADDER; ENTRANCE EL. 12',
APEX EL. 51.5', EXIT EL. 49.5'
(PORTION BURIED BELOW ASPHALT)
- (2) 45° EEL LADDER; ENTRANCE EL. 48.5',
APEX EL. 111.5', EXIT EL. 109.5'
- (3) NOT SHOWN
- (4) NOT SHOWN
- (5) NOT SHOWN
- (6) NOT SHOWN
- (7) ACCESS PLATFORM, EL. 106' (8FTx10FT)
- (8) STAIR LANDING, EL. 58' (3FTx3FT)
- (9) STAIR LANDING, EL. 79' (3FTx4FT)
- (10) STAIR LANDING, EL. 95' (3FTx4FT)
- (11) 45° STAIR WITH RAILING
- (12) EEL RESTING POOL, EL. 46',
WS EL. 49', RIM 50'
- (13) EEL TRANSFER POOL, EL. 106',
WS EL. 109', RIM 110'
- (14) 6"Ø TRANSPORT PIPE, EL. 108'
- (15) PIPE HANGERS & SUPPORTS
CONNECTED TO EXISTING STRUCTURES
- (16) BOLLARDS AND/OR FENCED AREA

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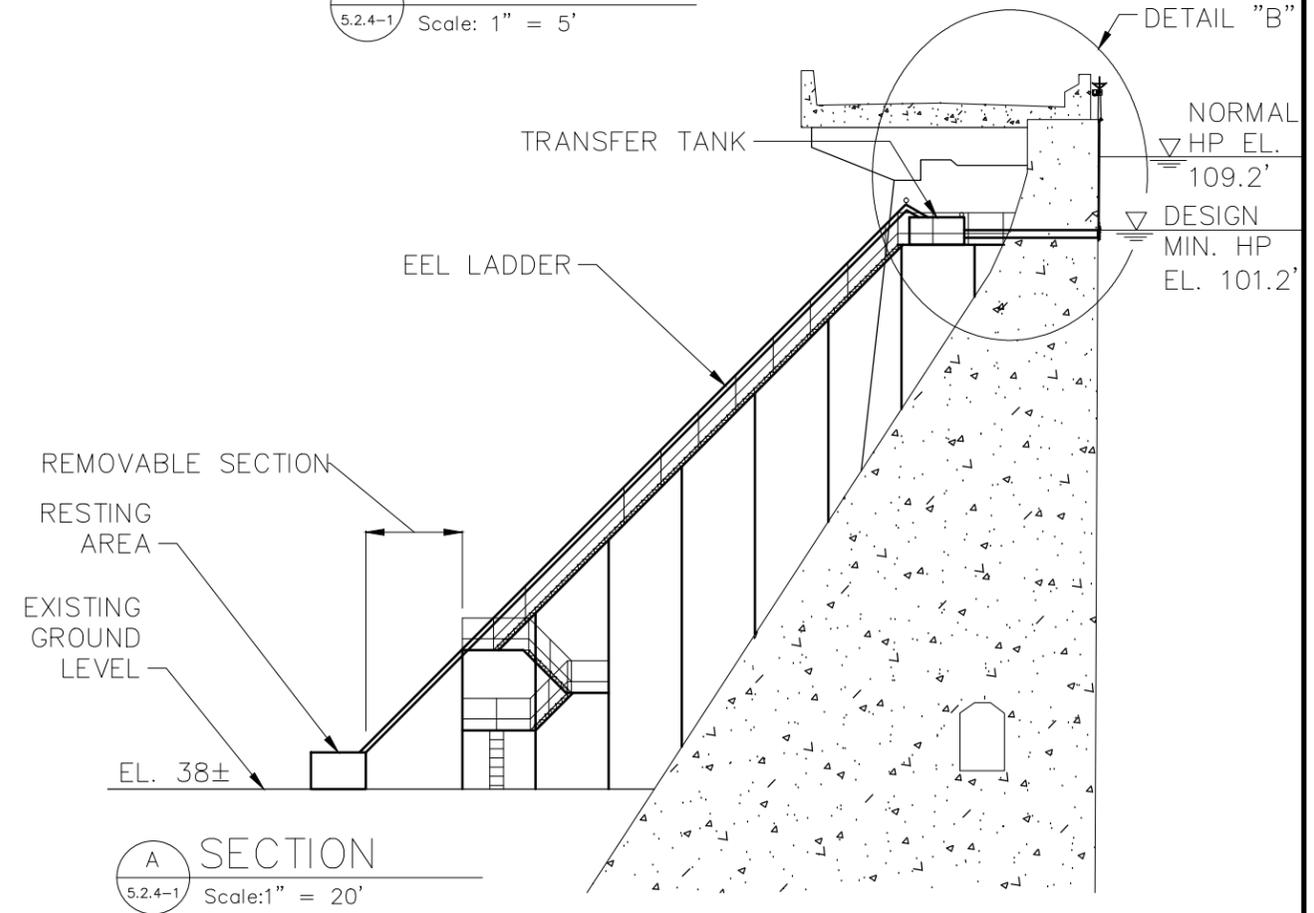
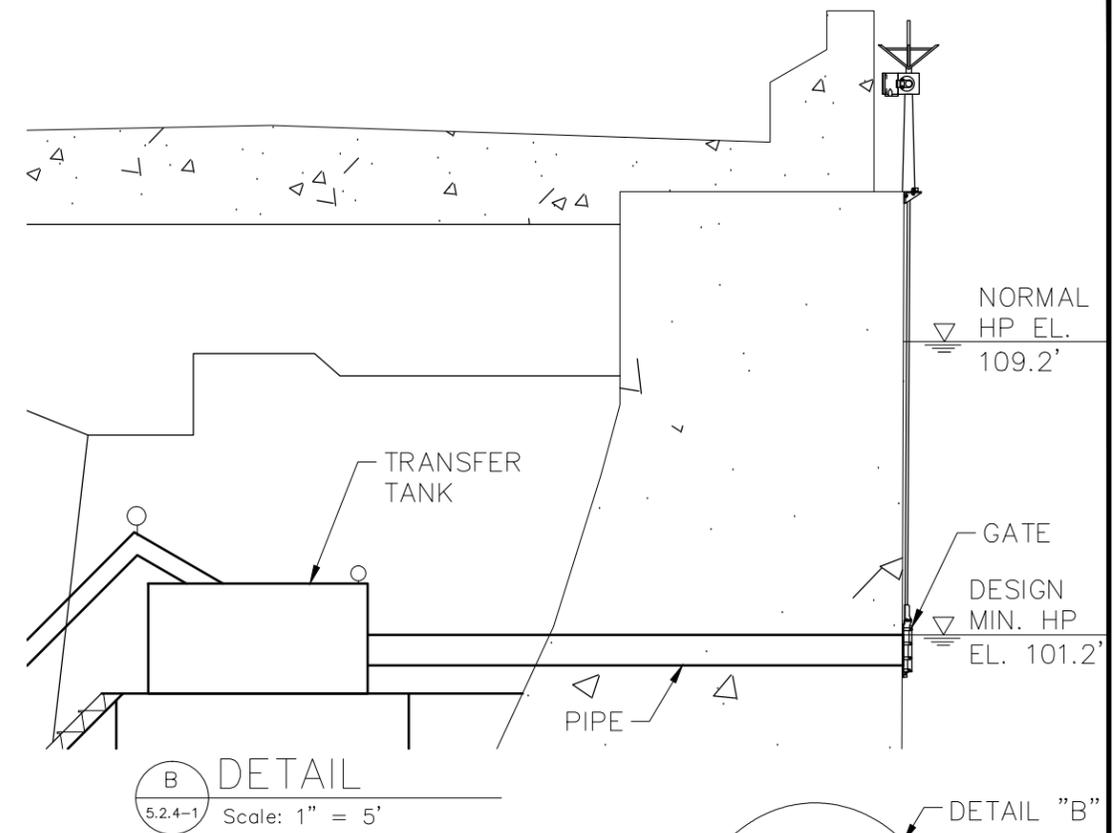
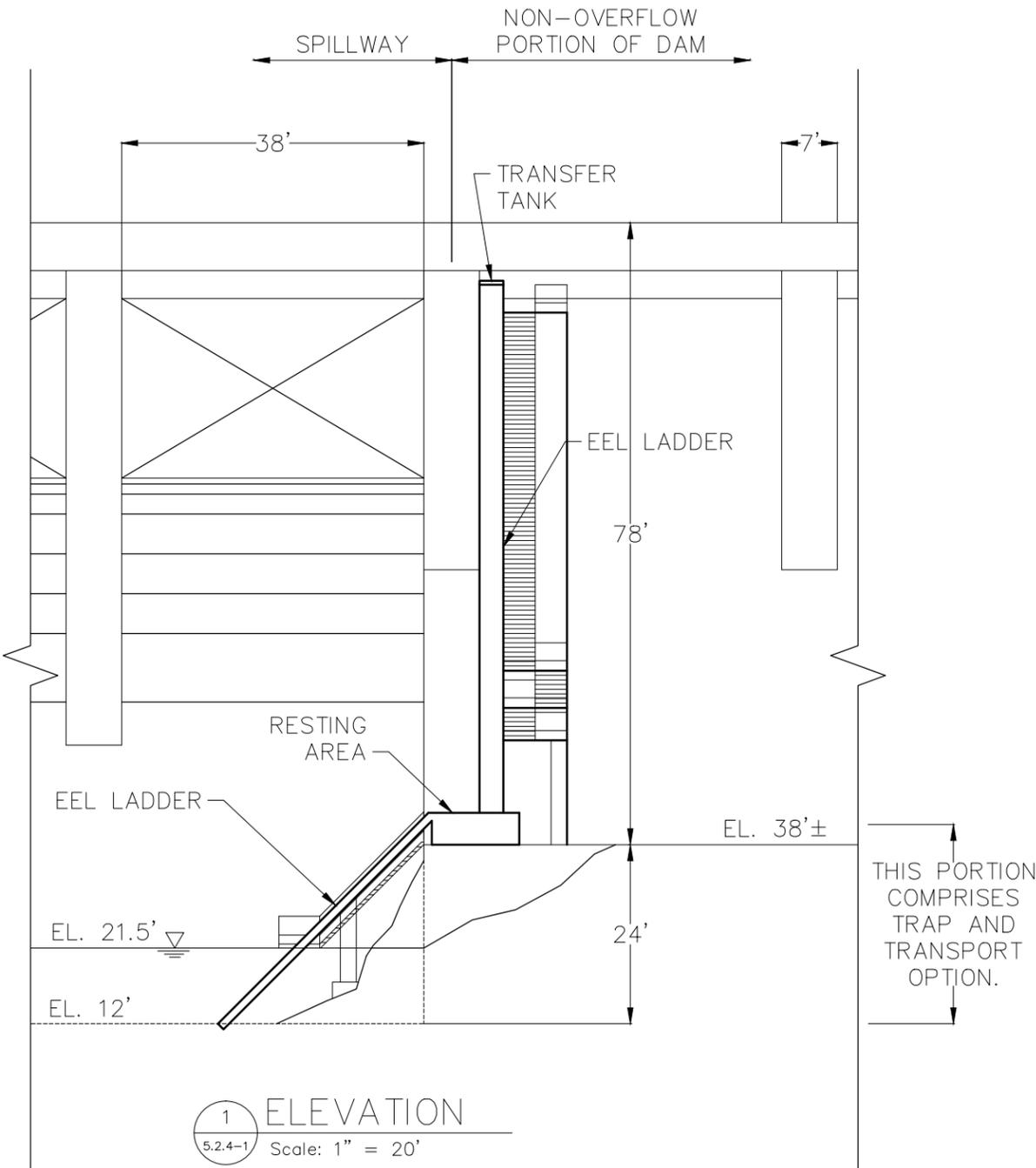
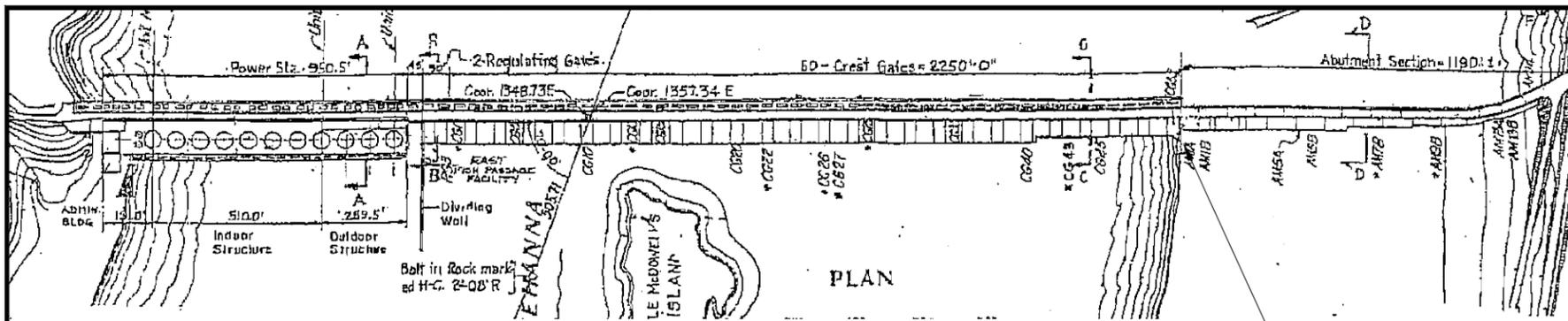
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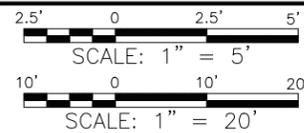
CONOWINGO RELICENSING
 UPSTREAM ALTERNATIVES
 WEST BANK, OPTION 3,
 BURIED EEL LADDER,
 PIPE TO WEST SHORE – ELEVATION

DATE AUGUST 2012
 FIGURE NO. 5.2.3-2



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CONOWINGO RELICENSING
 EAST EEL LADDER

DATE AUGUST 2012
 FIGURE NO: 5.2.4-1

6.0 DOWNSTREAM PASSAGE

This following section of the study is an assessment of potential options for downstream passage of outmigrating adult eels at the Conowingo Project. This assessment is based on biological data on outmigrating adults, downstream passage measures considered at dams on other rivers throughout the world, and laboratory and field research related to potential downstream passage measures.

6.1 Background

The issue of providing downstream passage for adult eels involves very complex eel behavior and biology, engineering, and operational issues. Generally, few solutions have been found that effectively address downstream passage of eels at hydroelectric projects. The complexity of these issues is significantly compounded for a facility as large as Conowingo Dam and a river as large as the Susquehanna.

Given the complexity of potential downstream passage technologies and the uncertainty as to their applicability at Conowingo Dam, Exelon conducted a workshop on October 25 and 26, 2011 to discuss issues related to the downstream passage of adult eels in the Susquehanna River. At the workshop, experts on downstream passage of eels presented information on eel biology and behavior, technologies and approaches proposed for hydro facilities, their potential effectiveness, and the challenges presented for downstream passage of American eel at Conowingo. Presentation material and notes of the workshop are provided in Appendix A and are summarized in Section 6.2.

6.1.1 Downstream Passage Literature

A number of laboratory and field studies have been conducted throughout the world relative to downstream passage of American eel on North American rivers and the closely related European eel (*Anguilla anguilla*) on European rivers. Much of this research has been recently summarized in a report prepared by the New York Power Authority (NYPA, 2009). The report focused on a large hydroelectric dam on the St. Lawrence River (St. Lawrence Project) and provided a comprehensive assessment of many technologies and approaches associated with downstream passage of adult eels on a large river. A report prepared by EPRI (2010), included an assessment of the implications of downstream passage at Conowingo on the Susquehanna River eel population. These reports, other work referenced in these reports, and information presented at the October workshop provide information needed to consider downstream passage at Conowingo.

6.1.2 Downstream Passage on Susquehanna River

Historically, American eel had access to and occupied much of the Susquehanna River and tributaries, but the watershed today has changed substantially. The construction of dams on the River and its tributaries has limited access to upstream migrating eels and changed the nature of the habitat in the impoundments that were created. Other anthropogenic changes (*e.g.*, habitat modifications, development, water quality impacts) have also affected habitats in the watershed.

Notwithstanding the availability of downstream eel passage data at a variety of hydroelectric projects, the use of data at a specific project requires knowledge of the biology and behavior of eels in the specific river as well as information on current and future usage of habitat in that river. For the Susquehanna River, some of this information is available or is being collected, but other information is not known with enough specificity at this time.

USFWS (2012) analyzed silver eel migrations past Conowingo dam in 2011. Based on 88 tagged silver eels released in upper Conowingo Pond above the Muddy Run Pumped Storage Project, 79 eels (89.8%) were detected at receivers downstream of Conowingo Dam. As these eels were detected 14 km below the Dam, USFWS concluded that these 79 eels successfully migrated past the Dam and out of the Susquehanna River. Since spillage occurred for a number of days during which eels were outmigrating, it was not possible to determine whether eels passed the Dam through spillage or turbine passage. The remaining nine eels were not detected below the Dam so it is not known if they remained in the Pond, migrated after the end of the monitoring (late December, did not survive passage through the turbines or over the spillway), or the tags or tag battery failed, or the tags were damaged in turbine or spillway passage.

A downstream-passage program would require information on the timing of migration and its relation to rain, flow, water temperature, lunar cycles, and other potential migratory cues (Appendix A, Haro presentation). It is generally believed that the outmigration of eels occurs primarily at night in fall although the factors initiating migration are not well understood. In some instances, most eels outmigrate in a short period of time although outmigration has also been noted to extend over a three- or four-month period on the St. Lawrence River. The timing of migration may vary within the watershed with eels further upstream in smaller tributaries and lakes moving earlier than eels in the mainstem of a river. Environmental factors can suspend or terminate downstream migration.

Before implementing a program to restore eels to the watershed, it would be prudent to acquire pertinent information about eels in the Susquehanna River. As discussed at the October workshop (Appendix A,

Haro presentation), this information includes characteristics of the outmigrating eels (*e.g.*, run timing, average size class, number, sex ratio).

6.2 Downstream Passage Options

Numerous options have been considered for the downstream passage of outmigrating eels at hydroelectric facilities. These options can generally be considered as those related to 1) turbine passage, 2) deterring eels from turbines with guidance to a bypass, and 3) trapping and transporting eels past one or more facilities. The advantages and disadvantages associated with these options are discussed below and summarized in [Table 6.2-1](#).

6.2.1 Turbine Passage (Appendix A, Richkus presentation)

The literature revealed some generic statements pertaining to survival rates of adult eels passing through different turbine types and which types of turbines might be more prudent to run during outmigration. Other options portrayed in the literature include the use of “fish-friendly” turbines as well as measures such as facility shutdown during adult migration. These options were discussed during the stakeholder workshop and are summarized below:

Preferential Operation of Francis Turbines: Various studies have estimated the survival of adult eels passing through turbines. Generally, these studies have found somewhat higher survival for large eels that pass through Francis turbines than those that pass through Kaplan turbines. Factors influencing survival include eel size, location of turbine entry, turbine load, and distance between vanes and runner blades.

At Conowingo, preferential operation of Francis units during the period of eel migration could increase the survival of outmigrating eels. Although the timing of eel outmigration has not been definitively established at Conowingo, it is expected to include the period in the fall when juvenile clupeids (American shad and river herrings) are also outmigrating. Studies at Conowingo have demonstrated that juvenile clupeids passing through the Kaplan turbines have better survival (95%) than those passing through the Francis units (89.9%)(Exelon RSP 3.2 Entrainment Study: Estimation of Survival of Juvenile American Shad Passed through Francis Turbines). Preferential operation of the Francis units to maximize survival of adult eels would presumably result in increased mortality of outmigrating juvenile clupeids. In addition, the Francis units are less efficient from an electrical generation perspective than the Kaplan units resulting in reduced power generation with preferential operation of these units.

Fish-Friendly Turbine: Alden Laboratories and the Department of Energy have developed and conducted laboratory tests of a turbine designed to improve the survival of fish passing through a turbine. In the laboratory, this “fish-friendly” turbine has shown turbine survival rates of 94% for adult eels less than 18 inches in length (EPRI 2011a).

At this time, no fish-friendly turbine has been installed at an operating hydroelectric project. A commercial version of the fish-friendly turbine has been designed for an additional unit at a small project in New York. This small unit would not be applicable for Conowingo Dam and could not be used to retrofit an existing Conowingo unit. Installation of a fish-friendly turbine at Conowingo would require a design specific to the Project. A simple retrofit of a new unit is not currently possible and would require substantial modifications to the existing powerhouse, water passages and other infrastructure, which would be accompanied by significant capital expenditures. Additionally, there are still questions as to the efficiency of these turbines to increase fish survival in a practical application and more research is needed before considering the applicability and practicality of this type of turbine at Conowingo.

Project Shutdown: Partial or complete shutdown of the Project during eel outmigration would prevent passage through the turbines and associated mortality. Spillage would provide the avenue for eels to pass the Project. The effectiveness of this option would depend on the ability to predict the timing of outmigration. Attempts to develop accurate models predicting eel migration have not been consistently successful.

Complete shutdown would eliminate turbine mortality but mortality or injury would be expected with passage via the spillway. As juvenile clupeids also outmigrate during fall, complete shutdown would result in them passing the Project through spillage with associated mortality. Complete shutdown would result in an associated loss of energy production.

An alternative to complete shutdown would be partial shutdown during night hours, the period when it is believed that eels migrate. However, studies on the St. Lawrence River show that about 25% of outmigrating eels pass the St. Lawrence Project during daylight hours. If some eels pass the Conowingo Project during daylight hours, these fish would be exposed to turbine impacts. Partial shutdown would also result in an associated loss of energy production. As juvenile clupeids migrate during evening, shutdown at night would result in their passage through spillage with associated mortality.

6.2.2 Deterrence/Guidance and Bypass (Appendix A, Richkus and Amaral presentations)

Methods to guide or deter fish at a facility have been used for juveniles and adults of resident and migratory fish. The deterrence/guidance devices may range from permanent and rigid, made from wood

or metal, or temporary and flexible made from netting. A collection facility or bypass is generally associated with deterrence/guidance structures to collect fish for transport or pass fish beyond a barrier. In this case, deterrence/guidance structures are discussed in conjunction with bypass facilities.

There are numerous options for eel passage that employ some method to deter eels from the turbine intakes with guidance to one or more bypasses. The proposed methods for deterrence and guidance can be considered as technologies designed to use either behavioral stimuli to affect eel behavior to deter eels from the turbine intake or structural measures that physically prevent eels from entering the area of the turbine intakes. Typically, the deterrence measures are also designed to attempt to guide eels from the area of the turbines to a bypass for downstream passage. The advantages and disadvantages of these measures are summarized in [Table 6.2-1](#) and discussed in the following sections.

Although deterrence measures are discussed as either behavioral or structural, all behavioral measures with the exception of induced flow require substantial physical structures. For example, components of any behavioral technology deployed upstream of the turbine intakes would require structural elements (*e.g.*, piers, steel members, personnel access, utility services). At large projects, these supporting physical elements can become very expensive to install and maintain. At Conowingo, such a structure could be full depth and 1,000 ft long if it were installed along the face of the turbine intake. Moreover, studies have suggested that behavioral measures are more effective if installed at an angle to the flow; such an installation at Conowingo would result in full-depth structures ranging from 1,350 ft in length (45 degree angle for flow) to 3,600 ft (15 degree angle). Given the debris loading in the river, there would be substantial maintenance effort and cost associated with these structures to ensure that this loading has a minimal effect on the behavioral stimulus.

Various studies have shown that eels in the immediate vicinity of dams exhibit exploratory behavior (NYPA 2009). This behavior has been observed in both laboratory tests and studies of eels in large and small rivers in North America. This behavior was observed at dams with and without physical structures (*e.g.*, bar racks) on the turbine intakes and at dams with no screening of the intakes. The exploratory behavior typically involves vertical movement throughout the water column and horizontal movements across the dam prior to passage.

As deterrence measures are designed to keep eels from passing through turbines, it is necessary to provide an avenue to allow eels to move past the dam. Since eels demonstrate exploratory behavior, it is likely that they can discover an appropriately designed and located bypass especially if the deterrence measure provides some guidance toward the bypass. Given eels' vertical and horizontal movements, more than

one bypass may be needed at large dams for timely passage of outmigrants, and these bypasses may need to be located at different elevations in the forebay (*e.g.*, surface, midwater, near bottom). The use of bypasses, typically on small dams, by eels has ranged widely with bypass usage ranging from 12% to 50%.

6.2.2.1 Structural Methods (Appendix A, Richkus and Amaral presentations)

In contrast to measures that attempt to use behavioral stimuli to deter eels from the area of the turbine intakes, structural methods involve a physical barrier to deter fish from entering the area of the turbine intakes. The barrier is typically screens/bars although louvers and wedge-wire screens are alternatives. Barriers may be installed on the face of the power dam perpendicular to flow or at an angle to the flow. Most evaluations of barriers on downstream migrants have been conducted on anadromous species. Louvers have been effective at guiding anadromous species at several sites in the Northeast and on the West Coast.

Observations have shown that outmigrating eels have relatively unique behavior when approaching barriers. Eels typically approach a barrier head first and do not show a response until they physically contact the barrier after which they usually move upstream rapidly. Additionally, eels are sometimes easily impinged with relatively low flows (less than 1 m/s). When the barriers are perpendicular to the flow, eels have been observed to attempt to forcibly pass through the barrier, which often causes injury or impingement. Conversely, eels may be more readily guided along angled barriers. Laboratory studies have demonstrated that a barrier set at 15° to the flow provided better guidance than a barrier set at 45°; however, efficiency may vary with approach velocity and bar/louver spacing.

At Conowingo, angled physical barriers across the area of the turbine intakes would be very large. Given the high debris loading in the river, it is quite likely that these permanent structures would have substantial debris management requirements throughout the year. As the structure would be permanent, it is likely that some icing will occur during winter months with associated maintenance requirements. Additionally, debris loading, structure icing, and the presence of the screening will result in head loss and reduced generation.

A permanent physical barrier would affect other anadromous species (American shad, river herring) during multiple life stages. The barrier would affect adults passed upstream by the fish lifts and perhaps delay migration. Additionally, the barrier would affect juveniles as they migrate downstream. For example, it is proposed that outmigrating juvenile clupeids pass through the turbines; the associated survival of this passage is estimated to be 95%, based on preferential Kaplan operation (RMC 1994). If

these fish were excluded from the turbine intakes, they would have to pass along the screens/louvers before finding and utilizing a bypass. The associated outmigration and survival rates are unknown and could be less than the rates associated with turbine passage. In addition a physical barrier could result in future upstream passage facilities with a less-than-optimal location and/or design.

6.2.2.2 Induced Flow (Appendix A, Richkus presentation)

The provision of flow to guide fish to a bypass has been considered for downstream passage at hydroelectric projects. These flows are intended to induce outmigrating fish to detect and follow this flow to the bypass rather than enter the area of the turbine intakes. The use of induced flows to guide movement has been investigated for some anadromous fish (*e.g.*, juvenile salmon), but has not been tested for eels. The use of induced flows for guidance has also not been tested on large rivers.

Data from studies involving induced flows have been inconsistent. Haro *et al.* (2000) reported that 10 of 13 (77%) radio-tagged eels passed through turbines rather than over a dam or through a bypass. Shultze (1999) found that eels passed through turbines until 50% of flow passed over the dam. Of 15 eels tracked by Durif *et al.* (2002), 10 eels (67%) passed over the dam, one eel (7%) passed through the turbines, and four eels (26%) used a bottom bypass; these data were collected in relation to a storm event (*i.e.*, higher flows). As eels are thought to move downstream with the main flow (*i.e.*, flow through turbines), it is generally felt that the effectiveness of bypass flows is likely limited in the absence of barriers to deter fish from the turbines.

6.2.2.3 Behavioral Methods (Appendix A; Richkus and McGrath presentations)

Behavioral deterrents or attractants use a particular stimulus to elicit an instinctual response in fish to produce movement in a desired direction. Potentially successful behavioral stimuli may vary for a particular species and will likely vary depending on the infrastructure associated with a hydroelectric project. If a behavioral-based technology could be designed for outmigrating eels, it is likely to affect both resident species and outmigrating juvenile clupeids. The effects on these species are unknown, but would need to be considered. The behavioral methods investigated include:

Light: Light has been shown to produce an avoidance response in outmigrating eels. In small streams and rivers in Europe, diversion rates of 66% to 90% have been reported for the European eel. In a study on the St. Lawrence River, eels avoided a 300-ft long, high-intensity light field at night; an avoidance rate of 77.6% was estimated.

Although some studies have demonstrated avoidance of light by eels, other studies report little or no effect under some circumstances. One significant limitation of a light-based deterrence technology is water clarity. For the St. Lawrence River study, water clarity was very high (up to 30 ft) whereas water clarity on the Susquehanna at Conowingo is normally much lower. Habituation may also compromise the effectiveness of a light-based system as eels could be required to consistently avoid light along a long light-field. The effectiveness of a light-based system would be limited to night time. Although it is generally accepted that eel outmigration occurs at night, some movement may occur during daylight hours when a light-based system would be ineffective. On the St. Lawrence River, 25% of outmigrating eels moved downstream during the day; a conceptual model for this system estimated that diversion efficiency of a light-based system could range from 13% (some habituation) to 58.5% (no habituation) (NYPA 2009).

Sound: The use of low-frequency sound (infrasound) for diverting eels has had mixed results. Two studies by Sand *et al.* (2000, 2001) showed that eels responded positively to infrasound (11.8 Hz). The 2000 study was conducted on a small river in Europe and demonstrated potential value for diverting movement of downstream migrating eels. In contrast, current studies at the intake of a Belgium power plant intake have not yielded promising results. It is estimated that the area of effect of infrasound is limited to within approximately two to three meters of the source. Based on the equivocal results of studies to date and the limited area of effect, the potential effectiveness of infrasound for deterring and guiding eels, particularly for a long distance on a large river, is not considered promising.

Air Bubbles and Water Jets: The use of air bubbles and water jets to deter fish from entering areas of power plant intakes has been proposed for many years. No lasting response of eels to air bubbles and water jets has been reported. Eels rapidly habituated to these methods.

Electricity: Eels are very sensitive to electricity. There has been some success in eel diversion on small rivers in Europe with electric fields and screens, but this result has not been found consistently (Hadderingh and Jansen 1990). Although these results suggest the potential for the use of electricity, there are numerous obstacles with implementation of this technology for downstream migrating eels. One particular obstacle is implementing this method in a way that successfully deters and guides eels for a long distance without stunning them and increasing the likelihood of being carried into the area of the turbine intakes. Use of electricity could also have the potential for effects on the safety of humans as well as other fish.

Electromagnetic Fields: Studies in the laboratory have demonstrated that eels can detect and respond to electromagnetic fields, and some research suggests that eel may navigate via electromagnetic fields (NYPA 2009). Beyond these simple responses, little is known about the interaction of electromagnetic fields and eel behavior. Before this technology can be considered as the basis for a potential deterrence and guidance method for downstream migrating eels, extensive basic research would be required to determine the type of electromagnetic field that might affect migrating eel behavior, methods of projecting a field, and quantifying field intensity.

Chemical Attractants and Repellents: Fish are known to detect and respond to a wide range of water-soluble compounds. Laboratory studies demonstrate that some life stages of eels (*e.g.*, elvers) can detect and respond to small concentrations of chemicals. No information is available concerning whether eels at any life stage are repelled by a chemical compound.

There are several obstacles to the use of chemicals to deter outmigrating eels from the area of turbine intakes or to guide/attract them to a downstream bypass. Discharge of any compound – if one were to be found – would be difficult to effectively generate a “chemical barrier” (deterrence) or “chemical field” (guidance) in an environment where the direction of flow would be moving the deterrent/attractant substance downstream, away from the desired location of effect. Potential effects on other species would also have to be considered. In addition, the discharge of any chemical would be subject to regulatory constraints.

6.2.3 Trap and Transport (Appendix A, Richkus presentation)

The trapping and transport of downstream migrating eels is inherently different than the other downstream passage options. First, in the case of Conowingo, the facilities associated with trap and transport would not be located in the immediate vicinity of the Project. Thus, there would be no conflicts with other resources the Project is trying to protect in the vicinity of Conowingo Pond (*e.g.*, American shad). Conflicts with aquatic resources in other areas can be minimized by selecting appropriate locations for release (see Section 5.1.3). Second, trap and transport could allow passage past multiple dams. Finally, while trapping efficiency is unknown, it is known that there is extremely high transport survival for adult eels and that large eels tend to resume migration after release (NYPA 2009).

6.3 Discussion of Downstream Options at Conowingo

Following the presentations on downstream-passage options at the October 2011 eel passage workshop, stakeholders discussed the applicability of these options for the Conowingo Project. These discussions are captured in the meeting minutes (Appendix A) and are summarized below.

The discussion concluded that most of the behavioral-based options were not appropriate or feasible. Fish-friendly turbines, variations of turbine operation, structural deterrence/guidance systems with bypasses, and a trap-and-transport program were discussed in some detail. The discussion highlighted a number of questions and uncertainties related to fish-friendly turbines, variations of turbine operation, and structural deterrence/guidance systems with bypasses. It was suggested that a trap-and-transport program may be the most viable option for the lower Susquehanna River. This program could provide for both the reduction in mortality to outmigrating eels at more than one of the four hydroelectric projects on the lower river thereby increasing adults available to reproduce and providing ecosystem benefits resulting from the presence of eels in the watershed.

The stakeholders discussed elements of a potential trap-and-transport program. It was recognized that collection of eels in the mainstem of the river could be difficult due to the size of the river and associated flows. An ongoing USFWS program moving young eels from below Conowingo Dam to areas upstream of the dam has placed eels into several tributaries rather than the river itself. These locations were judged to be appropriate because there was substantial habitat suitable for eels. The placement of eels in tributaries would facilitate the subsequent collection of outmigrants from these streams as part of a trap-and-transport program. There were a number of locations in various tributaries as well as in the river where eel weirs were historically located. These locations could provide appropriate trapping points for the collection of eels for such a program. The consensus of the stakeholders was that a trap-and-transport program within tributaries would be an appropriate initial step.

It was agreed that this type of approach would likely take the form of a management plan. Initial efforts would be focused on stocking selected tributaries [upstream of York Haven] with upstream migrating eels that were captured at Conowingo Dam. These same tributaries would be targeted for collection of eels migrating downstream in the fall using a structural eel weir (see [Figure 6.3-1](#) for a typical plan and profile). As these initial tributaries become saturated with established populations, the program could be expanded to other suitable tributaries. If the program continues to be successful and the populations thrive, efforts could be shifted to larger tributaries and eventually to the main stem of the river.

Capital costs for the initial phase of collection in two tributaries are presented as [Table 6.3-1](#). This includes material and labor to install the eel weirs plus labor and transport equipment to capture and transfer the eels downstream of the dam.

The USFWS program is currently stocking eels collected from the Conowingo tailrace in Buffalo and Pine Creeks, near Kelly Point, PA and Ansonia, PA, respectively. The cost opinion developed includes

capital costs for two eel weirs at these locations and one haul truck, assuming it could be used for both locations. The total capital cost was estimated to be approximately \$201,500, which includes a 25% contingency, design, permitting, and construction administration. The annual operations cost was estimated to be approximately \$266,000 per year, based on a 10-week season assuming one eel biologist and one eel technician could cover both sites on alternating days. Costs for a driver are also included, assuming one trip every other day. Exelon anticipates that the cost of a trap and transport program would be shared among the licensees of the four dams the eels would be required to pass.

For this initial cost opinion it was assumed that transport trips would occur every other day throughout the season. During the peak of the season there will probably be more frequent trips and at each end of the migration the frequency will likely be lower. An additional week was also assumed at the beginning and end of the season for mobilization/demobilization with two eel biologists and two eel technicians. The pilings and lowest layer of the eel weir are proposed to be left in place during the off season; the remainder of the structure would be removed then reinstalled each season. These values do not include costs to replace materials from deterioration or damage, it is expected that the materials will not last more than a few years.

Design of the weirs will be based on eel weirs successfully operated on other water bodies. This information will reflect both structural measures and operational experience including performance during high-flow events and periods of debris loading. Debris loading is expected to decrease collection efficiency so it will be necessary to periodically remove debris during the period of eel migration. Design will consider periods of high flow when eels are known to migrate; however, it may not be possible to achieve maximum collection efficiency during very high flows. Design issues identified with the initial weirs will be addressed, to the extent practicable, in subsequent weirs.

The discussion of a trap-and-transport program identified information needed to develop this program. In addition to the information identified in Section 6.2, information would be needed on:

- Extent and value of eel habitat upstream of York Haven Dam including tributaries, and
- Identification of areas in tributaries and in the Susquehanna River where eel weirs were used in the past.

TABLE 6.2-1: SUMMARY OF ADVANTAGES AND DISADVANTAGES FOR DOWNSTREAM PASSAGE OPTIONS FOR AMERICAN EEL AT CONOWINGO DAM.

Passage Method	Advantage	Disadvantage	Comment
<i>Turbine Passage</i>			
Preferential Operation of Francis Turbines	-Better Survival than Kaplan Turbines	-Conflicts with preferential passage of juvenile shad through Kaplan units (95% survival) vs. Francis units (85 - 90%)	-Mortality influenced by eel size, location of turbine entry, turbine load, and distance between vanes and runner blades
Fish-Friendly Turbine	-Lab tests show high survival (94%)	-Existing design for commercial unit not applicable for existing Conowingo units	-No survival data for eels larger than 18 inches
		-Retrofit at Conowingo would require extensive modification to existing water passages at extensive costs	
Project Shutdown	-No turbine mortality	-Loss of energy production	-Passage via spillage with unknown mortality
			-Passage of juvenile clupeids by spillage with unknown mortality
			-Effectiveness depends on ability to predict timing of outmigration
<i>Guidance/Bypass</i>			
Behavioral Methods			
Light	-Some studies show avoidance	-Turbidity limits effectiveness	-Large structure very expensive to install
		-Not effective during daylight	-High costs to operate and maintain
		-Large, full-depth structure required	-Multiple bypasses may be needed
		-Habituation could limit effectiveness	-Unknown effects on other species

		-High potential for debris loading	-Diversion efficiency for large river unknown; estimate for St. Lawrence was 13% to 59%
Sound	-One study showed positive diversion response to infrasound in small river	-Field of effect limited to within two to three meters of source	-Potential effectiveness in large rivers highly uncertain; literature equivocal
		-High potential for debris loading	-Large structure very expensive to install
		-Large, full-depth structure required	-High costs to operate and maintain
		-Habituation could limit effectiveness	-Multiple bypasses may be needed
			-Unknown effects on other species
Air Bubbles/Water Jets	-None	-No lasting response by eels	
		-Rapid habituation	
Electricity	-Eels very sensitive to electricity	-High potential for adverse effects to other species and human safety	-Challenges to install a system that would guide rather than stun eels
	-Some successful diversion using electric fields and screens but results inconsistent	-Large, full-depth structure required	-Multiple bypasses may be needed
Electromagnetic Fields	-Lab studies show eels can detect and respond to fields during some life stages		-Extensive basic research needed to determine potential to be effective guidance mechanism
			-Unknown effects on other species
Chemical Attractants and Repellents	-None	-Chemicals would be difficult to effectively deploy to control movement of outmigrating eels in large river	-Available information insufficient to estimate potential guidance effectiveness
		-Potential regulatory constraints	-Unknown effects on other species
Induced Flow	-None	-In absence of barriers at	-Guidance effectiveness not

		turbines, effectiveness of induced flow likely to be limited	tested in large rivers
			-Inconsistent results in bypass studies
			-Multiple bypasses may be needed
Structural Devices			
Bar Racks/Louvers	-Laboratory studies show angled barriers (screens and louvers) can guide eels	-Eels impinge on screens, often resulting in injury	-Shallow angles (e.g., 15 degrees) more effective than more acute angles (e.g., 45 degrees)
		-Impacts on generation	-High costs to operate and maintain
		-Large, full-depth structure required	-Multiple bypasses may be needed
		-High potential for debris loading	-Large structures may result in lower guidance efficiencies than demonstrated in laboratory tests
		-Screens could affect upstream migrants	
		-Screens could affect outmigrating clupeids	
<i>Trap and Transport</i>			
	-Effective in increasing the number of eels reaching upstream habitats (vs. volitional passage) in systems where eels have to pass multiple projects	-More feasible for small streams than large rivers -Dispersion of young eels from release location could affect percentage of released eels recaptured upon out migration.	-Cost effectiveness depends on ability to predict timing of outmigration
	-Ensures survival of virtually all captured outmigrating eels transported around projects		-Effectiveness in increasing number of successful outmigrants (vs. volitional passage from same areas) depends on ability to capture sufficient percentage of

			outmigrating eels
	-No impact on generation		-Overall effectiveness of program depends on upstream transport to locations that allow for capture of sufficient percentage of outmigrating eels without impacting other aquatic resources

Table 6.3-1. Cost Opinion, Downstream Passage: Trap and Transport with Eel Weir

Item No.	Item	Quantity	Unit	Unit Price	Cost
332	Reservoirs, Dams, and Waterways				
	Pilings	480	LF	\$32.50	\$15,600
	Weir Wall Lumber	760	SF	\$5	\$3,800
	Fasteners	1	LS	\$500	\$500
	Screen Slats	250	SF	\$7.50	\$1,875
	Cross Ties	100	LF	\$8	\$800
	Collection Trough & Net	1	EA	\$500	\$500
	Collection Tank	1	EA	\$2,500	\$2,500
	Rip-Rap	5	CY	\$50	\$250
	Per Weir Subtotal				\$25,825
	Number of Tributaries Being Trapped	2			
	332 Subtotal*				\$52,000
335	Miscellaneous Power Plant Equipment				
	Haul Truck (Assumes 1 can be used for both tribs)	1	EA	\$50,000	\$50,000
	Transport Tank (1,500 gal)	1	EA	\$2,000	\$2,000
	Trash Pump	2	EA	\$1,500	\$3,000
	Dissolved Oxygen Injection System	1	LS	\$1,000	\$1,000
	Temperature Monitor	1	EA	\$500	\$500
	335 Subtotal*				\$56,500

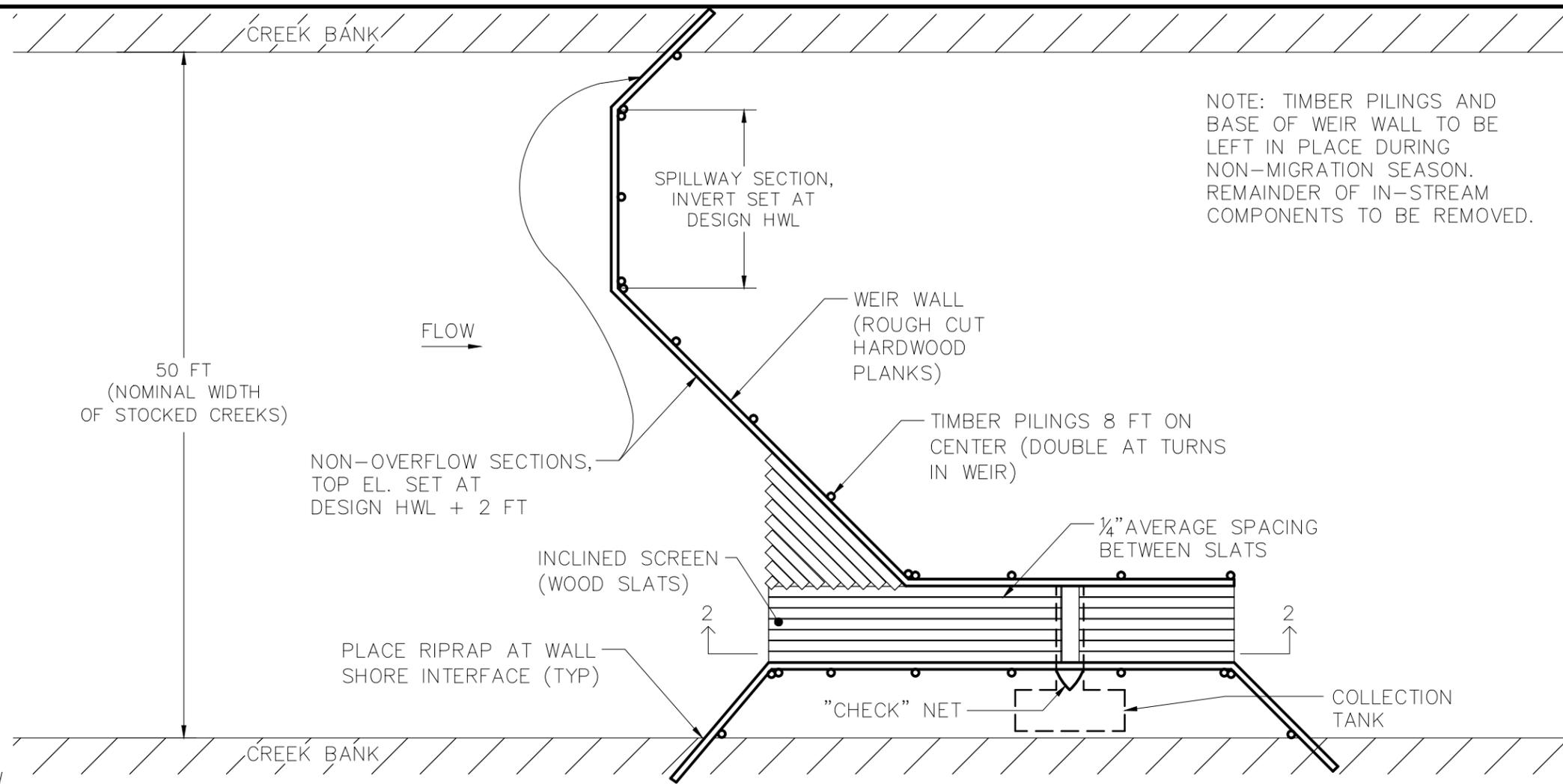
Mobilization/Demobilization (10%)*	\$11,000
Subtotal Direct Cost	\$119,500
Contingencies (25%)*	\$30,000
Total Direct Cost	\$149,500
Design (20%)*	\$30,000
Permitting (10%)*	\$15,000
Construction Administration (5%)*	\$7,000
Total	\$201,500

*Note: Rounded to nearest \$1,000

Item No.	Item	Quantity	Unit	Unit Price	Cost
901	Annual Operations - Non-Labor				
	Mileage (assumes 440 mile round trip, every other day)	15,000	MI	\$0.50	\$7,500
	Fuel	5,000	GAL	\$5	\$25,000
	Salt (Stress Reduction)	5	TON	\$500	\$2,500
	Tank Refills (Oxygen)	1	LS	\$1,000	\$1,000
	901 Subtotal*				\$36,000
902	Annual Operations - Labor				
	Eel Biologist (assumes 10 weeks per year, full time)	900	HR	\$100	\$90,000
	Eel Technician (assumes 10 weeks per year, full time)	900	HR	\$75	\$67,500
	Drivers (assumes 10 weeks per year, half time) (Bio. & Tech. time also includes 10 days x 2 staff for mob/demob)	350	HR	\$55	\$19,250
	902 Subtotal*				\$177,000

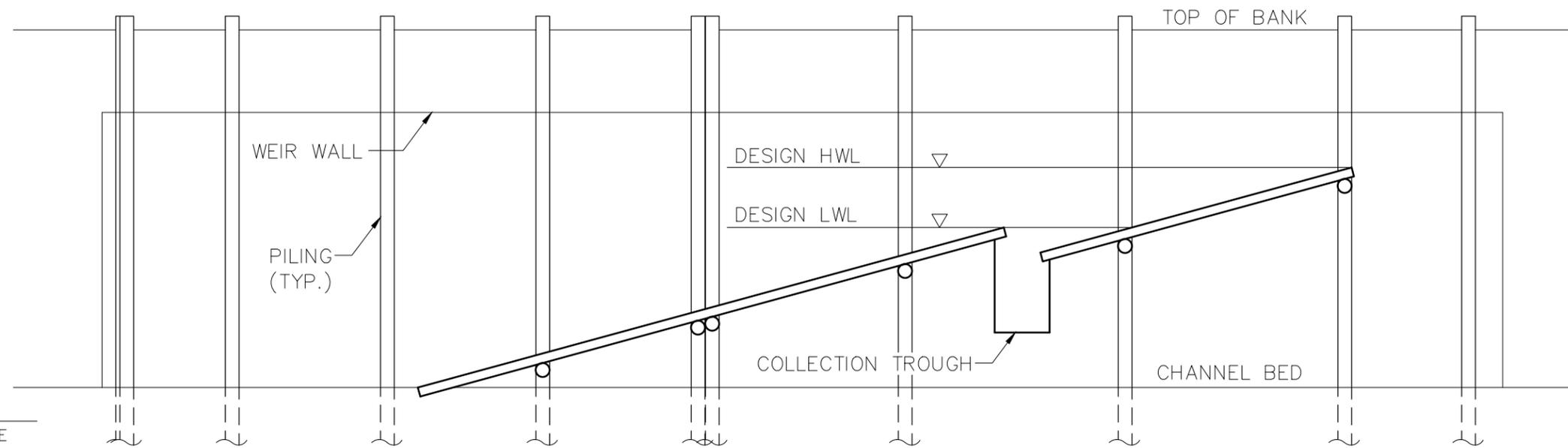
Subtotal Annual Operations Cost	\$213,000
Contingencies (25%)*	\$53,000
Annual Operations Total	\$266,000 /YR

*Note: Rounded to nearest \$1,000



NOTE: TIMBER PILINGS AND BASE OF WEIR WALL TO BE LEFT IN PLACE DURING NON-MIGRATION SEASON. REMAINDER OF IN-STREAM COMPONENTS TO BE REMOVED.

1 PLAN VIEW
Scale: NOT TO SCALE



2 SECTION
Scale: NOT TO SCALE

NO.	DATE	ISSUED FOR	BY

DESIGNED _____
DRAWN _____
CHECKED _____
SECT.CHIEF _____
PROJ.ENGR. _____

GOMEZ AND SULLIVAN
Engineers, P.C.
288 Genesee Street
Utica, NY 13502
(315) 724-4860
41 Liberty Rd. Bldg 1
Henriker, NH 03242
(603) 428-4960
5820 Main Street
Williamsville, NY 14221
(716) 250-4960



CONOWINGO RELICENSING
EEL WEIR

DATE AUGUST 2012
FIGURE NO: 6.3-1

7.0 POTENTIAL UPSTREAM AND DOWNSTREAM PASSAGE IMPACTS

In evaluating the impacts of an eel-passage program, one has to consider the expected overall upstream passage efficiency and the expected downstream passage survival. For volitional fish passage, overall upstream passage efficiency is a function of the percentage of fish that enter the fish passage facilities (“discovery rate”) and the efficiency of the facility to pass eels that enter it (“in-ramp passage efficiency”). At the 82-ft high Moses-Saunders Power dam on the St. Lawrence River, recapture studies conducted over three years indicated a 38 to 45 percent ramp discovery rate of the tagged eels in the tailrace between the ramps on the American and Canadian sides of the dam. These estimates do not account for potential tagged eel mortality, tag loss or migration to available downstream habitats (*e.g.*, Lake St. Francis) over the three-year period. NYPA’s eel passage facility on the American side of the Moses-Saunders dam had an average in-ramp passage efficiency of 86 percent based on five years of study. Based on these two percentages, overall passage efficiency was 33 to 39 percent for eels in the Moses-Saunders Dam tailrace. Little data exist to quantify passage efficiencies for eels that have entered ramps at shorter dams (10 to 40 ft). However, it is expected that shorter ramps at smaller dams and trap-and-transport facilities at larger dams would have a higher in-ramp passage efficiency than fully volitional ramps at larger dams (*e.g.*, the Moses-Saunders Power dam), and this efficiency would likely be approximately 90 to 95 percent (Pers. Communication, D. Desrochers, Aug. 2011). Given a similar ramp discovery rate (38 to 45 percent) as larger facilities; the overall passage efficiency at smaller dams would be 36 to 43 percent, based on 95 percent in-ramp passage efficiency.

Estimates of discovery rate and in-ramp passage efficiency for the eel ladder at the St. Lawrence-FDR Project can be used to assess potential volitional upstream passage on the Susquehanna River. A similar 38 to 45 percent ramp discovery rate at each dam along the Susquehanna may be expected. Different estimates may be used to determine the in-ramp passage efficiency of the lower Susquehanna River’s larger dams (Conowingo, Holtwood and Safe Harbor) versus smaller dams (York Haven) or trap-and-transport facilities. Thus, the St. Lawrence overall efficiency estimate can be used to assess a fully volitional system at Conowingo, Holtwood, and Safe Harbor dams because the height of these dams (approximately 90, 55, and 75 ft, respectively) and length of an associated eel ramp would be similar to that at the St. Lawrence Project. However, it may be more appropriate to assume higher in-ramp passage efficiency for the smaller York Haven dam (9 to 17 ft). [Table 7-1](#) illustrates individual dams’ discovery rate, in-ramp passage efficiency and overall upstream passage efficiency for volitional upstream passage on the Susquehanna River. As shown in [Table 7-1](#), approximately one-third of the eels in the Conowingo Tailrace would be expected to reach Conowingo Pond, with the remaining two-thirds remaining downstream of Conowingo Dam. As would be expected with any volitional passage, a portion of the

migrating eels will become residents in the impoundments through which they pass so that the cumulative passage efficiency from Conowingo tailrace to the York Haven impoundment (1.3 to 2.5 percent) can be estimated as the product of the four dams' upstream passage efficiencies.

In contrast to volitional passage, the overall upstream passage efficiency of the trap-and-transport approach at Conowingo (height of eel ramp to trap equal to 30-38 ft) would be expected to be similar to the overall passage efficiency at a smaller dam (36 to 43 percent, based on a 95 percent in-ramp passage efficiency and a 38 to 45 percent ramp discovery rate). With an expected very low mortality associated with transport, the cumulative efficiency of transported fish upstream of York Haven (or any reasonable distance of transport) would remain constant relative to Conowingo's estimated passage rate.

Upon maturity, eels migrate downstream. If volitional passage was chosen, the eels would have to pass through the four dams' turbines. Survival estimates for downstream turbine passage is a function of turbine type and flow. [Table 7-2](#) illustrates the proportion of flow through the types of turbines (*i.e.*, Francis or Kaplan) at each of the lower Susquehanna hydroelectric projects. Literature reports (EPRI 2011) silver eel mortality at Francis turbines ranges from 9 – 15.8 percent, while mortality at Kaplan turbines is reported to range from 25.2 – 37 percent. Based on the proportion of flow through turbine types at each facility and the range of survival estimates, [Table 7-3](#) illustrates the expected survival of silver eels at each hydroelectric facility.

An alternative to volitional downstream passage would be a downstream trap and transport system where silver eels are trapped via eel weirs at upstream locations (in this case upstream of York Haven) and transported to a location downstream of Conowingo Dam. Eels transported upstream could be released into tributaries, impoundments, and/or the main stem of the river. Release locations would need to be carefully selected so that the collection of downstream migrants does not impact other aquatic resources.

There is very little information on the efficiency of eel-weir type of collection facilities, particularly for a mainstem location on a large river such as the Susquehanna. Based on discussions with Alex Haro of the U.S Geological Survey (USGS) Conte Anadromous Research Laboratory (A. Haro, Personal Communication, January 2012) it appears reasonable to assume trap efficiencies ranging from 50 to 95 percent. Given very low expected transport mortality, we would expect the cumulative trap-and-transport efficiency to also be 50 to 95 percent.

In order to assess the potential number of silver eels available for outmigration to the Sargasso Sea as well as the potential abundance of eels distributed via passage to upstream areas, it was necessary to construct an eel passage survival model for several passage scenarios. For scenarios involving volitional passage,

these models include: a) low-end estimates of upstream passage efficiency and downstream survival for volitional passage ([Figure 7-1](#)); b) high-end estimates of upstream passage efficiency and downstream survival for volitional passage ([Figure 7-2](#)); c) trap-and-transport efficiency to upstream of York Haven with low-end downstream passage survival ([Figure 7-3](#)); and d) trap-and-transport efficiency to upstream of York Haven with high-end downstream passage survival ([Figure 7-4](#)).

We also evaluated scenarios involving upstream and downstream passage via only trap and transport. Given the lack of downstream trapping efficiency literature and the fact that yellow eels may leave a tributary where stocked prior to outmigration as silver eels, we did a sensitivity analysis with downstream trapping efficiencies of 25, 50, 75 and 95 percent. The analysis results, using low end upstream trap and transport efficiency, are illustrated in [Figures 7-5 – 7-7](#). These scenarios assume low end turbine passage survival rates for outmigrating silver eels not successfully trapped. [Figure 7-8](#) illustrates results for high end upstream trap and transport efficiency, high end downstream survival for outmigrating silver eels not successfully trapped, and a high end (95 percent) downstream trap and transport efficiency.

The scenarios evaluated above allow consideration of various resource management objectives relative to these scenarios. If the sole resource management objective is to provide the most silver eels leaving the Susquehanna River for the journey to the Sargasso Sea, low-end estimates for upstream and downstream volitional passage is estimated to provide a return of 90.0 percent of the eels downstream of Conowingo Dam ([Figure 7-1](#)). This scenario has such a high return rate of fish to the Sargasso Sea primarily because a large percentage (67%) of the eels never migrate upstream of Conowingo Dam. For upstream and downstream trap-and transportation options, the number of eels returning to the Sargasso Sea depends on the capture efficiency of the eel-weir structure. The percent of returning eels varies from 81.3 percent at the 25 percent capture rate ([Figure 7-5](#)) to over 90 percent for high capture rates (93.8 percent at a 75 percent capture rate and 98.7 percent at a 95 percent capture rate; [Figures 7-7](#) and [7-8](#)).

If the sole resource management objective is to maximize eel abundance upstream of York Haven Dam, this goal would be accomplished with an option involving a trap-and transportation program. Programs involving volitional passage at the four dams result in only 1.3 percent to 2.5 percent of the eels below Conowingo Dam reaching the river above York Haven ([Figures 7-1](#) and [7-2](#)). In contrast, a trap-and-transportation program is estimated to provide for 36 percent to 43 percent of the eels below Conowingo to the river above York Haven ([Figures 7-3](#) through [7-8](#)). The options involving volitional passage will distribute eels in the impoundments behind Conowingo, Holtwood, and Safe Harbor dams in addition to the river above York Haven; a trap-and-transportation program delivering eels to the river above York Haven would not result in eels in the three impoundments in the lower river.

If an upstream and downstream eel-passage program sought to balance the two resource objectives discussed above, an upstream and downstream trap-and-transport program would be the best approach. It is estimated that upstream transport would provide far more eels upstream of York Haven (36 to 43 percent) than a volitional program (1.3 to 2.5 percent). Although the number of silver eels provided for transportation to the river below Conowingo Dam to begin the journey to the Sargasso Sea is dependent on the capture rate, the lower capture rates of the eel weir (25 and 50 percent) provide a number of silver eels (81.3 and 87.5 percent; [Figures 7-5](#) and [7-6](#), respectively) that is slightly less than provided by the best scenario involving voluntary upstream and downstream passage (90.0 percent; [Figure 7-1](#)). At higher eel weir capture rates (75 and 95 percent), the number of silver eels provided (greater than 93.8 percent; [Figures 7-7](#) and [7-8](#), respectively) would approximate or exceed the number of silver eels provided by the best volitional scenario.

TABLE 7-1: LOWER SUSQUEHANNA RIVER DAMS – POTENTIAL UPSTREAM PASSAGE EFFICIENCY

Dam	Approx. Dam Height (ft)	Discovery Rate	Low End		High End		
			In-Ramp Passage Efficiency	Overall Passage Efficiency	Discovery Rate	In-Ramp Passage Efficiency	Overall Passage Efficiency
Conowingo	90	0.38	0.86	0.33	0.45	0.86	0.39
Holtwood	55	0.38	0.86	0.33	0.45	0.86	0.39
Safe Harbor	75	0.38	0.86	0.33	0.45	0.86	0.39
York Haven	9-17	0.38	0.95	0.36	0.45	0.95	0.43

TABLE 7-2: PROPORTION OF FLOW THRU FRANCIS AND KAPLAN (PROPELLER) TURBINES AT EACH OF THE HYDROELECTRIC FACILITIES ON THE MAINSTEM OF THE SUSQUEHANNA RIVER.

Dam	Proportion of Flow through Turbine Type	
	Francis	Kaplan
York Haven	0.65	0.35
Safe Harbor	0.00	1.00
Holtwood ⁷	0.51	0.49
Conowingo	0.55	0.45

TABLE 7-3: LOWER SUSQUEHANNA RIVER HYDROELECTRIC PROJECTS’ EXPECTED POWERHOUSE SURVIVAL ESTIMATES FOR OUTMIGRATING SILVER EELS. MODIFIED FROM EPRI (2011).

Turbine Type	Low End		High End	
	Mortality Rate (%)	Source	Mortality Rate (%)	Source
Francis	9.0	RMC (1995)	15.8	Desrochers (1995)
Kaplan	25.2	NA and Skalski (2000); Desrochers (1995)	37.0	NIMO (1995)

Dam	Low-End Powerhouse Survival Rate (%)	High-End Powerhouse Survival Rate (%)
York Haven	80.9	81.1
Safe Harbor	63.0	74.8
Holtwood	77.2	79.6
Conowingo	78.3	79.9

⁷ Holtwood’s post-expansion setup with two additional Kaplan turbines is used in this analysis.

FIGURE 7-1: FLOW CHART DIAGRAM OUTLINING VOLITIONAL UPSTREAM AND DOWNSTREAM EEL PASSAGE THROUGH THE LOWER SUSQUEHANNA. ASSUMES LOW END UPSTREAM AND DOWNSTREAM PASSAGE RATES.

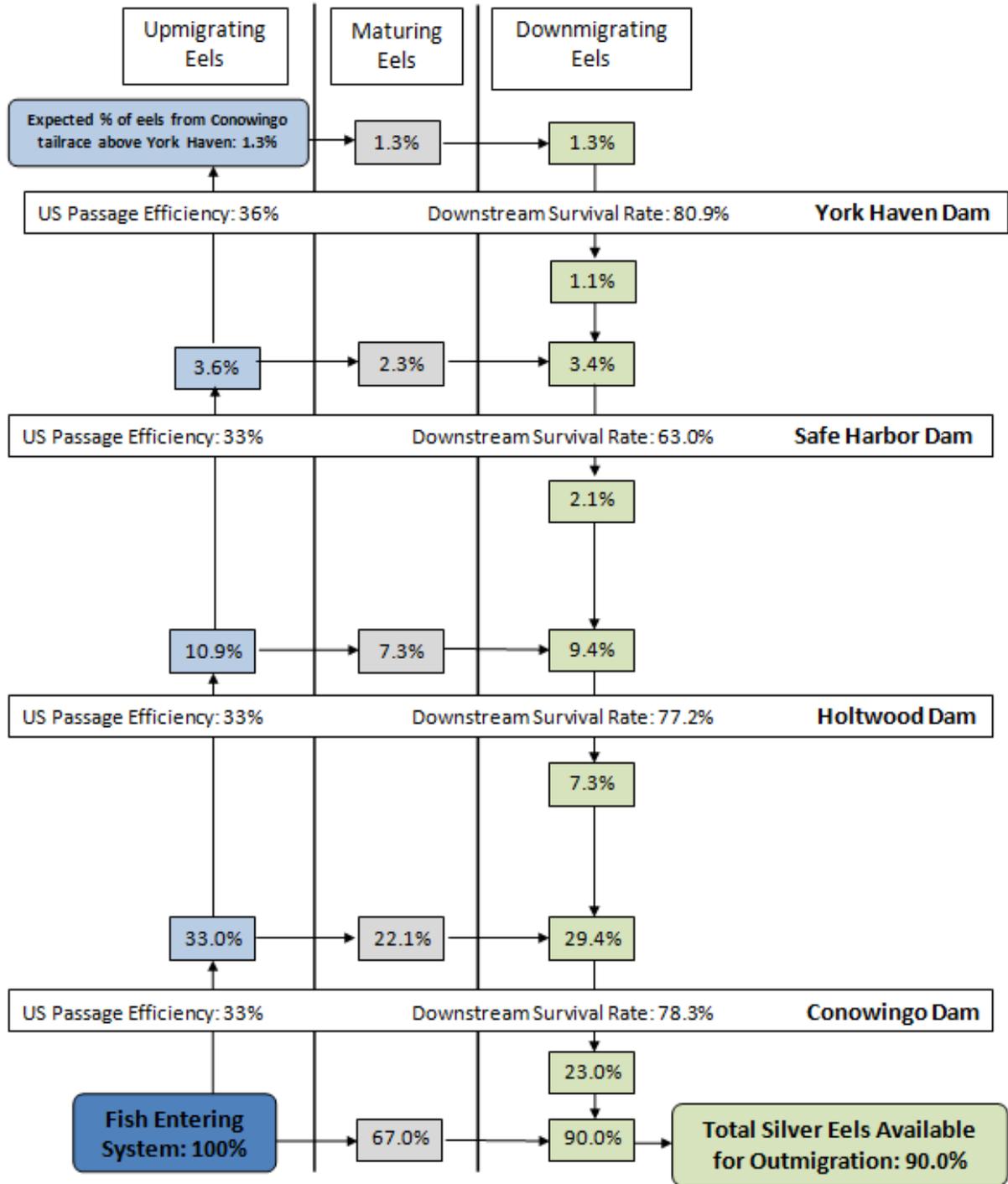


FIGURE 7-2: FLOW CHART DIAGRAM OUTLINING VOLITIONAL UPSTREAM AND DOWNSTREAM EEL PASSAGE THROUGH THE LOWER SUSQUEHANNA. ASSUMES HIGH END UPSTREAM AND DOWNSTREAM PASSAGE RATES.

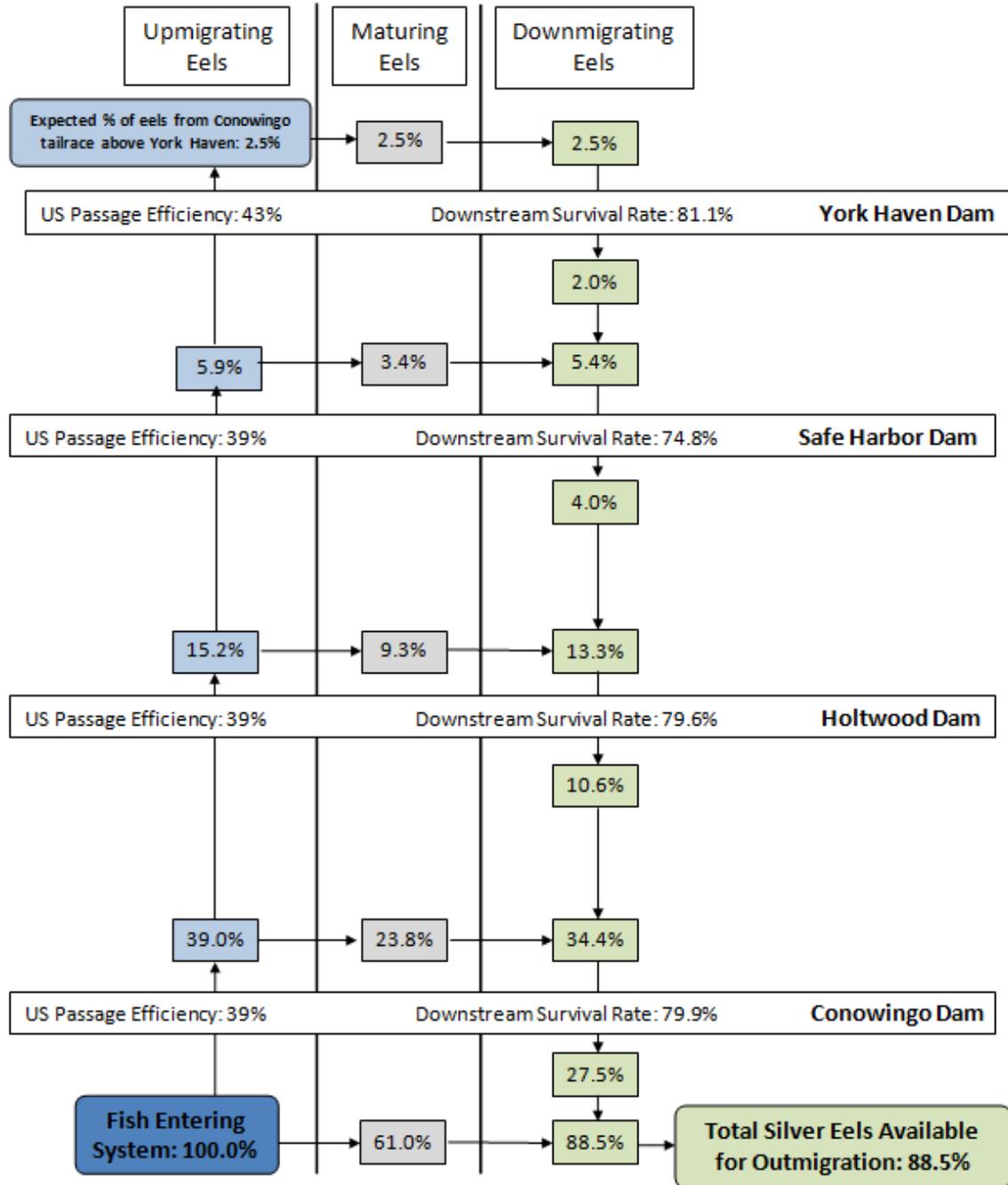


FIGURE 7-3: FLOW CHART DIAGRAM OUTLINING TRAP AND TRUCK UPSTREAM PASSAGE AND VOLITIONAL DOWNSTREAM EEL PASSAGE THROUGH THE LOWER SUSQUEHANNA. ASSUMES LOW END DOWNSTREAM PASSAGE RATES.

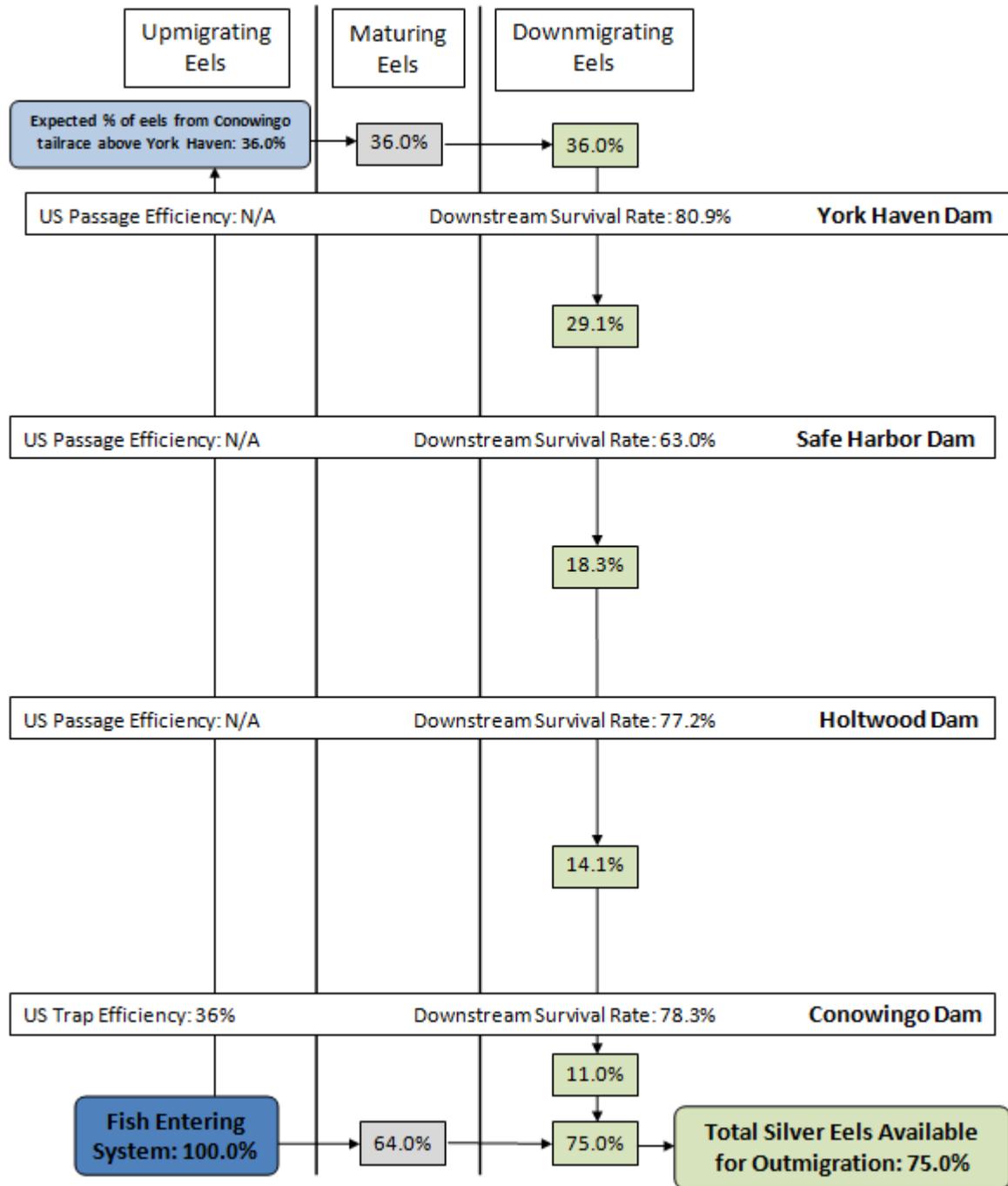


FIGURE 7-4: FLOW CHART DIAGRAM OUTLINING TRAP AND TRUCK UPSTREAM PASSAGE AND VOLITIONAL DOWNSTREAM EEL PASSAGE THROUGH THE LOWER SUSQUEHANNA. ASSUMES HIGH END DOWNSTREAM PASSAGE RATES.

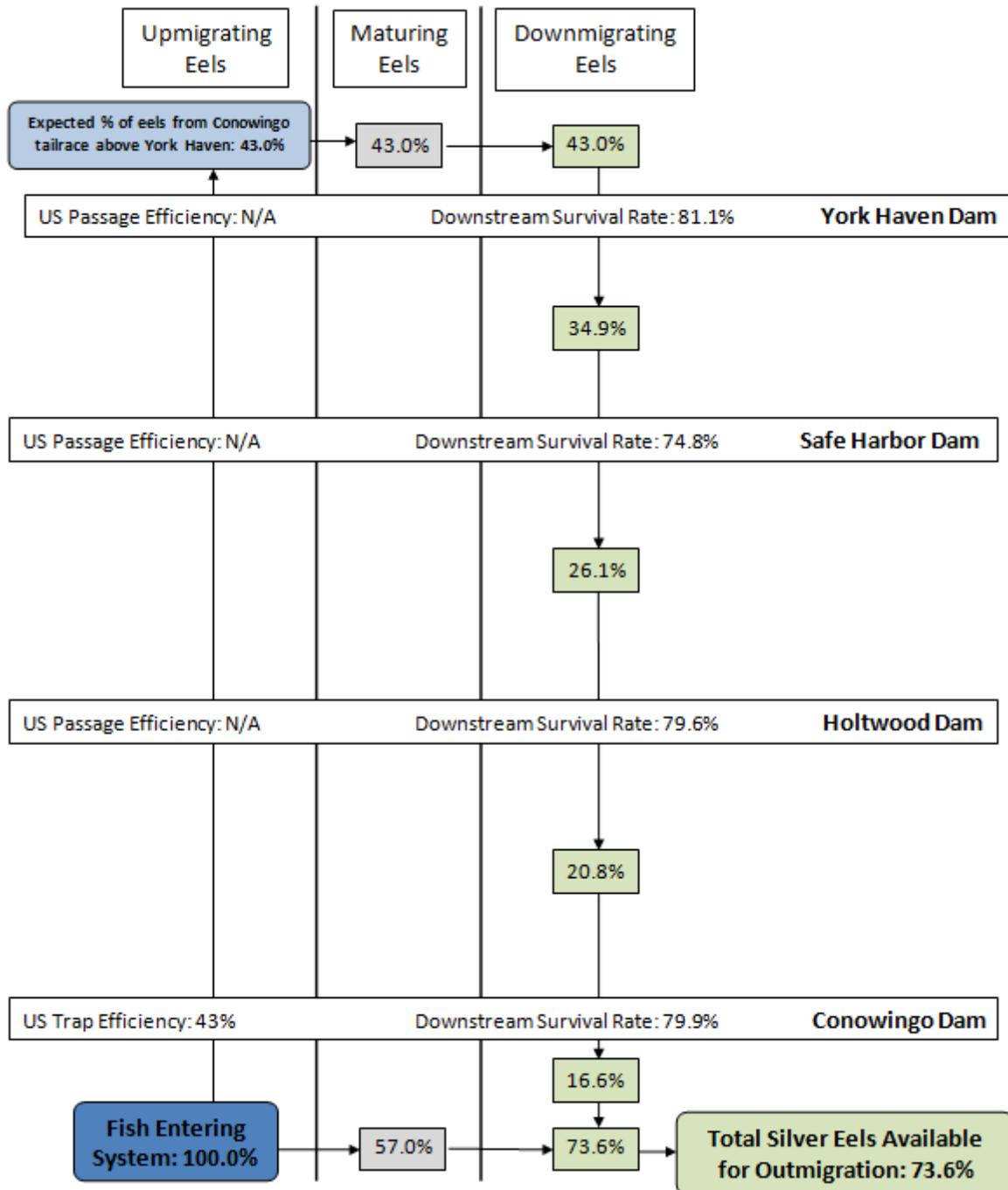


FIGURE 7-5: LOW END UPSTREAM AND DOWNSTREAM TRAP AND TRANSPORT WITH 25% DOWNSTREAM TRAP EFFICIENCY

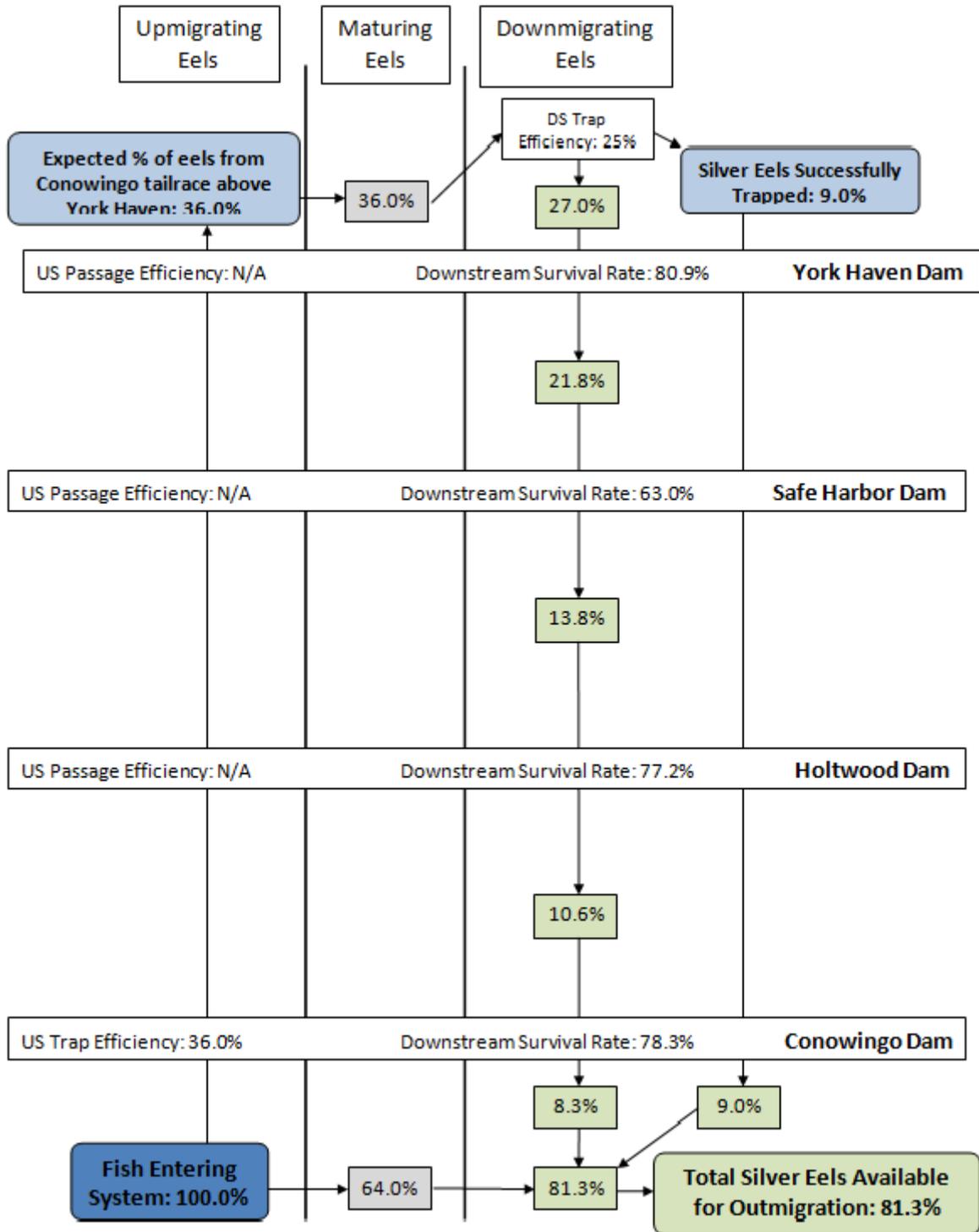


FIGURE 7-6: LOW END UPSTREAM AND DOWNSTREAM TRAP AND TRANSPORT, WITH 50% DOWNSTREAM TRAP EFFICIENCY

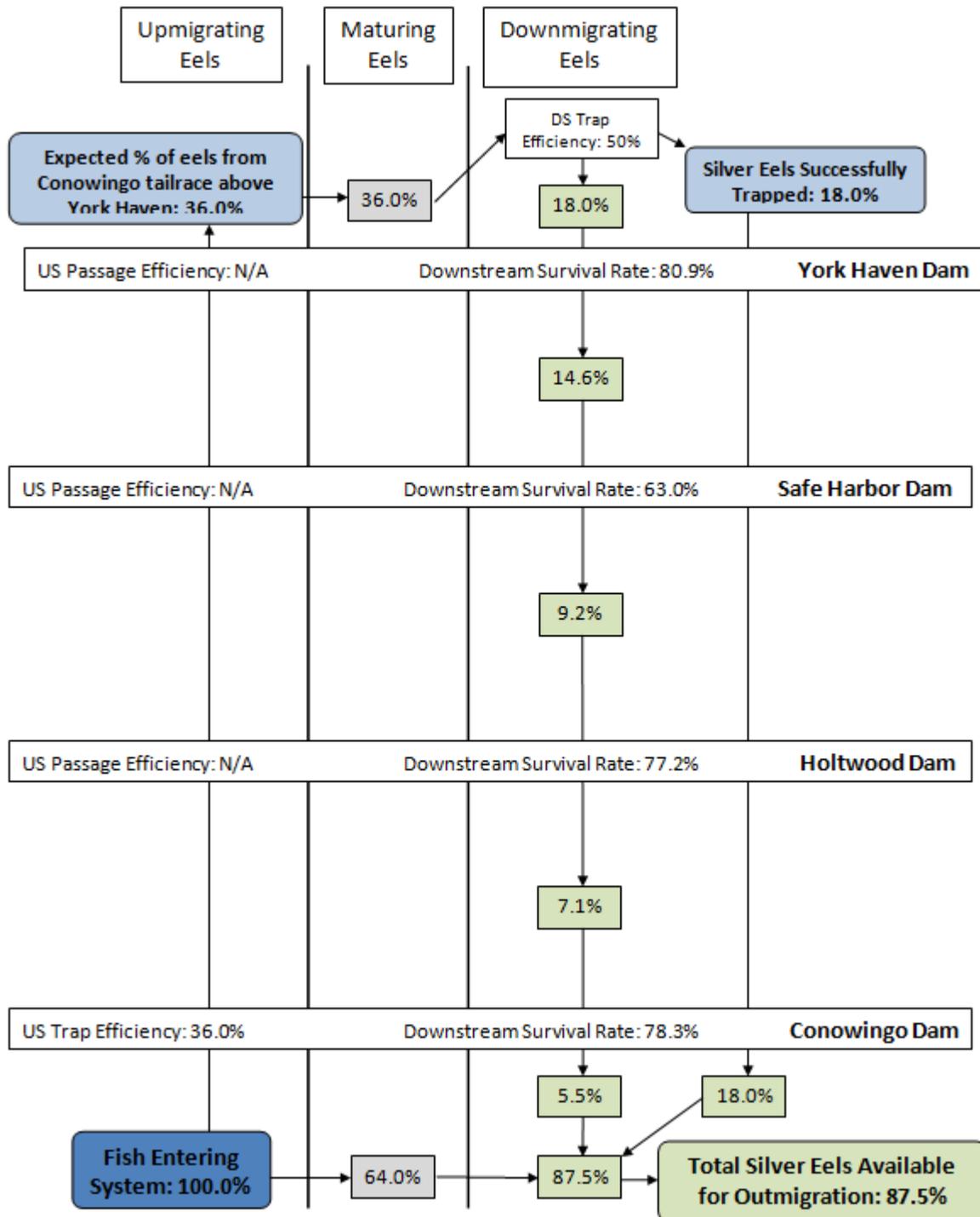


FIGURE 7-7: LOW END UPSTREAM AND DOWNSTREAM TRAP AND TRANSPORT WITH 75% DOWNSTREAM TRAP EFFICIENCY

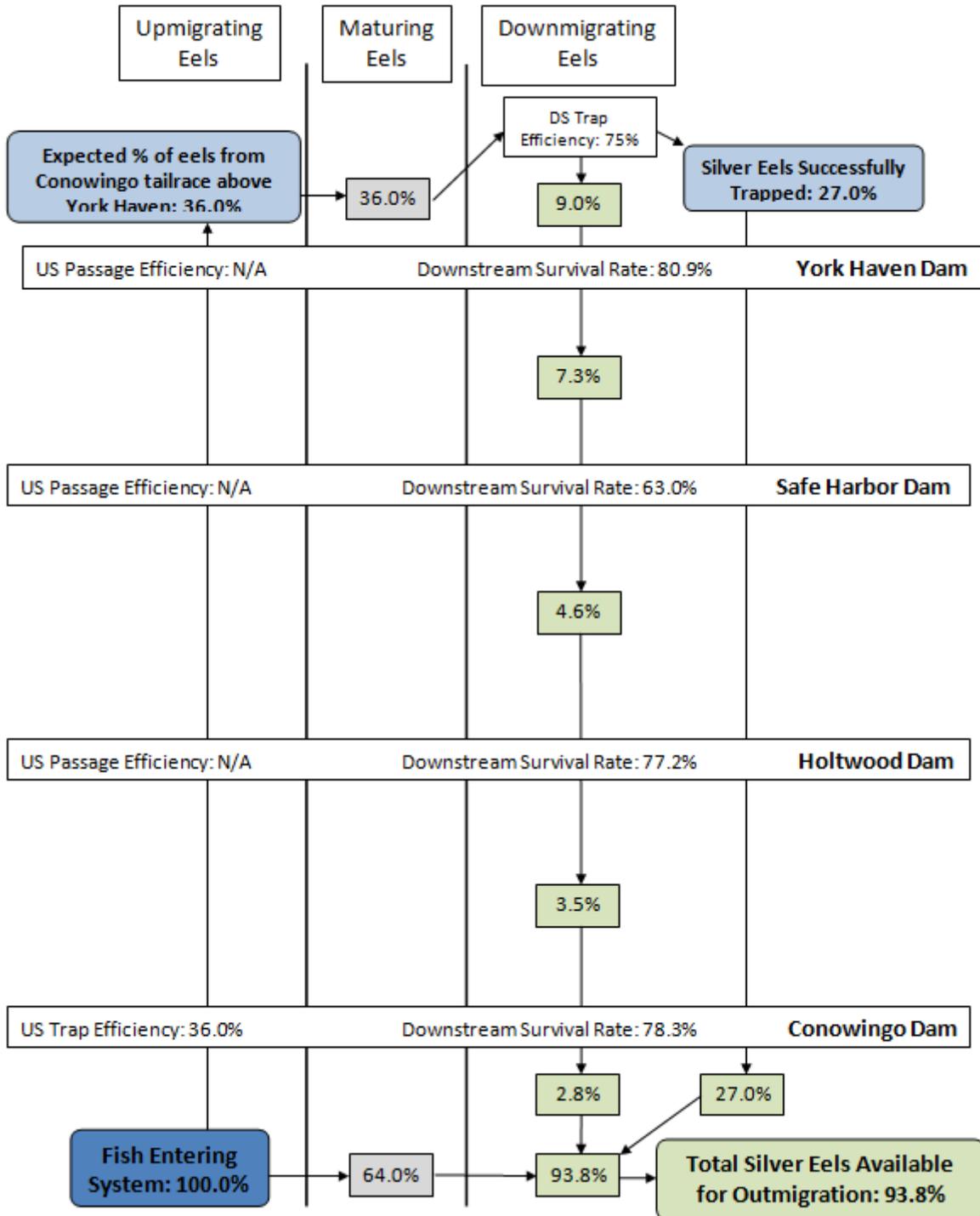
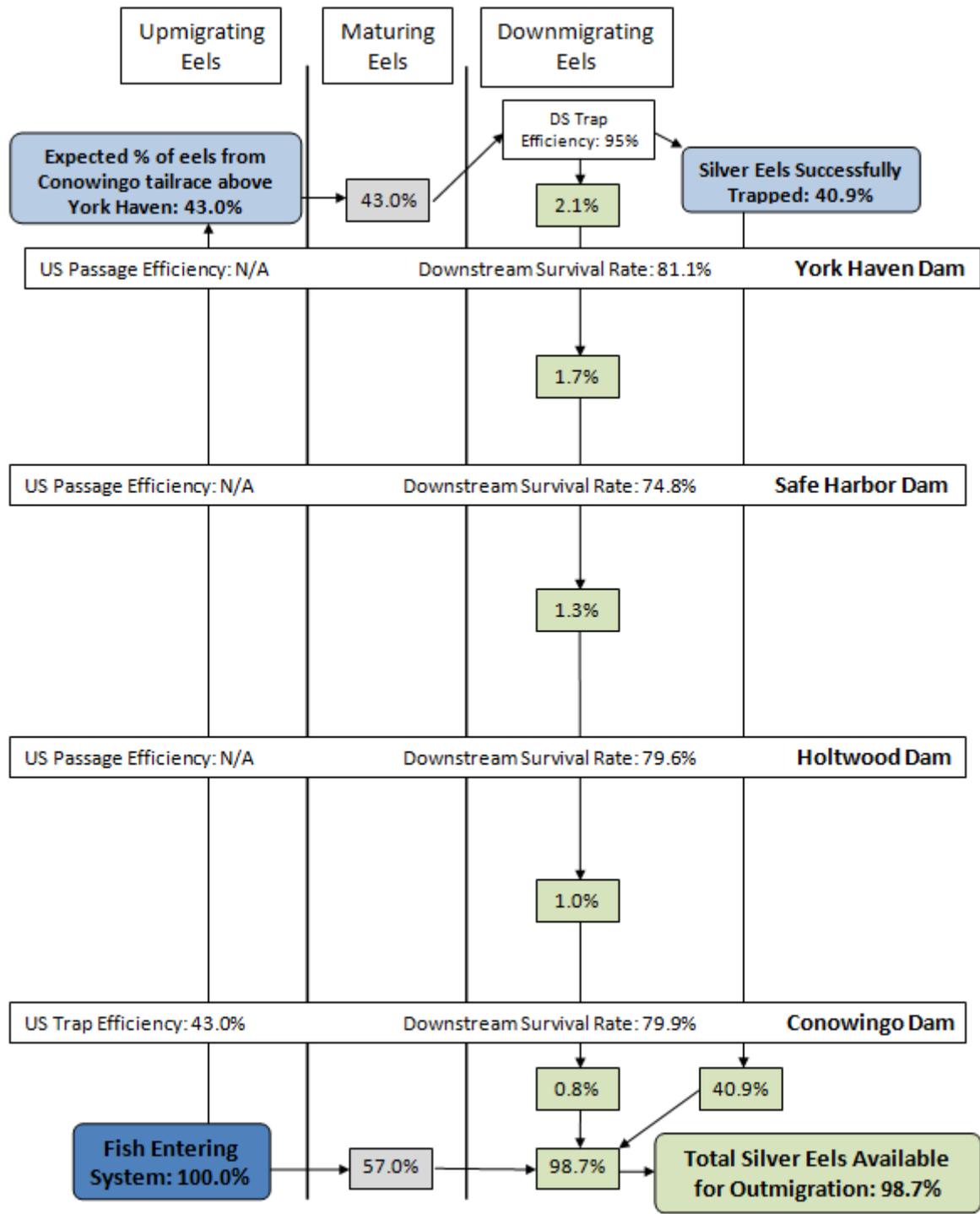


FIGURE 7-8: HIGH END UPSTREAM AND DOWNSTREAM TRAP AND TRANSPORT WITH 95% DOWNSTREAM TRAP EFFICIENCY



8.0 CONCLUSIONS

No range-wide estimate of American eel abundance exists. Such an estimate is hampered by the panmictic nature of the species and the fact that individuals from a single population randomly spread over an extremely large and diverse geographic range in fresh, estuarine and marine waters. Additionally their growth rates and sex ratios vary dependent upon their geographical location and environmental variables further making population estimates very difficult (DOI 2007).

Absent information on range-wide abundance, the DOI has relied on trends in regional indices to draw inferences regarding the status of the overall population. Specifically, the DOI analyzed trends in four glass eel indices and four yellow eel indices across the species range. Of these indices, the DOI found that trends in the glass eel indices were more indicative of the population's reproductive success and hence overall stability than were yellow eel indices (DOI 2007).

Trends in the four glass eel indices analyzed by the DOI showed stable abundance over a 13-15 year period, beginning in 1989. Based on this analysis, the DOI found the species to be stable in its 12-month finding on a petition to list American eel as threatened or endangered (DOI 2007).

DOI did not rely on yellow eel indices to draw conclusions about the overall population abundance, but it did acknowledge that these indices were a good indicator of regional or local conditions. The DOI specifically cited the yellow eel index for the Chesapeake Bay, noting that the trend in this index showed a significant decline (50 percent) over the 1994 to 2004 period. The reasons for this decline in abundance of yellow eels in the Chesapeake Bay are not clear. The potential list of reasons could include local factors (*e.g.*, commercial harvest) or population level factors (*e.g.*, shifting ocean currents and the subsequent dispersal of leptocephali from the Sargasso Sea) or some combination of these or other factors.

At a local level, there are no abundance indices available for the Susquehanna River. The MBSS has compiled eel data in several Chesapeake Bay tributaries, including Deer and Octoraro Creeks, which are tributaries to the Susquehanna with confluences downstream of Conowingo Dam. An analysis of these data (EPRI 2011) indicated that the densities in Deer Creek (0.292-0.347 eels/m²) and Octoraro Creek (0.347 eels/m²) were in the middle to lower end of the density estimate range for all Chesapeake Bay tributaries analyzed (total range 0.253-0.975 eels/m²).

At Conowingo Dam, studies have been conducted by the DOI over the period 2005-present, utilizing a ramp facility located near the WFL. The annual catch at this facility ranged from 19 to 42,059 young eels. The larger catches occurred over the period 2008-2010. The number of yellow eels caught over this

period has ranged from 25 to 208. The size range of young eels and yellow eels caught over the period 2005-2010 was 76-195 mm and 256-770 mm, respectively.

Exelon collected eels at two locations in the spillway in 2010 and 2011. Of these locations, the location known as spillbay 50 (extreme eastern side of the spillway) captured slightly more young eels (697) than the EFL spillway ramps (569). The overall size range of the young eels caught by Exelon was 92-188 mm; while the overall size range of yellow eels caught was 300-689 mm.

Based on the study findings to date by the USFWS and Exelon, eel passage facilities were conceptually designed and costed for both the WFL and spillbay 50 locations. Facilities analyzed included both eel ladders and trap-and-transport facilities. As illustrated in [Table 8-1](#), the capital costs for the various alternatives ranged from \$622,000 (EFL trap and transport) to \$2,230,000 (WFL partially buried eel ramp) with annual O&M costs ranging from \$200,000/yr to \$585,000/yr. All alternatives considered appear to be technically feasible from an engineering perspective, but additional field biological data are needed before final siting.

From a resource-management perspective, the choice of methods for achieving upstream and downstream passage of American eel depends on the resource goals of an overall program. If the sole resource management objective is to provide the most silver eels leaving the Susquehanna River for the journey to the Sargasso Sea, volitional upstream and downstream passage is estimated to provide the most silver eels downstream of Conowingo Dam. If the sole resource-management objective is to maximize eel abundance upstream of York Haven Dam, this goal would be accomplished with an option involving a trap-and transportation program. If an upstream and downstream eel-passage program sought to balance the two resource objectives discussed above, an upstream and downstream trap-and-transport program would be the best approach. If capture efficiencies for the downstream trap-and-transport program are high (approximately 75% or more), this program would also provide more silver eels leaving the river than the volitional approach. It should be noted that inter-annual variability of glass eels returning to the Susquehanna River make predictions of long-term benefits of any potential program uncertain.

TABLE 8-1: SUMMARY OF UPSTREAM EEL PASSAGE ALTERNATIVES

Alternative	Brief Description	Capital Costs (2011 Dollars)	Annual Operation Costs, if Applicable (2011 Dollars)
West Bank - Trap and Transport	Limited length ramp with collection facility in existing parking lot.	\$639,000	\$585,000
West Bank - Volitional Passage near West Fish Lift	Full eel ramp with resting pools from tailrace to pond elevation, sited near West Fish Lift superstructure.	\$1,695,000	\$200,000 per year (assumed personnel cost)
West Bank - Volitional Passage near Administration Building	Full eel ramp with resting pools from tailrace to pond elevation, portion buried beneath parking lot daylighting near Administration Building.	\$2,230,000	\$200,000 per year (assumed personnel cost)
East Bank - Trap and Transport	Limited length ramp with collection facility in existing access area, below non-overflow section of dam.	\$622,000	\$585,000
East Bank - Volitional Passage	Full eel ramp with resting pools from tailrace below spillbay 50 to pond, cored through top of dam.	\$1,125,000	\$200,000 per year (assumed personnel cost)

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**APPENDIX A CONOWINGO EEL WORKSHOP MEETING MINUTES AND
PRESENTATIONS FROM OCTOBER 25 AND 26**

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November 29, 2011

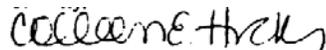
Kimberly D. Bose
Secretary
Federal Energy Regulatory Commission
888 First Street, N.E.
Washington, DC 20426

Re: Conowingo Hydroelectric Project, FERC Project No. 405, Muddy Run Pumped Storage Project, FERC Project No. 2355, Filing of the Meeting Notes Summary

Dear Secretary Bose:

Exelon Corporation, on behalf of its wholly-owned subsidiary, Exelon Generation Company, LLC (Exelon), encloses for filing a Meeting Notes Summary for the relicensing of the Conowingo Hydroelectric Project (Conowingo Project), FERC Project No. 405, and the Muddy Run Pumped Storage Project, FERC Project No. 2355. If you have any questions regarding the above, please do not hesitate to contact Colleen Hicks. Thank you for your assistance in this matter.

Respectfully submitted,



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CC: Distribution List-Attachment I

**Conowingo and Muddy Run Project FERC Relicensing
Initial Study Report Meeting
Meeting Notes Summary
October 25-26, 2011**

**Conowingo Visitors Center
4948 Conowingo Road, Darlington, MD**

List of Attendees: See [Attachment A](#)

Tuesday, October 25, 2011 (Presentations)

Introductions and Meeting Purpose

Tom Sullivan (Gomez and Sullivan) welcomed the group and introduced the general structure of the two-day meeting. The meeting agenda, the anticipated schedule and the background for the meeting were reviewed. Tom Sullivan mentioned that the agenda would be adjusted slightly as Doug Dixon from EPRI would not be able to attend the meeting and would not be presenting the review of the American eel in the Susquehanna River.

Eel Biology and Downstream Behavior: Alex Haro (USGS) gave a presentation on Eel Biology and Downstream Migratory Behavior ([Attachment B](#)).

Radio Telemetry of American Eel at the NYPA Moses-Saunders Hydroelectric Project: Kevin McGrath (Gomez and Sullivan) gave a presentation on a downstream American eel telemetry study conducted at the NYPA St. Lawrence-FDR Power Project ([Attachment C](#)).

Evaluation of Bar Racks and Louvers for Protecting Eels at Hydro Intakes: Steve Amaral (Alden Lab) gave a presentation on his research related to bar rack and louver exclusion devices ([Attachment D](#)).

Review of Research and Technology on Passage and Protection of Downstream Migrating Eels: Bill Richkus (Versar) gave a presentation on his work related to the evaluation of downstream passage and protection measures for American eel ([Attachment E](#)).

Wednesday, October 26, 2011

Introductions and Meeting Purpose

Tom Sullivan (Gomez and Sullivan) opened the meeting and welcomed everyone. Parties introduced themselves and gave their affiliation. Tom Sullivan opened up the discussion by asking if there were any downstream technologies that could be taken off the table as impractical in relation to the Conowingo Hydroelectric Project (Conowingo). Bill Richkus (Versar) recommended that chemical attractants/repellents, sound, and induced flows and bubble curtains could be removed from further consideration as not applicable at Conowingo. Don Pugh (American Rivers) also suggested that lights are not feasible at Conowingo. The discussion then moved to other potential downstream passage measures.

Reducing Turbine Mortality-Steve Minkinen (USFWS) stated that it would be important to determine the typical nighttime Conowingo operation during the adult eel outmigration season and suggested that selective turbine operation may help reduce turbine mortality. He asked for historical operational data

including percentage of time of spill, percentage of time of various flows, and the typical turbine operation combinations used during outmigration.

Steve Amaral (Alden) suggested reducing load would reduce injury and mortality; he also suggested that knowing the difference in mortality rates between the Kaplan and Francis turbines at Conowingo would be helpful. Alex Haro (USGS) asked if there have been any mortality studies for eels on these specific turbines and Tom Sullivan (GSE) indicated there have not been.

Larry Miller (USFWS) asked what the wicket gate spacing is for the Conowingo turbines, and what the hydraulic operation range is for the turbines. Kirk Smith (GSE) indicated that the Kaplans range from approximately 7200 to 9600 cfs. He indicated that the capacities of the Francis turbines are 4200 to 6700 cfs for all units except 2 and 5 and 2000 to 6300 cfs for units 2 and 5.

Larry Miller (USFWS) asked if there is preferential unit operation as part of Conowingo Station operating protocols, and Tom Sullivan (GSE) said that load conditions are input into a computer program that provides the most efficient turbine combination for energy production given the load conditions.

Kevin McGrath (GSE) indicated that there were differences in the mortality rates of eels through Kaplan and Francis turbines in the St. Lawrence River. These differences depended on configuration of the leading edge of the blade, wicket gate spacing, gap distance between the blade and casing, number of blades, and rotational speed. Sheila Eyler (USFWS) indicated that there was no spill mortality on the Shenandoah River projects during her investigations.

The stakeholder group indicated that the potential conflicting needs of downstream migrating juvenile shad should be weighed with the needs of the adult eel when considering any preferential turbine operations.

Fish Friendly Turbines-Steve Amaral (Alden) reviewed the specifications for the School Street Project fish friendly turbine being installed on the Mohawk River, and indicated that it is rated for about 2000 cfs, which may not work well for a project the size of Conowingo. He mentioned that rotational speed, number of blades, design in relation to pressure changes and shear stress as well as a thicker leading edge all make the turbine more fish friendly than traditional turbines. It was mentioned that an approximate 3-50% attraction flow was necessary to draw eels. Alex Haro (USGS) indicated that 3% would not be nearly enough to be effective at Conowingo.

Bypass Facilities-Kevin McCaffrey (GSE) opened the discussion by providing the approximate lengths of diversion structures for a potential bypass facility at Conowingo: a 15° diversion structure would be 3650 feet long; a 30° diversion structure would be 1900 feet long and a 45° diversion structure would be 1350 feet long. Kevin indicated that construction of these types of structures would likely be cost prohibitive. Mike Hendricks (PFBC) asked how this would affect shad migration (upstream and downstream, adult and juvenile) and how would resident fish orient to the structure.

Alex Haro suggested that careful thought be used before a guidance/louver/bar rack system is investigated and that efficiencies of these structures be looked at in detail. Sheila Eyler (USFWS) suggested that Exelon conduct a turbine mortality study at Conowingo before diversion/passage options be considered in great detail.

Alex Haro mentioned that some deep bypass gates have been successful but that there are a lot of unknowns associated with this methodology. He stated that many applications are considering multiple openings as opposed to just one for a deep bypass and that the whole issue is very problematic. He

mentioned that it is very important to know how eels approach the dam and potential bypass openings to ensure that they are in the most effective position. It was also discussed that multiple openings may be necessary unless the trash rack spacing is approximately 1-2 inches.

Trap and Transport- Sean Seaman (MDNR) suggested that downstream trap and transport may be the most viable option on the lower Susquehanna River for downstream eel passage. Bill Richkus (Versar) suggested that catching eels upstream of York Haven would be the best location. Mike Hendricks (PFBC) suggested that any trap and transport program must take juvenile shad mortality into account. He also indicated that York Haven Dam would be viable trapping spot for adult eels as well. Jim Spontak suggested starting the trap and transport program within the tributaries, as initial step.

Larry Miller (USFWS) stated that there are ecosystem benefits of eel population growth and not just a benefit to the eel themselves. Michael Helfrich (Riverkeeper) suggested that it would be beneficial to have eels in the lower basin for eastern elliptio propagation. Steve Minkkinen (USFWS) said USFWS is sampling in Buffalo and Pine creeks to evaluate the success of their current upstream trap and transport program.

It was suggested by the stakeholder group that there may potentially be some Endangered Species Act considerations with a trap and transport program, if American eel are eventually listed.

The stakeholder group agreed that a meeting be organized that includes MD, PA, and NY biologists and managers to determine basic management goals and research for a upstream and downstream trap and transport program for eels in the Susquehanna River. Alex Haro (USGS) suggested that some basic information needs be collected before a full fledged program is implemented as there is currently a general lack of information on American eel in the Susquehanna River.

Muddy Run 3.5 – Nearfield Effects of the Muddy Run Project (Doug Royer)

Doug Royer (Normandeau) presented the Nearfield Effects of the Muddy Run Project study report ([Attachment F](#)).

Larry Miller (USFWS) suggested that the fish susceptible for entrainment at Muddy Run should be the number of fish that made it to Holtwood as opposed to the total fish in the study or fish that made it to Sicily Island; he suggested this would change the entrainment rate considerably. He also suggested that averaging all fish holding below Sicily Island as a total residence time may mask any operations that cause them to hold longer or pass more quickly.

Bob Sadzinski (MDNR) suggested that a table be developed illustrating the operating conditions that each tagged fish was exposed to during the study, to determine impacts of pumping operation.

Conowingo 3.3 – Biological and Engineering Studies of the American Eel at the Conowingo Project (Chris Avalos, Kevin McCaffrey)

Chris Avalos (Normandeau) presented the 2011 upstream eel sampling study results ([Attachment G](#)). Chris indicated that the elvers did not necessarily prefer one substrate over the other. He indicated that attraction flow seemed to be the most important factor and that Akwadrain substrate is much easier to work with than the Enkamat substrate.

Bill Richkus (Versar) asked whether there was a distinct size classification for an elver. Alex Haro (USGS) indicated that there is not and that it has been highly controversial topic in the research community.

Steve Minkkinen (USFWS) said USFWS had good sampling results in 2011 near the tailrace area and that they caught 86,000 eels in their ramp. They have essentially kept the same design for 4 years and have not concentrated on researching different designs. He mentioned that there is a good correlation between the Maryland coastal glass eel surveys and the catch at Conowingo the following year.

Larry Miller (USFWS) indicated that a typical fishway prescription written by the USFWS requires two (2) locations for eel ramps. Steve Minkkinen (USFWS) suggested that the west side of the spillway may have some merit and that the entrance gallery should be as close to shore as possible.

Kevin McCaffrey (GSE) presented the engineering options analyzed for upstream eel passage at Conowingo ([Attachment H](#)).

Mike Hendricks (PFBC) indicated that Exelon is greatly overestimating the trucking costs for the eel trap and transport program and that the overall costs could be cut substantially. Ian Park (USFWS) said USFWS transports 8000 eels in approximately 80 gallons of water, and suggested that the trucks costed in trap and transport passage options are unnecessarily large. Steve Minkkinen (USFWS) indicated that the USFWS is more interested in a trap and transport program for upstream eel passage than a fully volitional ramp at this point.

Bob Sadzinski (MDNR) asked that Exelon consider the feasibility of capturing eels in the river on the east side, downstream of the dam, as well as downstream locations on the west side.

Shad Population Model (Steve Leach)

Steve Leach (Normandeau) reviewed the model variables and asked the stakeholder group whether some of the values can be fixed or if ranges can be agreed upon. The current age structure ratios were agreed upon by the stakeholder group. It was determined that NetR will not be a pre-determined range and that ranges should be set for other biological variables and NetR would be back-calculated by matching known conditions.

It was determined that sex ratios should be run at 40 and 60% instead of one set number.

For repeat spawners, it was agreed that a range of 10-30% would be used and then those numbers would be added to the next repeat spawner percentage (i.e., 10% becomes 11% the next year; 30% would become 33% and so on). Some of the stakeholders are currently examining how repeat spawning numbers affect the returning adults (i.e., sensitivity).

The input for spawning below York Haven was discussed. It was suggested to use a percentage of the population up to a cap and until the carrying capacity is reached.

Tom Sullivan concluded the meeting and thanked everyone for their participation.

Attachment A-List of Attendees

Name	Affiliation	Email Address	10/25/2011	10/26/2011
Aaron Henning	SRBC	ahenning@srbc.net	Present	Present
Al Ryan	Exelon	halfred.ryan@exeloncorp.com	Present	Present
Sheila Eyer	USFWS	sheila_eyer@fws.gov	Present	Present
Steve Minkkinen	USFWS	steve_minkkinen@fws.gov	Present	Present
Bill Richkus	Versar	brichkus@versar.com	Present	Present
Ian Park	USFWS	ian_park@fws.gov	Present	Present
Josh Tryninewski	PFBC	jtryninews@pa.gov	Present	Present
Bob Sadzinski	MDNR	bsadzinski@dnr.state.md.us	Present	Present
Colleen Hicks	Exelon	colleen.hicks@exeloncorp.com	Present	Present
Dilip Mathur	Normandeau	dmathur@normandeau.com	Present	Present
Don Capecci	PPL	dcapecci@pplweb.com	Present	Present
Don Pugh	American Rivers	don.pugh@yahoo.com	Present	Present
Gary Lemay	Gomez and Sullivan	glemay@gomezandsullivan.com		Present
Jay Ryan	VNF	jtr@vnf.com	Present	Present
Jim Spontak	PA DEP	jspontak@state.pa.us	Present	Present
Julia Wood	VNF	jsw@vnf.com	Present	Present
Kevin McCaffery	Gomez and Sullivan	kmccaffery@gomezandsullivan.com	Present	Present
Kimberly Long	Exelon	kimberly.long@exeloncorp.com	Present	Present
Kirk Smith	Gomez and Sullivan	ksmith@gomezandsullivan.com	Present	Present
Larry Miller	USFWS	larry_m_miller@fws.gov	Present	Present
Michael Helfrich	Lower Susquehanna Riverkeeper	lawsusriver@hotmail.com	Present	Phone
Alex Haro	USGS	aharo@usgs.gov	Present	Present
Thomas Tatham	Consultant	thomastath@aol.com	Present	Present
Kevin McGrath	Consultant	kjmwpl@gmail.com	Present	Present
Mike Hendricks	PFBC	mihendrick@state.pa.us	Present	Present
Chris Frese	Kleinschmidt	chris.frese@kleinschmidtUSA.com	Present	Present
Ray Bleistine	Normandeau	rbleistine@normandeau.com	Present	Present

Name	Affiliation	Email Address	10/25/2011	10/26/2011
Shawn Seaman	MDNR/PPRP	sseaman@dnr.state.md.us	Present	Present
Steve Leach	Normandeau	sleach@normandeau.com	Present	Present
Steve Shreiner	Versar	sschreiner@gmail.com	Present	Present
Tim Brush	Normandeau	tbrush@normandeau.com	Phone	Phone
Tom Hoffman	Gomez and Sullivan	thoffman@gomezandsullivan.com	Present	Present
Tom Sullivan	Gomez and Sullivan	tsullivan@gomezandsullivan.com	Present	Present
Wade Cope	SRBC	wcope@srbc.net	Present	Present

Attachment B-Eel Biology and Downstream Behavior

Eel Biology and Downstream Migratory Behavior

Alex Haro

U.S. Geological Survey

S.O. Conte Anadromous Fish Research Laboratory

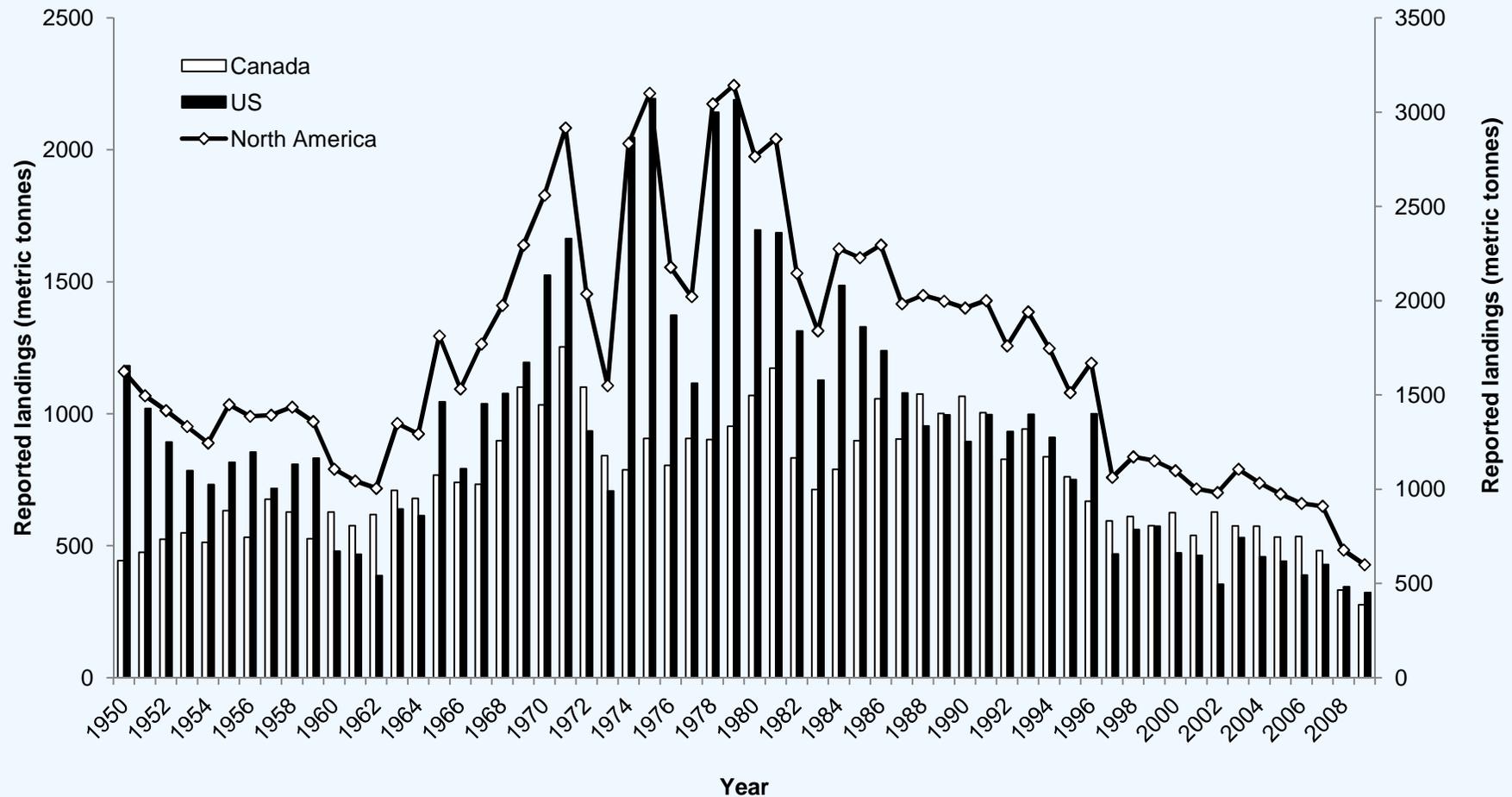
Turners Falls, Massachusetts

Conowingo/Muddy Run Fish Passage Meeting

October 25-26, 2011

Darlington, MD

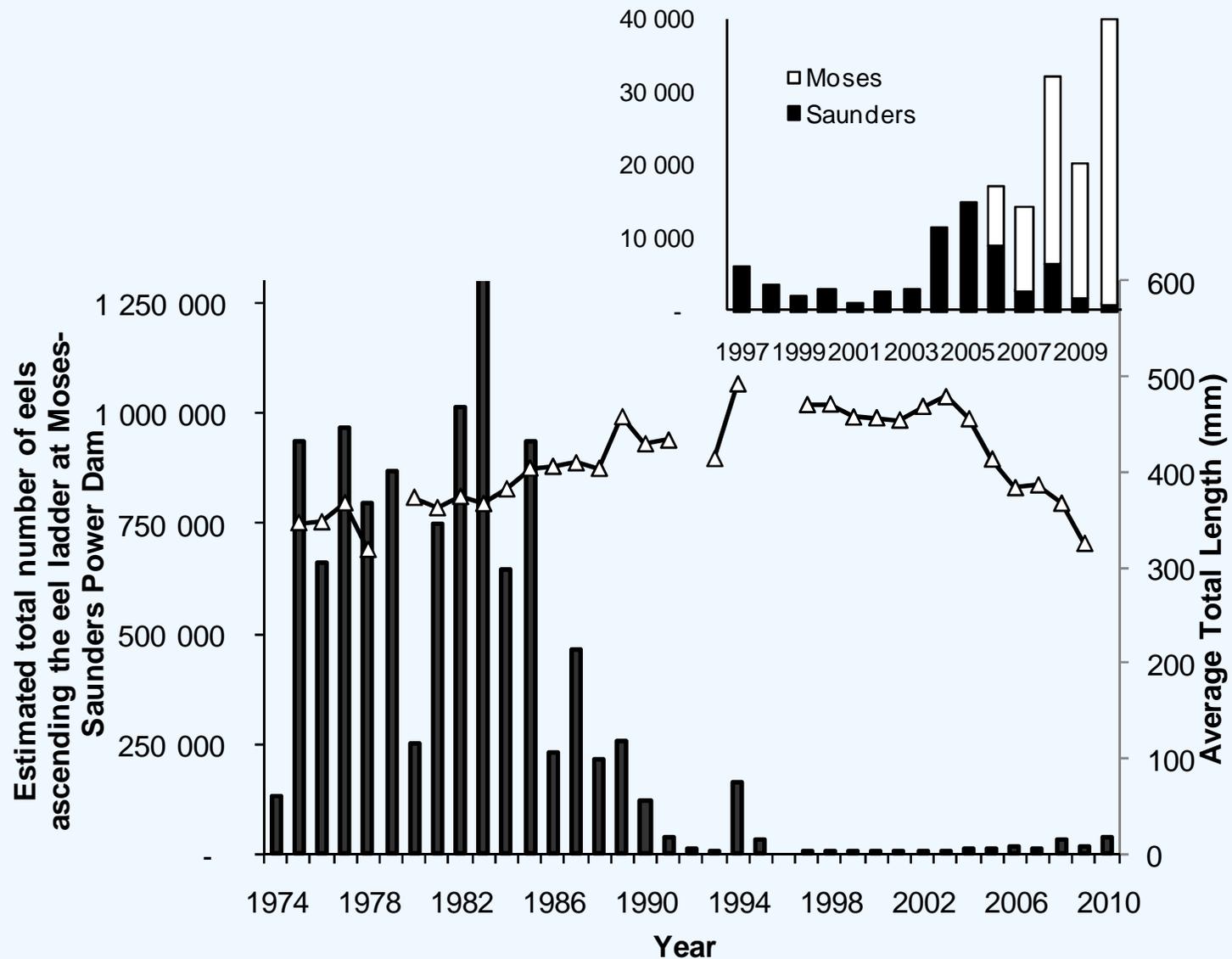
Recent decrease in eel population as evidenced by reduction in landings...



Source: Committee on the Status of Endangered Wildlife in Canada 2006, & V. Tremblay, pers. comm.

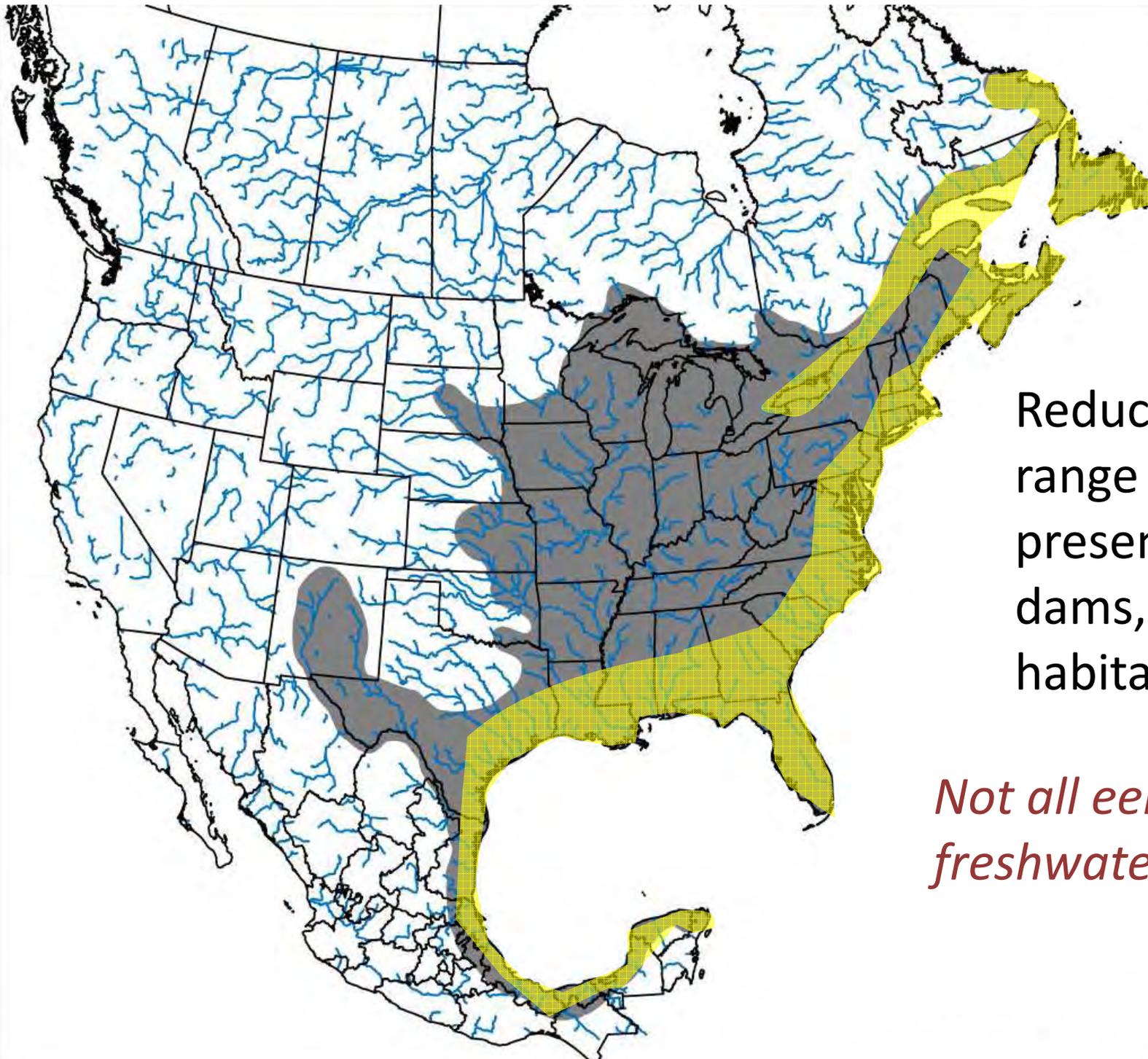


...and decrease in recruitment



Source: Committee on the Status of Endangered Wildlife in Canada 2006, & V. Tremblay, pers. comm.



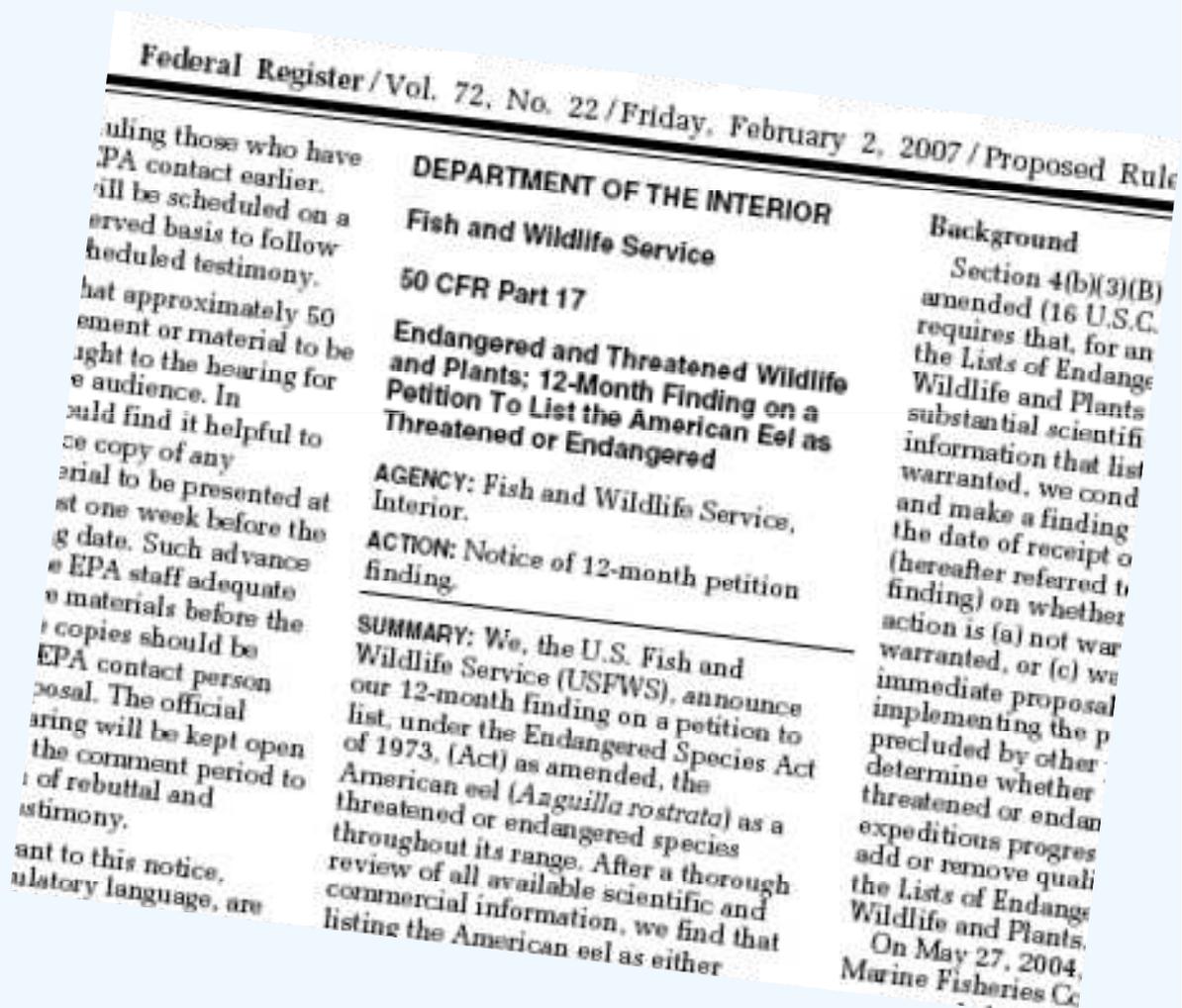


Reduction in
range from
presence of
dams, loss of
habitat?

*Not all eels enter
freshwater*

Petitions to list the American eel as a Federally Endangered Species

- 2004 and 2010
- Not listed as Endangered or Threatened
- No other status assigned



Atlantic States Marine Fisheries Commission

Addendum II to the Fishery Management Plan For American Eel (2008)

Recommendations for Federal Energy Regulatory Commission Relicensing

*... the Commission requests that member states and jurisdictions request special consideration for American eel in the Federal Energy Regulatory Commission relicensing process. This consideration should include, but not be limited to, **improving upstream passage and downstream passage, and collecting data on both means of passage.***

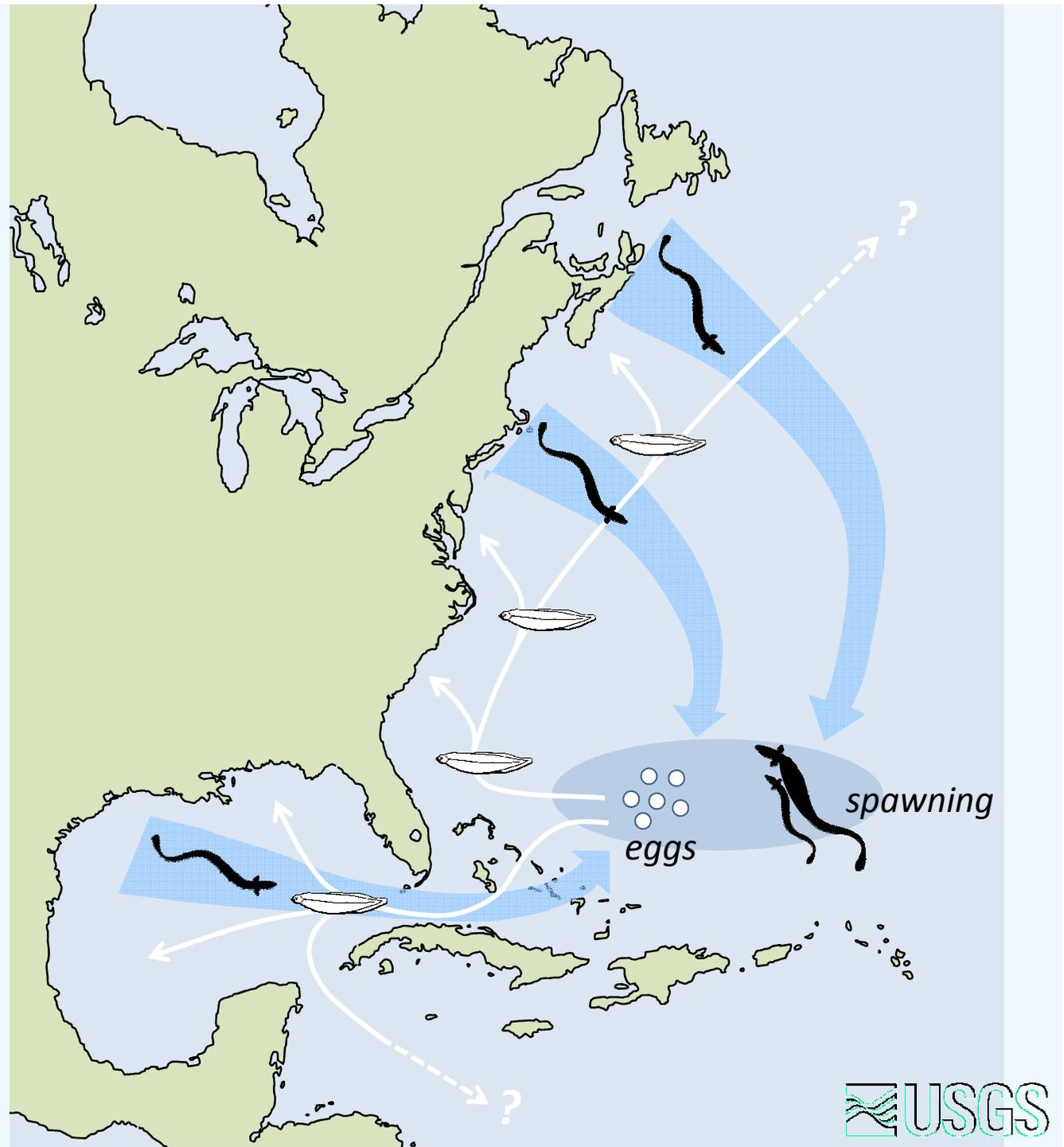
Recommendations for Improving American Eel Passage at Non-Federally Licensed Dams

*Of the 33,663 dams located on the Atlantic and Gulf Coasts that potentially hinder American eel movement, 95% are not licensed by the federal government. Therefore, the states should strive to remove these obstructions where feasible. If removal is not feasible, then **upstream and downstream passage should be improved** to provide access to inland waters for glass eel, elvers, and yellow eel and adequate escapement to the ocean for pre-spawning adult eel consistent with the goal of the FMP.*

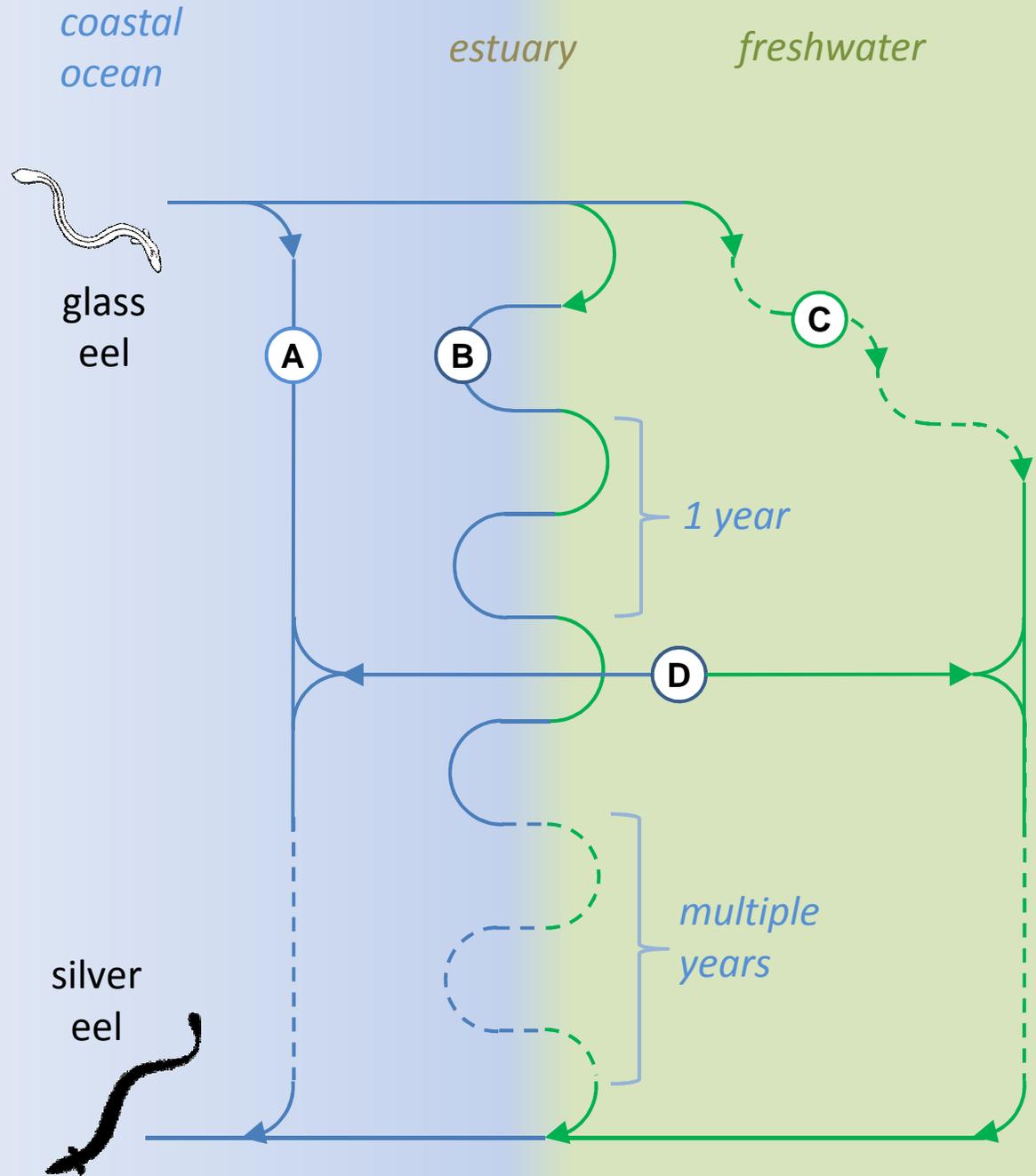
Canada:

- Designated a *Species of Special Concern* by the Committee on the Status of Endangered Wildlife in Canada in April 2006
- An American eel management plan is being prepared by the Canadian Eel Working Group (CEWG). One of the short-term goals of the plan is to reduce eel mortality by 50% by 2010 through license buybacks. Negotiations are under way with power companies in Ontario and Quebec to develop an overall plan to reduce dam-related mortalities.

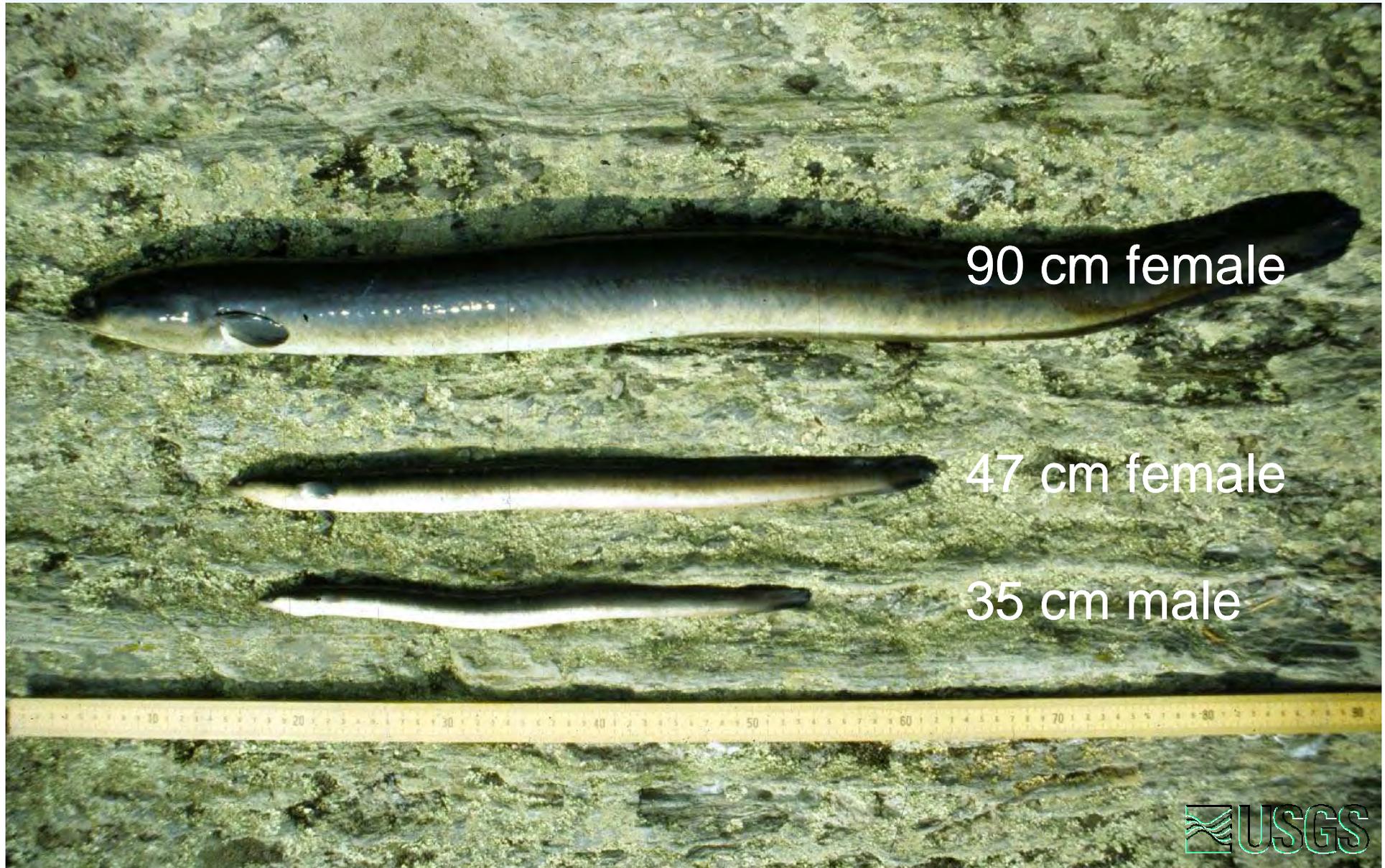
American Eel Life History



Variability in Life History During the Coastal/Freshwater Growth Phase



Variability in size, age, and reproductive value of males and females – *all silver-phase, downstream migrants*



90 cm female

47 cm female

35 cm male

Old Paradigm for

sex/size/age
distribution:

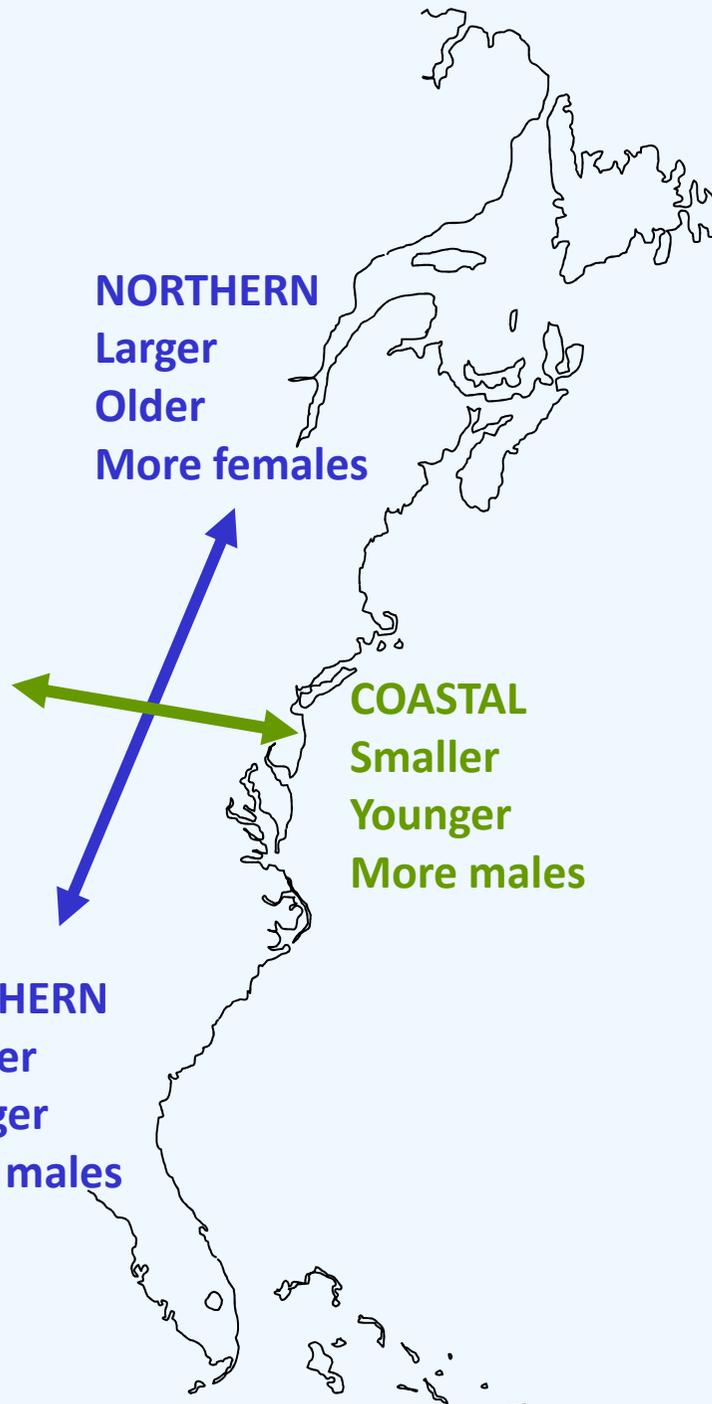
*Latitude & Distance
Inland*

INLAND
Larger
Older
More females

NORTHERN
Larger
Older
More females

COASTAL
Smaller
Younger
More males

SOUTHERN
Smaller
Younger
More males



Headwater Lake
More females

Headwater Stream
More females

New Paradigm: size/sex
distribution can vary at
small geographic scales

Coastal Lake
More females

High Population Density
Coastal Freshwater
Fewer females

Productive Estuary
More females?



Importance of Environmental Sex Determination in Emigration

- Males: use a *time-minimizing* strategy in emigration (i.e., emigrating at the minimum size required for successful migration to the Sargasso Sea)
- Females: use a *size-maximizing* strategy (e.g., emigrating at older ages and larger sizes to maximize egg production before spawning)
- Females may actually adopt a trade-off between the two strategies which is dependent on environment-specific growth rate (i.e., less favorable growth conditions = migrate at smaller size)

Importance of Eels to Upstream Ecosystems

- Eels occur in virtually all types of freshwater habitats: ecological generalist
- In some habitats, may be the dominant fish species in both numbers and biomass
- Host to several freshwater mussel species, possibly a unique host to some
- Trophic generalist, prey for a variety of other species



Upstream eel passes

- Simple, cheap to construct
- Can be highly effective



High turbine mortality and injury for eels – 5 to 100%

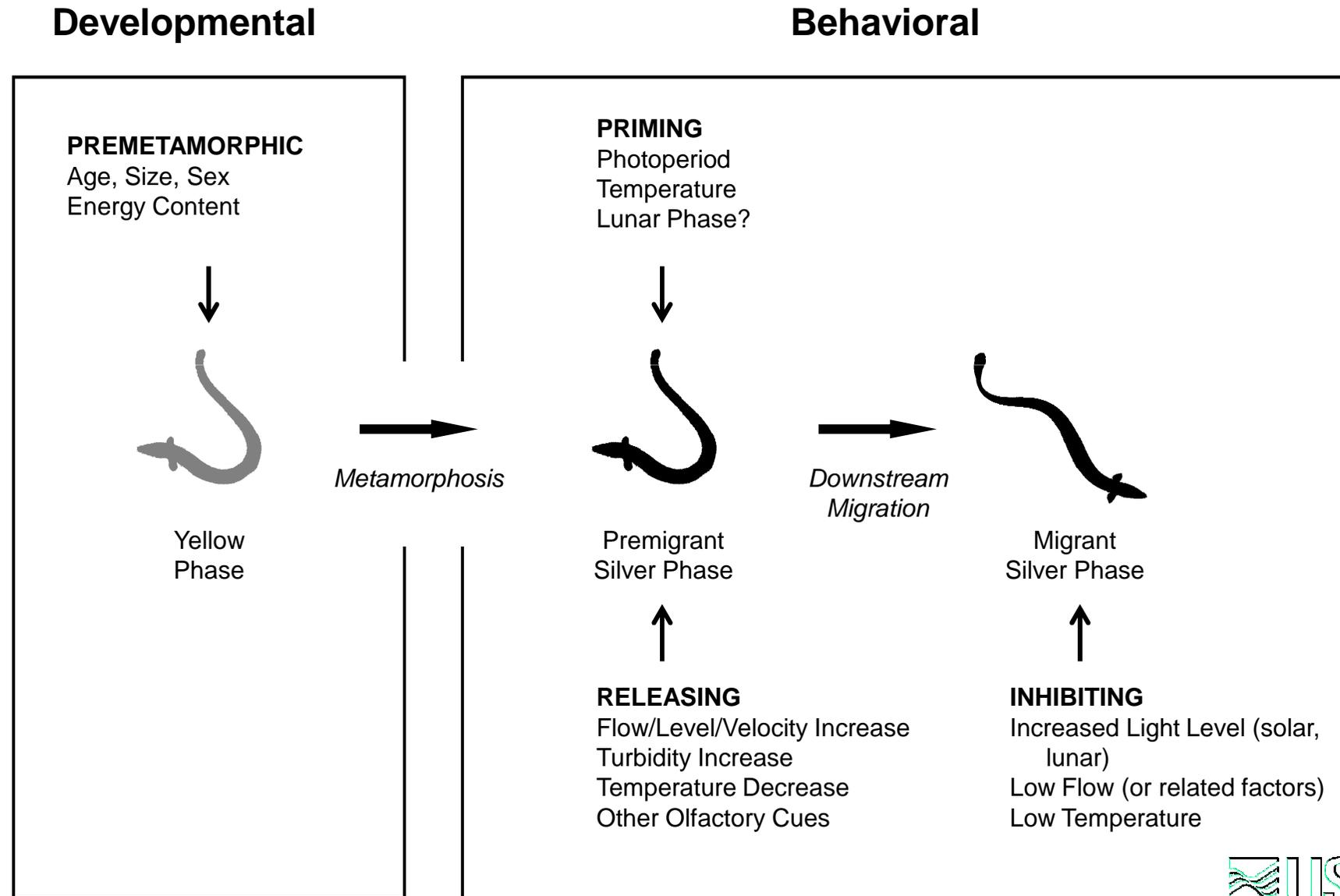


Downstream Migration: General Behaviors

Metamorphosis from territorial, benthic predator to pelagic, riverine and oceanic migrant



Developmental and Behavioral Phases of Metamorphosis and Migration

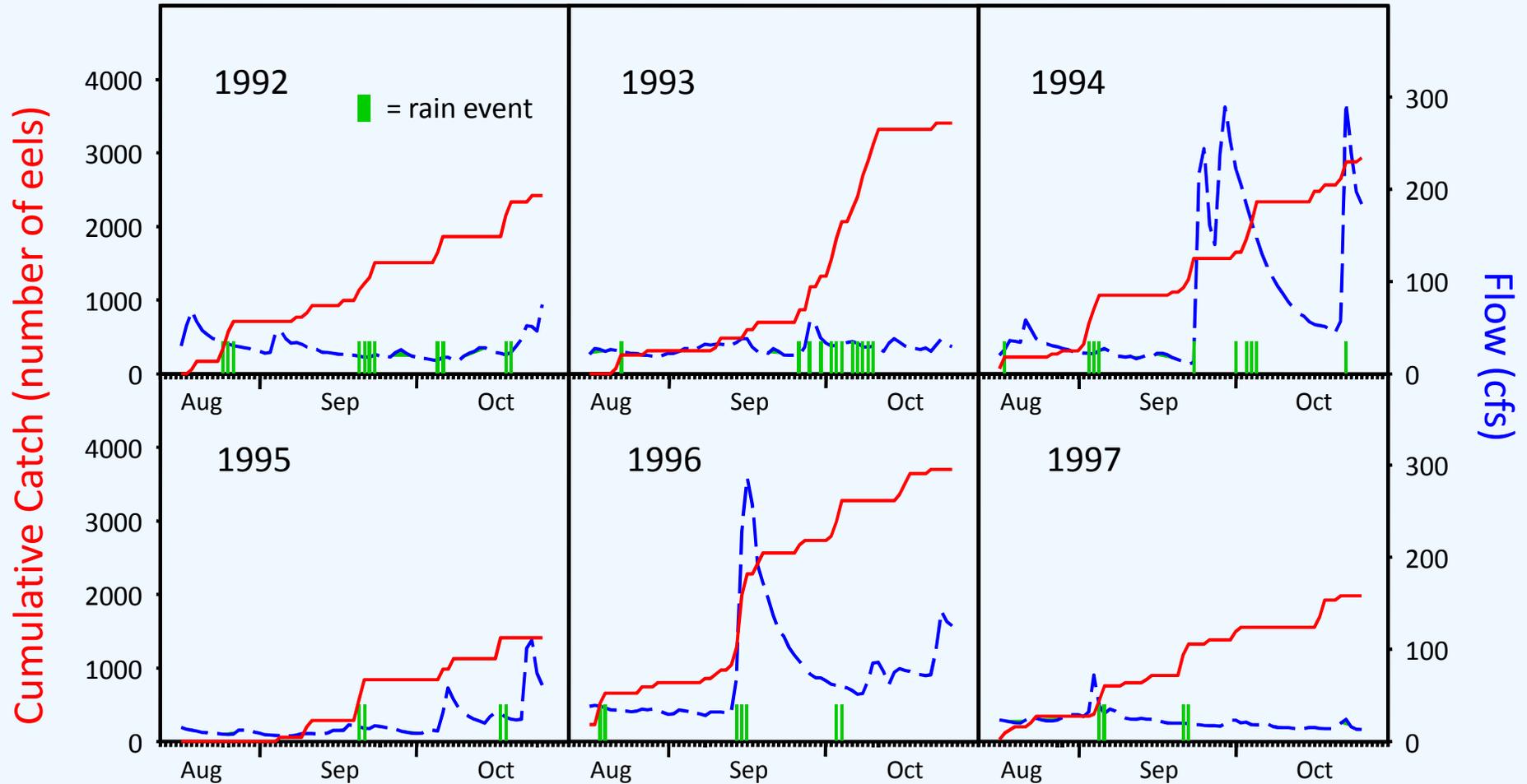


Commercial weir data form the basis of our knowledge about downstream migration timing



Silver eel weir at Sebois Stream, Maine

Six Year Catch Dataset from Maine Eel Weir



Data from
European Eel also
reflects influence
of rain/flow on
migration

Vøllestad et al. 1986

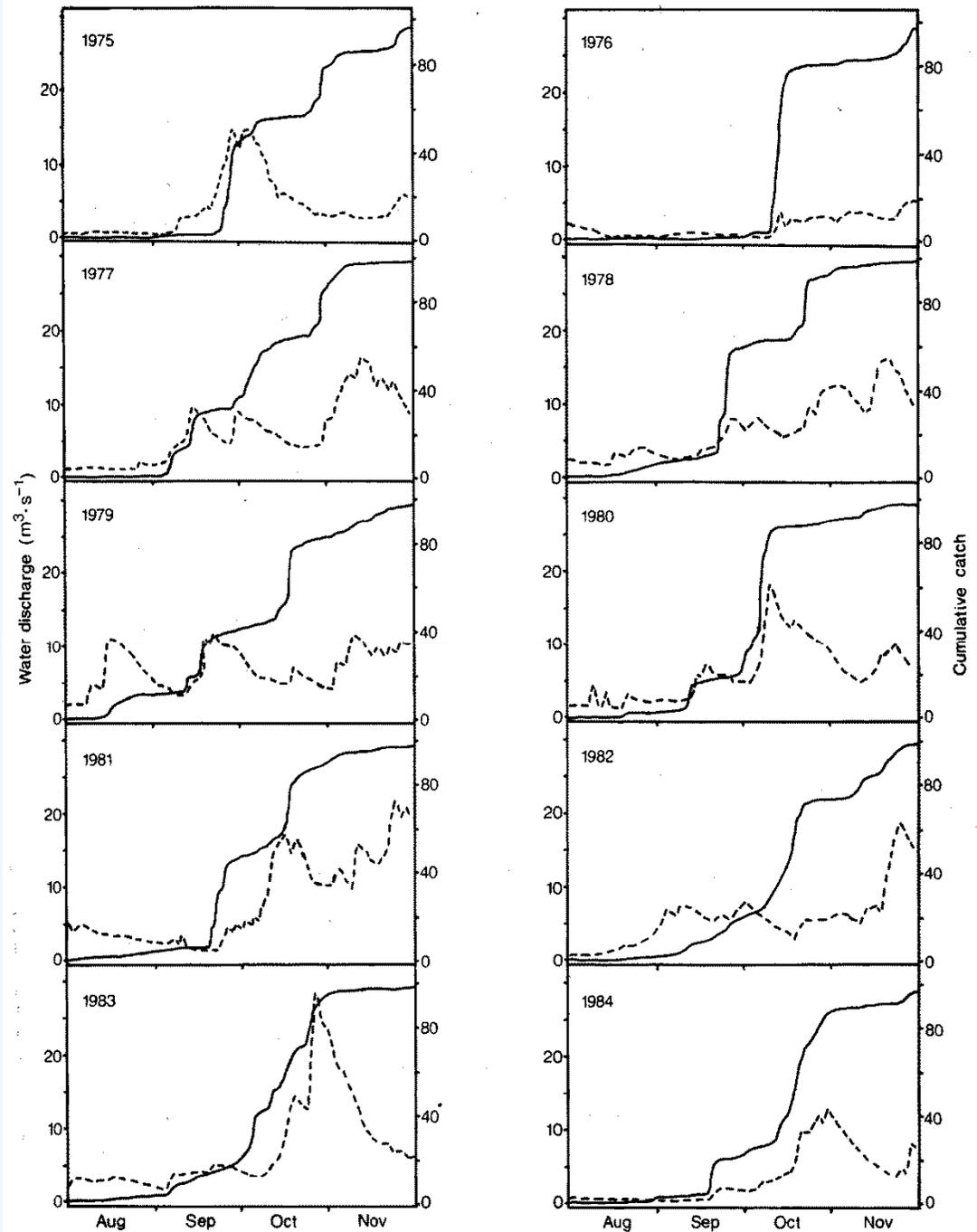
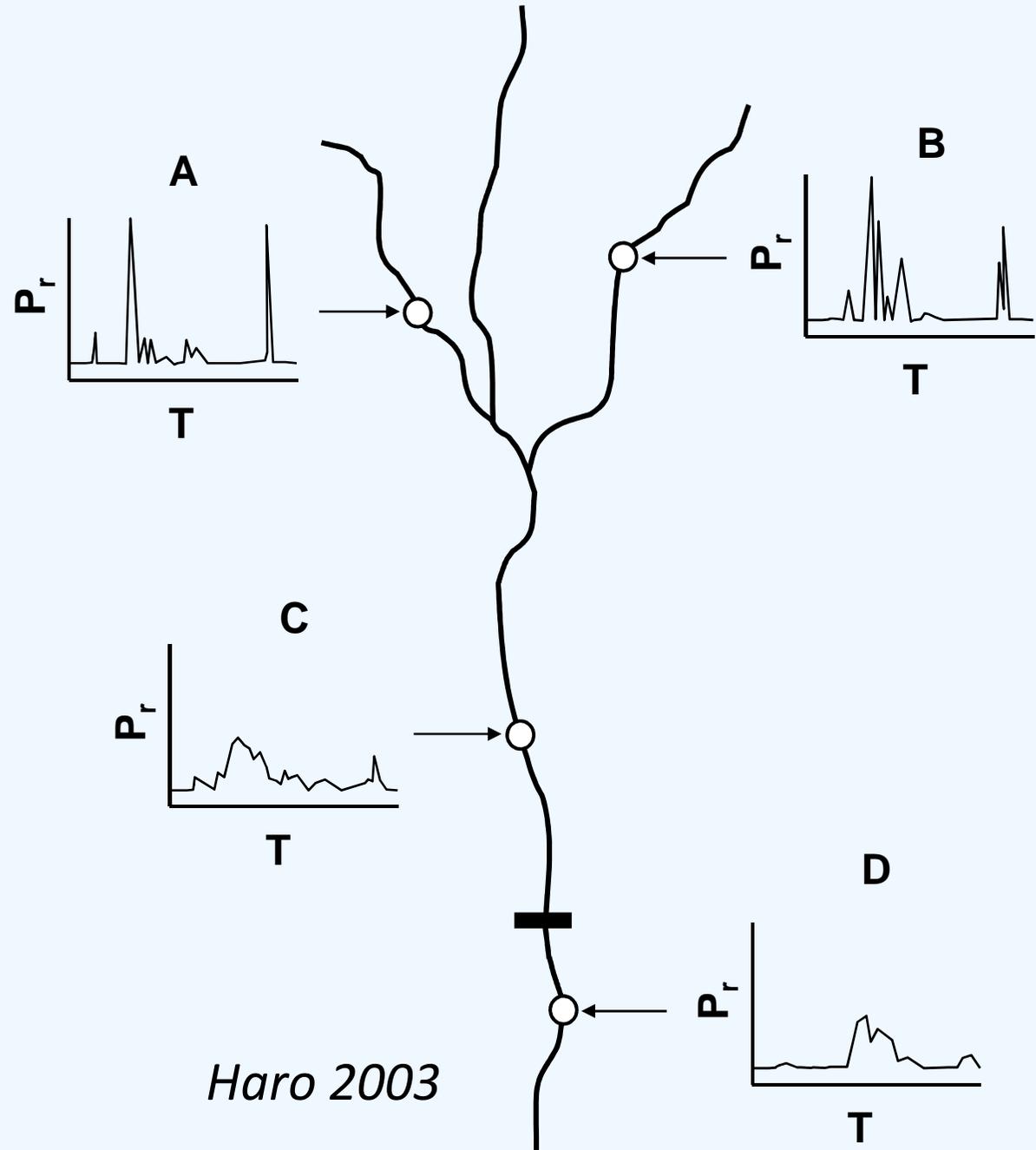
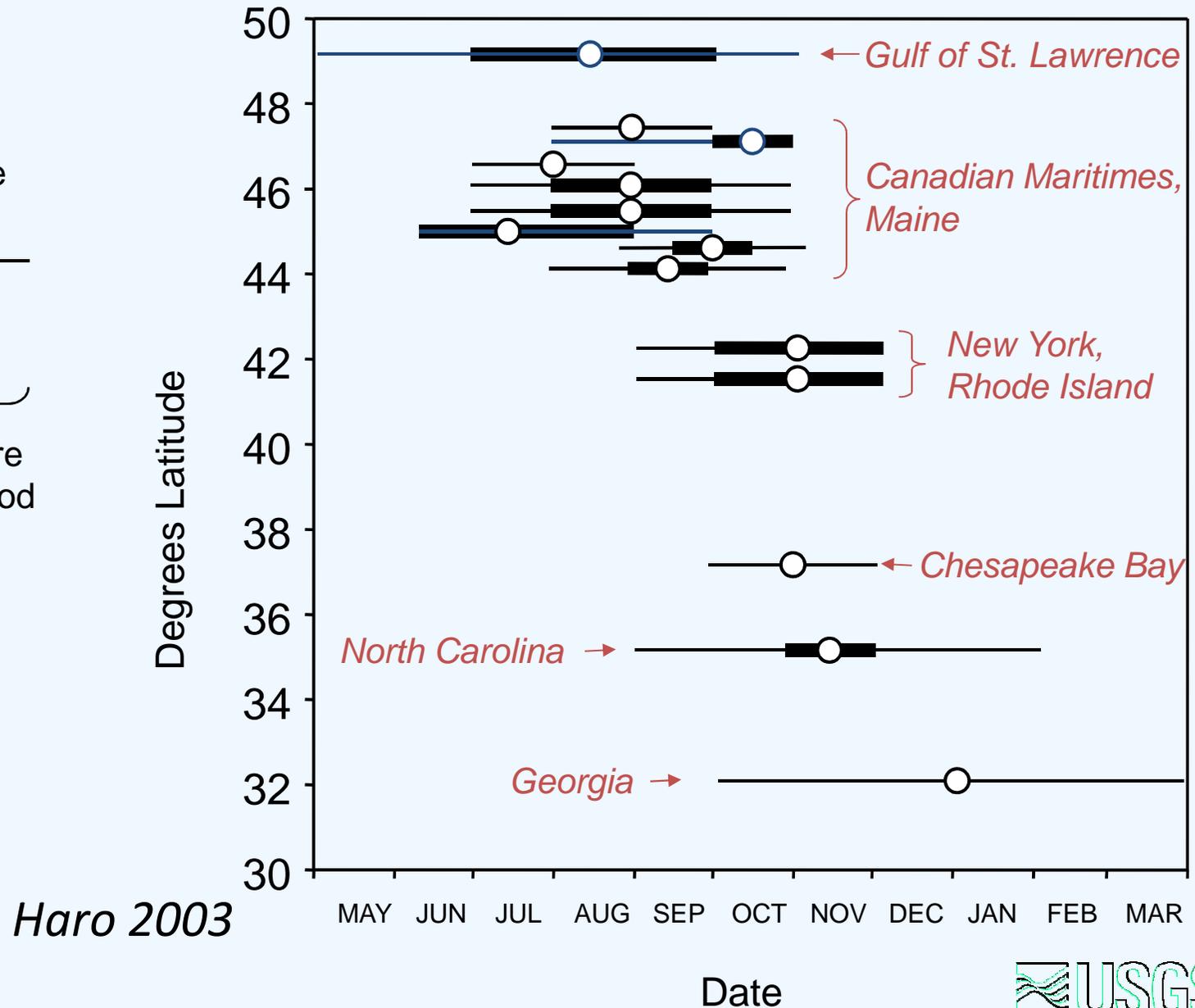
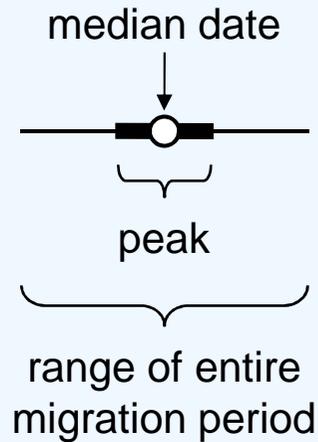


FIG. 1. Cumulative capture of descending silver eels in the fish trap (—) and water discharge (---) in the River Insa during 1975–84.

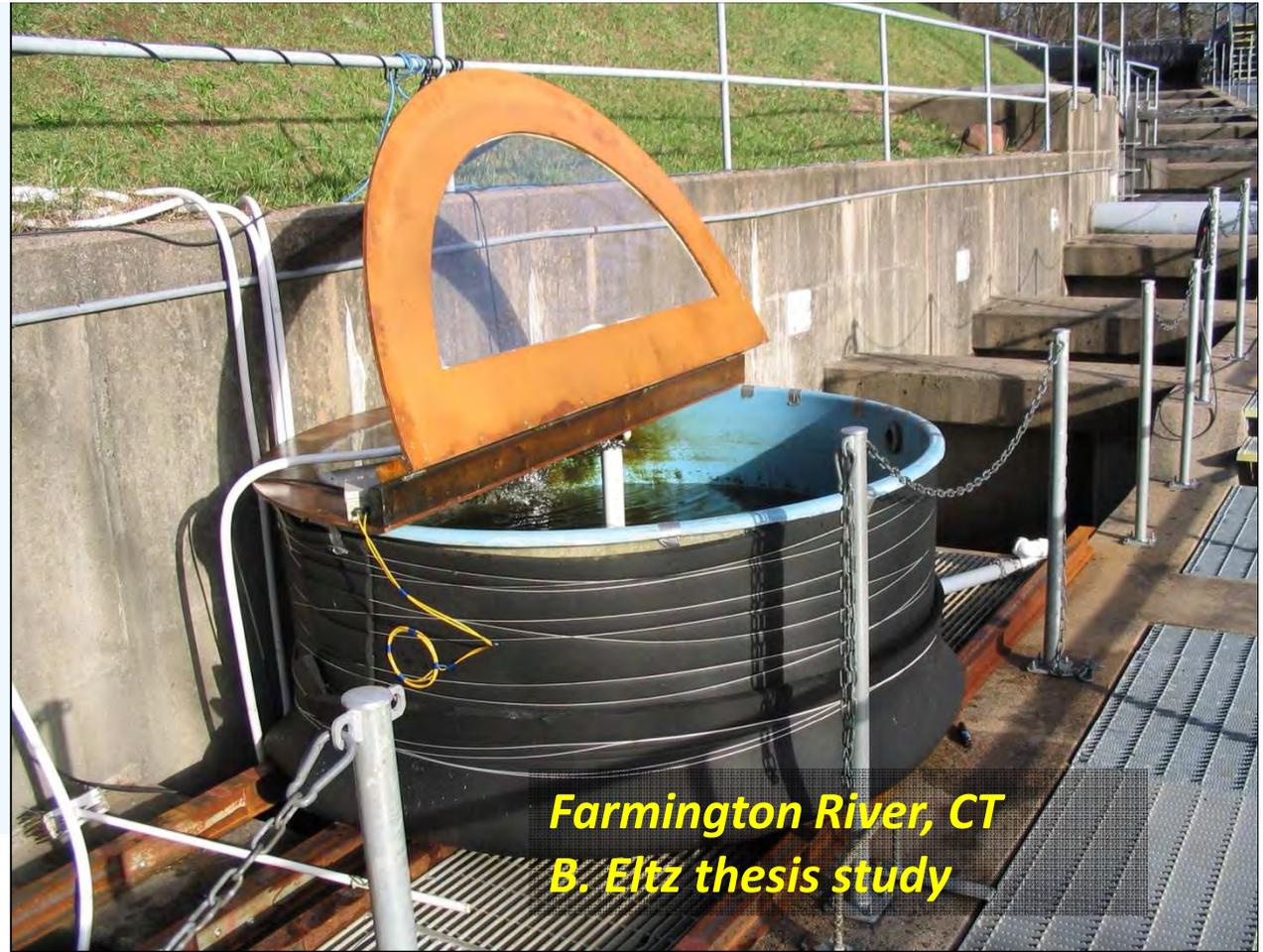
Duration and timing of migration may vary in different parts of a watershed



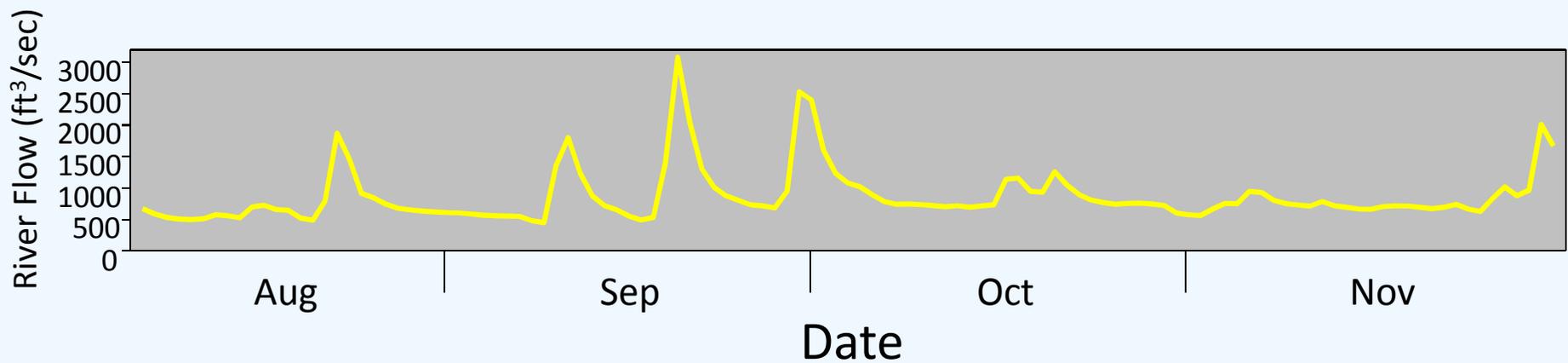
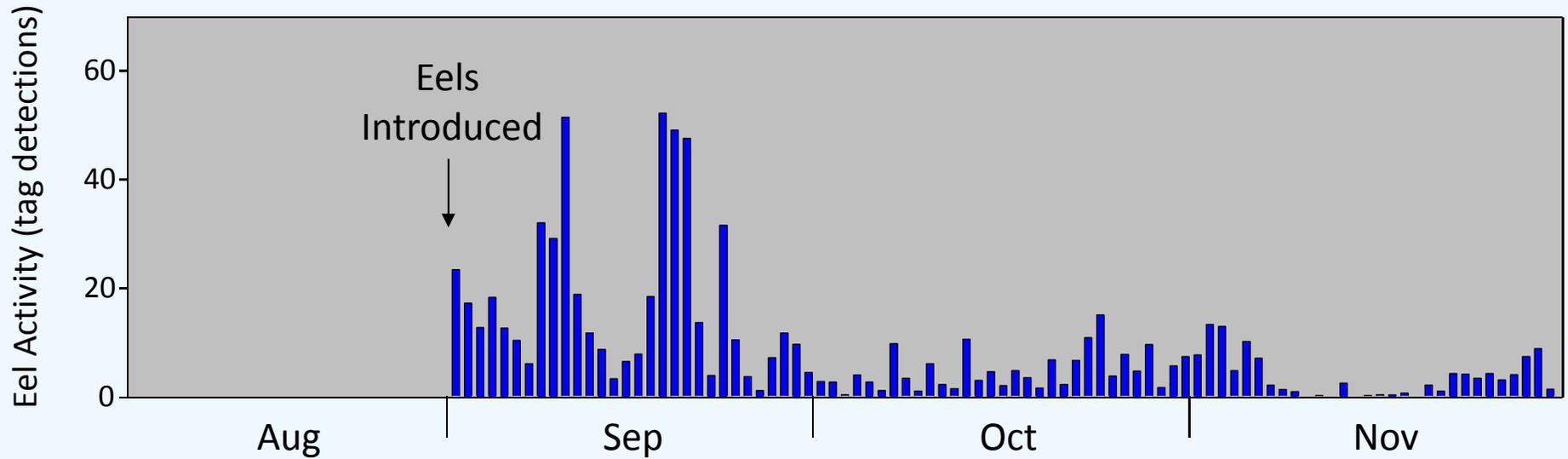
Latitudinal trend in emigration date of American eels



Migratory Activity & Environmental Cues



Activity monitor data – American silver eels



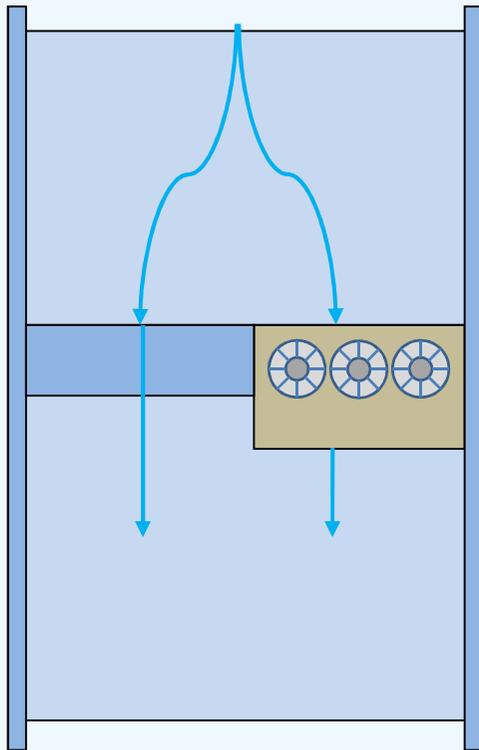
Other Aspects of General Downstream Migratory Behaviors

- Movements primarily at night
- Occupy all depths during migration
- Selective tidal stream transport in tidal reaches
- Tend to follow dominant flows
- Reactive to visual, chemical, and sound stimuli
- Environmental conditions can suspend or terminate downstream migration

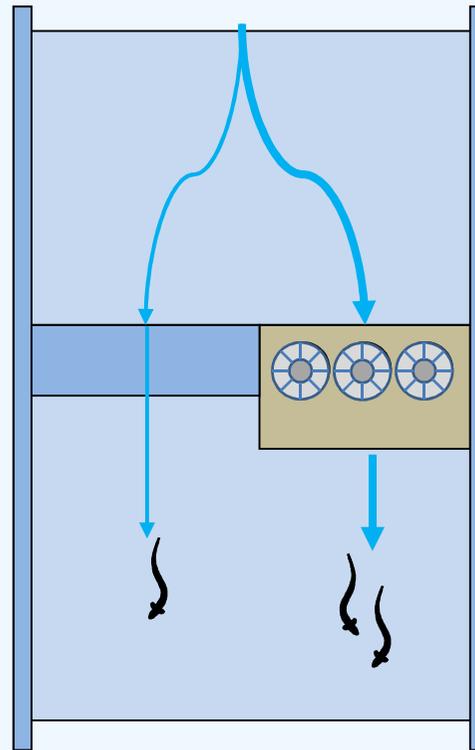
Downstream Migration: Dam & Forebay Environments

Relationships of migration timing, flow, and station operation

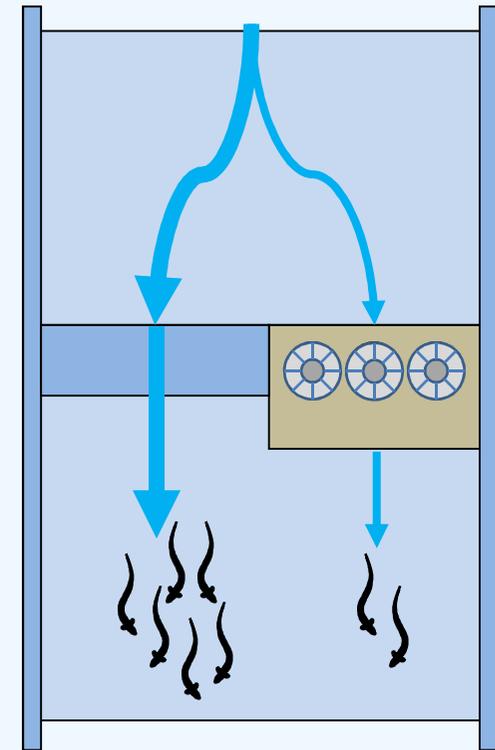
Low flow,
no or few migrants



Moderate flow, few
migrants



High flow, many
migrants



Additional issue of potential spill mortality



Use of Bypass Structures

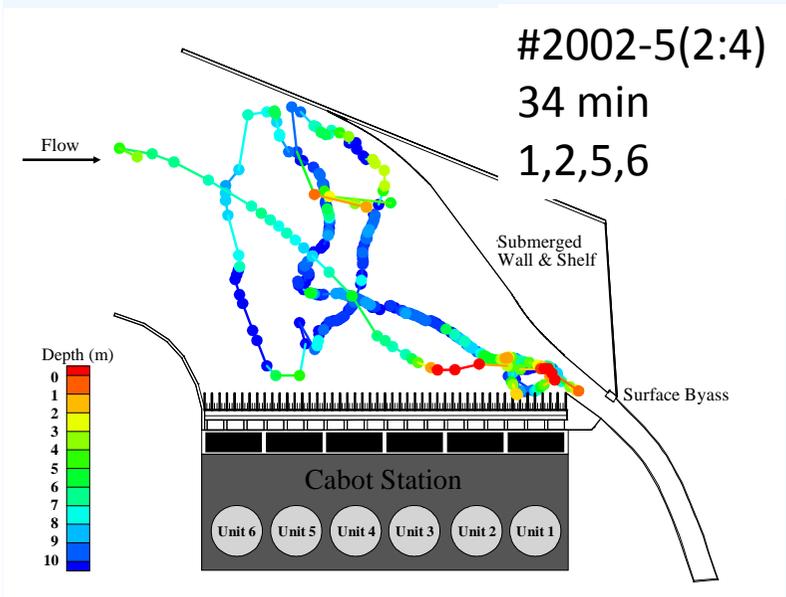
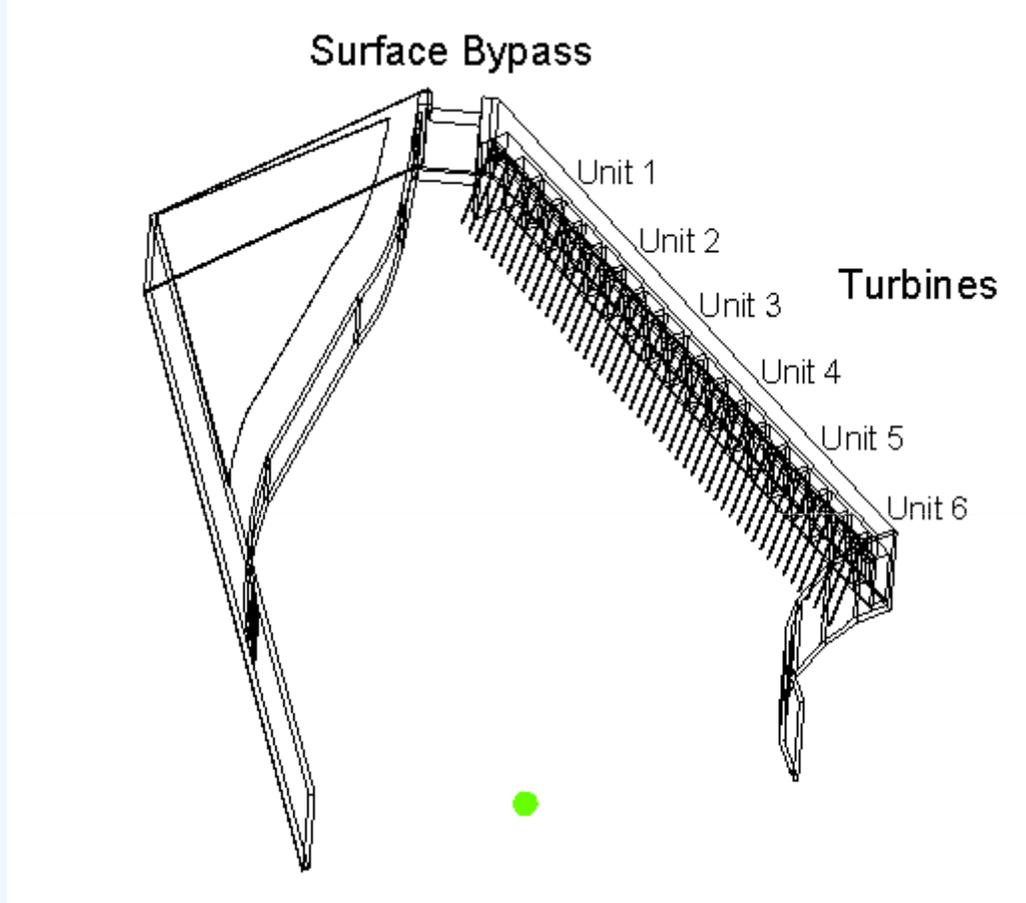
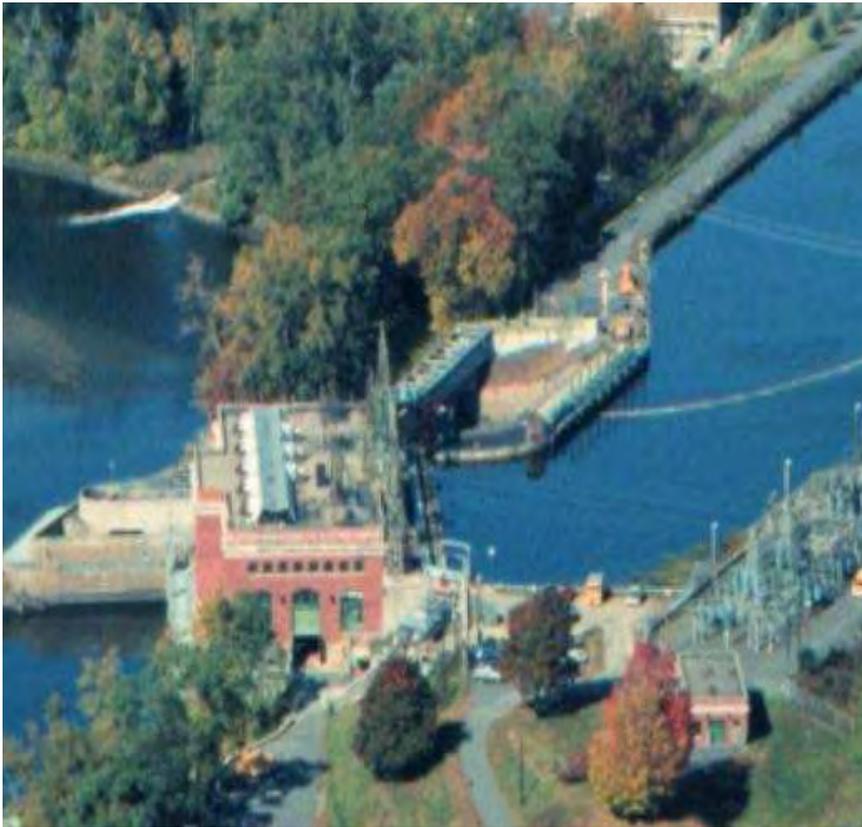


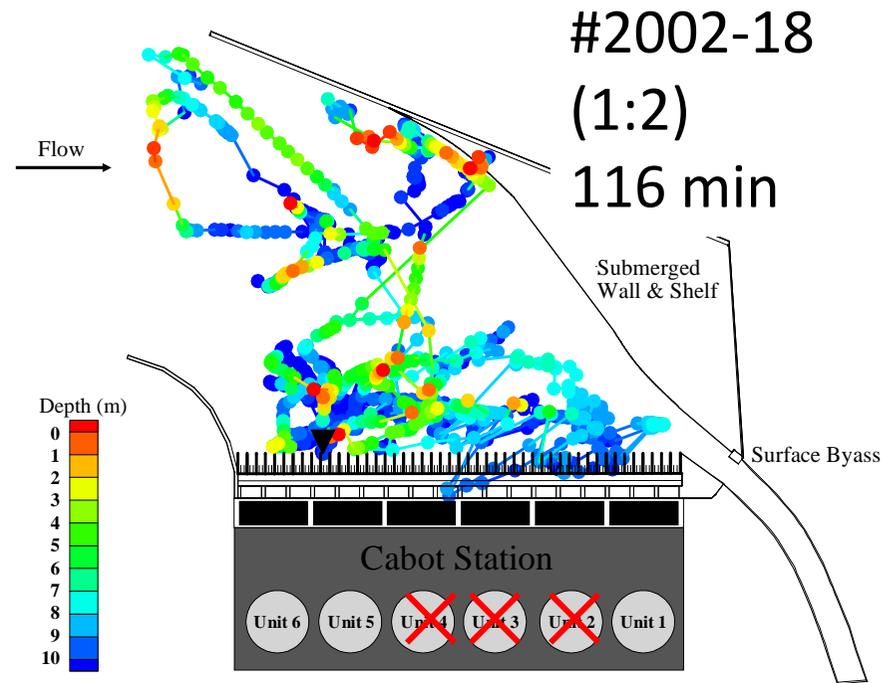
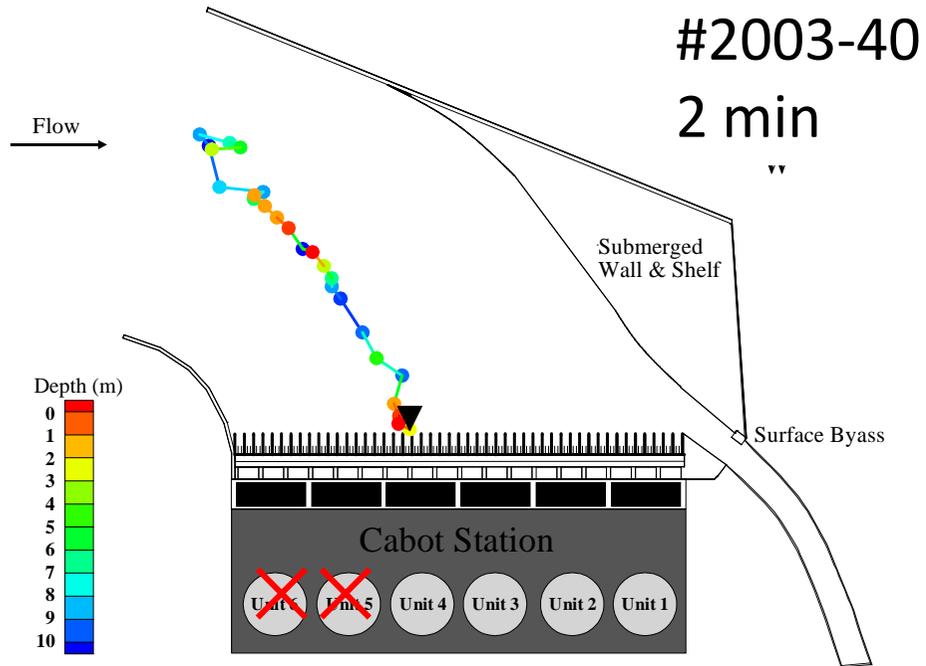
Cabot Station (Turners Falls, Connecticut River)
surface bypass entrance

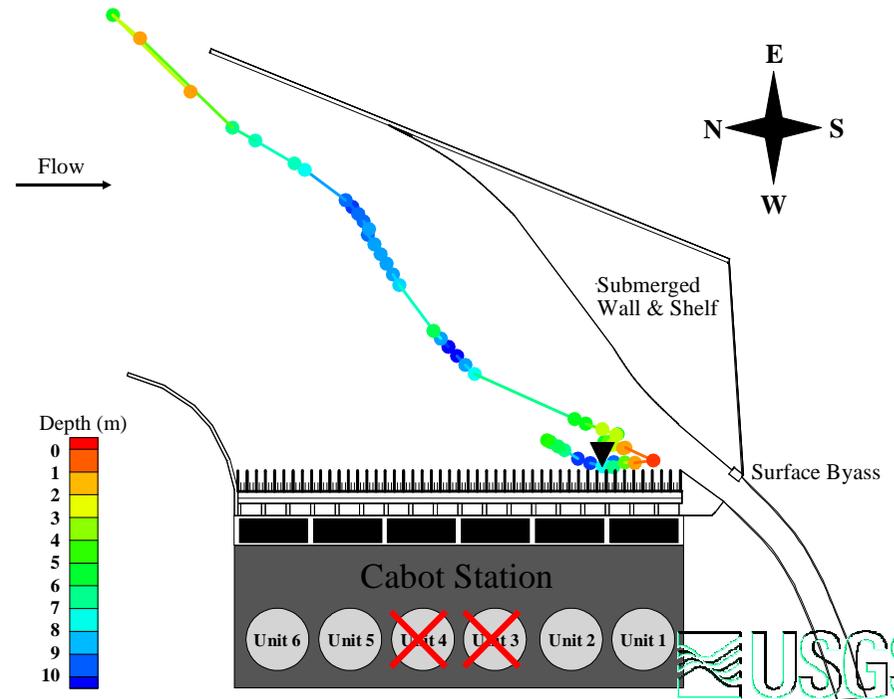
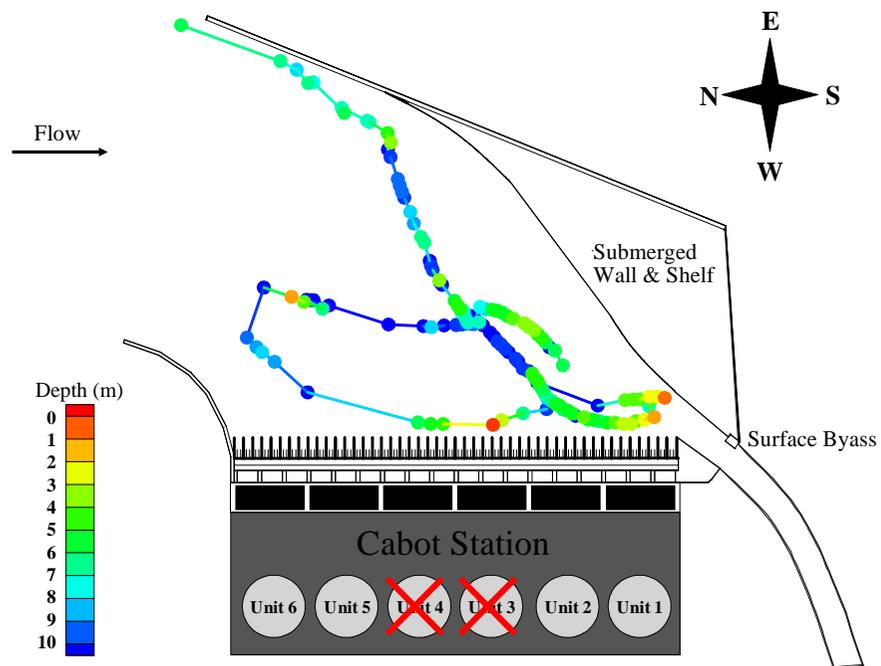
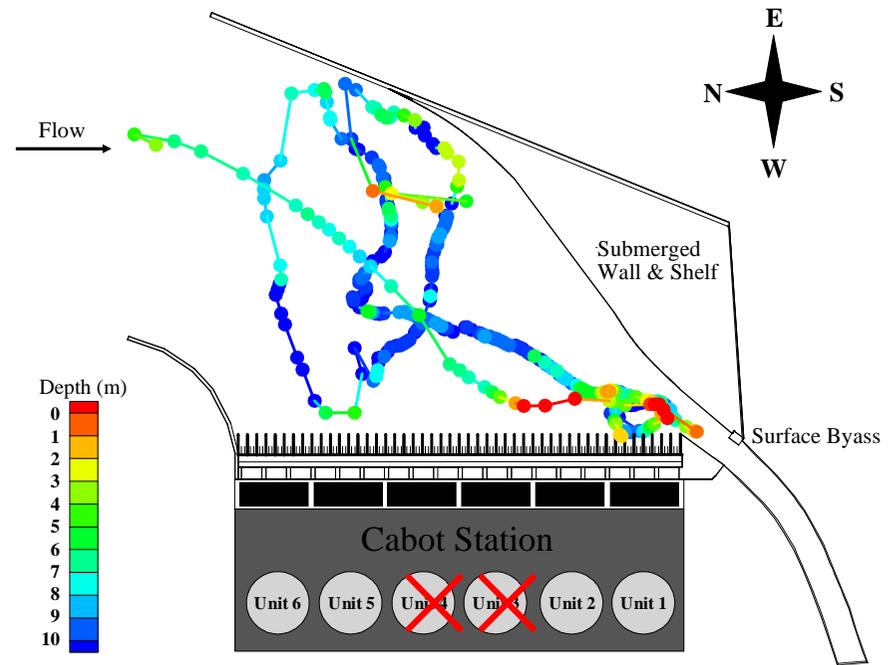
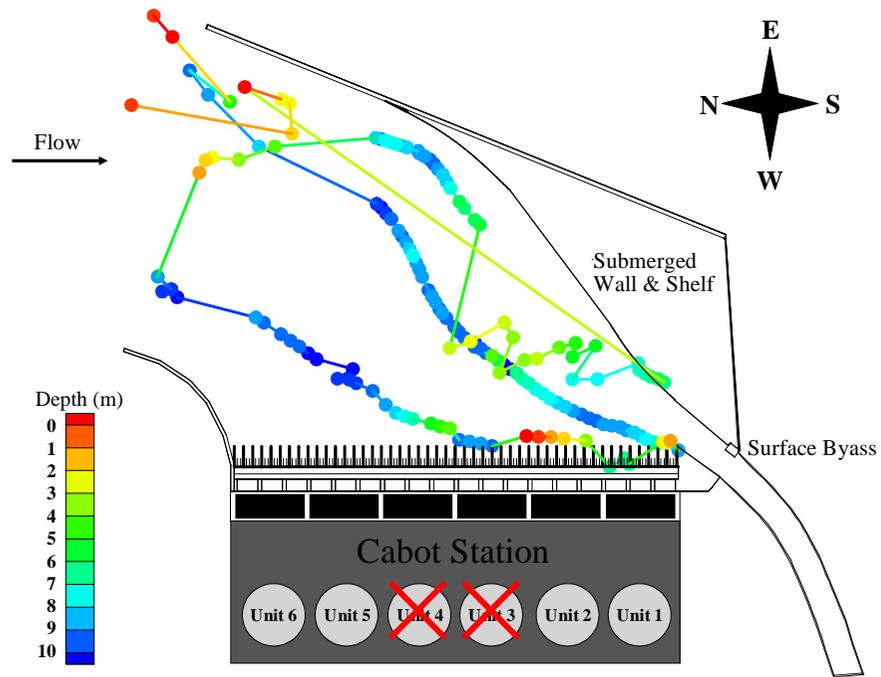


Passage of eels through entrance of Cabot surface bypass



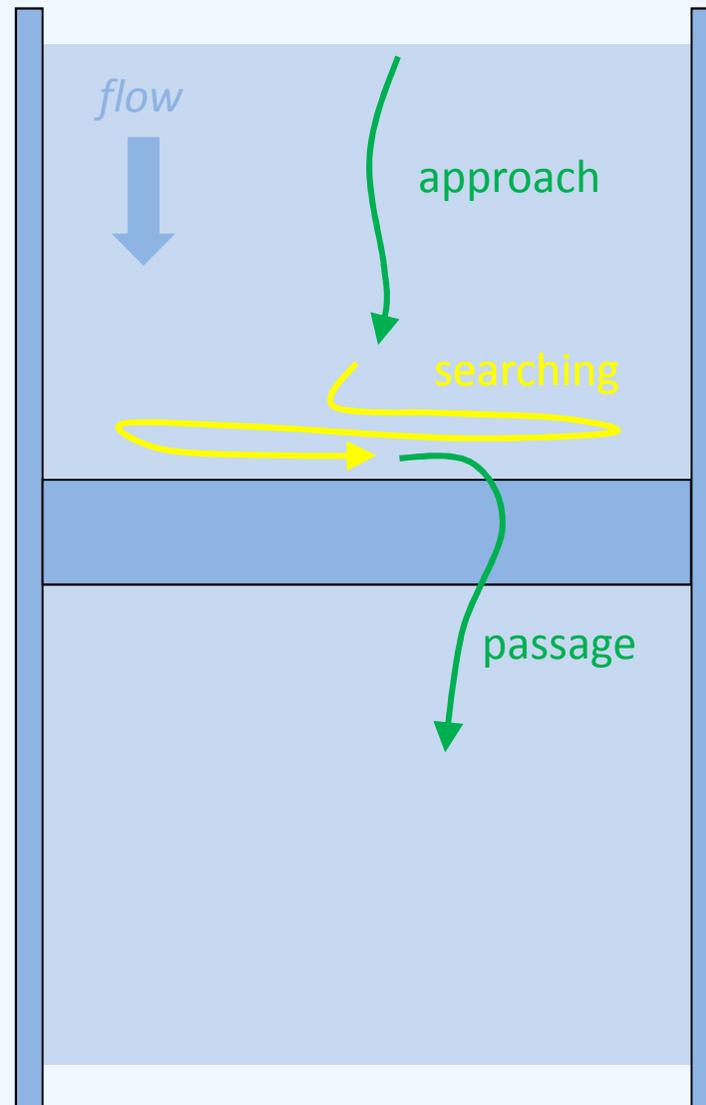




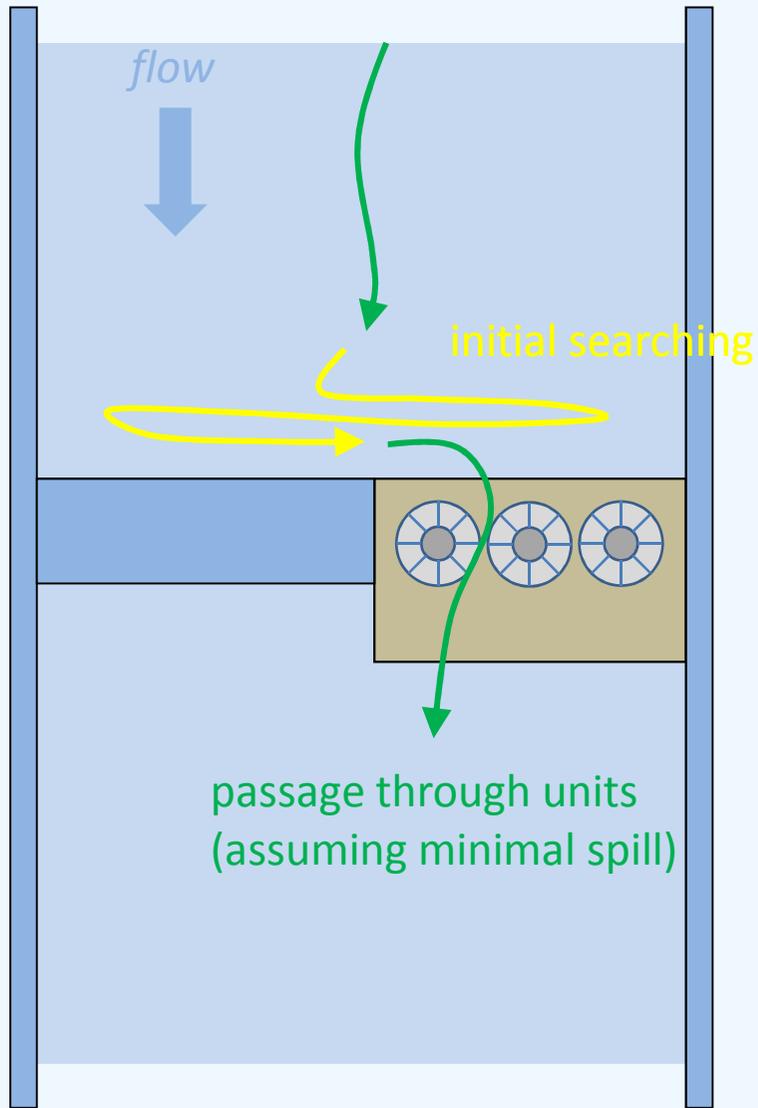


Generalized Behavioral Model of Eel Passage at Dams

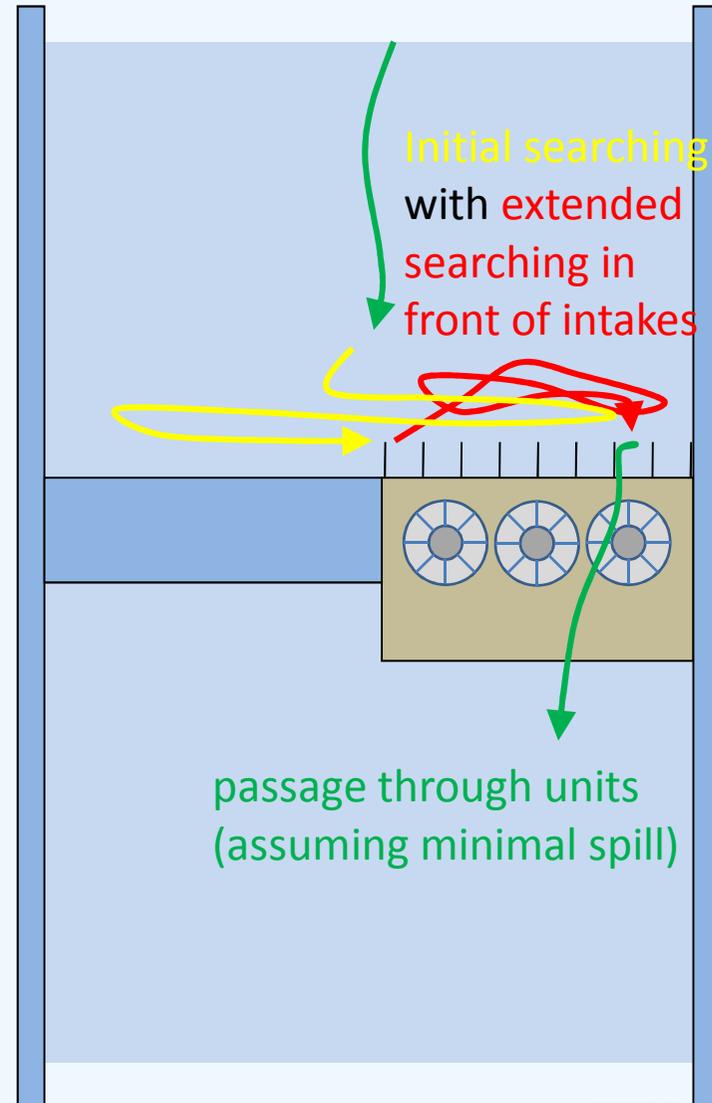
Dam with no hydro



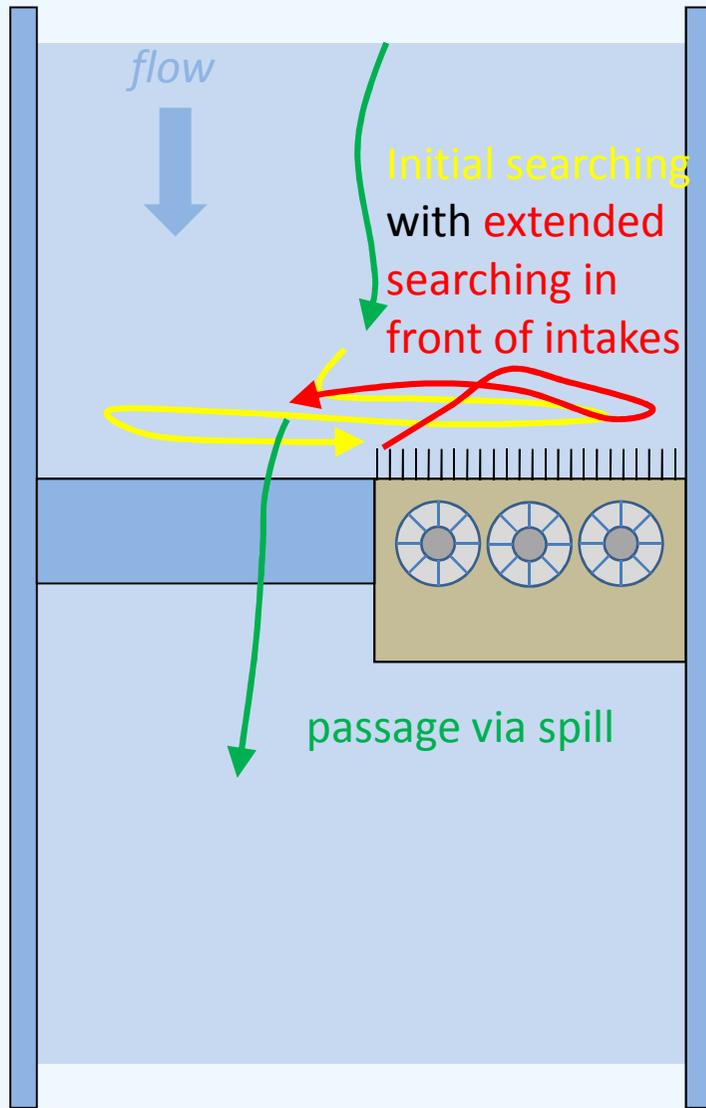
Dam with hydro
– *no exclusion*



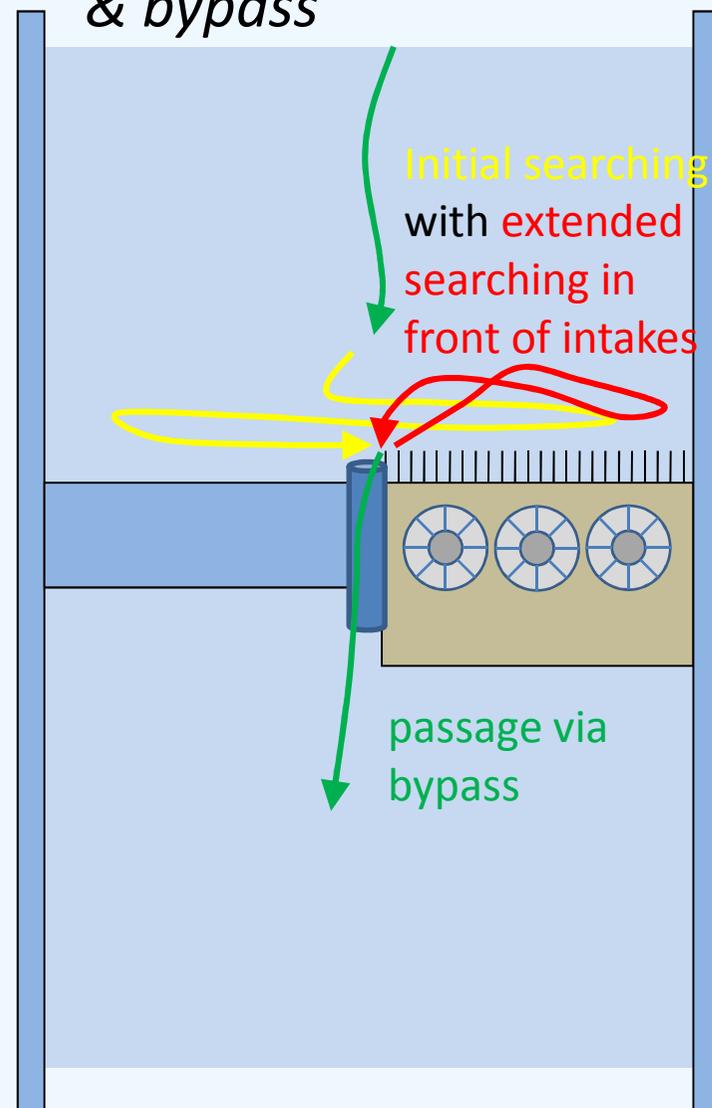
Dam with hydro
– *partial exclusion*



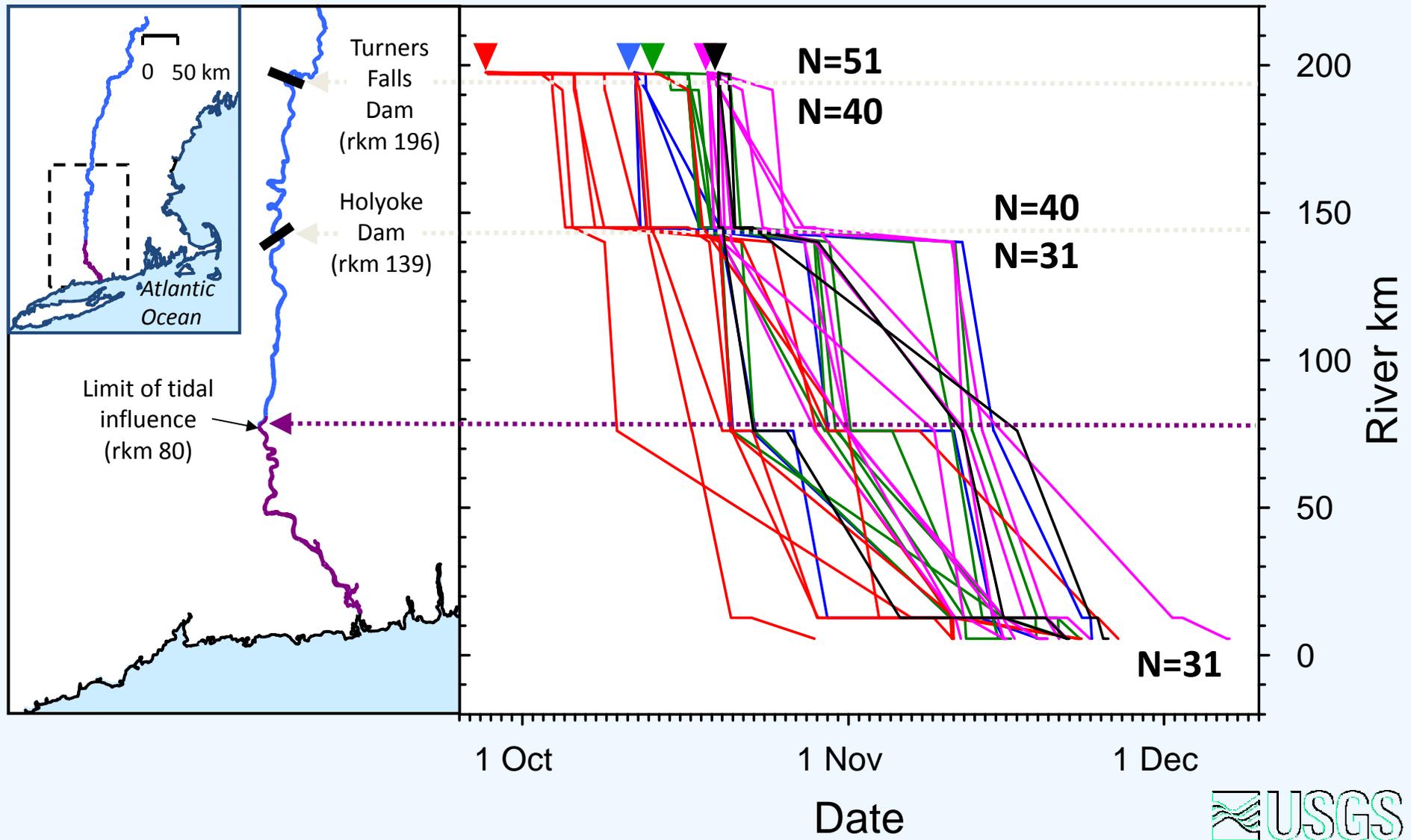
Dam with hydro
– *complete exclusion*



Dam with hydro
– *complete exclusion & bypass*



Downstream movement of telemetered silver eels in the Connecticut River – *delays at dams*



Important Questions Relevant to Eel Biology & Migration for the Susquehannah:

- What is the extent and value of eel habitat upstream of mainstem Susquehannah dams?
- How important are eels to upstream ecosystems?
- What happens to juvenile eels that don't pass upstream of Conowingo Dam?
- What are the current demographics of the eel population throughout the Susquehannah watershed? How do they compare to similar undammed rivers (e.g., Delaware)?
- What are the characteristics of the downstream run of eels in the Susquehannah (timing, numbers, sex ratio), and how do they relate to rain/flows or other potential migratory cues?
- What are the effects of dams on upstream population size, demographics, and escapement of adults?

Attachment C-Radio Telemetry of American Eel at the NYPA Moses-Saunders Hydroelectric Project

**AMERICAN EEL TELEMETRY STUDY
ST. LAWRENCE RIVER
ST. LAWRENCE-FDR POWER PROJECT
Summer/Fall, 2000**

Presented by Kevin McGrath
Gomez and Sullivan Engineers
kjmwp1@gmail.com

Study supported and conducted by



Conowingo Project
Downstream Eel Meeting
October 2011

MAJOR CONTRIBUTORS

Kleinschmidt Assoc.

Planning/Management and Report Preparation

Scott Ault -- Joe Dembeck -- Mike Hreben

Vemco

Telemetry

Fred Voegeli -- Greg McKinnon

Baird Associates

Software Analytical Tools

Kevin MacIntosh -- Derek Williamson -- Don Zimmer

Stantec Consulting (formerly Beak Associates)

Field Management and Report Preparation

David Stanley -- Geoff Burchill

Primary Objective:

To gather information on downstream migrating eel movement patterns above and in the near-vicinity of the Moses-Saunders Power Dam

Secondary Objective:

Determine if eels concentrate in any area which would lend itself to collection or guidance



DAM 1km WIDE
AVG. DAILY FLOW 7,062 cms (249,400 cfs)



FOREBAY

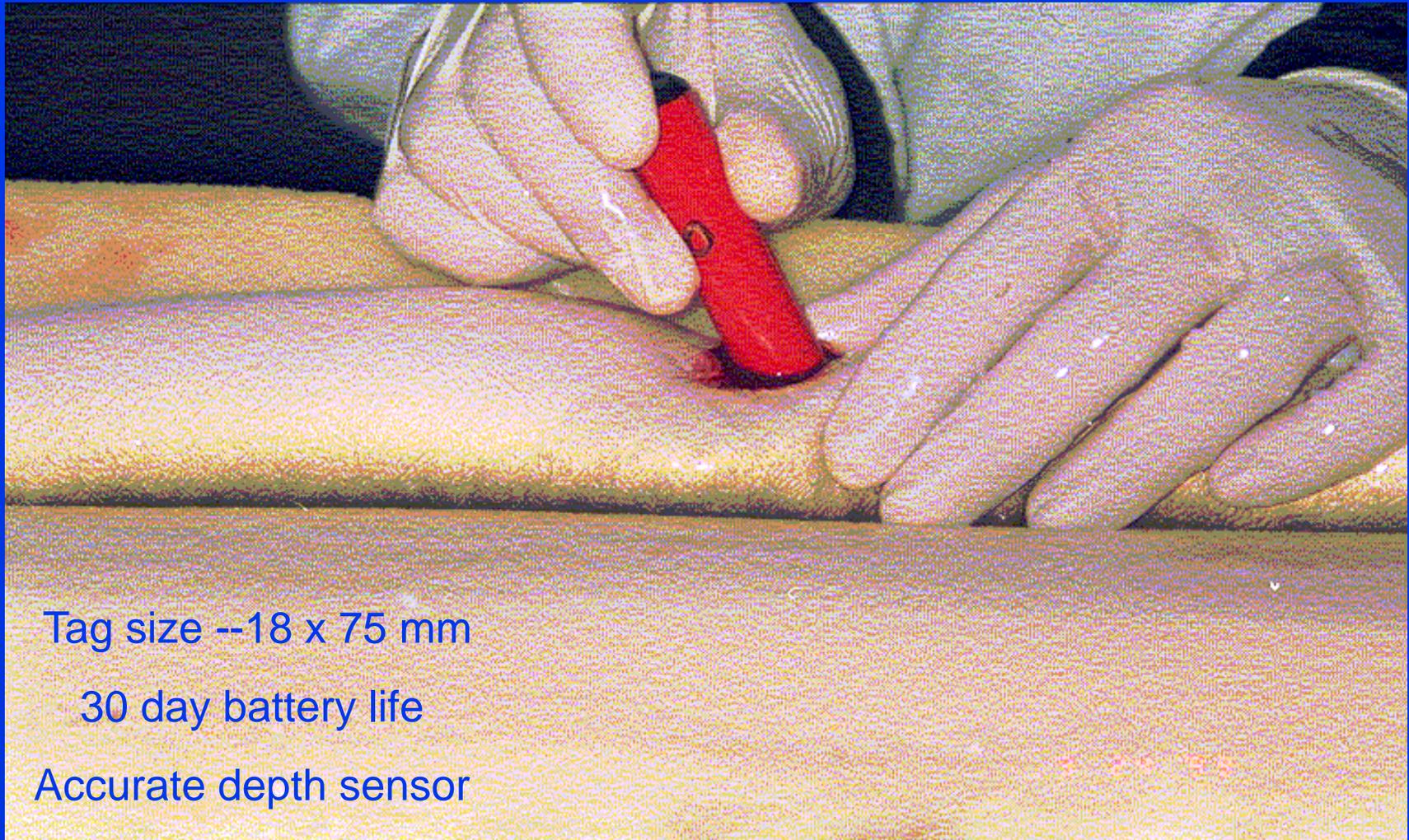
TAILWATER

MOSES-SAUNDERS
POWER DAM

Approximately
0.8 to 1.1 meter
in length



All female



Tag size --18 x 75 mm

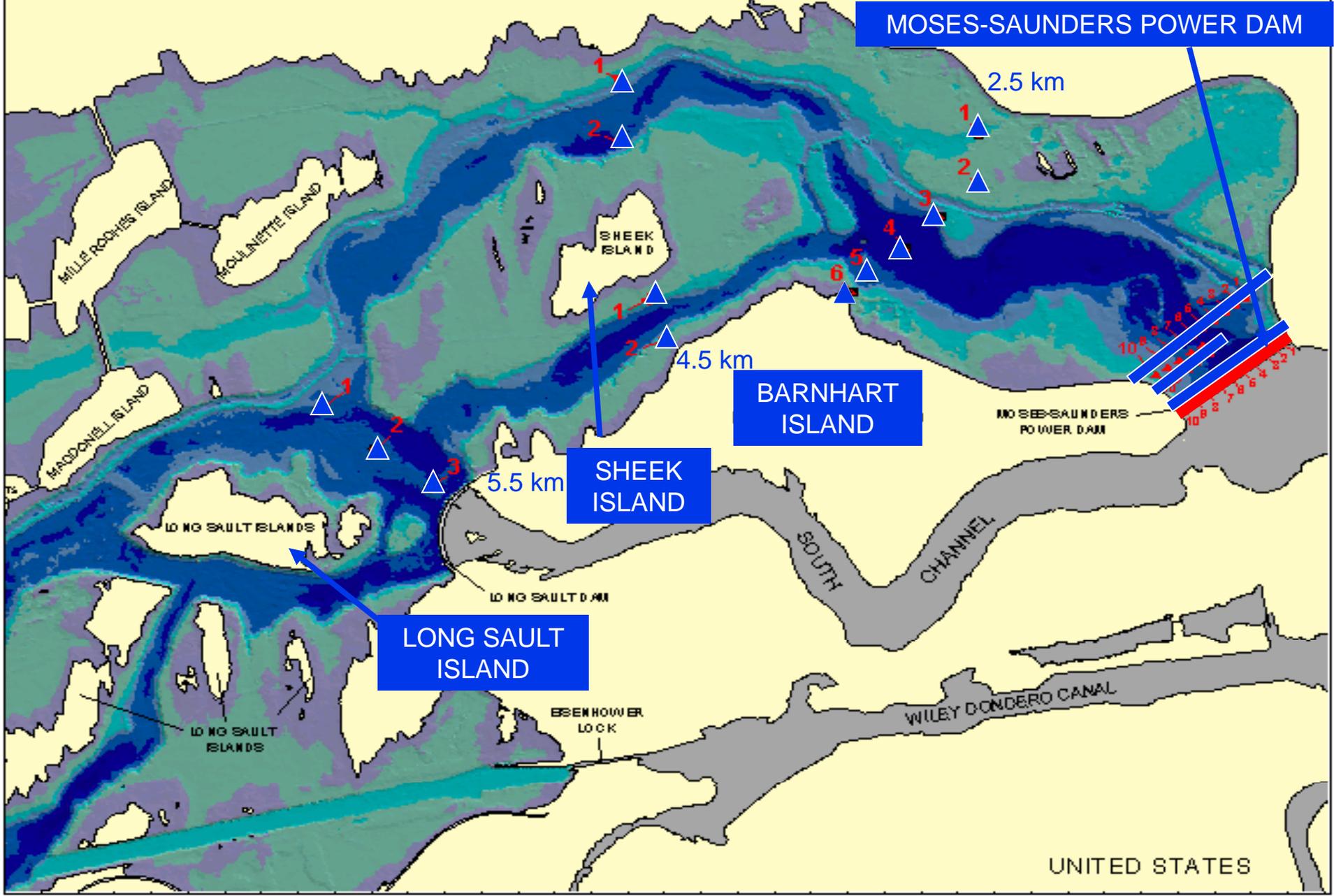
30 day battery life

Accurate depth sensor

Surgical Implantation of a Transmitter in the Coelomic Cavity of an Adult American Eel.

CANADA

Location of 38 receivers



MOSES-SAUNDERS POWER DAM

2.5 km

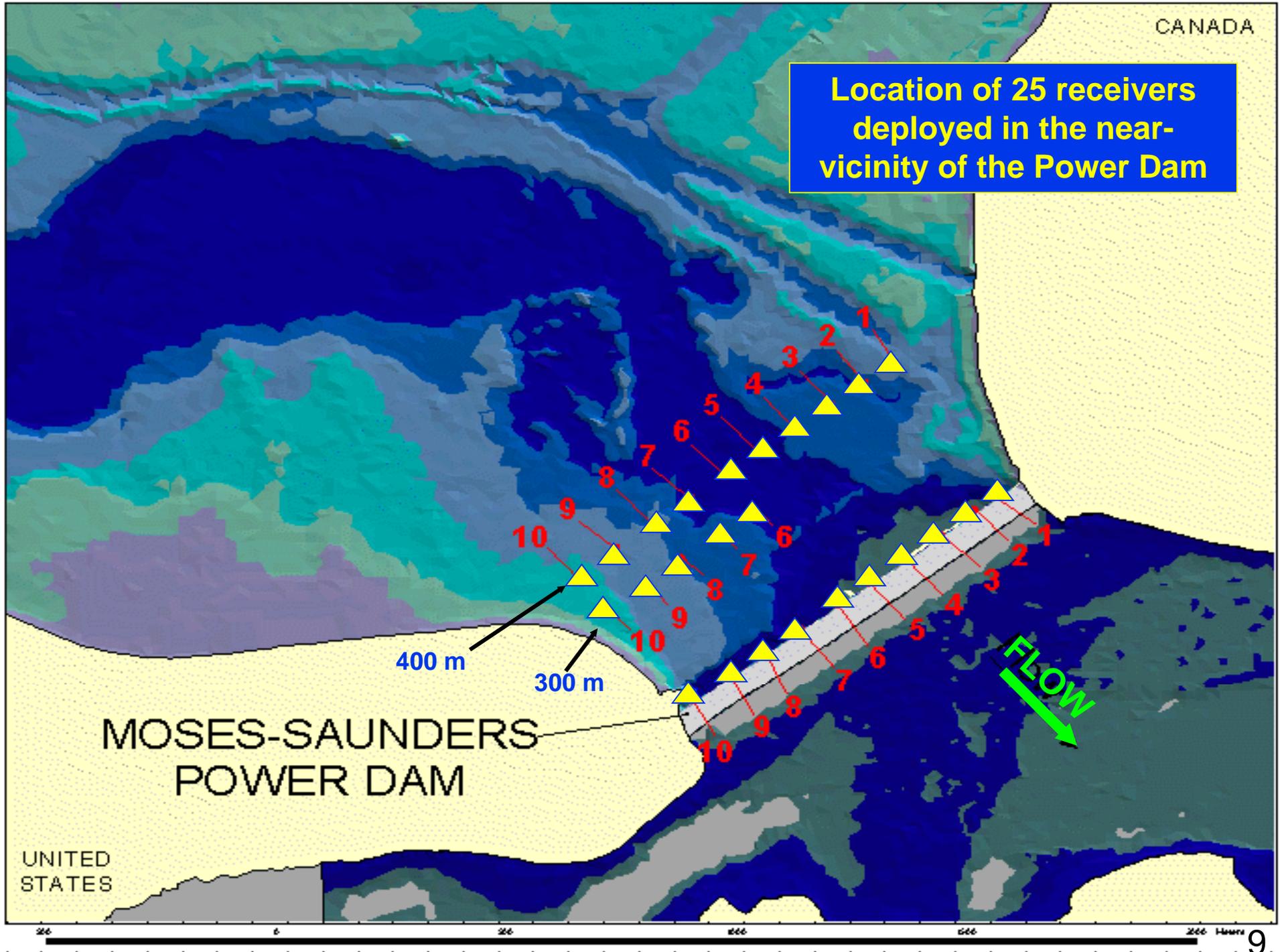
BARNHART ISLAND

SHEEK ISLAND

LONG SAULT ISLAND

UNITED STATES





Location of 25 receivers
deployed in the near-
vicinity of the Power Dam

MOSES-SAUNDERS
POWER DAM

FLOW

400 m
300 m

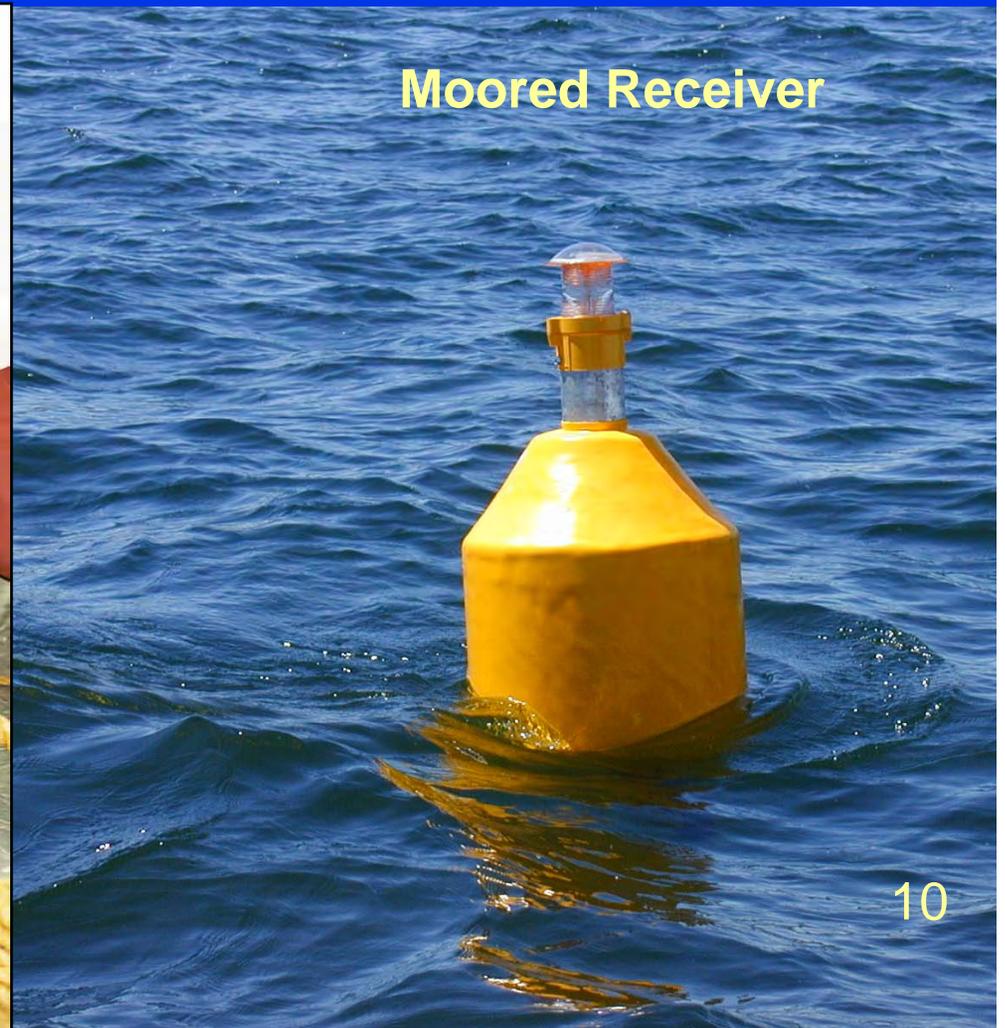
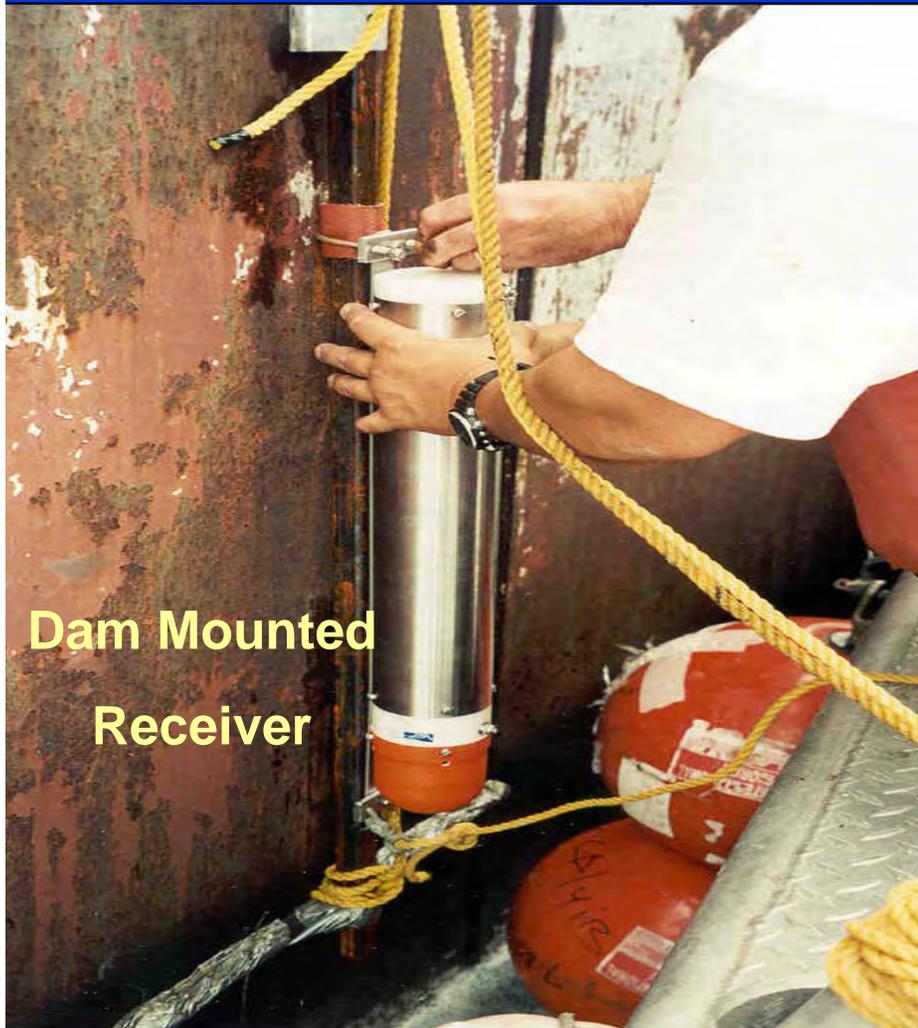
UNITED
STATES

CANADA

266 6 266 666 666 266 Meters

RECEIVERS

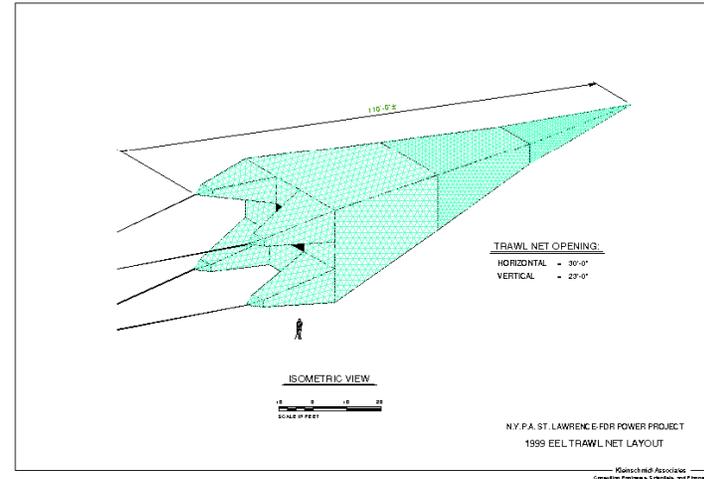
- Self Contained -- 200 kHz
- 63.5 cm x 10.2 cm -- 7 kg
- Stainless Steel Case -- 25 Day Battery Life



Collection of Eels

◆ Trawling

- ◆ Net - French mid-water trawl, 33 m length, mouth 7 m by 9 m



◆ Vessel -- Andrea Marie

- ◆ 25 m length,
500 hp



FLOW

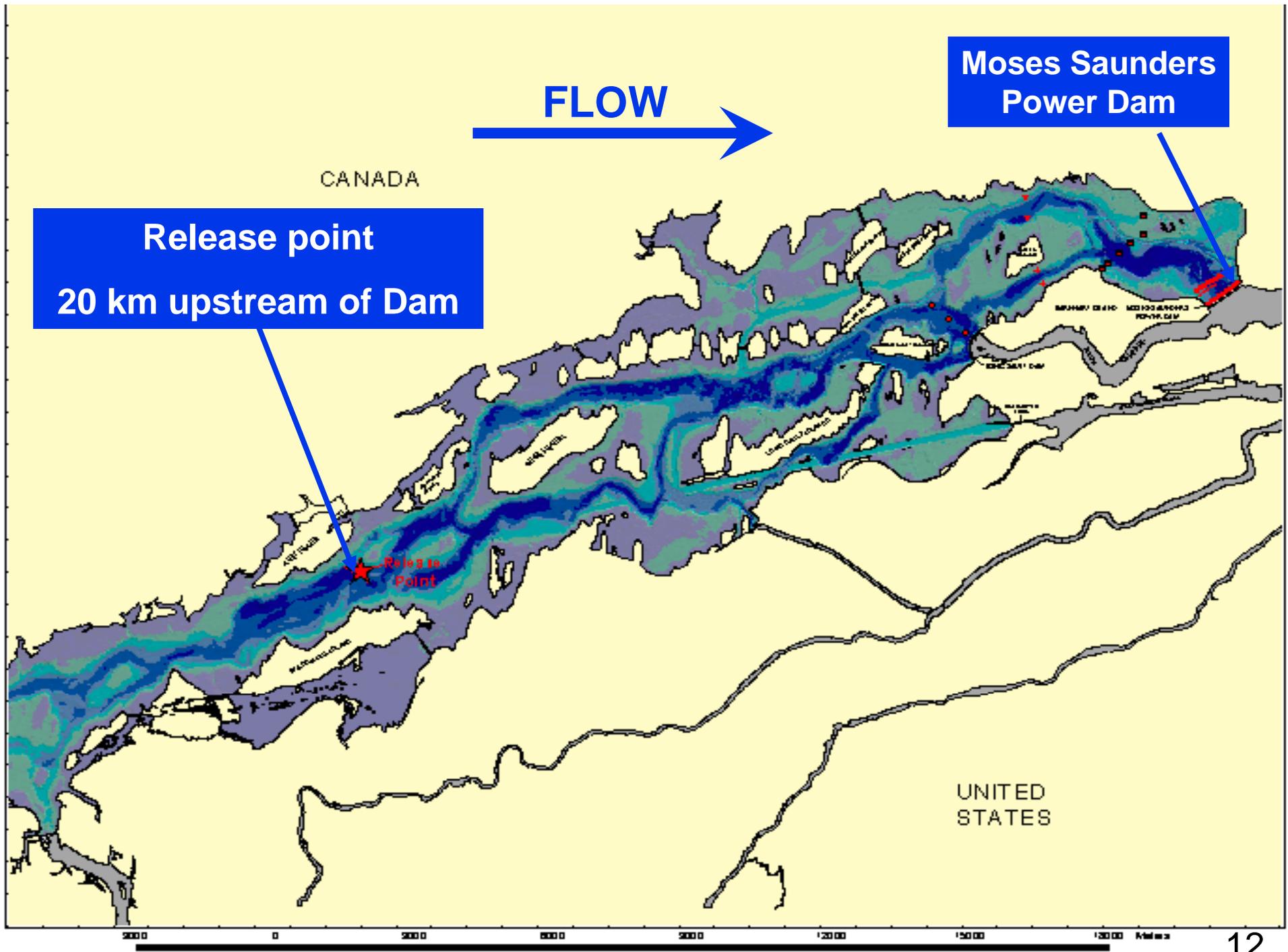


**Moses Saunders
Power Dam**

**Release point
20 km upstream of Dam**

CANADA

UNITED
STATES



Results

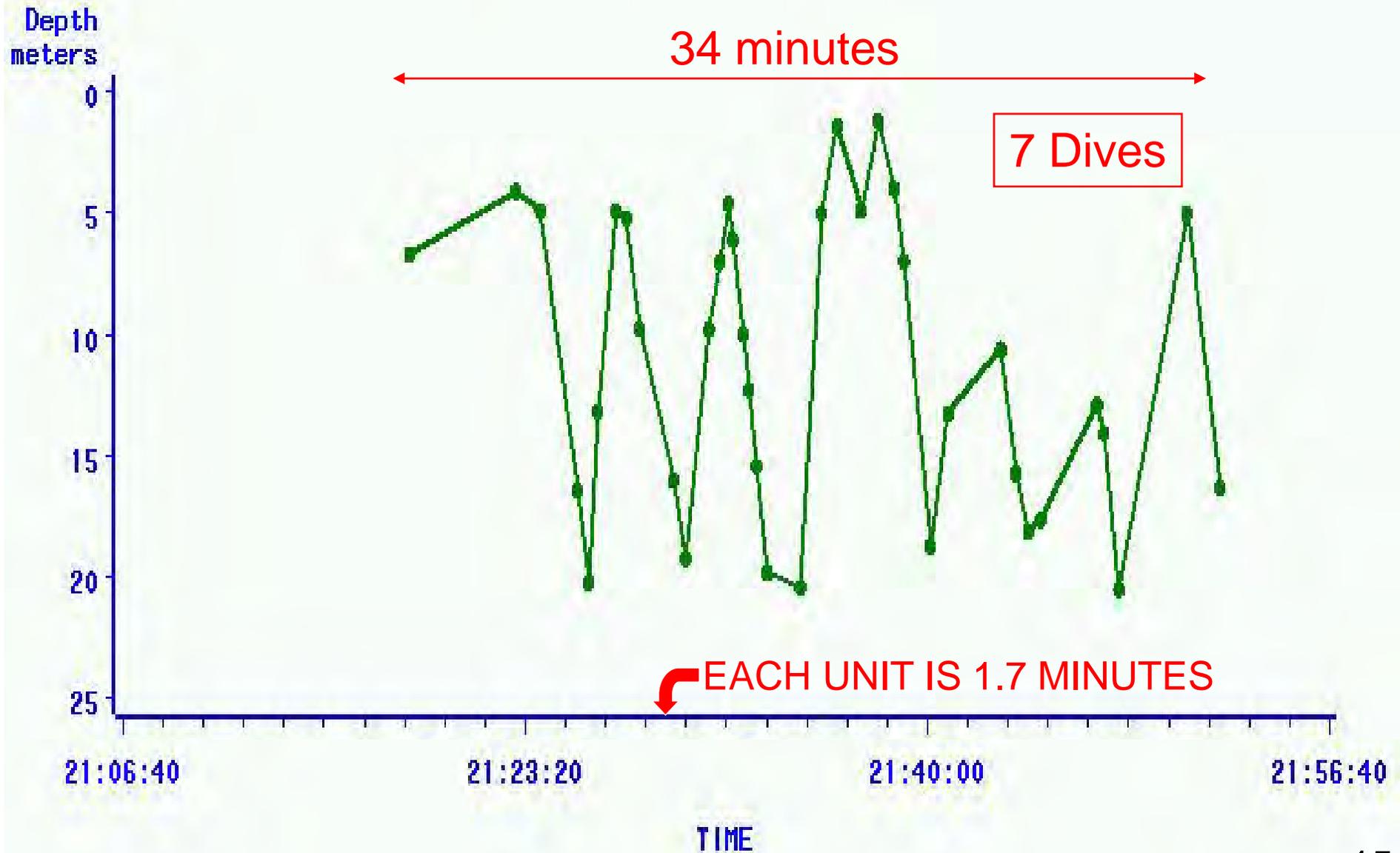
- ◆ 152 eels were tagged and released
- ◆ 62 eels passed through the Power Dam

Speed of Movement

- ◆ Most migration occurred at night
- ◆ For the most part eels “hunkered down” during the day
- ◆ Actively migrating eels averaged between 0.6 and 0.8 m/s
- ◆ Water velocities in these regions were approximately 0.2 to 0.4 m/s
- ◆ Thus migrating eels were actively swimming

UNDULATING VERTICAL MOVEMENT PATTERN

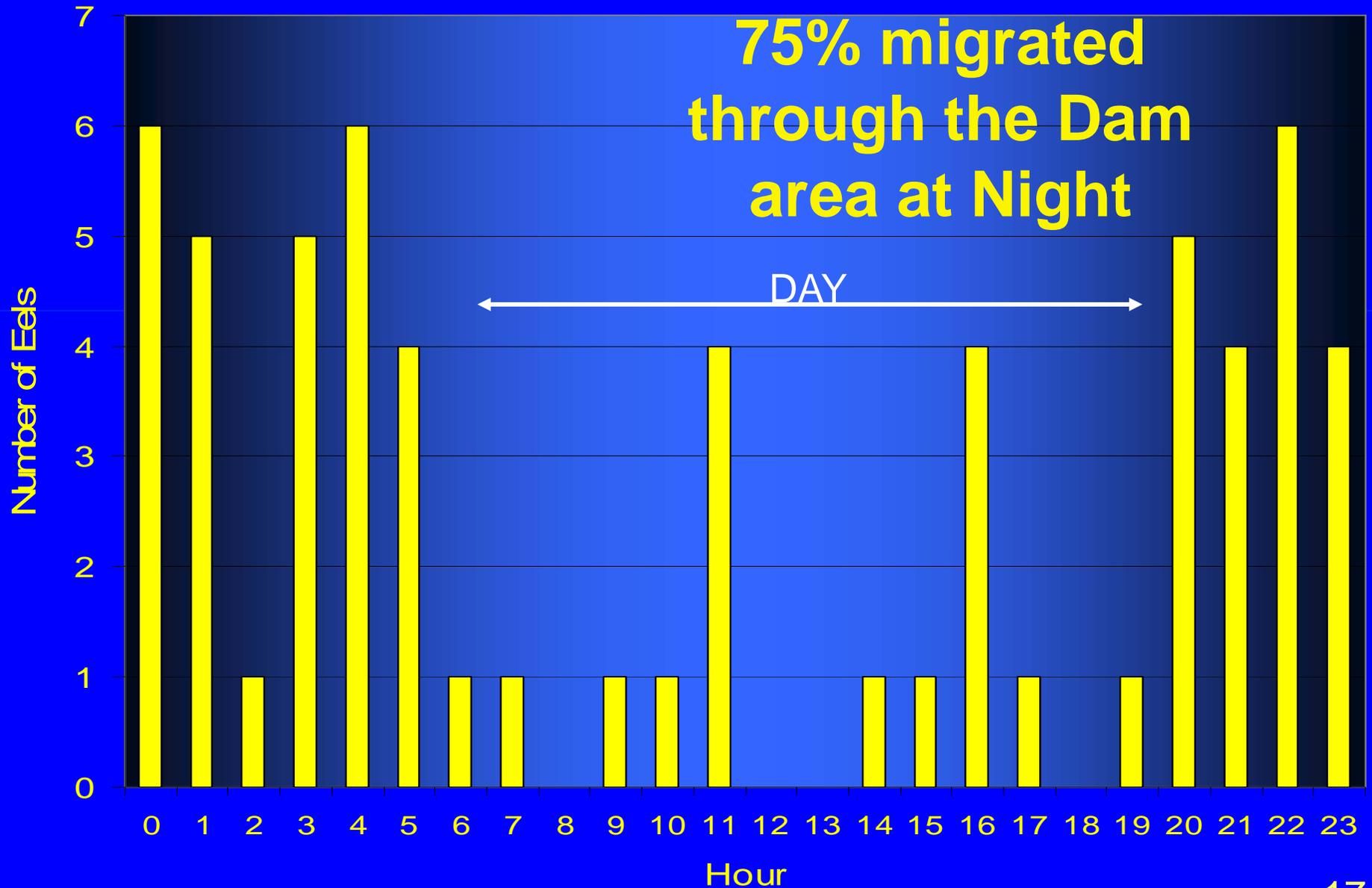
Eel 30 -- JULY 29, 2000 -- Long Sault #2 Receiver



Depth of travel for actively migrating American eels in areas upstream of Moses-Saunders Power Dam

Depth Strata (m)	Number of Observations	Percent	Cumulative Number of Observations	Cumulative Percent
0 - 1	509	13.8	509	13.8
1 - 2	387	10.5	896	24.3
2 - 3	352	9.6	1248	33.9
3 - 4	345	9.4	1593	43.3
4 - 5	313	8.5	1906	51.8
5 - 6	240	6.5	2146	58.3
6 - 7	223	6.1	2369	64.3
7 - 8	185	5.0	2554	69.3
8 - 9	133	3.6	2687	73.0
9 - 10	142	3.9	2829	76.8
10 - 15	412	11.3	3241	88.0
15 - 20	286	7.7	3527	95.8
20 - 25	146	3.9	3673	99.7
> 25	10	0.2	3683	100

Movement By Time of Day



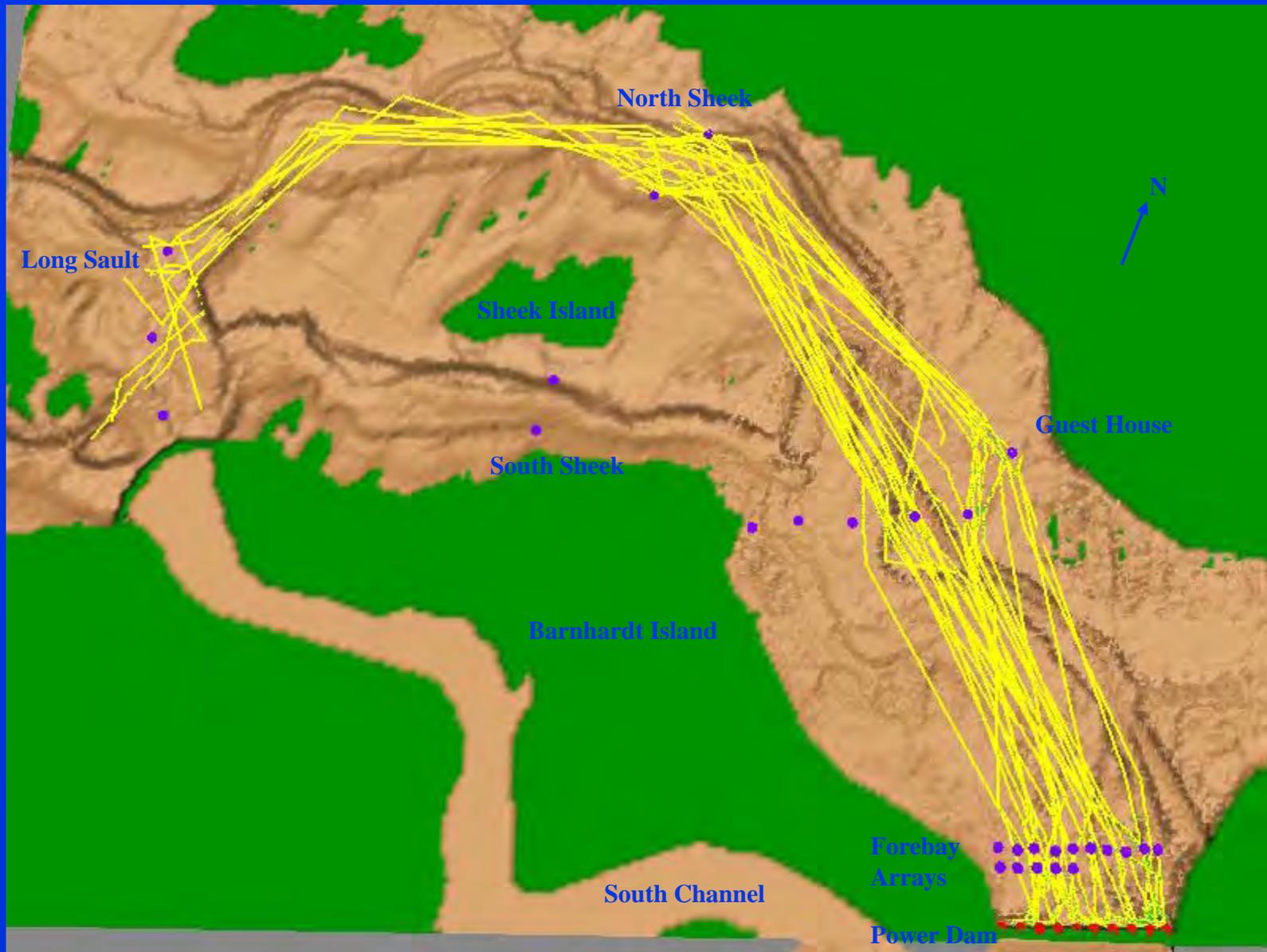
Approach and Time at the Dam

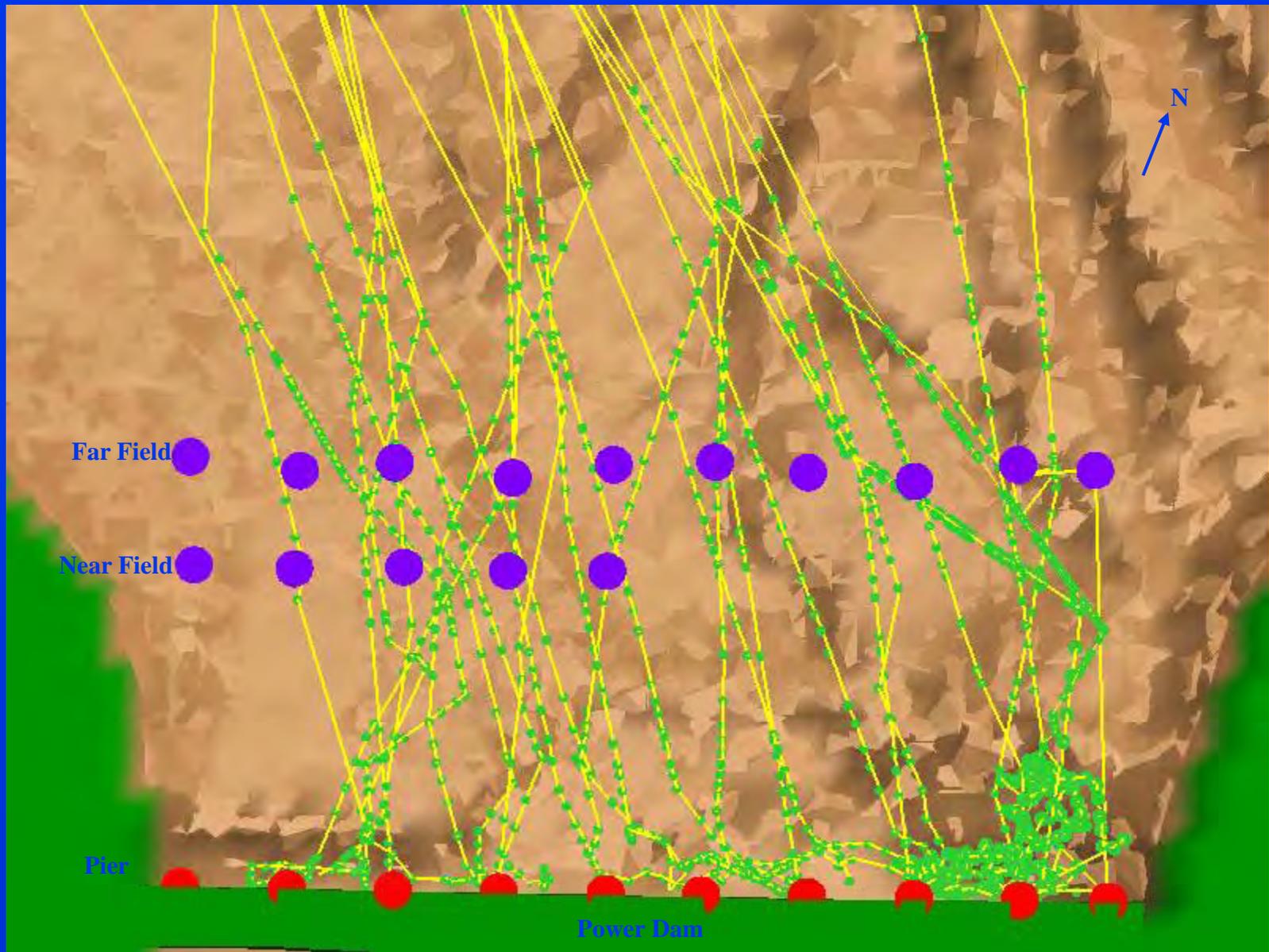
- ◆ For the most part eels approached the Dam directly then passed relatively quickly
- ◆ 35% passed in less than 2 minutes
- ◆ 92% passed in less than 21 minutes
- ◆ 98% passed in less than an hour

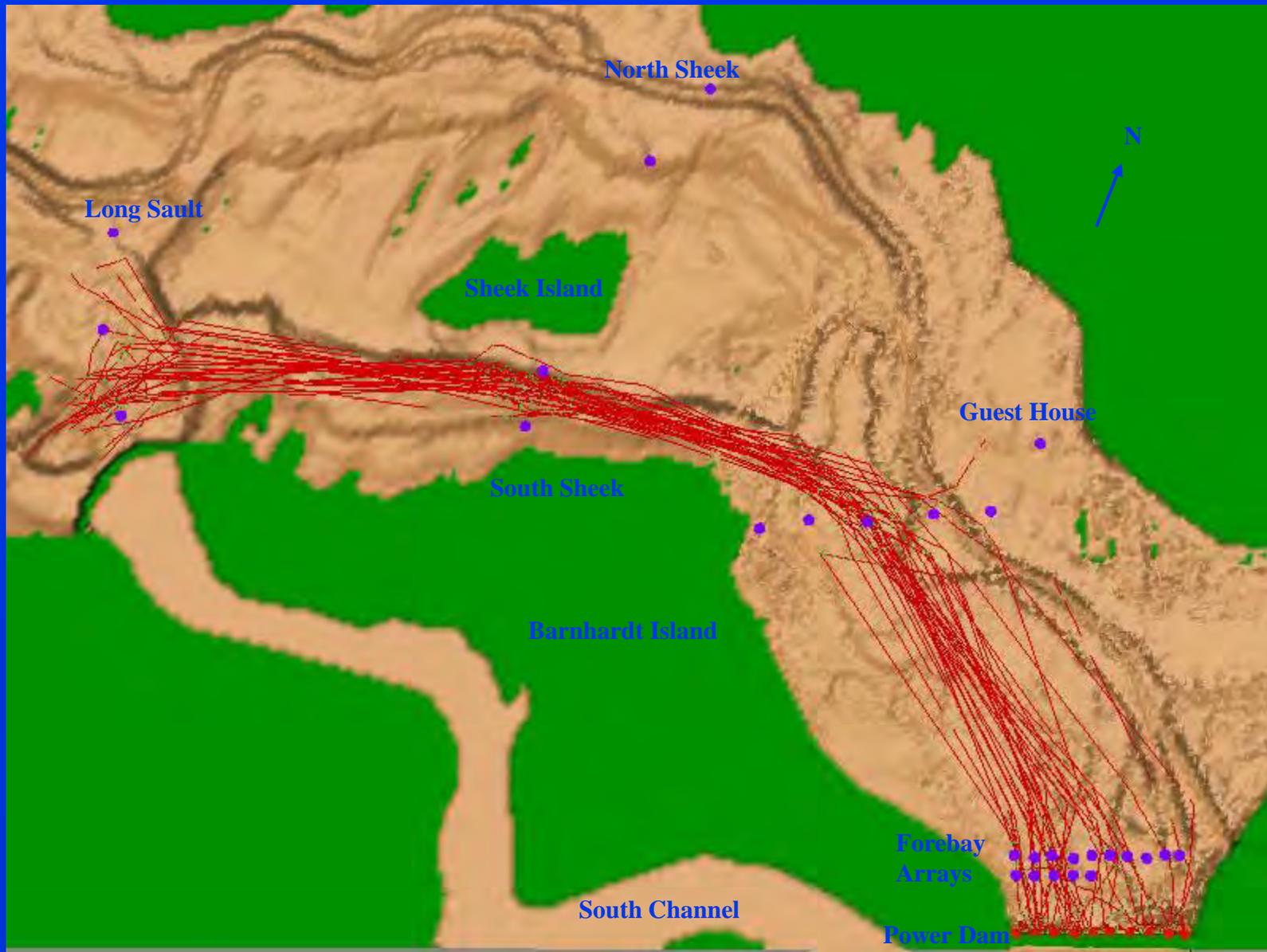
The St. Lawrence Project does not have trash racks

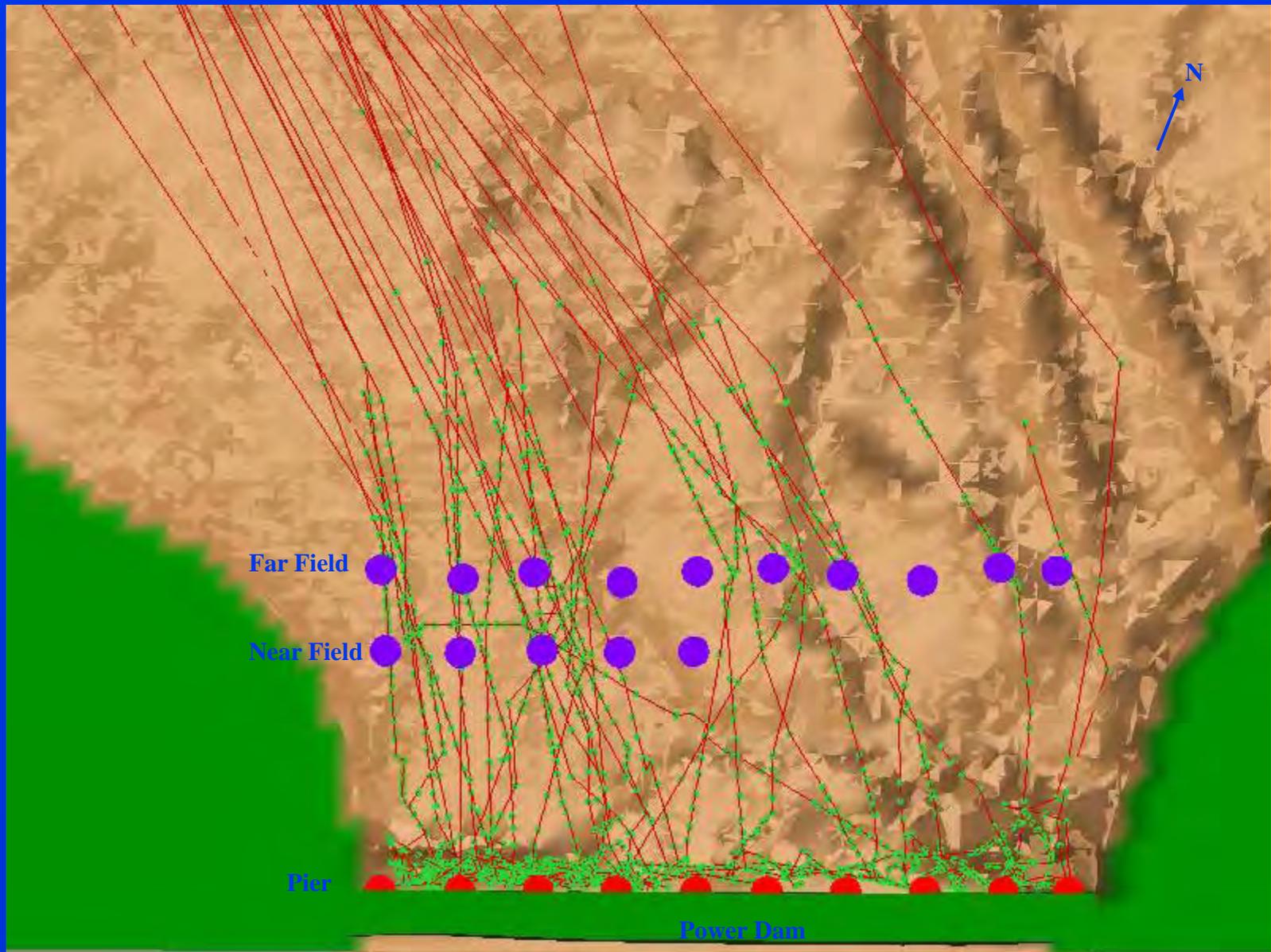
Movement Patterns

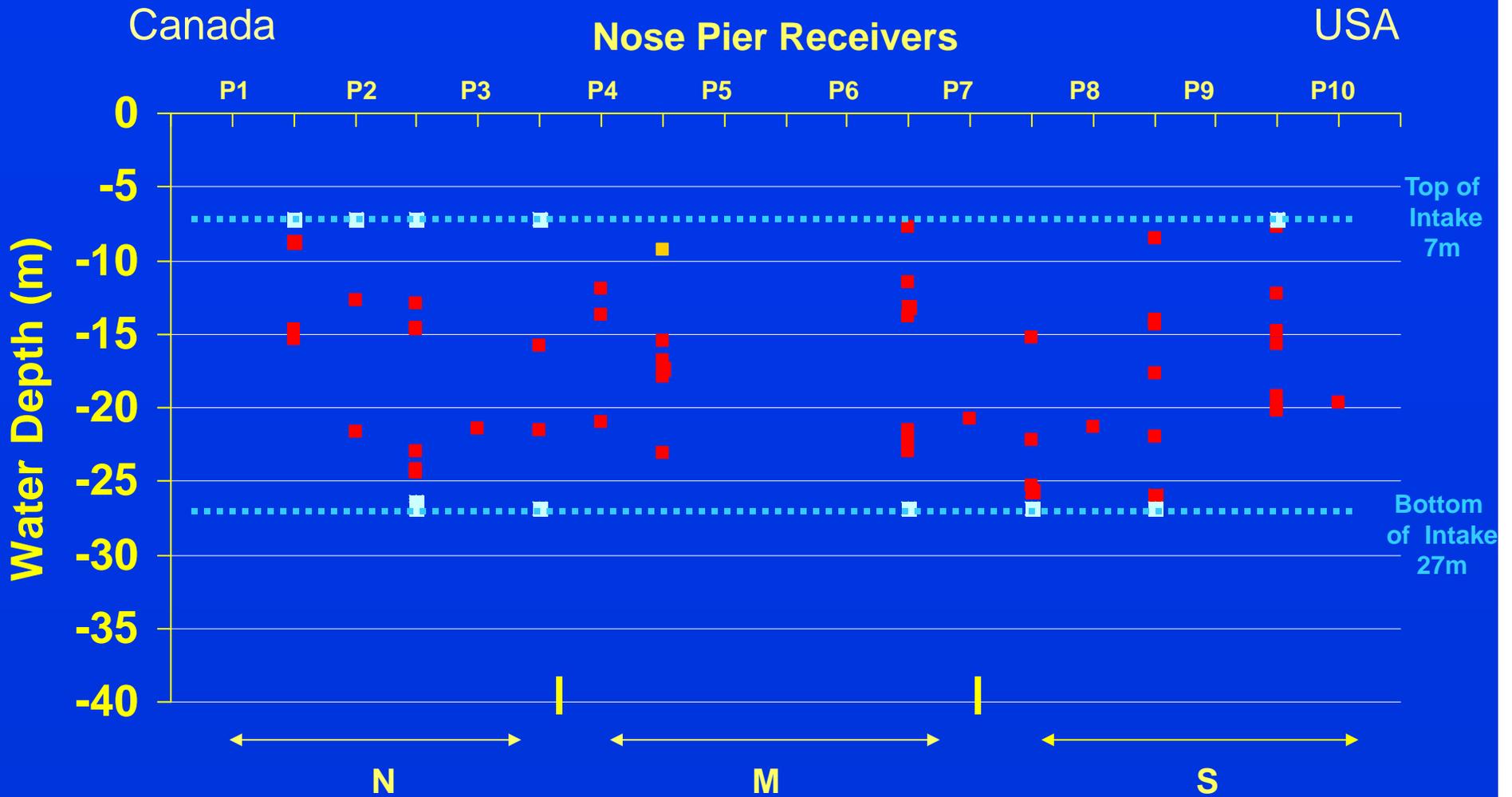
- ◆ Eels don't seem to be entrained in the classic sense, eel paths demonstrate that they swim and alter their paths in front of intakes
- ◆ Most vertical and lateral movement was very near the Dam--primarily within 100 m
- ◆ Flow velocities in this region are approximately 0.5 m/s





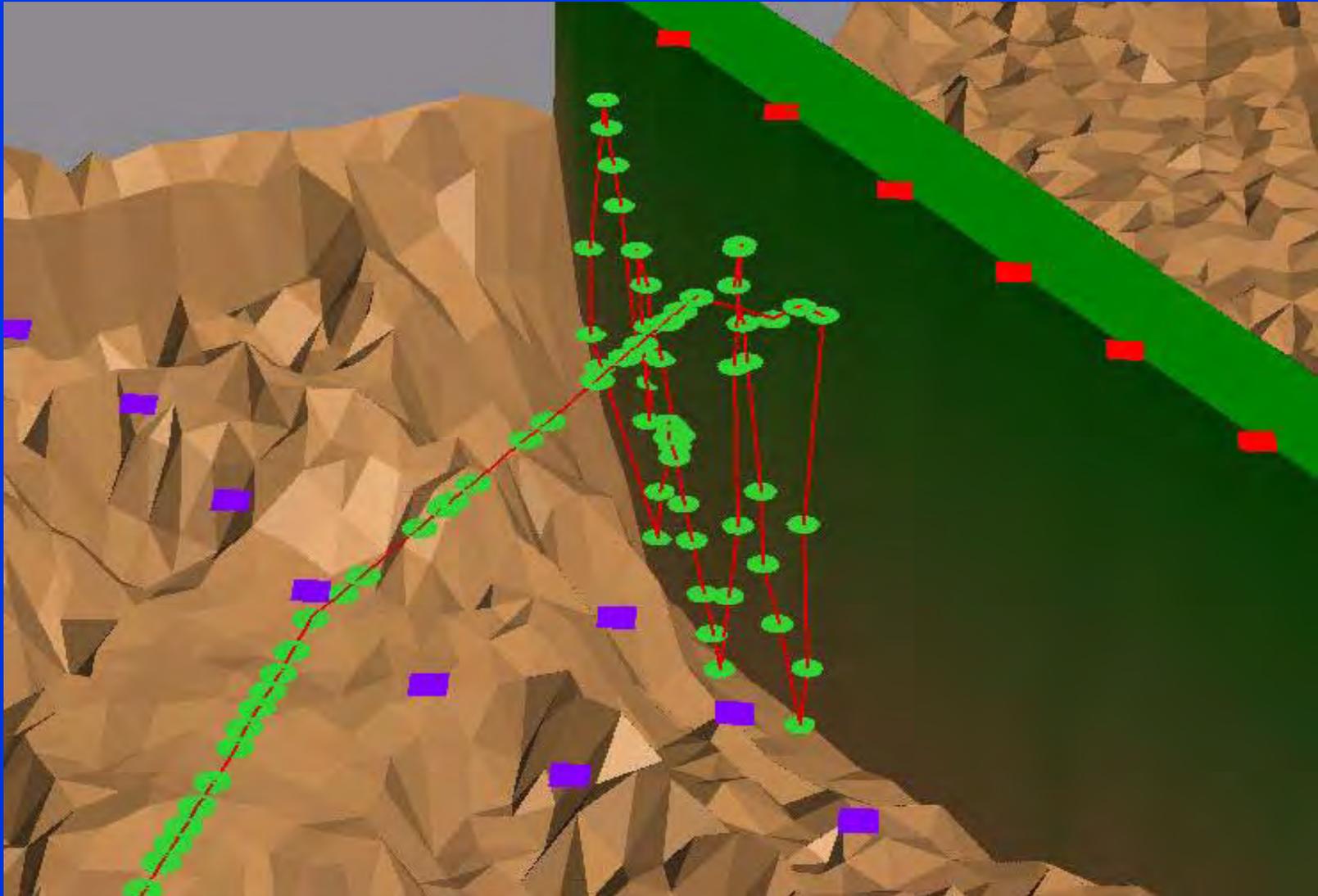




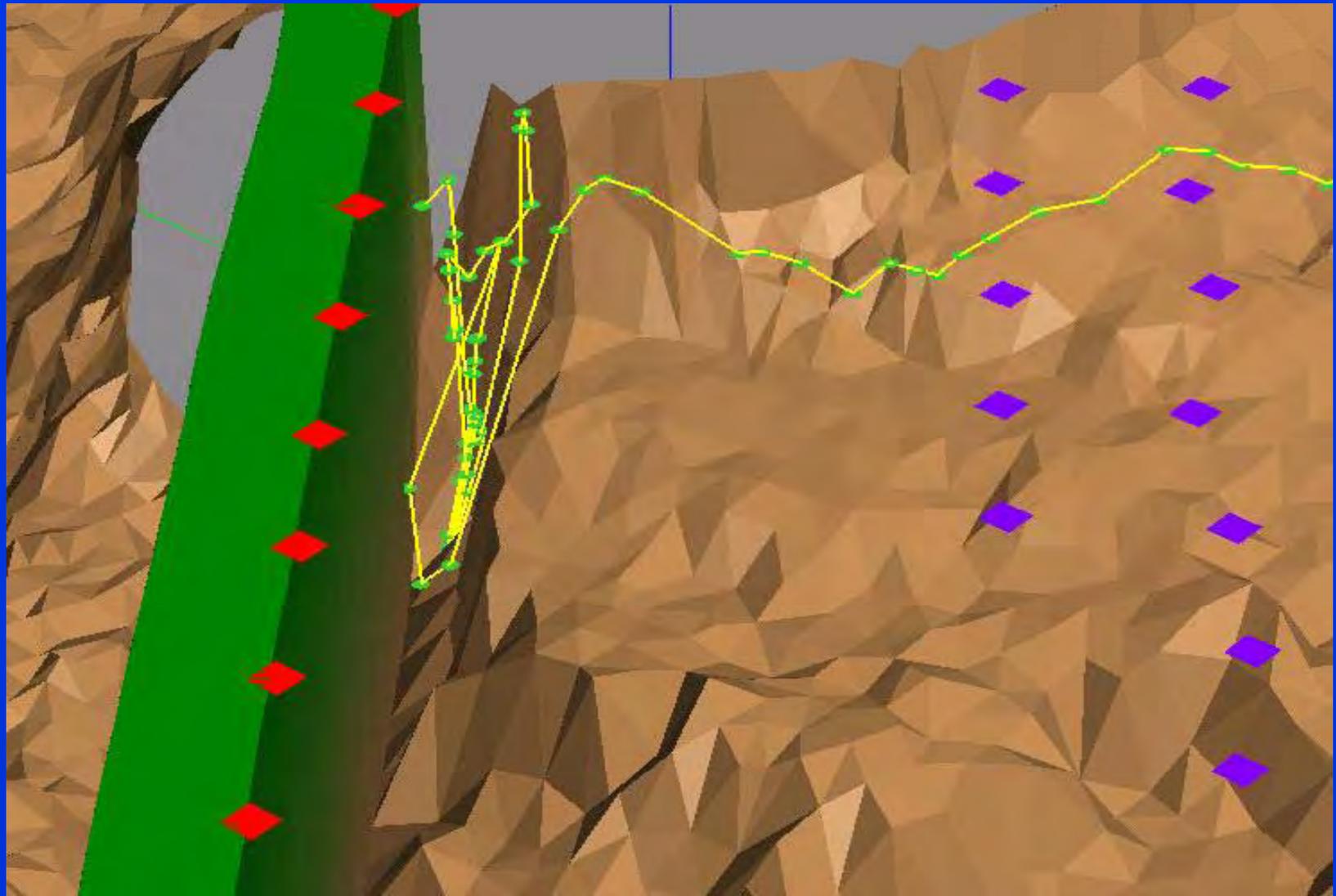


Estimated point of entry into intakes of the 62 eels at the Moses-Saunders Power Dam. Red squares are locations at point of last detection. Light blue squares and yellow squares are locations last detection point was moved to bring it into area of intakes.

Eel 87 Behavior at the Power Dam - Side View Looking Northeast



Eel 140 Behavior at the Power Dam - Side View Looking Southeast



EEL PATH ANIMATIONS

Attachment D-Evaluation of Bar Racks and Louvers for Protecting Eels at Hydro Intakes

EVALUATION OF BAR RACKS AND LOUVERS FOR PROTECTING EELS AT HYDRO INTAKES



Steve Amaral
Alden Research Laboratory, Inc.



BAR RACK AND LOUVER STUDIES

- ◆ EPRI angled bar rack and louver laboratory evaluation (1999-2000)
- ◆ Hadley Falls bar rack laboratory evaluation (2006)
- ◆ EPRI tag effects and multiple exposure evaluation (2007)



BACKGROUND

- ◆ Angled bar racks have been prescribed for use at many projects in Northeast
- ◆ Most bar rack field evaluations have been conducted with anadromous species and results have been mixed
- ◆ Louvers have been effective at guiding anadromous species at several sites in the Northeast and on the West Coast
- ◆ Limited to no information for guidance of riverine species and catadromous American eel



STUDY OBJECTIVES

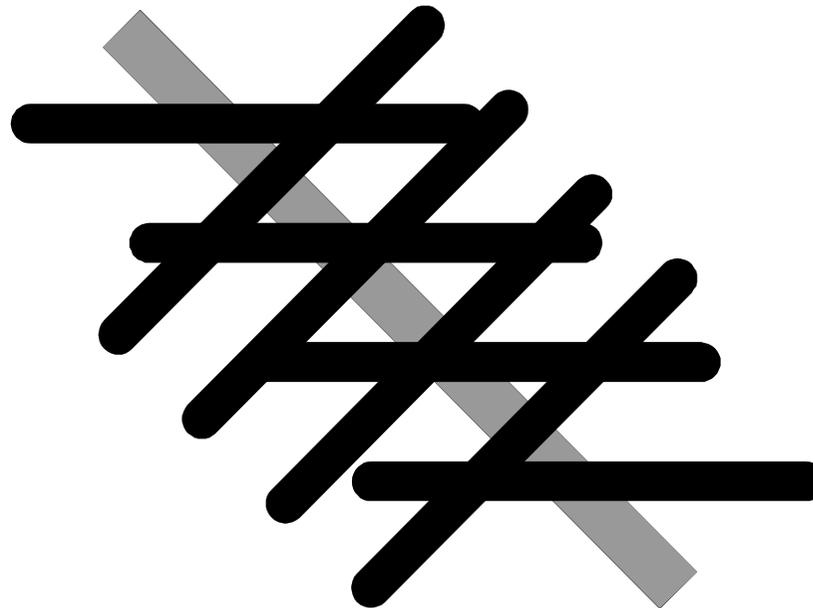
- ➔ Quantitatively evaluate the ability of selected fish species to guide along various configurations of bar racks and louvers
- ➔ Qualitatively evaluate fish behavior in the vicinity of the bar racks and louvers



METHODS

Slat Orientation

APPROACH FLOW



Louver
Bar Rack



METHODS

Test Parameters

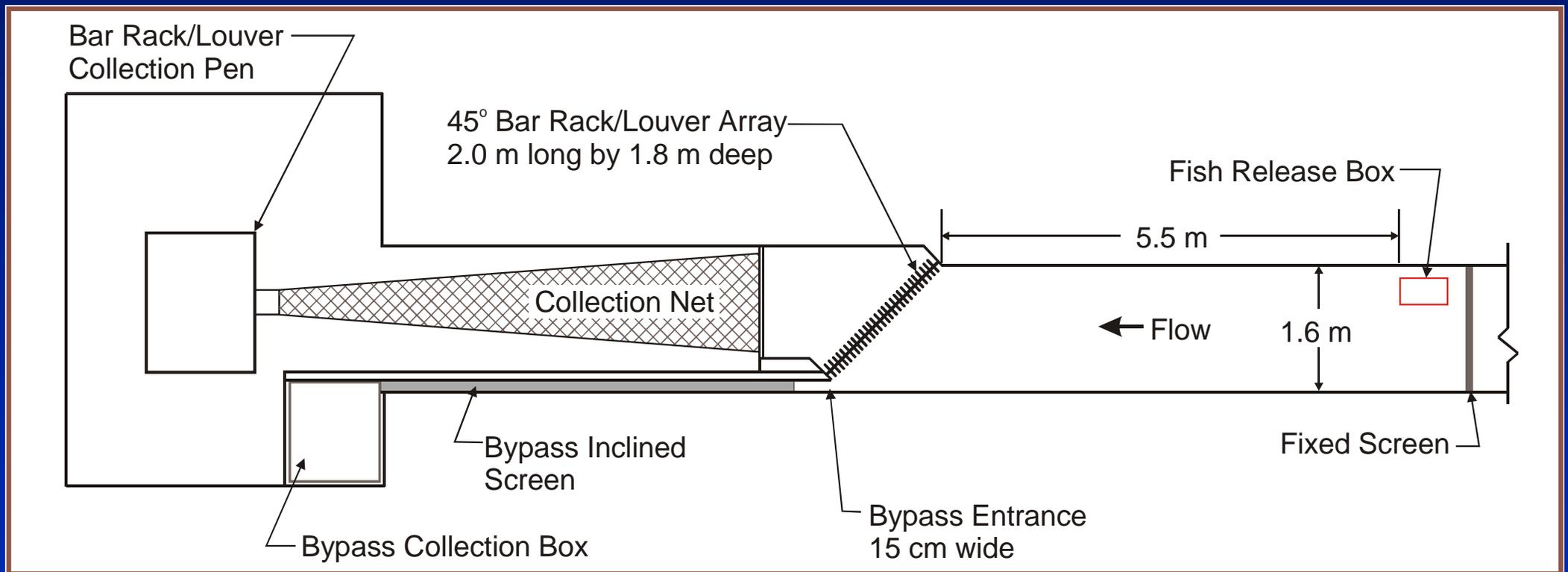
<i>Parameter</i>	<i>1999</i>		<i>2000</i>	
	<i>Bar Rack</i>	<i>Louver</i>	<i>Bar Rack</i>	<i>Louver</i>
Angle to flow	45°	45°	15°	15°
Spacing (mm)	25, 50	50	50	50
Velocity (m/s)	0.3 – 0.9	0.3 – 0.75	0.3 – 0.9	0.3 - 0.9
Bypass depth	Full	Full	Full	Full
Fish release	Surface	Surface	Bottom	Bottom
Guide wall	No	No	Yes	Yes
Bottom overlay	No	No	Yes/No	Yes/No
Avg Length (mm)	558		568	



METHODS

Fish Testing Facility

1999 Test Facility Configuration

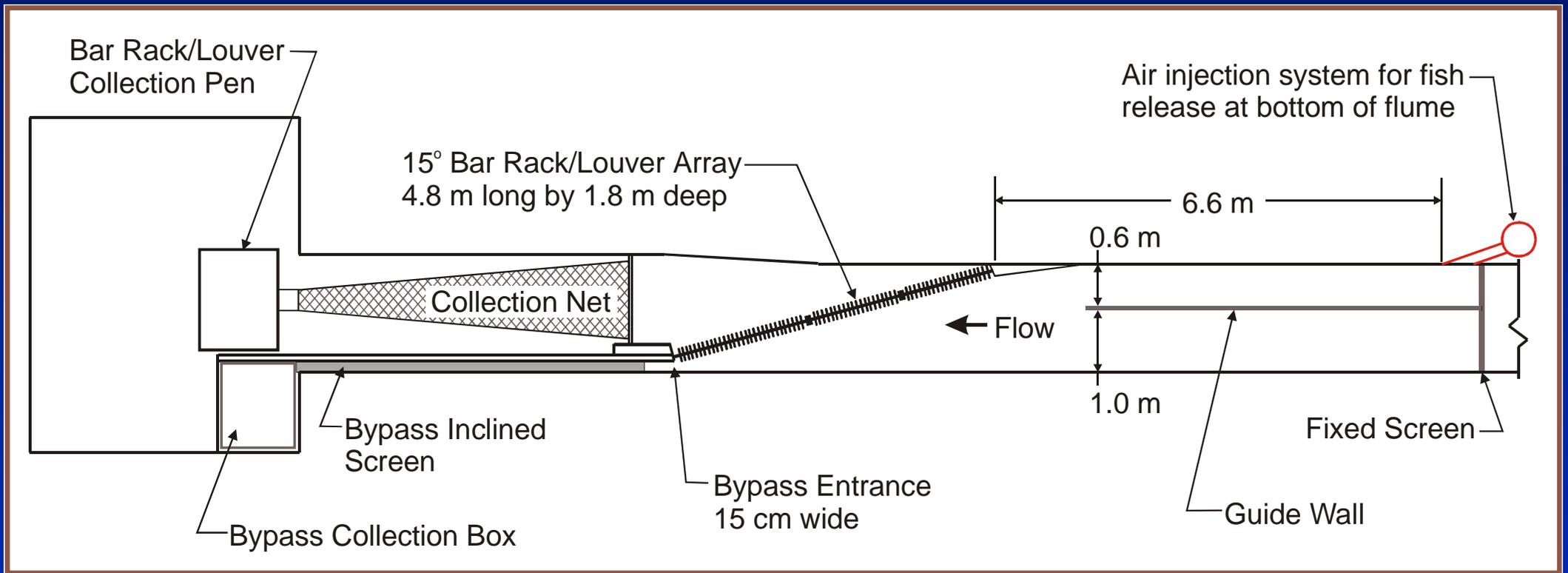




METHODS

Fish Testing Facility

2000 Test Facility Configuration

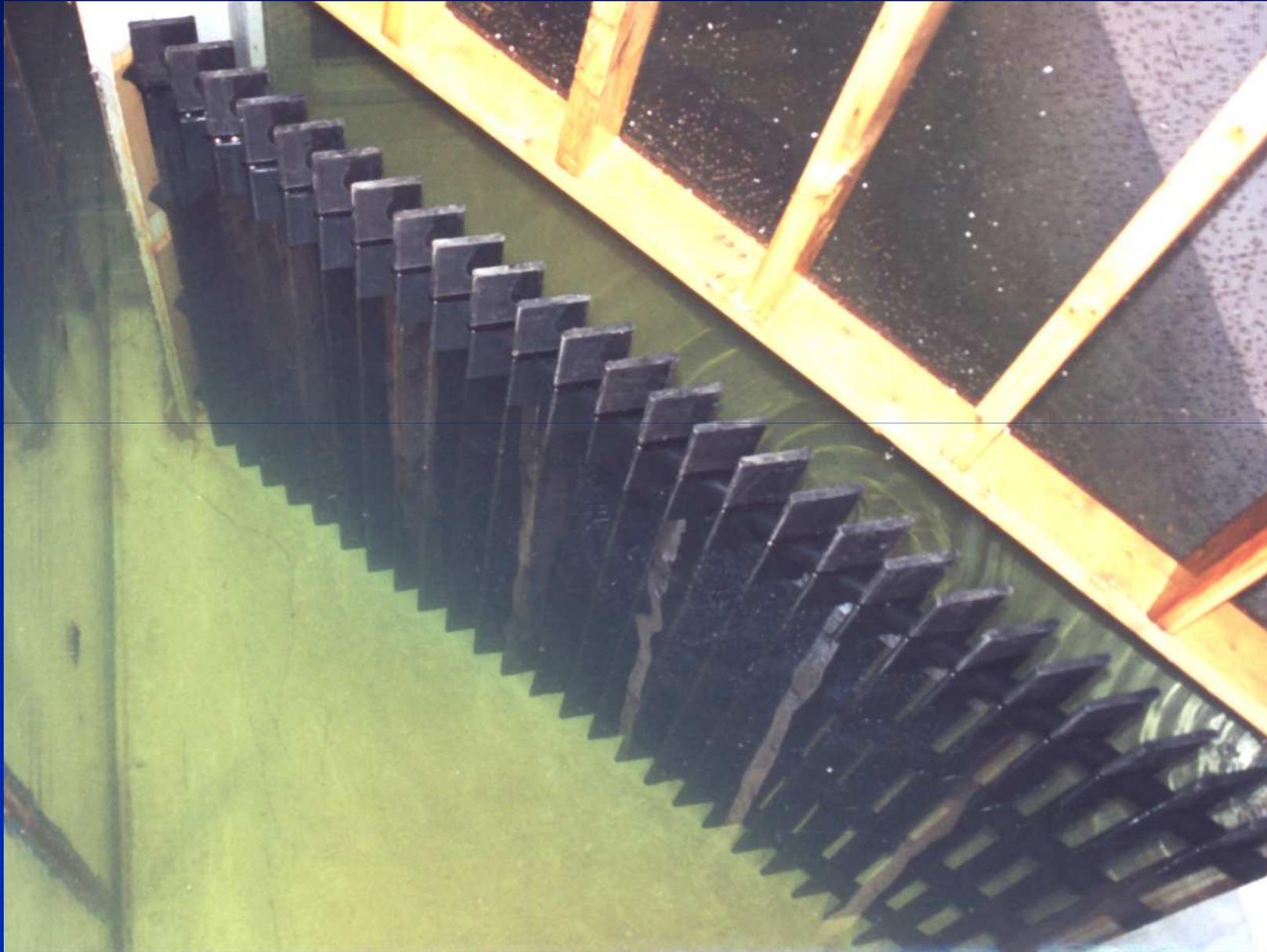


Fish Testing Facility

45° Bar Rack and Bypass with
Inclined Screen



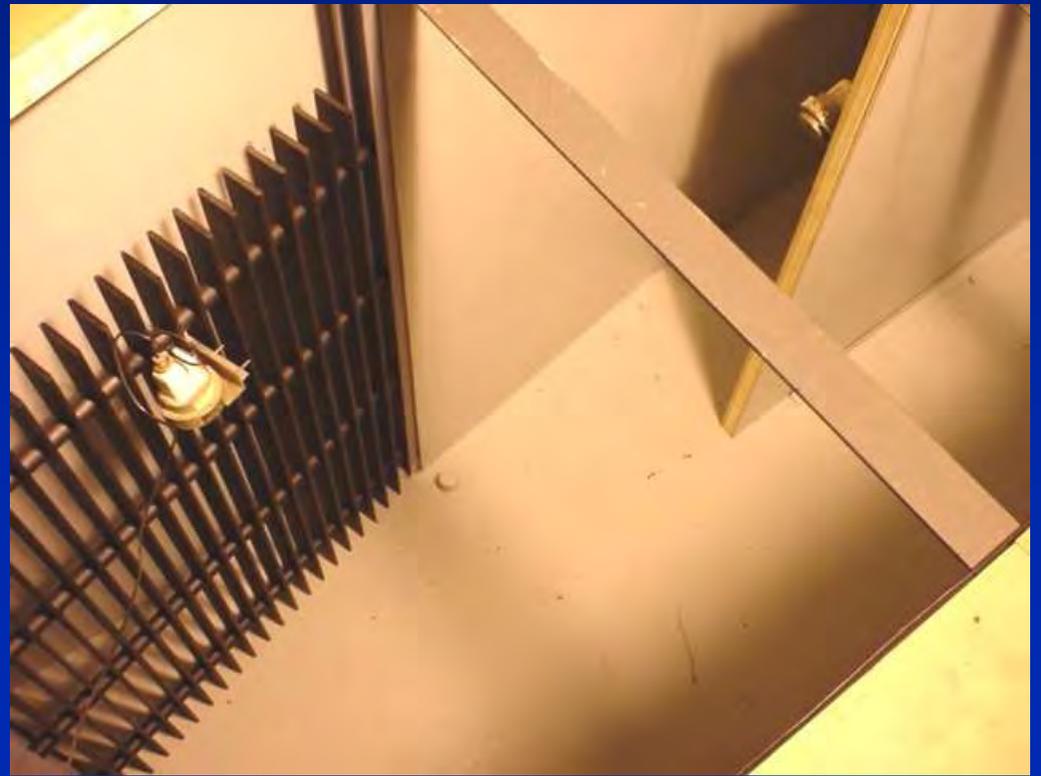
Fish Testing Facility



45° Louver

Fish Testing Facility

15° Bar Rack without
Bottom Overlay



Fish Testing Facility



15° Bar Rack with
Bottom Overlay



RESULTS

45° Structures

Approach Velocity (m/s)	Number of Trials (N)	Number of Fish Released	Percent Recovery	Mean Guidance Efficiency (%) (SE)
<u>45° Bar rack with 25-mm spacing</u>				
0.30	3	45	95.6	64.8 (8.0)
0.60	3	45	97.8	56.5 (7.0)
0.90	3	45	97.8	65.9 (12.0)
<u>45° Bar rack with 50-mm spacing</u>				
0.30	3	45	97.8	72.5 (5.0)
0.60	3	45	90.0	57.8 (4.0)
0.90	3	45	97.8	53.3 (3.0)
<u>45° Louver (50-mm spacing)</u>				
0.30	3	45	93.3	33.3 (2.0)
0.60	3	45	93.3	62.1 (4.0)
0.75	3	45	97.8	45.4 (4.0)



RESULTS

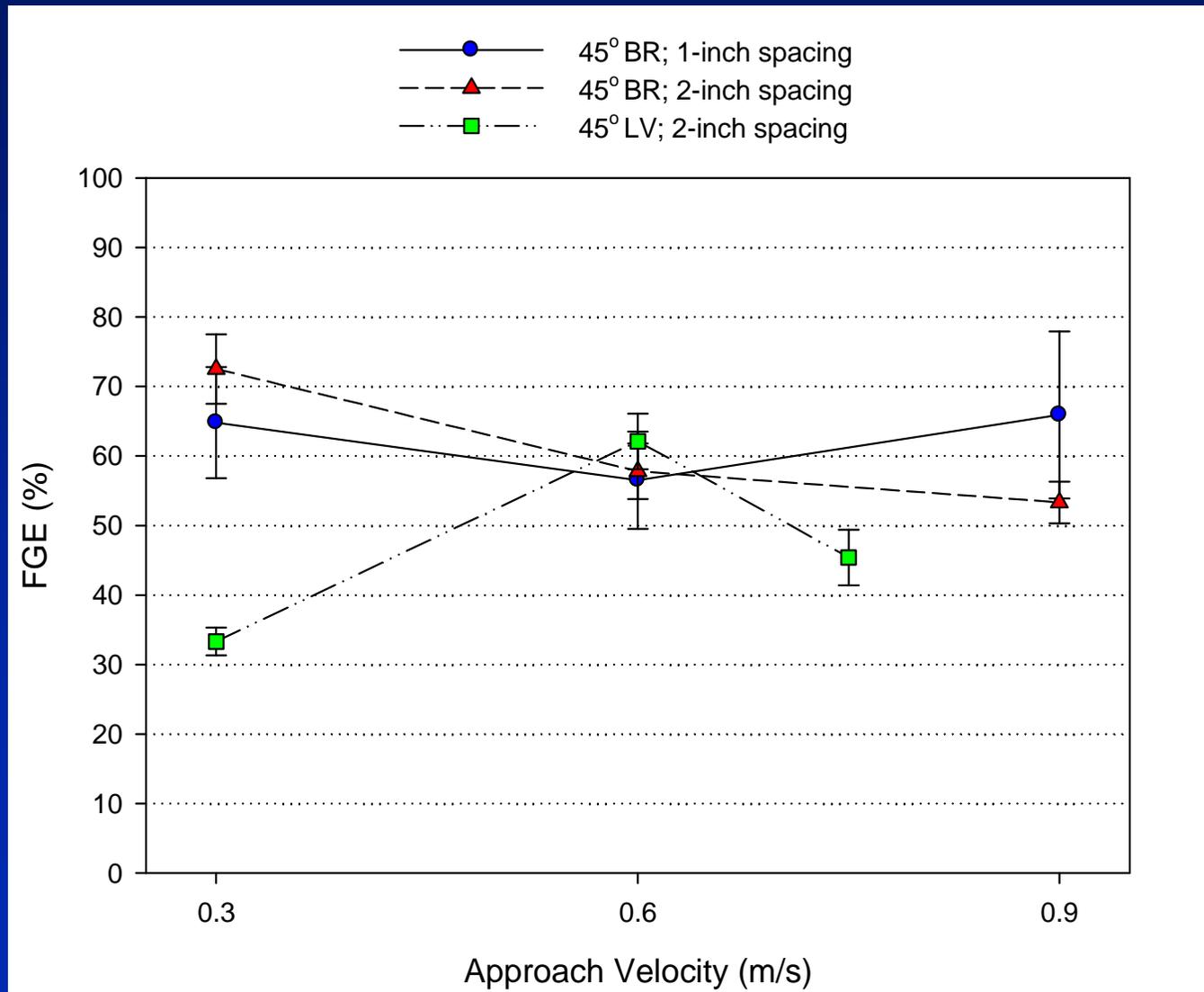
15° Structures

Approach Velocity (m/s)	Number of Trials (N)	Number of Fish Released	Percent Recovery	Mean Guidance Efficiency (%) (SE)
<u>15° Bar rack w/Overlay</u>				
0.3	3	45	91.1	95.1 (3.0)
0.6	3	45	88.9	95.2 (4.0)
0.9	3	45	100.0	88.9 (4.0)
<u>15° Bar rack w/out Overlay</u>				
0.6	2	30	80.0	83.3 (0.0)
<u>15° Louver w/Overlay</u>				
0.3	3	45	97.8	88.7 (4.0)
0.6	3	45	91.1	95.2 (2.0)
0.9	3	45	91.1	90.3 (2.0)
<u>15° Louver w/out Overlay</u>				
0.6	3	45	77.8	60.7 (4.0)



RESULTS

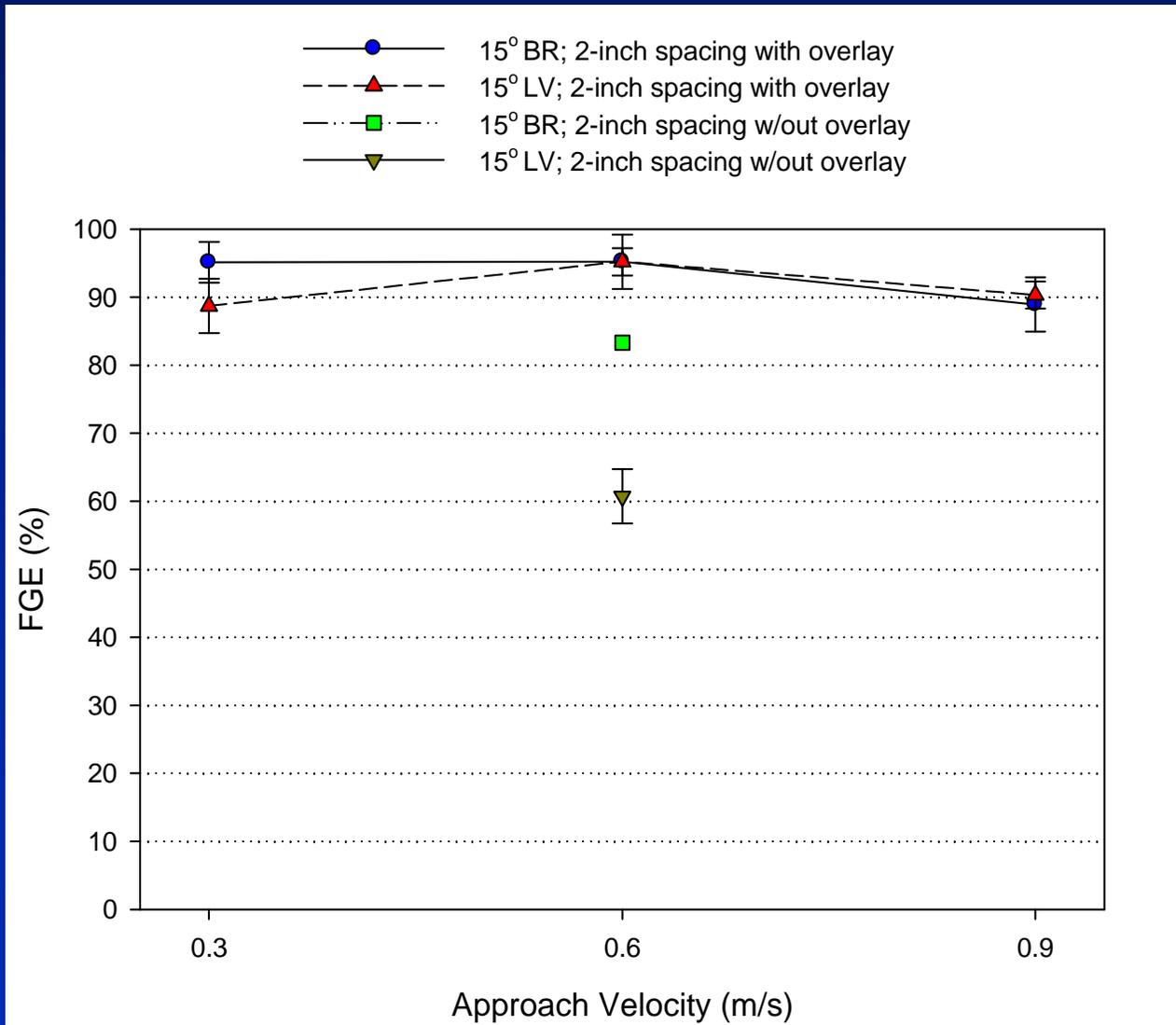
Fish Guidance Efficiency





RESULTS

Fish Guidance Efficiency

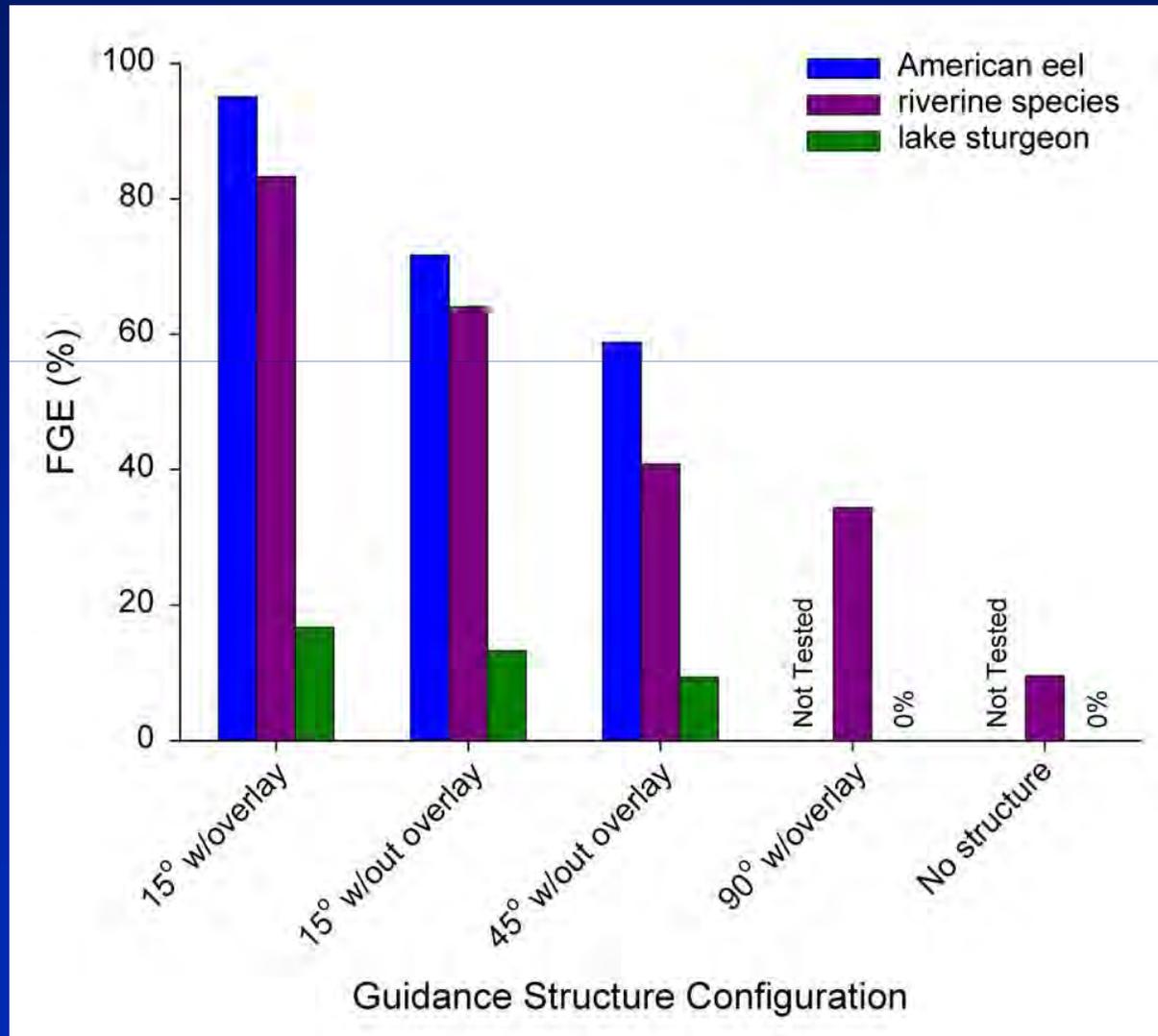




RESULTS

Fish Guidance Efficiency

FGE by Guidance Array (0.6 m/s only)



RESULTS

Visual Observations



RESULTS

Visual Observations





Conclusions

Guidance Efficiency

- ➔ No clear relationship between FGE and slat spacing
- ➔ FGE of the bar rack was greater than the louver at an angle of 45° , but was comparable at 15°
- ➔ FGE at the 15° angle was greater than at the 45° angle
- ➔ The bottom overlay on the 15° structures appeared to improve FGE
- ➔ There was no clear trend between FGE and approach velocity



Conclusions

Visual Observations

- ➔ It appeared that eels were not aware of the guidance structures until contact was made
- ➔ Eels often approached racks head first, after contact they usually moved rapidly upstream
- ➔ Some eels were impinged, but this appeared to be controlled behavior



Conclusions

Study Limitations

- ➔ Relatively small lengths of rack/louvers were evaluated in a confined area (6 ft wide by 6 ft deep); field installations will be considerably longer.
- ➔ A full depth bypass was used for lab study; smaller surface and/or bottom bypasses would be used in field.
- ➔ Flume water was clear and flow was relatively laminar; more turbidity, debris loading, and turbulent flow conditions at field installations.

Holyoke Canal Louver Facility

Slat Spacing:	2 inches
Angle to Flow:	15 degrees
Approach Vel:	1 - 3 ft/s
Target Species:	Atlantic salmon juvenile <i>Alosa</i> shortnose sturgeon American eel
Effectiveness:	> 80%





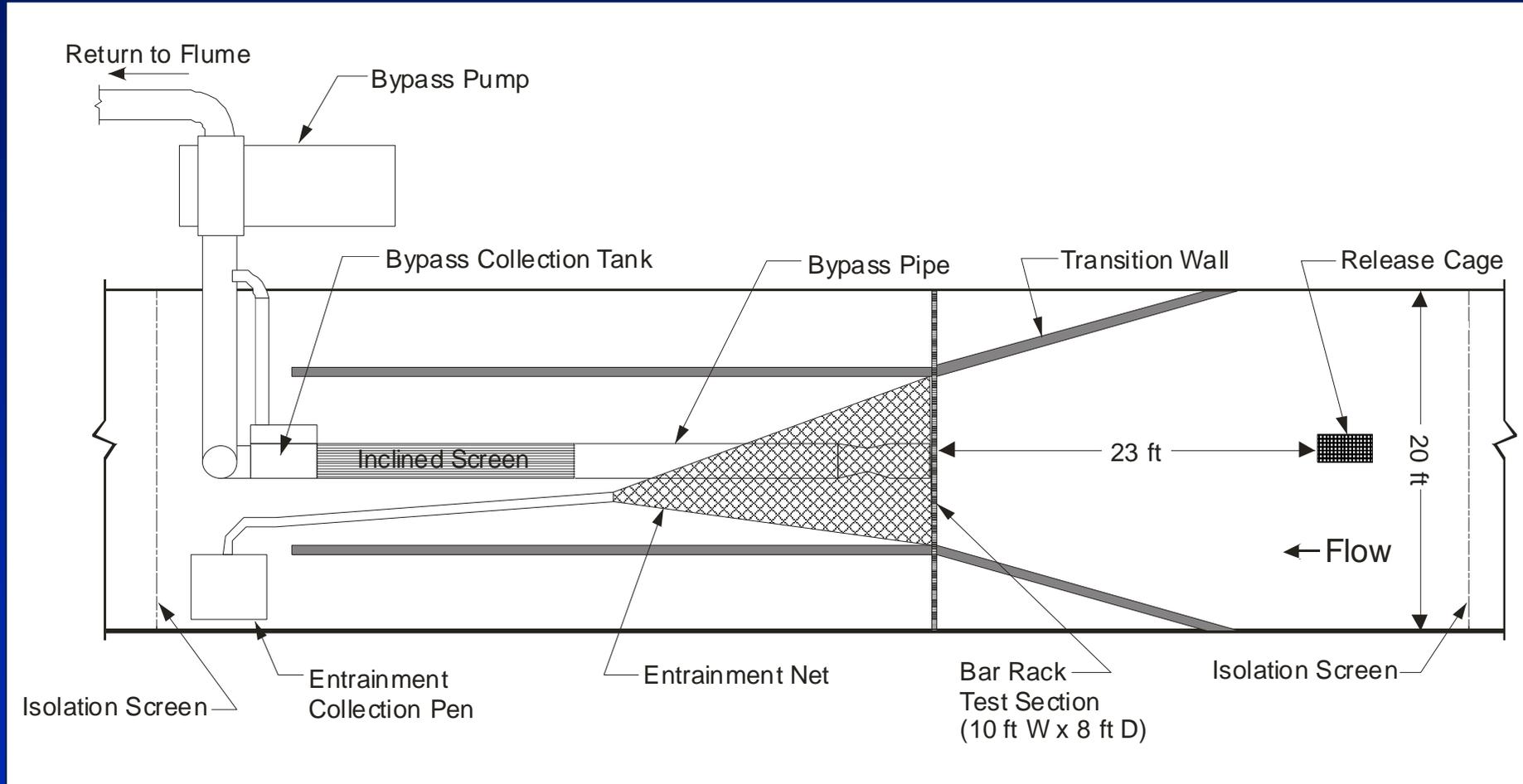
Hadley Falls Lab Study

- ➔ Shortnose sturgeon were primary focus of study
- ➔ Conducted tests in large flume with bar racks (2-inch clear spacing) oriented perpendicular to flow
- ➔ 2-ft square bottom bypass in center of rack with perf-plate overlay over lower 4 ft of rack
- ➔ Bypass entrance velocities of 2 and 3 ft/s
- ➔ 2 ft/s approach velocity
- ➔ Conducted at night with no light





Hadley Falls Lab Study

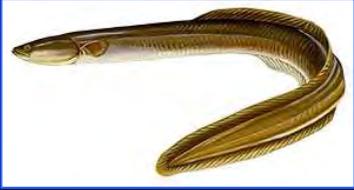




Hadley Falls Lab Study

American Eel Results

Bypass Velocity (ft/s)	Trial	Number Released	% Excluded	% Bypassed	Bypass Efficiency (%)
2	1	20	50.0	35.0	41.2
	2	20	55.0	20.0	30.8
	3	20	70.0	25.0	45.5
	Total	60	58.3	26.7	39.0
3	1	20	50.0	5.0	9.1
	2	20	90.0	40.0	80.0
	3	21	71.4	14.3	33.3
	Total	61	70.5	19.7	40.0



EPRI Study Tag and Multiple Exposure Effects

- ➔ Does tagging affect eel behavior and guidance?
- ➔ Do multiple exposures affect behavior and guidance?
- ➔ Large flume test facility with bar racks (2-inch clear spacing) oriented perpendicular to flow.
- ➔ 2-ft square bottom bypass in center of rack
- ➔ 2 ft/s approach velocity





Tag and Multiple Exposure Effects

Test Series	Number Released	Not Recovered (%)	Collected Upstream (%)	Entrained (%)	Bypassed (%)	Bypass Efficiency (%)
Floy						
1	60	1.7 (1)	33.3 (20)	46.7 (28)	18.3 (11)	28.2
2	60	0.0 (0)	61.7 (37)	30.0 (18)	8.3 (5)	21.7
Total	120	0.8 (1)	47.5 (57)	38.3 (46)	13.3 (16)	25.8
Internal Radio-Tagged						
1	60	1.7 (1)	33.3 (20)	46.7 (28)	18.3 (11)	28.2
2	60	0.0 (0)	53.3 (32)	35.0 (21)	11.7 (7)	25.0
Total	120	0.8 (1)	43.3 (52)	40.8 (49)	15.0 (18)	26.9

Attachment E-Review of Research and Technology on Passage and Protection of Downstream Migrating Eels

Review of Research and Technology on Passage and Protection of Downstream Migrating Eels

William A. Richkus, Ph.D.



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EPRI-Funded Reviews

- American eel (*Anguilla rostrata*) Scoping Study (1999) – review of life history, stock status, population dynamics, and hydroelectric impacts
- Passage and protection of downstream migrating eels at hydroelectric facilities (2001) – overview of downstream migratory behavior (all species), engineering and operational factors influencing injury and mortality during turbine passage, and effectiveness of physical and behavioral passage technologies

NYPA Studies

- Intensive field study of light guidance in the St. Lawrence river (McGrath et al, 2005)
- Updated and expanded review of capture and guidance technologies (Versar, 2009)
- This presentation will include slides merging findings of all these studies

Options for Protecting Downstream Migrating Eels

1. Reduce mortality of eels passing through turbines
2. Direct eels away from operating turbines
3. Prevent eels from entering operating turbines
4. Stop operating turbines when eels are passing
5. Trap and transport eels around projects

Option 1 – Reduce Turbine Mortality

- Variable magnitude of mortality (*A. anguilla* and *rostrata*) – from low of 6% (NIMO, 1995) to high of >50% (Monten, 1985); most commonly 20% to 30%
- Examples of factors influencing mortality:
 - turbine type (Kaplan higher; Francis lower)
 - eel size
 - location of entry to turbine
 - turbine load levels
 - distance between vanes and runner blades
- Examples of factors affecting mortality estimation
 - handling challenges
 - abnormal behavior in response to anesthesia, handling and marking
 - differing day and night behavior
 - inefficient post-passage recovery
 - lethal internal injuries not visible

Option 1 – Reduce Turbine Mortality (Continued)

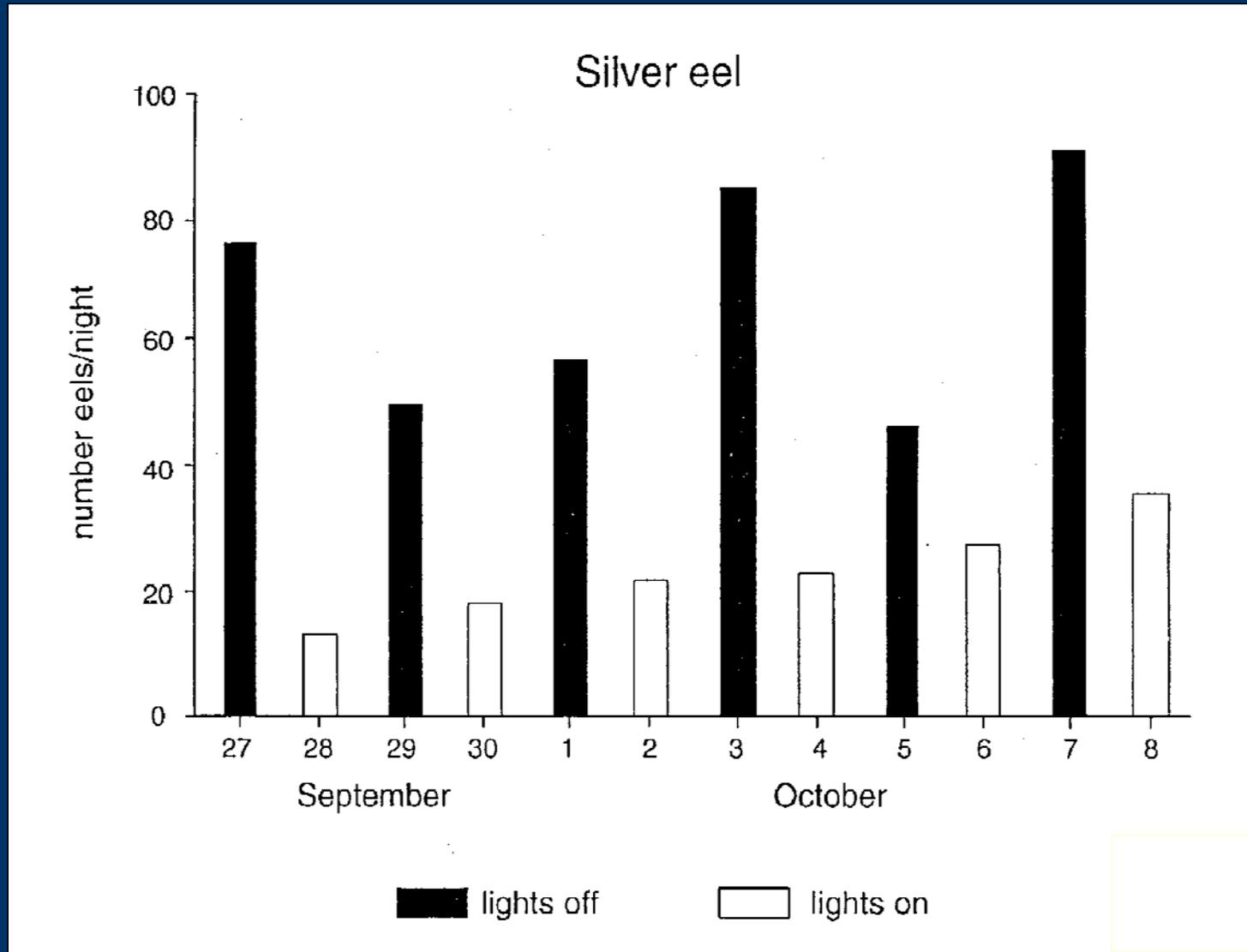
- Pros: -- Direct and definable benefit
-- Least complicated
- Cons: -- Difficult to precisely quantify benefit
-- May not be feasible from engineering perspective
-- May have high, prohibitive cost (e.g., installation of new fish-friendly turbines)
- Needs: -- Development of standardized mortality testing procedures to improve comparability of results

Option 2 – Direct Eels Away from Turbines (Behavioral Methodologies)

- Light
- Sound
- Air Bubbles/Water Jets
- Electricity
- Induced flows and by-pass facilities

Option 2 – Light – Examples of Some Positive Diversion Results

- Lowe (1940's, 1950's) – 70%-90% diversion in small stream
- Hadderingh et al. (1992) – 64% to 94% avoidance in lab; 66% diversion at hydrofacility; 73% to 85% diversion in small river



Number of silver eels caught behind the light barrier with and without the operation of the light barrier at Haandrik Hydropower Station 1988. (From Hadderingh et al. 1992.)

Option 2 – Light – Uncertainties and Limitations

- Avoidance of light by eels in darkness well documented, but some reports of little or no effect under some circumstances
- No studies of use of lights to guide eels have been conducted since NYPA proof-of-concept study in 2002
- Information on wavelength(s) and intensity eliciting eel behavioral responses limited
- Using light to guide outmigrating eels in a large river would require a large infrastructure (assumed similar to physical barriers)
- Assuming 30° angle to flow, eels could be exposed to a light array for up to 9 minutes, raising possibility of habituation

Option 2 – Light – Uncertainties and Limitations (Cont.)

- 25% of outmigrating eels move downstream during the day, when lights are unlikely to be effective
- Simple conceptual model estimated that a light barrier in the St. Lawrence River might yield diversion efficiencies ranging from 13% (accounting for some habituation) to 58.5% (assuming no habituation).
- Conceptual estimates of the cost to construct and operate such a light barrier (30° angle to current), are \$132 million and \$5.6 million ($\pm 50\%$) annually, respectively (2007 U.S. dollars).
- Studies of the effects of light on non-target species required to assess potential for adverse effects on other species.

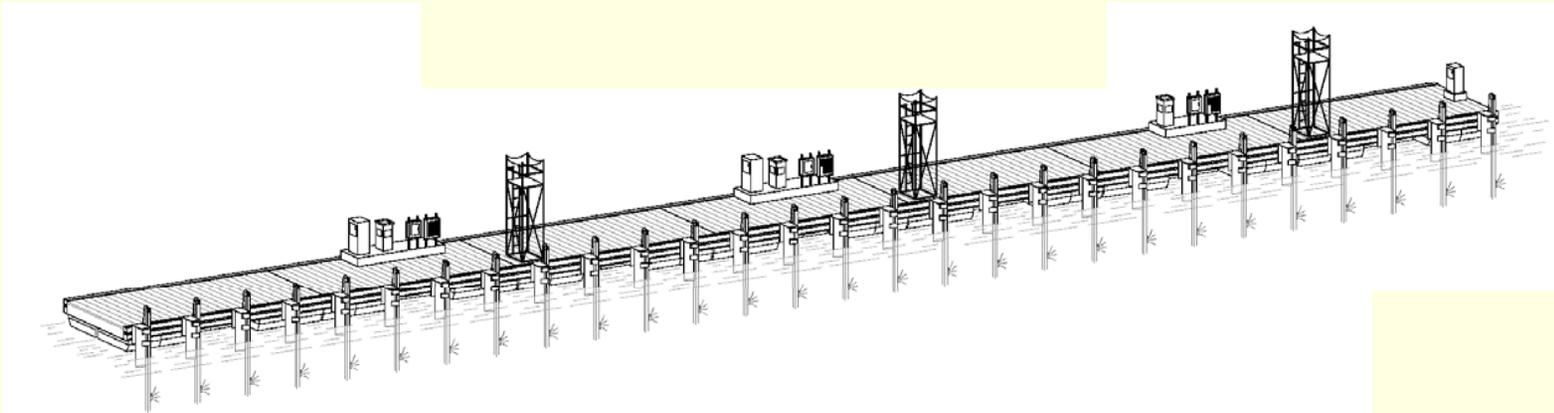
NYPA American Eel Light Avoidance Study

- **Objective:** To determine whether outmigrating (silvering) eels avoid artificial light
- **Proof of Concept Study:** Demonstration to show that light affects outmigrating St. Lawrence River eels under physical and hydraulic conditions similar to what exist at Moses-Saunders Power Dam and Iroquois Dam

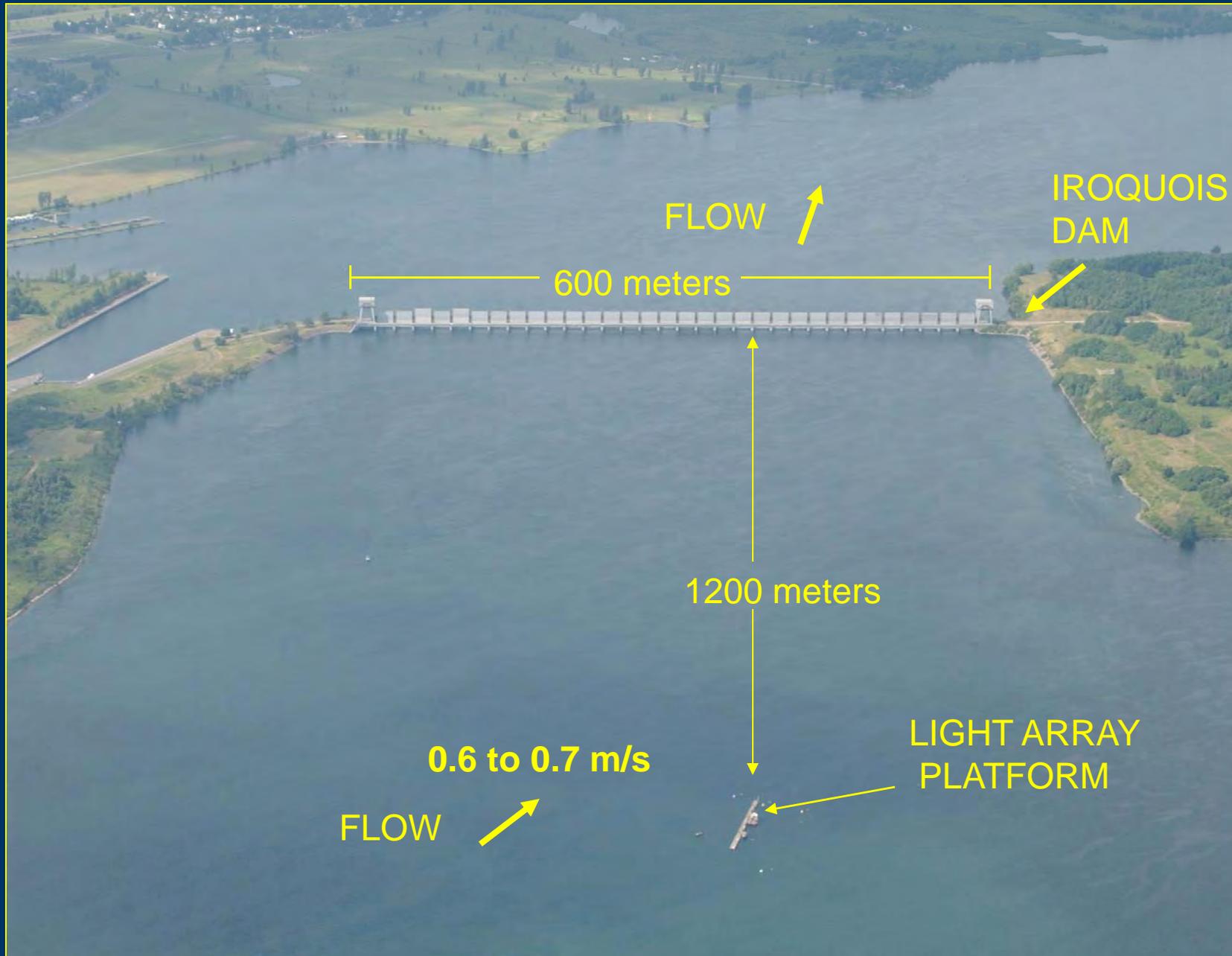
Study Design

- Deploy underwater lights from an 80 m floating platform set 30° to the current to create a “wall of light”
- Randomly alternate sampling nights with “lights on” and “lights off”
- Determine avoidance by collecting eels in nets set downstream of the platform
- Observe eels in light field and document movement patterns

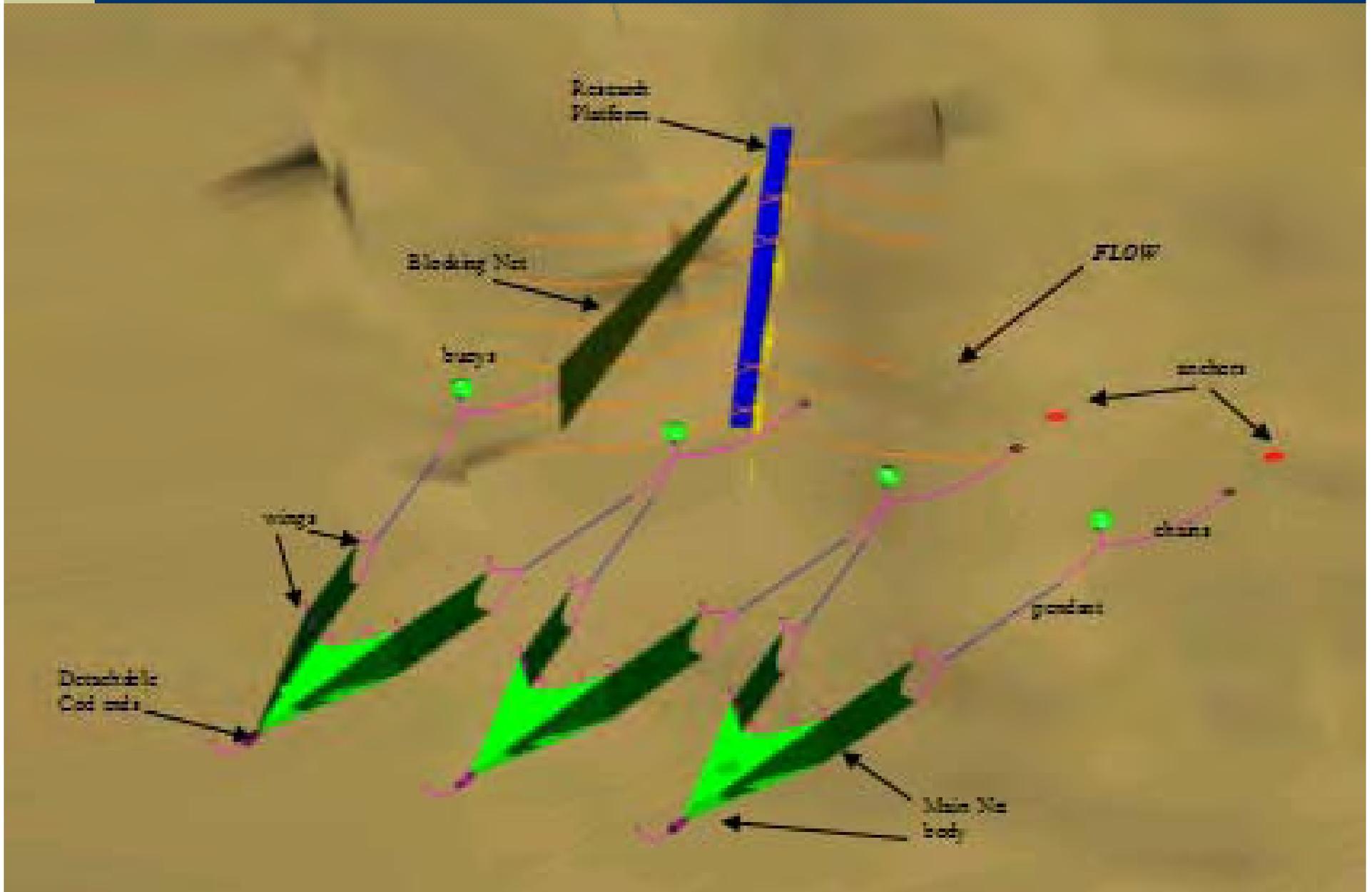
Platform Design



Light Array Platform Deployed Upstream of Iroquois Dam



3-D View of Collection Nets, Blocking Net, and Platform



Estimating Light Avoidance

$$\text{Probability an eel avoids the Treatment Net with LIGHTS ON} = 1 - \frac{\text{Mean \# eels in Treatment Net with lights ON}}{\text{Mean \# eels in Treatment Net with lights OFF}}$$

$$= 1 - \frac{6 \text{ eels / 25 nights}}{30 \text{ eels / 28 nights}}$$

$$\text{Probability an eel avoids the Treatment Net with LIGHTS ON} = 77.6\%$$

with a 90% confidence interval between 65.6% and 91.7%

Option 2 - Sound

- Popper and Carlson (1998) conclude usefulness of sound for controlling fish behavior is limited; most effective with clupeid species
- Sand et al (2000; 2001) showed positive eel response to infrasound (11.8 Hz)

Infrasound

- Infrasound is sound that is lower in frequency than 30 cycles per second
- The hearing range of *Anguilla* is from about 10 Hz to about 300 Hz, which is generally greater than for other species.
- Only one study, on a small river in Europe, demonstrated the potential value of infrasound for diverting the movements of downstream migrating eels (Sand et al 2000)
- Dr. Damien Sonny, ProFish Technology, markets infrasound technology; results of his current studies at a power plant intake in Belgium are not promising for eels

Infrasound (Cont.)

- Potential effectiveness of infrasound for guiding eels in large rivers is highly uncertain because data in the literature are equivocal, and the logistical feasibility of using the technology in a large river seems questionable; high potential for debris loading effects.
- Infrasound deployment could be costly because the field of effect seems to be limited to within two to three meters of a source; habituation during movement by a lengthy barrier could decrease effectiveness.
- The effect of infrasound on non-target species is unknown but could be deleterious

Infrasound (Cont.)



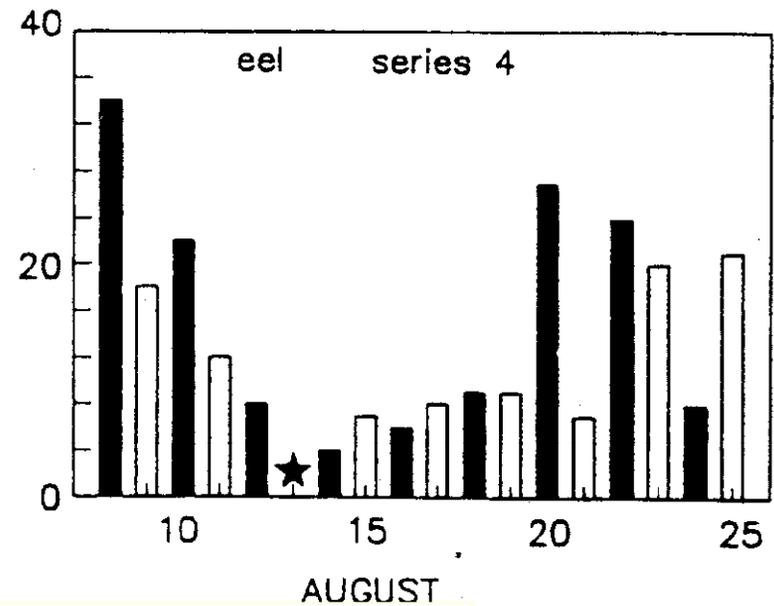
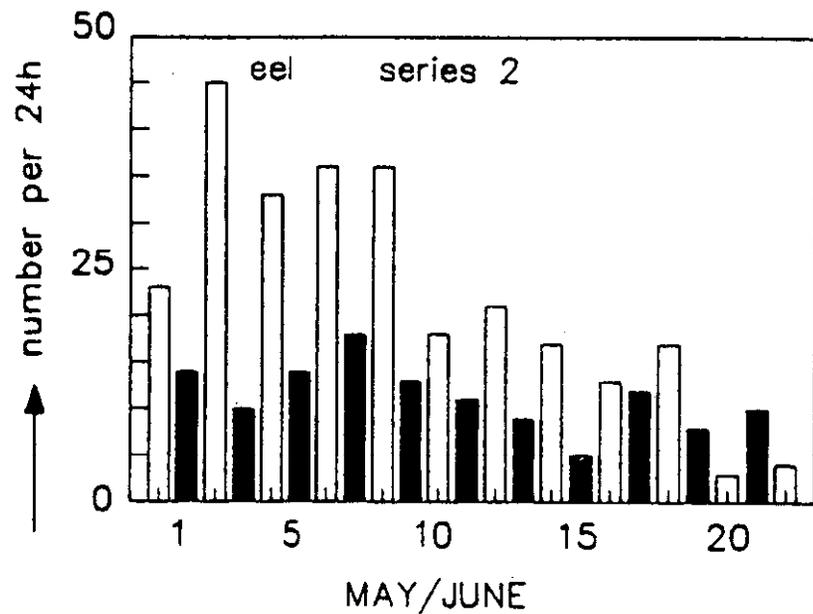
A ProFish Technology infrasound unit and its operating system

Option 2 – Air Bubbles and Water Jets

- Adam and Schwevers (1997) found no lasting response of eels to air bubbles and water jets; rapid habituation
- Least supported mitigation option

Option 2 -- Electricity

- Eels very sensitive to electricity
- Some successful diversion of eels using electric fields and screens, but results not consistent (Hadderingh and Jansen, 1990)
- Numerous logistical challenges to installation in a manner that would guide rather than stun downstream migrating silver eels (in contrast to upstream migration of species such as salmon and Asian carp)
- High potential for adverse effects on non-target species and human safety
- Represents an option that has potential because of eel responsiveness, but with many obstacles to successful implementation



- screen on
- screen out
- ★ no sample

Numbered eels captured per 24 hours with electric screen on and off.
 (From Hadderingh and Jansen 1990)

Electromagnetic Fields

- Lab studies demonstrate that eels can detect electromagnetic fields and respond to them behaviorally during some life stages
- Little known other than the observations of simple responses (i.e., no behavioral response information)
- Extensive basic research would be required to determine the type of electromagnetic field that might alter migrating eel behavior, methods for projecting a field, quantifying field intensity throughout the water column, and predicting the potential adverse effects on non-target species.

Chemical Attractants

- Fish known to detect a wide variety of water-soluble compounds, in particular: amino acids, bile acids, prostaglandins, and gonadal steroid hormones
- Numerous examples of attraction in various species (e.g., food source, reproductive activity, migratory homing)
- Laboratory studies show eels detect small concentrations of particular chemicals and respond to them behaviorally during certain life stages (e.g., elvers attracted to odors from decaying leaves)
- Chemical attractants would be very difficult to deploy effectively to control the movement of outmigrating eels in a large river because the chemical would be dispersed downstream, in the direction of travel of the outmigrating eels.

Chemical Repellants

- Chemical “alarm” cues produced by conspecifics one example of eliciting a predator-avoidance response chemically
- Alarm pheromones widespread among fish species
- No information available concerning whether any chemical cues would repel eels at any life stage

Conclusion on Attractants and Repellants

- Available information insufficient to develop conceptual designs for potential applications of any of the technologies
- Discharge of any chemical (attractant or repellent) into free-flowing waters subject to regulatory constraints and with potential for adverse impact to non-target species
- Knowledge insufficient to estimate potential guidance effectiveness of any of the technologies
- Costs to deploy any of the technologies at Iroquois Dam could not be estimated

Option 2 – Induced Flows and Bypass Facilities

- Methods currently being developed for using induced currents or flows (i.e., local currents created artificially) to guide movements of some species (e.g., juvenile salmonids, Coutant and Whitney 2000))
- Induced flows for guidance not tested on eels or in large rivers
- Examples of inconsistent results in diverse bypass studies
 - Haro et al (2000) had 10 of 13 radio-tagged eels pass through turbines rather than over dam or through bypass
 - Shultze (1999) reported eels passing through turbines until 50% of flow passed over dam
 - Of 15 eels tracked by Durif et al. (2002), 10 passed over the dam, 1 passed through the turbines, and 4 used a bottom bypass, but during a storm event
 - Travade (2001) reported 30% to 50% of eels using a deep bypass where 3 cm spaced bar racks blocked turbine intakes (update this session)
 - Legault et al. (1999) reported 12% of silver eels used small bypass

Option 2 – Induced Flows and Bypass Facilities (Continued)

- Majority of studies suggest eels move downstream with main flow of river
- In absence of barrier at turbines, effectiveness of bypass flows by themselves, such as for salmonids, likely to be limited

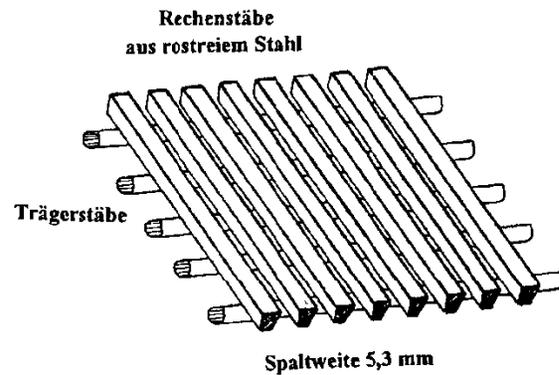
Option 3 – Blocking Turbine Passage

- Primarily screening/bars, but includes angled louvers that divert eels
- Alternatives include flat screens, angled screens, wedge-wire screens, angled bar racks, angled louvers

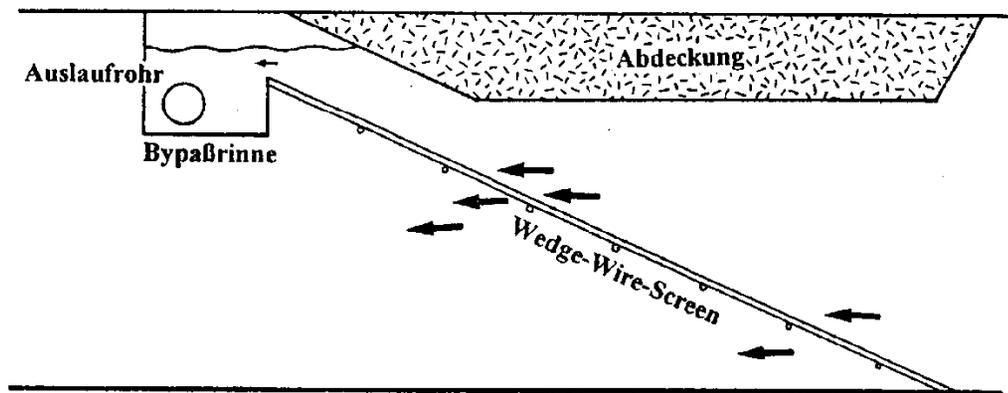
Option 3 – Eel Response to Screens and Bars

- Behavioral response of silver eels to screens and louvers relatively unique; no visual response, only to physical contact
- Eels most frequently attempt to force their way through barriers perpendicular to flow, often causing injury
- Eels easily impinged by flows >1 m/s
- Angled, rather than perpendicular, screens can be effective in diverting eels
 - 40° vertically angled wedge-wire screen diverted eels into a bypass with no mortality (Schultze, 1999)
 - Alden studies presented in this session

a) Struktur des Wedge-Wire-Screen



b) Seitliche Ansicht auf die Anordnung eines überdeckten Wedge-Wire-Screen im Modellgerinne



Structure of a Wedge-Wire Screen and its arrangement in the model channel. (From Adam and Schwevers 1997)

Option 3 – Blocking Turbine Passage (Continued)

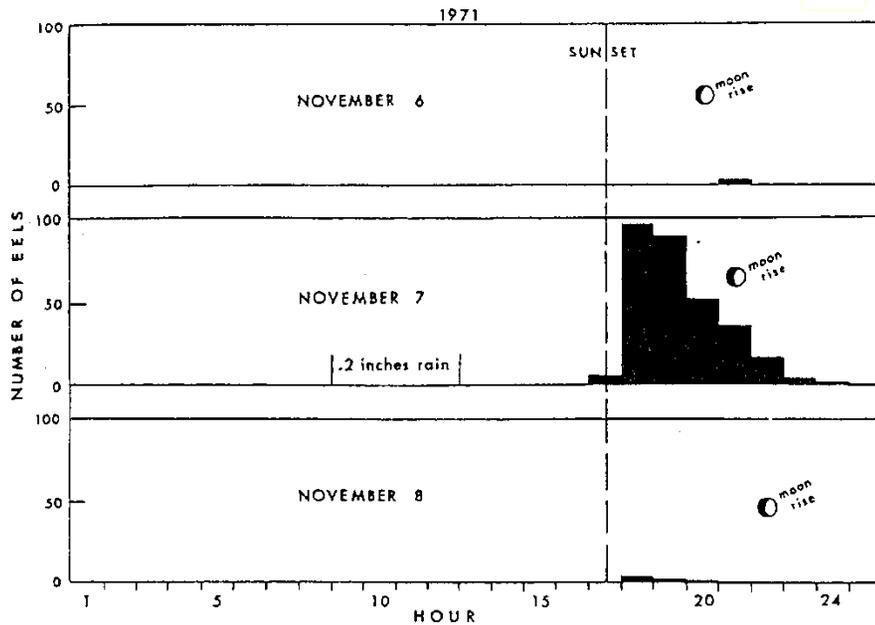
- Physical barriers may be effective if angled (to guide rather than block)
- Engineering requirements and, thus, cost may limit their use to smaller projects
- Lab studies require field verification; EPRI studying eel behavior as they approach louvers in field

Option 4 – Project Shutdown During Eel Migration

- The only option that ensures absolute protection
- Creates potential for very substantial impact to project power generation as well as on power grid if shutdowns widespread
- Effectiveness dependent on accuracy in predicting eel migration

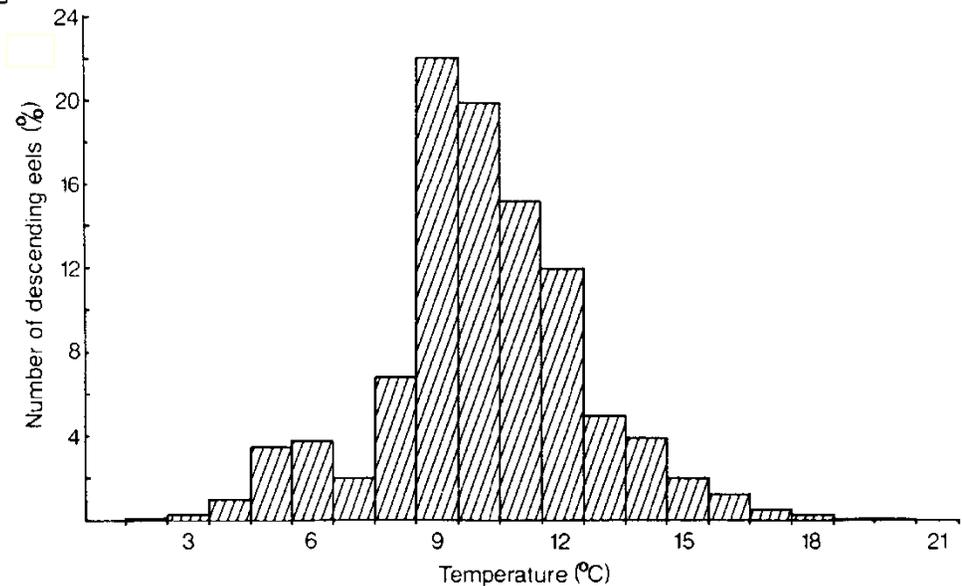
Option 4 – Project Shutdown During Eel Migration (Continued)

- Predictability and duration of out migration clearly varies with stream/river size
 - Migration triggers in small rivers and streams most commonly include precipitation events and or increases in discharge, with moon phase and temperature acting as gating parameters
 - Migration in small rivers and streams often has relatively short duration



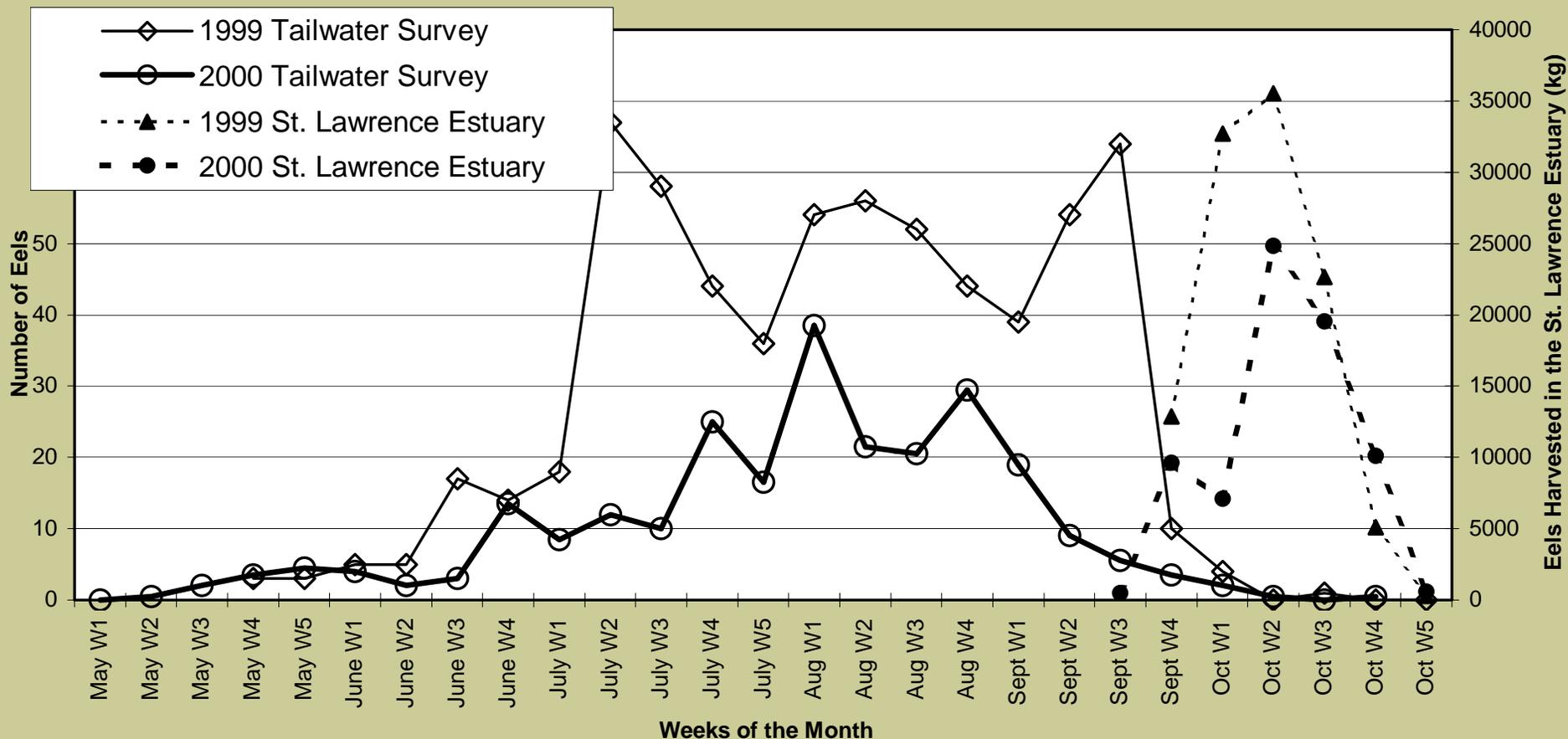
Hourly counts of eels migrating downstream through a fishway in the Annaquatucket River in 1971 recorded by an electronic counter over 3 days. Lunar phase is shown. (From Winn, Richkus and Winn, 1975)

Percent silver eel descent (N = 36,494) at temperatures from 2 °C in the River Imsa during 1974-84. (From Vøllestad, et al. 1986)



Option 4 – Project Shutdown During Eel Migration (Continued)

- Predictability and duration of out migration clearly varies with stream/river size
 - Migration in upper portions of large rivers does not appear to be pulsed or triggered (upper St. Lawrence River, following figure)
 - But migration out of lower portions of large rivers may be similar to patterns shown in small rivers and streams (i.e., Verreault et al. 2002)



Number of eels collected weekly per collection day of effort at the International St. Lawrence Power Project Harvest in the St. Lawrence Estuary for 1999 and 2000. (Estuary data provided by G. Verrault, 2001: G. Verrault, La Société de la faune et des parcs du Québec, Government of Quebec, personal communication to Kevin McGrath, New York Power Authority, March 2000; cited in Kleinschmidt Associates, 2001.)

Option 4 – Project Shutdown During Eel Migration (Continued)

- Attempts to develop accurate models to predict eel migration have not been consistently successful
 - Hvidsten (1985) conducted multivariate correlation analyses that explained 9% to 68% of migration variability
 - Euston et al (1997) explained 19.8% of variability with a regression model
 - model development is limited by absence of accurate long-term data sets and concurrent records of all potentially important environmental variables

- Option 4 has been applied (night only) at some hydroelectric projects where project owners and fisheries managers have achieved compromises regarding risks to eels and risks to project financial viability.

Collection, Holding and Transportation Technologies

- Most of the documented methods for capturing, holding, and transporting eels were applied in small rivers and streams or in commercial operations and have little applicability for use in large rivers
- Large collection/transport facilities on rivers in Oregon and Washington concentrate and collect large numbers of salmon smolts effectively, but are generally surface collectors, not applicable or feasible in large East Coast rivers

Collection, Holding and Transportation Technologies (Cont.)



Gulper system being installed at Puget Sound Energy's Lower Baker Dam in Washington State

Collection, Holding and Transportation Technologies (Cont.)

- Virtually no data available about the direct effects of handling and transportation on the maturation and migratory motivation of eels
- Recent data regarding capture of tagged eels in commercial fisheries in Quebec (Stanley and Pope 2008) suggest that large eels that had been subjected to handling and transportation resumed migration with eels that were not subject to such stresses
- Recommendation is that handling and transportation be minimized as a precaution.

Option 5: Trap and Transport

■ Pros:

- Efficient in systems where eels have to pass multiple projects
- May be feasible option where other alternatives are infeasible (e.g., site and project characteristics, cost)
- May be most feasible in small streams and rivers

■ Cons:

- Setting trapping times subject to same uncertainties as with plant shutdowns
- Difficult to ensure capture of high percentage of run
- Gear deployment challenges (e.g., net anchoring, fouling)
- Unknown effect of interrupting normal downstream migratory behavior

- Employed by RWE Energie in Moselle River, Germany

Attachment F- Muddy Run Nearfield Effects Presentation

Muddy Run 3.5-Near Field Effects of the Muddy Run Project on Migratory Fishes

- **Study Objectives**

- Delineate the effects of Muddy Run operations on upstream and downstream migration of migratory fishes, principally American shad in Conowingo Pond, particularly in the vicinity of Muddy Run; and
- Identify temporal and spatial availability of migration corridors (zones of passage).

- **Work Completed**

- Summarized historical data of annual Conowingo EFL and Holtwood Dam Fish Lift migratory species' passage counts to characterize shad run timing and temporal exposure to Muddy Run
- Summarized three relevant radio telemetry studies (1989, 2001, and 2008) to gather information on: (a) near-field behavioral responses to Muddy Run operations, (b) entrainment rate, (c) effects of naturally occurring hydrologic factors on migration, (d) downstream migration of post-spawned American shad, (e) identification of migration routes through Conowingo Pond, and (f) identification of any migration "barriers";
- Summarized Data for juvenile shad from annual sampling in the lower Susquehanna River for emigration run timing;
- Summarized Literature-reported fish swim speed data on species of concern
- Summarized PPL 2D modeling study for the proposed expansion of the Holtwood Project; and collected Conowingo Pond near-field velocity profiles to identify and assess any potential migration interference areas posed by Muddy Run operations.
- Assessed the feasibility of installing PIT tag readers at Muddy Run; and
- Addressed PFBC comments on the 2008 shad radio telemetry study.

- **Findings**

- Most American shad pass the Holtwood Fish Lift when water temperatures are above 50°F and at or below 75°F, and daily average river flows are less than 50,000 cfs. The joint probability occurrence of these hydrological conditions was 0.300 (30.0%) of the time in April, 0.640 (64.0%) in May, and 0.421 (42.1%) in June.
- American shad migrating from Conowingo Dam appear to use much of the lower Pond
- In the upper Pond, data from all three studies show that most fish move along the eastern reach between the eastern shoreline and mid-river islands. These fish may be influenced by the flows generated by Muddy Run and the Holtwood Station.
- The proportion of radio-tagged shad detected upstream of Muddy Run provided metrics for assessing migration past Muddy Run.
- Based on the number of shad detected in the immediate vicinity of Muddy Run, the near-field passage rate (the number of fish detected at a location upstream of Muddy Run divided by the total number of fish that were detected at or downstream of Muddy Run) varied from 91% (39 of 43) in 1989 to 80% (147 of 183) in 2001 and 84.5% (196 of 232) in 2008.

- **Findings Continued**

- Data from the 2001 study showed that American shad in the Pond above Muddy Run exhibited consistent diel movements. The general tendency was for American shad to begin in the eddy near Deepwater Island, move upstream to the Holtwood tailrace at daybreak, then leave the Holtwood tailrace and return to the Deepwater Island eddy in the late afternoon and reside there overnight.
- There was no substantial evidence of American shad movement downstream to the vicinity of Muddy Run during any 24-h period.
- Radio telemetry studies indicate that upstream migrating shad are displaced downstream from upper Conowingo Pond at Holtwood spillage > 25,000 cfs (RMC 1989).
- The 2001 and 2008 telemetry studies provided site-specific data on the adult shad entrainment rate during Muddy Run pumping operations from April to June.

- **Findings Continued**

- Both studies showed low entrainment rates. The 2001 study reported an estimated entrainment rate between 3.8% (7 of 183) and 5.1% (7 of 136), depending on how the number of fish available to be entrained was calculated.
- The 2008 study estimated an entrainment rate of approximately 3.6% (9 of 248).
- Based on the prevailing water temperatures (> 70 °F) and dates (late May-early June) of entrainment, most entrained shad were assumed to be post-spawned fish.
- In both studies, most entrained fish had traveled past the Muddy Run Project and had resided in upstream areas for several days prior to entrainment.
- Generally, the deep location of the Muddy Run intakes and tendency of adult shad to travel in the upper water column contributes to the relatively low entrainment levels.
- Since the migration time of river herrings overlaps that of American shad and both species are subjected to similar hydrological conditions, conclusions drawn for American shad also apply to river herrings as well.

Muddy Run 3.5 - Near Field Effects of the Muddy Run Project on Migratory Fishes

- **Findings Continued**

- Though the Holtwood expansion reportedly will not impact flow patterns at any given discharge, the frequency and duration at which the Susquehanna River downstream of Muddy Run experiences flows of up to 94,000 cfs may increase due to the Holtwood capacity expansion.
- PPL's 2D modeling results show that while depth-averaged velocities are relatively low at the combined pre-expansion Holtwood powerhouse and Muddy Run full generation flow, velocities may approach 7.5 fps to 10.0 fps when both post-expansion Holtwood and Muddy Run are generating at or near full capacity.
- This may lead to increased upstream passage impediments for migratory fishes, relative to Holtwood's pre-expansion conditions.
- However, the model results showed that there are still considerable areas within the river that do not exceed American shad's sustained (2.4 ft/s) (Dodson and Leggett 1973) or prolonged swimming speed (7 ft/s), (Bell 1991), even at flows of up to 102,000 cfs.
- Thus, while Holtwood's increased powerhouse capacity may lead to greater amounts of time when some passage impediments are present, even high river flows still present shad passage opportunities.
- The feasibility of installing a PIT tag reader system at Muddy Run was investigated. The investigation showed that installing a PIT tag reader system at the Muddy Run pump intakes may be technically feasible, but the potential for missed tag reads and number of antennas and readers required render it impractical.

Exelon's Responses to Agencies 10 Specific Comments on the Normandeau Associates and Gomez and Sullivan (2009) Study

- **Comment 1:** *"How many of the tagged shad in the late run group passed at Holtwood? What differences exist between the success of early, mid and late run fish in reaching Holtwood?"*
- **Response 1:** 14 tagged shad passed Holtwood; 10 from the late and 2 each from the early and mid groups. The proportion of shad reaching Holtwood by run segment were as follows: early run 36% (25 of 69), mid run 28% (37 of 131), and late run 64% (66 of 103)
- **Comment 2:** *"Radio telemetry equipment allows the movement patterns of individuals and groups of fish to be monitored. What was the travel time from the tagging location to reach Holtwood? How did that vary among early, mid and late run fish? How did that vary based on Muddy Run operation mode?"*
- **Response 2:** The median travel times for shad reaching Holtwood by run segment were as follows: early run = 2 days 3 h (range = 9 h to 20 days 6 h); mid run = 3 days 2 h (range = 14 h to 29 days); and late run = 2 days 1 h (range = 13 h to 12 days 5 h). No significant differences in travel times between run segments were noted under the prevailing hydrological conditions during the study period.
- **Comment 3:** *"Exelon representatives stated that shad were recorded in the spillway area and then appeared in the tailrace area. What route did they use and how long did it take for those fish to relocate?"*
- **Response 3:** Fish exited the Holtwood spillway and entered the Holtwood tailrace by swimming around the lower tip of Piney Island (Figure 2-3 of the 2008 report) just downstream of the Norman Wood bridge. The median time for fish entering the tailrace following detection in the spillway was 4 days 23 h (range = 3h to 31 days)
- **Comment 4:** *"A radio telemetry study was performed in this same stretch of river in 2001. Exelon should report on and compare and contrast the results and trends of each study. This should add significantly to the understanding of shad behavior in the Conowingo Pool."*
- **Response 4:** A comparison of the 2001 and 2008 studies was added to the 2008 report.
- **Comment 5:** *"Did entrained shad come back out of the Muddy Run Canal?"*
- **Response 5:** No shad exited the Muddy Run Reservoir during the 2008 monitoring period.

Muddy Run 3.5-Near Field Effects of the Muddy Run Project on Migratory Fishes

- **Comment 6:** *“When queried about the time of day that most shad were entrained, Exelon representatives stated that it was mostly at night. This should be quantified and reported along with the operating mode of Muddy Run at the time.”*
- **Response 6:** These data are reproduced in **MR 3.5 Report**.
- **Comment 7:** *“The report and Exelon representatives stated that the radio telemetry equipment could detect fish to depths of approximately 11 meters. We know that the Muddy Run intake is located at 22 meters. What happens to fish between the depths of 11 meters and 22 meters? Exelon indicated that it would be unusual for shad to travel at depths of 22 meters. However, the report shows that indeed they were at that depth because that's where the intakes are located and thus the only way an adult shad could be entrained is to enter an intake at 22 meters depth. It was also noted that detectability of a shad is a function of signal strength and how close a target is to the center of the signal. This is an obvious limitation in the ability of the equipment or study design to depict actual conditions.”*
- **Response 7:** Additional underwater receiving antennas were located around the Muddy Run intakes, providing full coverage of the Muddy Run intakes. Thus, entrained fish had a very high detection probability, which was further confirmed with receivers in the upper reservoir. Of the fish detected around the Muddy Run intakes, 85% were within the top three meters (approximately 10 ft) of the water column. While fish traveling at depths greater than 11 meters (approximately 36 ft) may have been undetected elsewhere in Conowingo Pond, any fish traveling near the Muddy Run intakes were detected. One of the study's primary objectives, was to estimate the shad entrainment rate at Muddy Run which was fulfilled.
- **Comment 8:** *“Resource agency staff pointed out that a cross referencing of fixed receiver data against moving boating tracking data could be used to further evaluate the accuracy of depth data.”*
- **Response 8:** The radio telemetry equipment installed within the Muddy Run intakes in 2008 was not equipped with depth sensing capabilities. However, the equipment located outside the intakes was equipped with depth sensing capabilities. Thus, this data cannot be used to further validate the depth data.

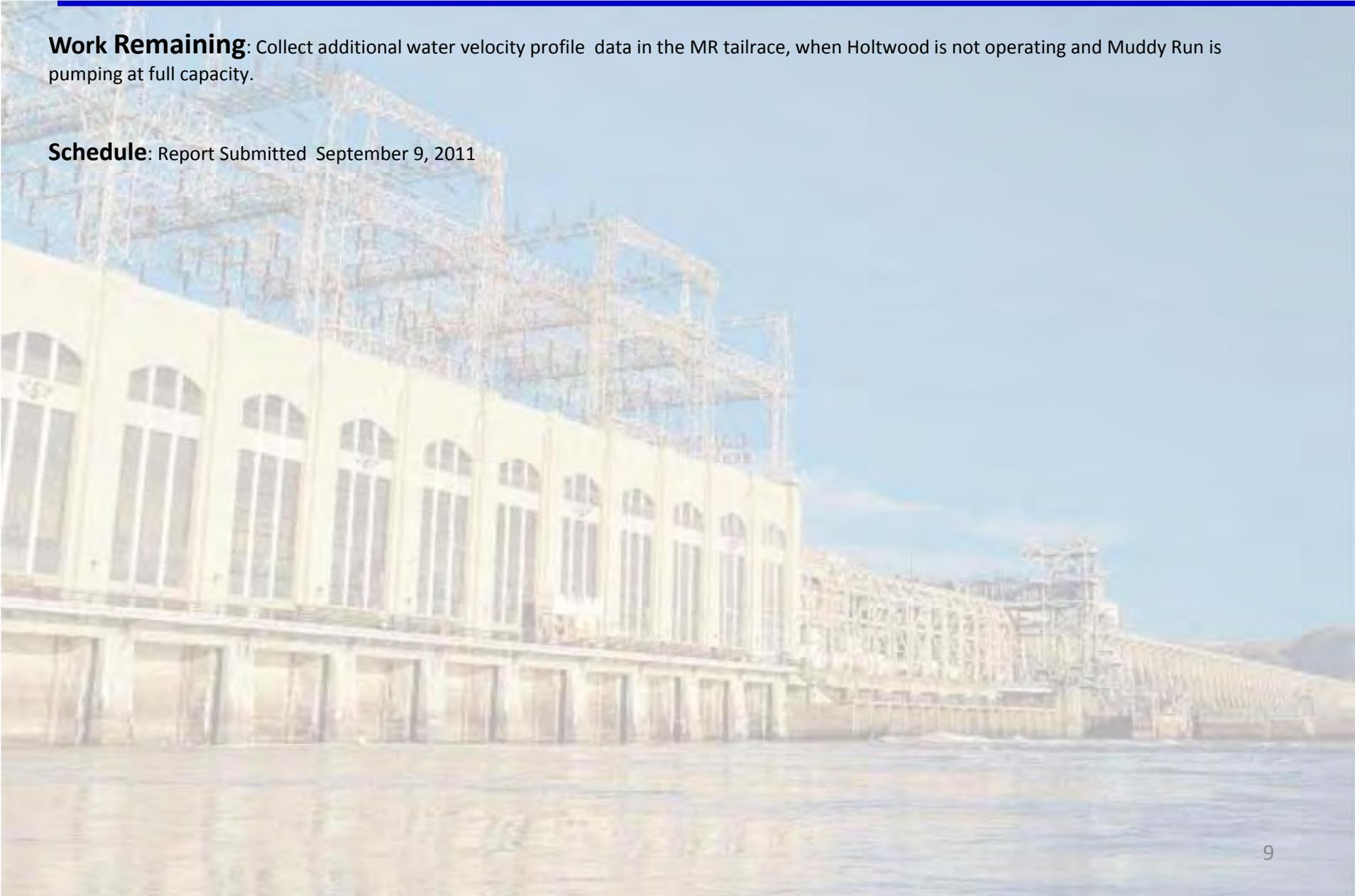
Muddy Run 3.5-Near Field Effects of the Muddy Run Project on Migratory Fishes

- **Comment 9:** According to the report the entrainment rate was 9 of 248 tagged shad which is 3.6%. In 2008, 19,914 shad were passed at Conowingo Dam; and in 2009, 29,272 shad were passed. At a 3.6% entrainment rate, 717 and 1,054 shad were entrained in 2008 and 2009, respectively. In 2001, 193,574 shad were passed at the Conowingo East Lift. At the study-derived entrainment of 3.6 %, 6,969 shad would have been entrained and presumably killed that year. The resource agencies believe this is an underestimated value based on the demonstrated limitations of the study design and telemetry gear at depths greater than 11 meters.
- **Response 9:** The estimated entrainment rate was considered conservative because the dates and water temperatures were indicative of post-spawned fish. Pre-spawned fish appeared to have no difficulty avoiding the intakes, as most were traveling in the upper 3 meters of water column. Also, it is possible that some shad counted as entrained may have died after spawning and simply drifted downriver. All but one entrained shad were detected upstream of Muddy Run station prior to being entrained.
- **Comment 10:** The radio telemetry study provides additional insight into the effects of Muddy run on migrating shad. However there appears to be much more useful information that can be gleaned from the study. We recommend that Exelon review these comments and questions, provide responses and explanations and propose additional studies that would be needed to further define the scale of Muddy Run's impacts on American shad.
- **Response 10:** Additional studies were deemed premature until the results of the 2011 studies on juvenile American shad and adult American eel become available.

Muddy Run 3.5 - Near Field Effects of the Muddy Run Project on Migratory Fishes

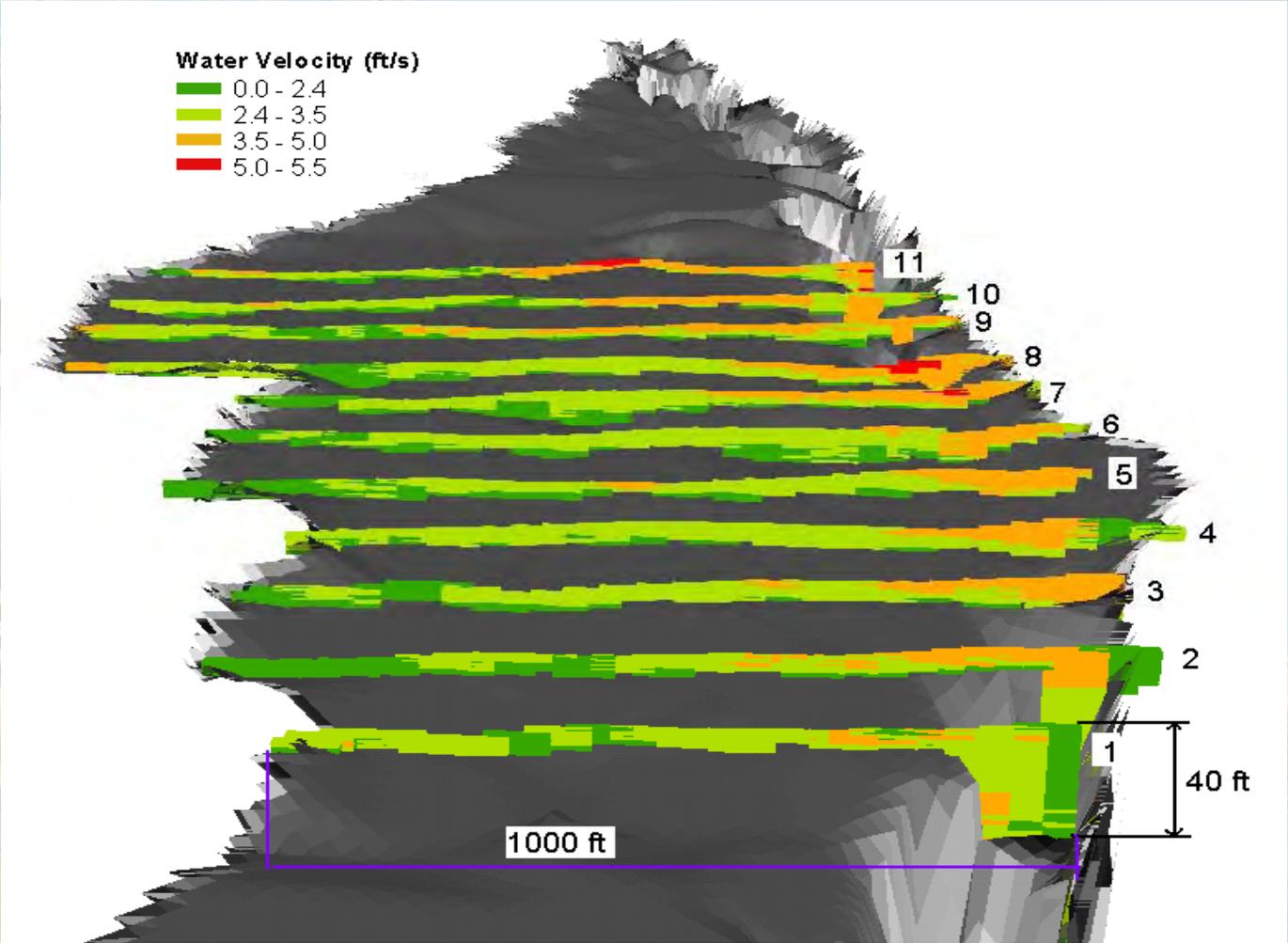
Work Remaining: Collect additional water velocity profile data in the MR tailrace, when Holtwood is not operating and Muddy Run is pumping at full capacity.

Schedule: Report Submitted September 9, 2011



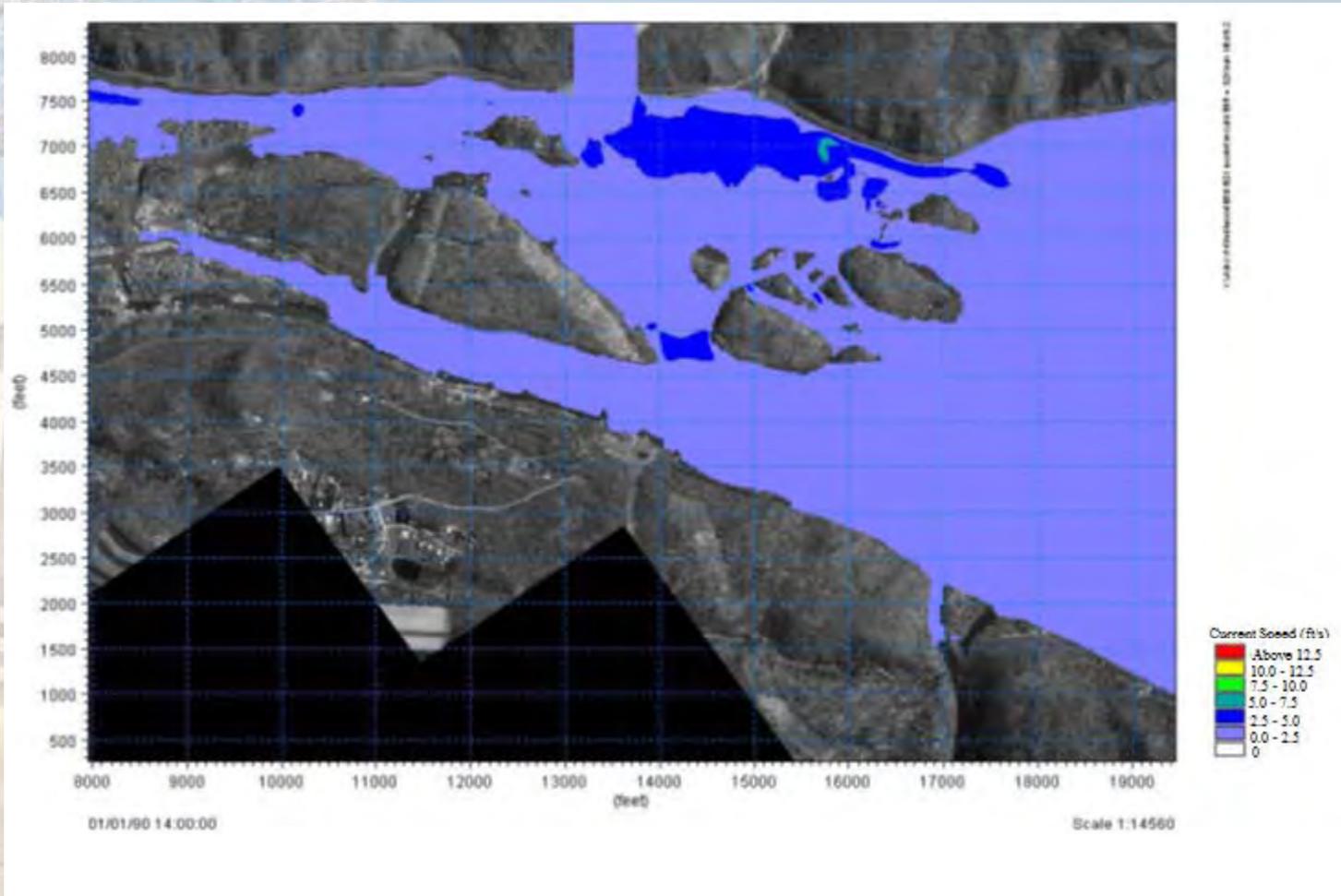
Muddy Run 3.5 - Near Field Effects of the Muddy Run Project on Migratory Fishes

2010 VELOCITY SURVEY DATA NEAR THE MUDDY RUN POWERHOUSE, WHEN MUDDY RUN OUTFLOW RANGED FROM 26,000 CFS TO 32,000 CFS AND HOLTWOOD OUTFLOW RANGED FROM 27,000 CFS TO 31,000 CFS . THE MUDDY RUN POWERHOUSE IS LOCATED TO THE RIGHT OF TRANSECTS 10 AND 11.



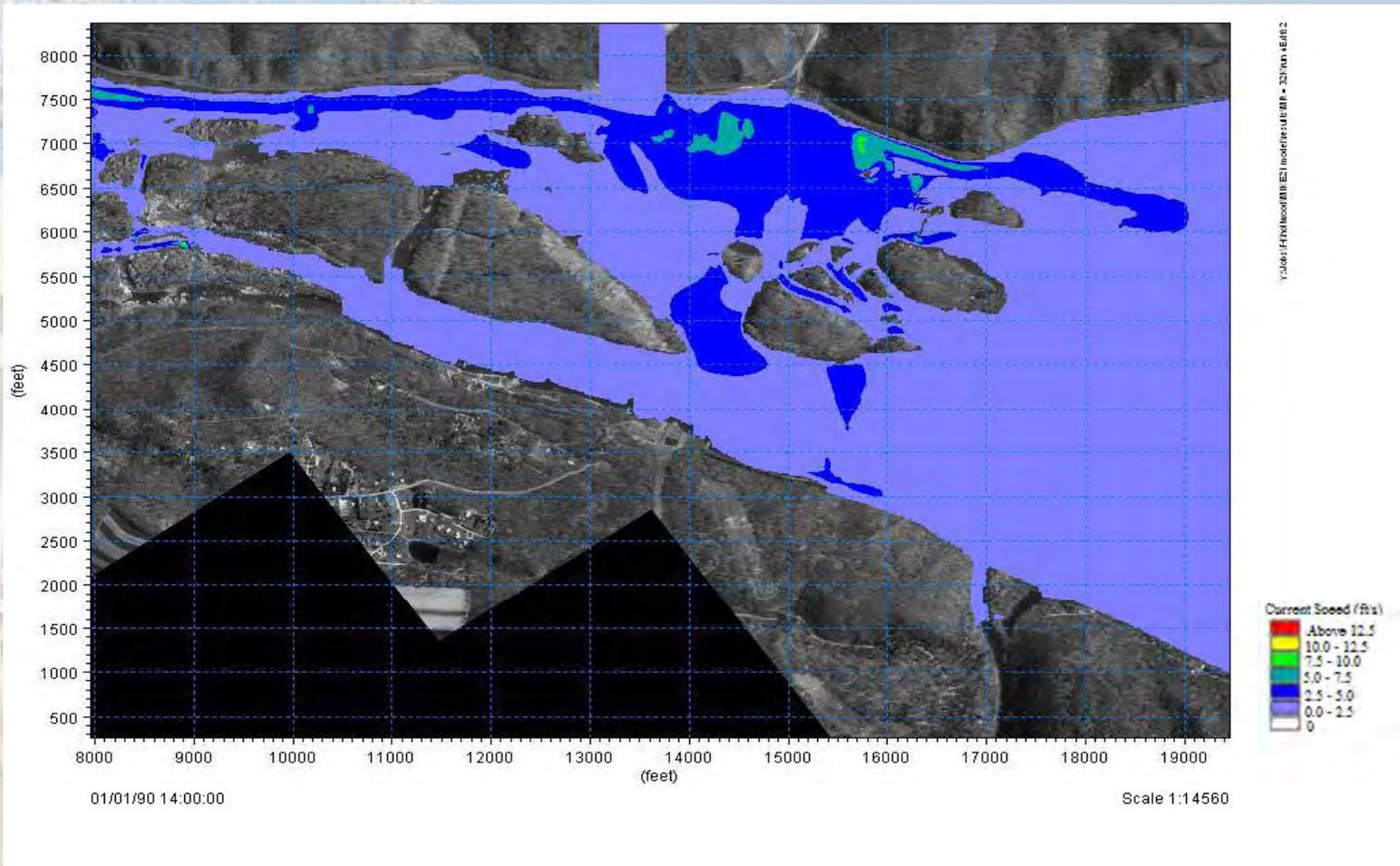
Muddy Run 3.5 - Near Field Effects of the Muddy Run Project on Migratory Fishes

PPL'S MODELED DEPTH-AVERAGED VELOCITIES DOWNSTREAM OF CULLIES FALLS WITH A HOLTWOOD POWERHOUSE DISCHARGE OF 30,000 CFS, A SPILLWAY DISCHARGE OF 0 CFS, AND A MUDDY RUN DISCHARGE OF 32,000 CFS.



Muddy Run 3.5 - Near Field Effects of the Muddy Run Project on Migratory Fishes

PPL'S MODELED DEPTH-AVERAGED VELOCITIES DOWNSTREAM OF CULLIES FALLS WITH A HOLTWOOD POWERHOUSE DISCHARGE OF 32,000 CFS, A SPILLWAY DISCHARGE OF 28,000 CFS, AND A MUDDY RUN DISCHARGE OF 32,000 CFS.



Attachment G-2011 Upstream Eel sampling Study Results

BIOLOGICAL AND ENGINEERING STUDIES OF AMERICAN EEL AT CONOWINGO PROJECT



Prepared for:



Prepared by:

**Normandeau Associates, Inc.
Gomez and Sullivan Engineers, P.C.
October 2011**

Comparison of Sampling Efforts in 2010 and 2011

	2010	2011
Sampling Dates:	June 14 to September 30	June 24 (West); July 1 (East) to September 6
East Spillway Ramp:	158 elvers	539 elvers
West Spillway Ramp:	8 elvers	561 elvers
Total elvers collected:	166	1,100
East eel pots:	1 yellow eel	0
West eel pots:	90 yellow eels	59
Moon Phases:	4 full and 3 new moon periods	2 complete lunar cycles

2011 Study Objectives and Test Conditions

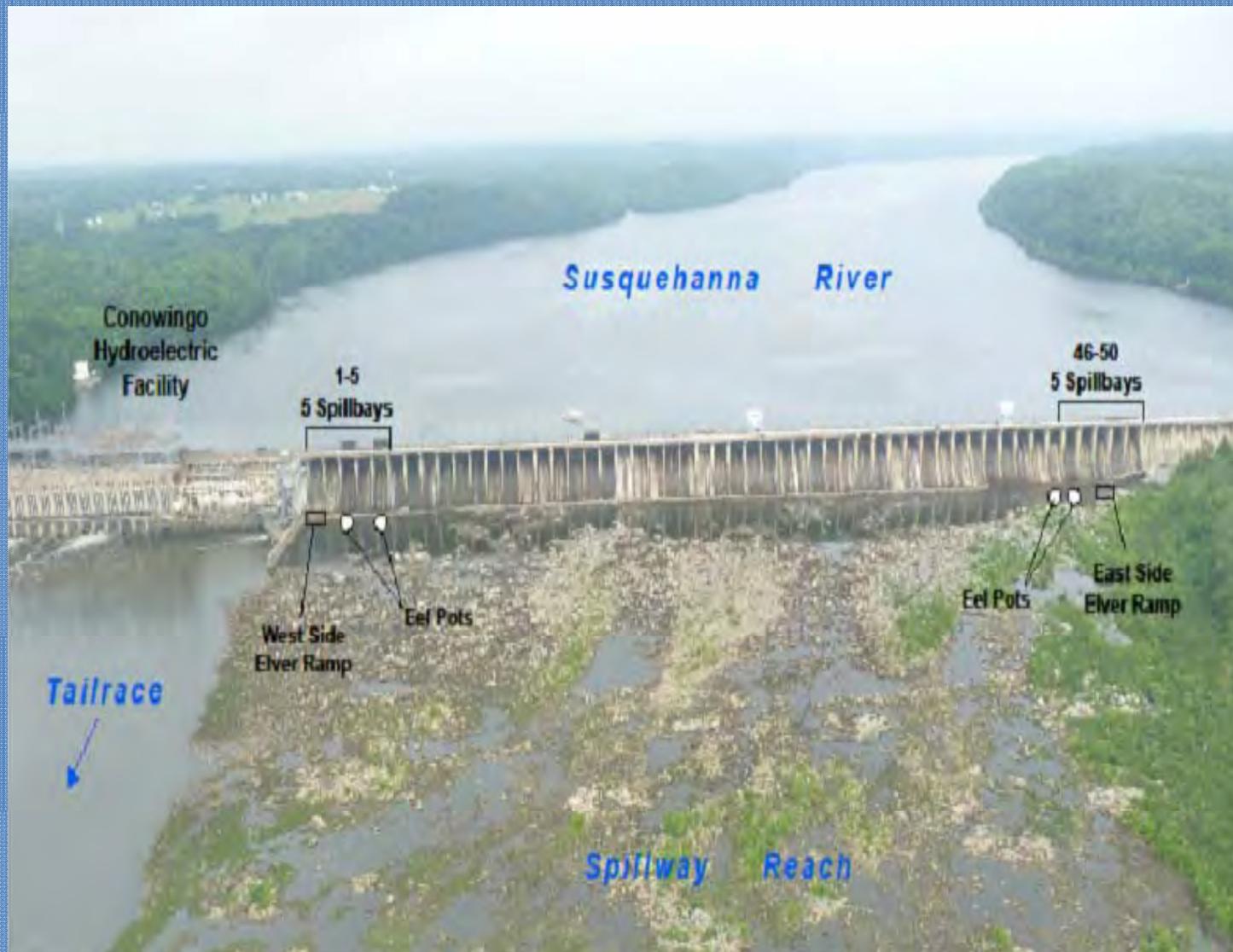
- Year two of upstream migration study.
- Construct ramps and collect migrating elvers /yellow eels below Conowingo Dam in Spillway area.
- Utilize two different substrates per ramp, and introduce heavier attraction flow.
- West side elver ramp begins operation on June 24, 2011.
- Due to structural damage to Conowingo Dam caused by heavy spring rains, East ramp construction is delayed and moved to adjacent location. East side elver ramp begins operation on July 1, 2011.
- Two different sized mesh Eel pots are fished every week from both ramp locations.

Study Objectives and Test Conditions Cont.

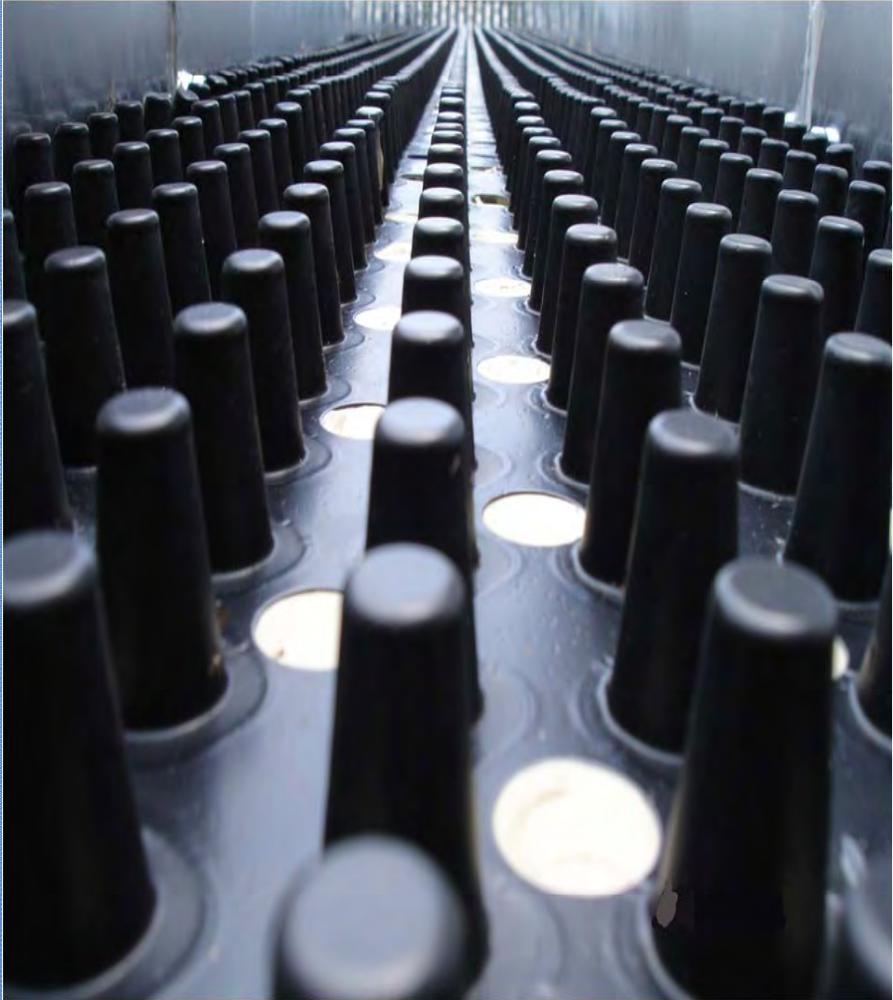
- Elvers ramps are checked three times a week, with the eel pots checked after second fishing day.
- Water temperature, rain amount, and lunar fractions are recorded daily.
- Average water temperature for the study was 82.3°F/27.9°C, with a low of 73.7°F/23.2°C on 9/3/11, and a high of 90.8°F/32.7°C on 7/24/11.
- Study implemented during two complete lunar cycles.
- Conducted three night surveys in spillway to document areas of elver congregation .

2011 Results

- A total of 1159 eels were collected at Conowingo Dam in 2011. 1100 were classified as elvers (<274 mm), and 59 (>275 mm) as adult eels.
- The west ramps collected 561 elvers. 405 of these were collected on the Enka Mat ramp with an average length of 124.8 mm. The remaining 156 were collected on the Akwa Drain ramp with an average length of 124.3.
- The East ramps collected 539 elvers. 133 of these were collected on the Enka Mat Ramp with an average length of 123.3 mm. The remaining 406 were collected on the Akwa Drain ramp with an average length of 126.1.
- 77 eels (46 elvers, 31 yellows) were frozen and processed for otolith aging.
- 1007 elvers collected by the Conowingo Dam spillway ramps were given to USFWS for transportation upstream.



Location of Elver ramps, and eels pots fished in Spillway Reach Below Conowingo Dam



Akwa Drain, and Enka Mat Substrates Utilized on Elver Ramps



2010 Location



2011 Location



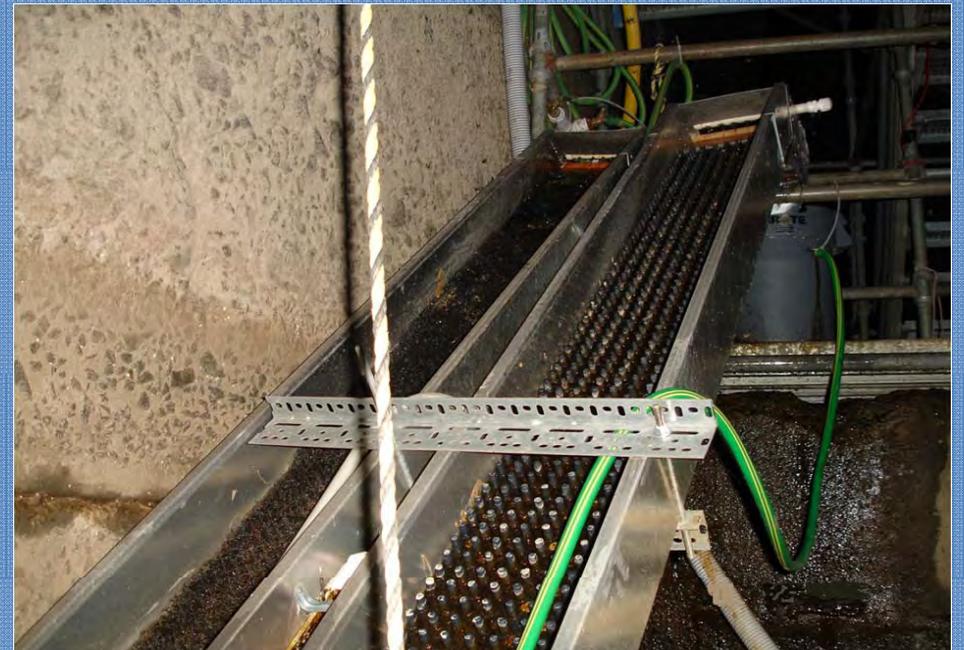
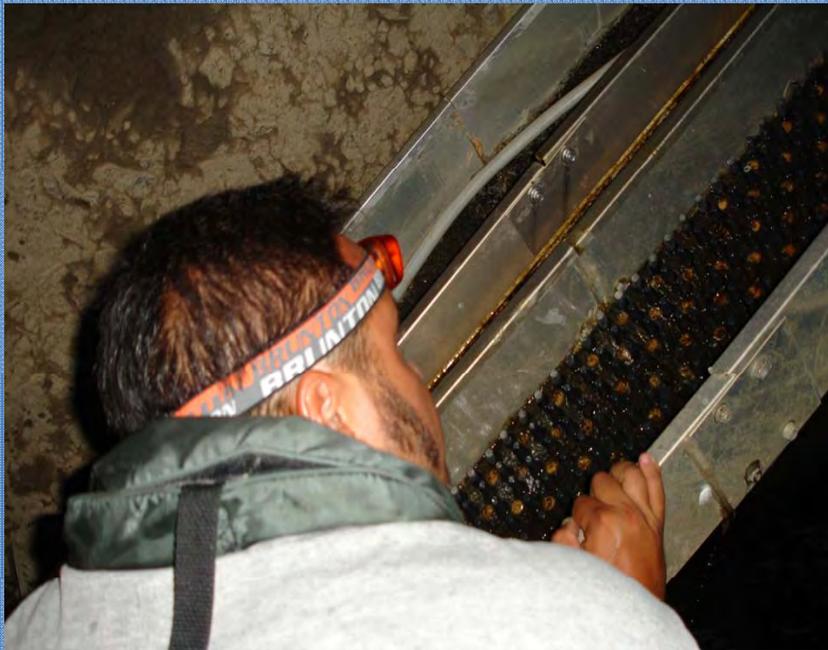
2010 East Ramp Location



2011 East Ramp Location



Added Attraction Flow



Night Surveys Conducted in Conowingo Spillway



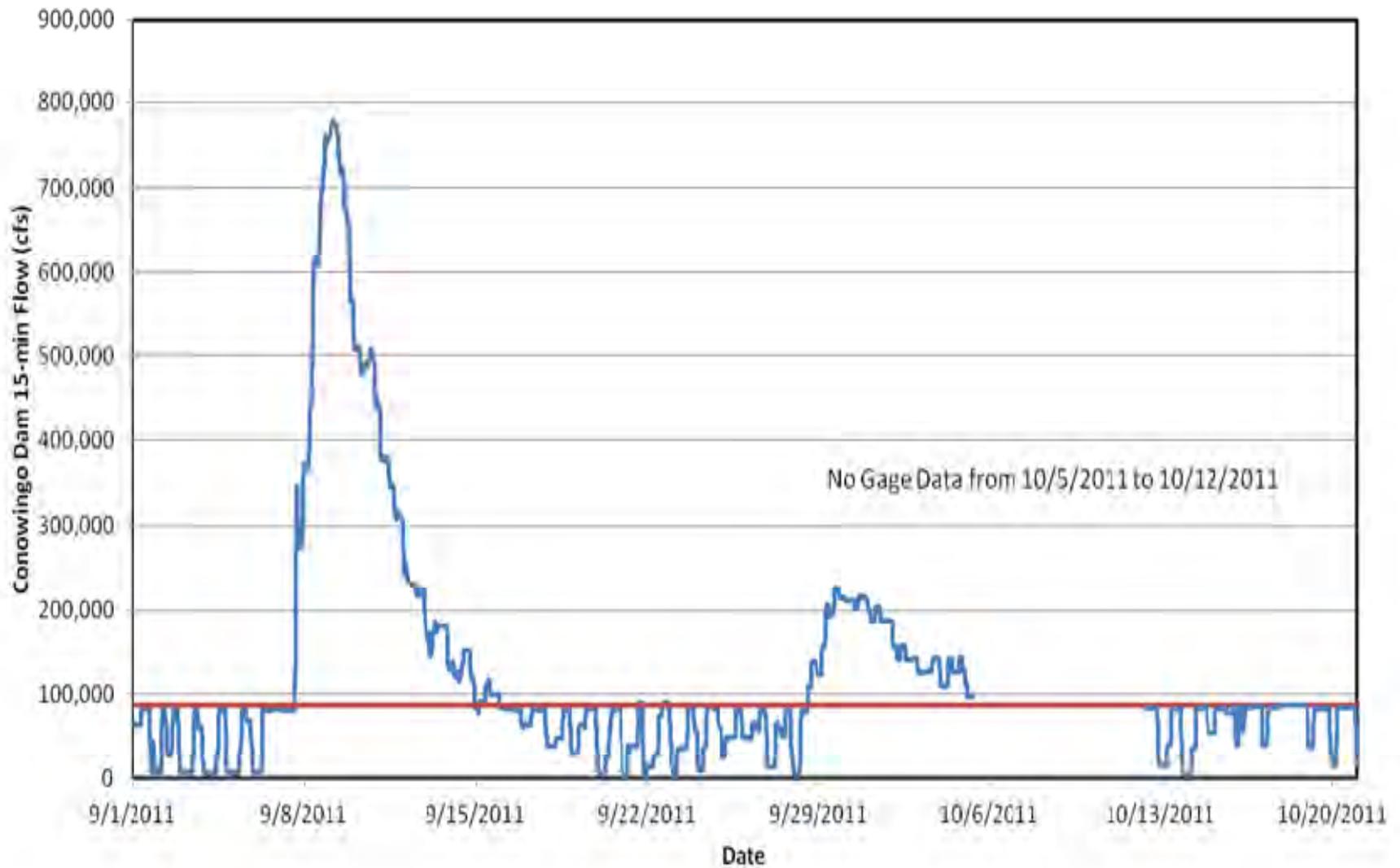
Location of Elver Congregation in 2011



Up Close View of Plateau Where Large Numbers of Elvers Observed

Obvious End of Sampling





Questions and or Comments

Attachment H – Biological and Engineering of American Eel at Conowingo Presentation

Study Objectives:

1. Summarize available scientific and commercial information regarding the American eel;
2. Identify suspected factors affecting American eel abundance;
3. Describe the spatial distribution and size characteristics of American eels in the Conowingo tailrace;
4. Examine the engineering feasibility and costs of upstream and downstream passage options, including consideration of potential fallback of eels after exiting an upstream passage device;
5. Examine the potential impact of upstream and downstream passage of American eels on the Susquehanna River;
6. Assess the cumulative impacts to the biodiversity of the Susquehanna River ecosystem of upstream and downstream passage of American eel; and
7. If deemed beneficial to American eel abundance, identify potential locations for an upstream passage facility.

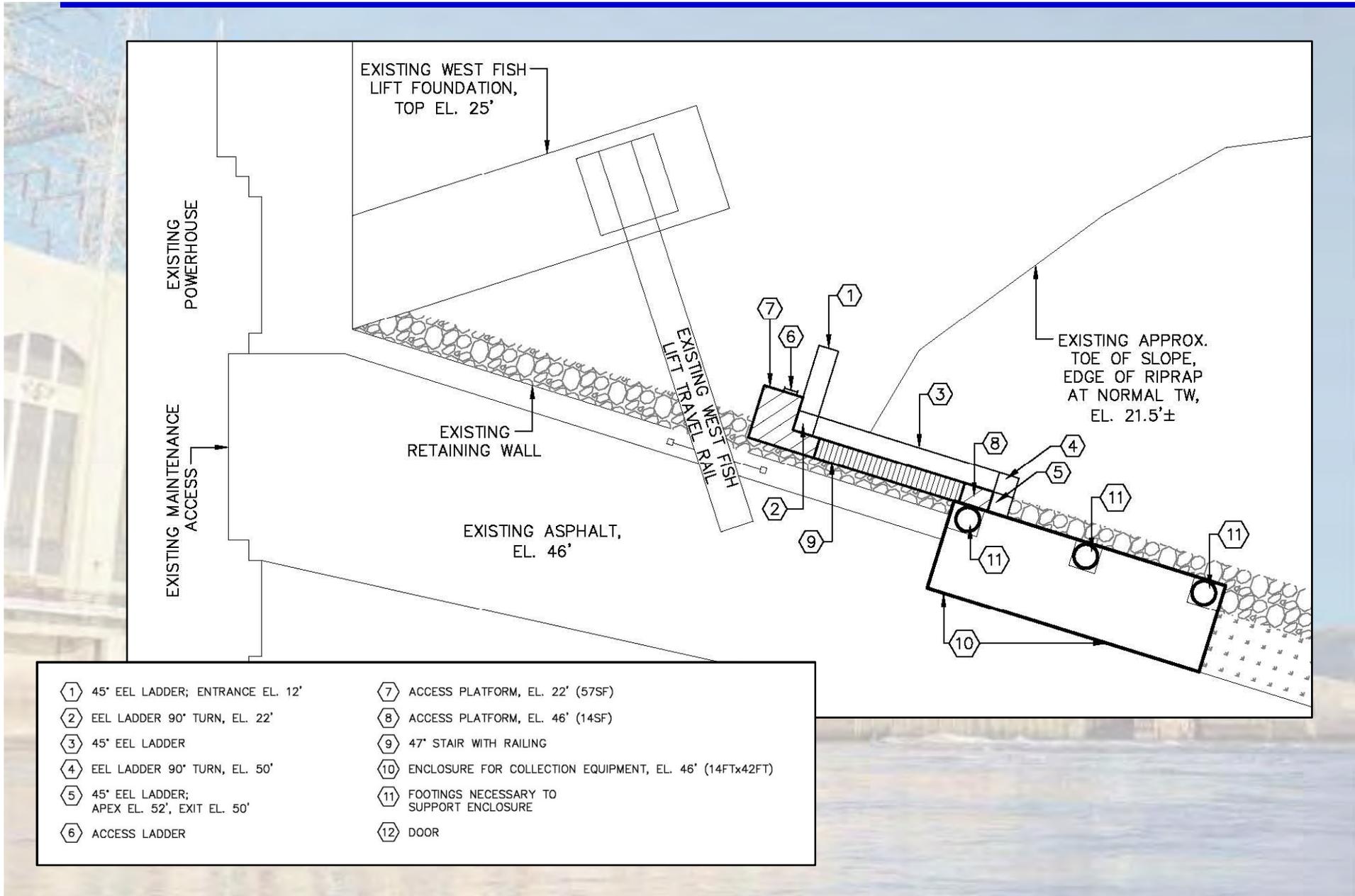
Work Completed to Date:

- Literature review to address Objectives 1 and 2,
- Field assessments aimed at satisfying Objective 3,
- ***Conceptual upstream alternatives and cost opinions were developed to fulfill Objective 4 and 7,***
- The potential impacts to the species and ecology of the habitat were presented in the Summary Report, to comply with Objectives 5 and 6.

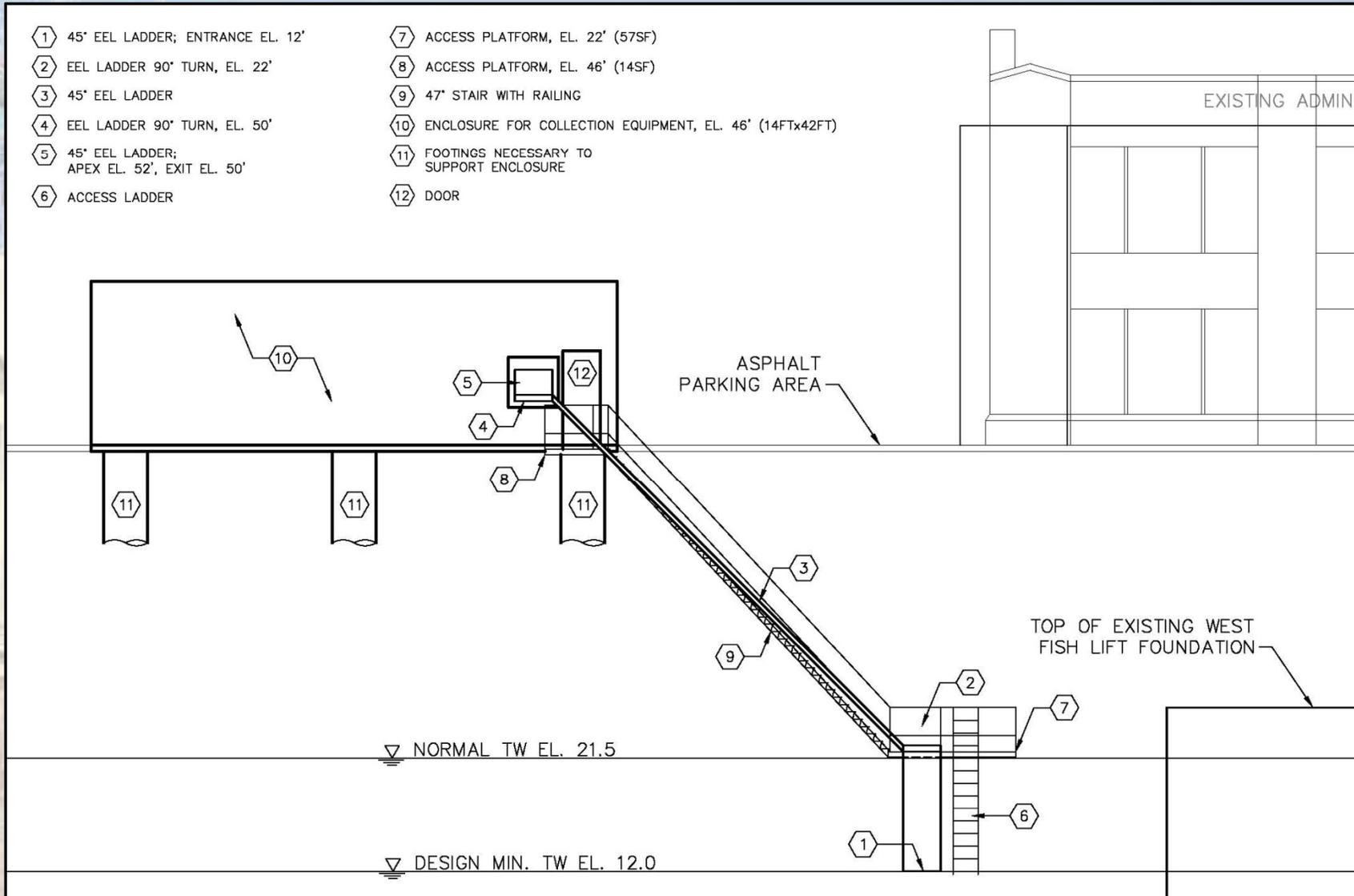
Findings related to Conceptual Plans and Cost Opinions:

1. Five (5) upstream alternatives were developed for the West and East banks.
2. Options ranged from Trap-and-Transport to Volitional Passage into Conowingo Pond.
3. Cost Opinions, including 25% contingencies, ranged from \$622,000 to \$2,230,000 for capital expenditures.
4. Eel Ladders included side-by-side trays for media variation, to address size class variation, affinity to certain media, and outages.
5. Pumps, compressors, and associated equipment included in duplicate, to provide redundancy.
6. Volitional options were designed to have the ability to be built in phases, with Trap-and-Transport as a first stage.
7. West bank volitional options include a transfer pipe to release eels at least 500-ft upstream of Powerhouse.

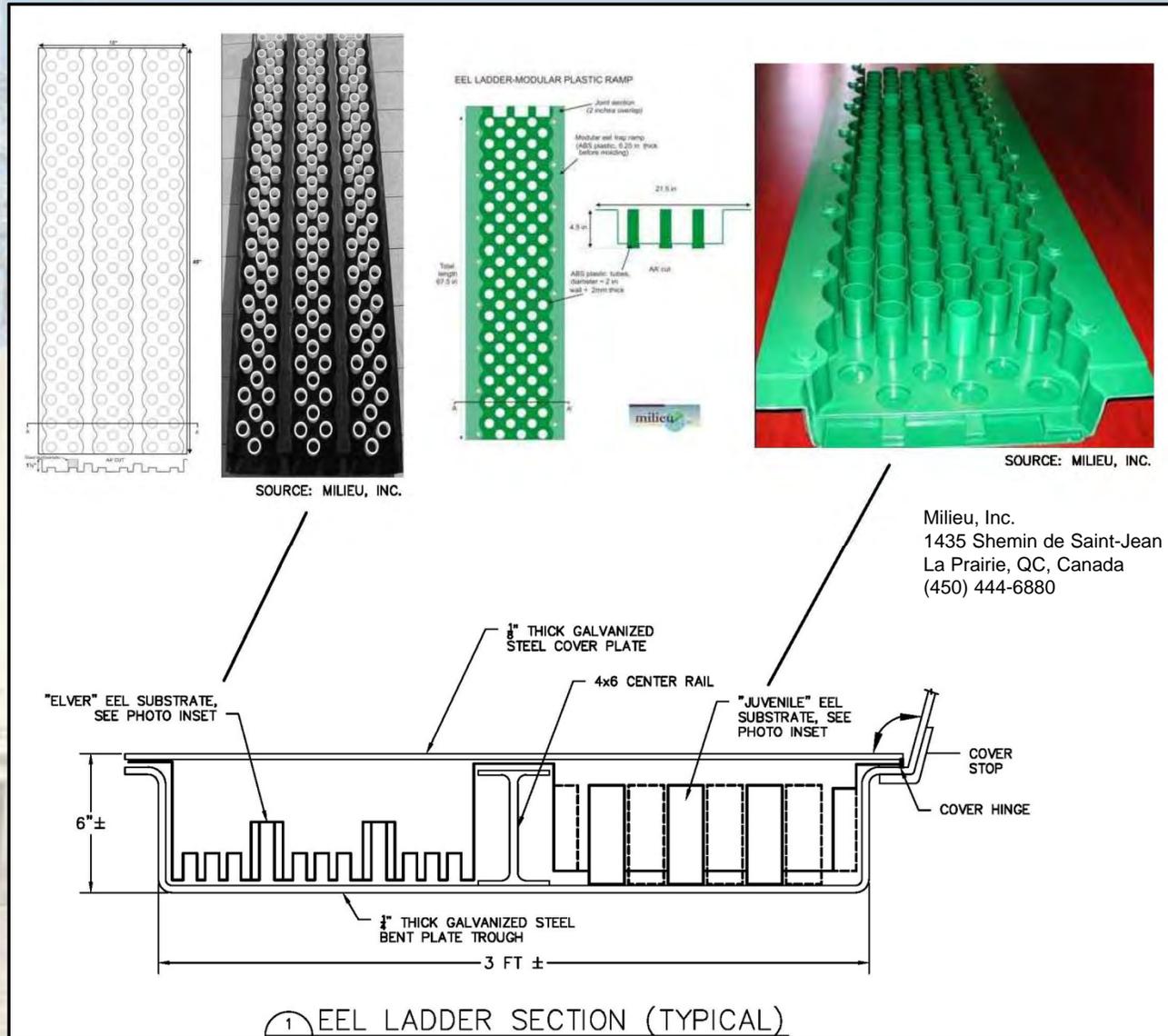
Conowingo 3.3 - West Bank: Trap and Transport



Conowingo 3.3 - West Bank: Trap and Transport

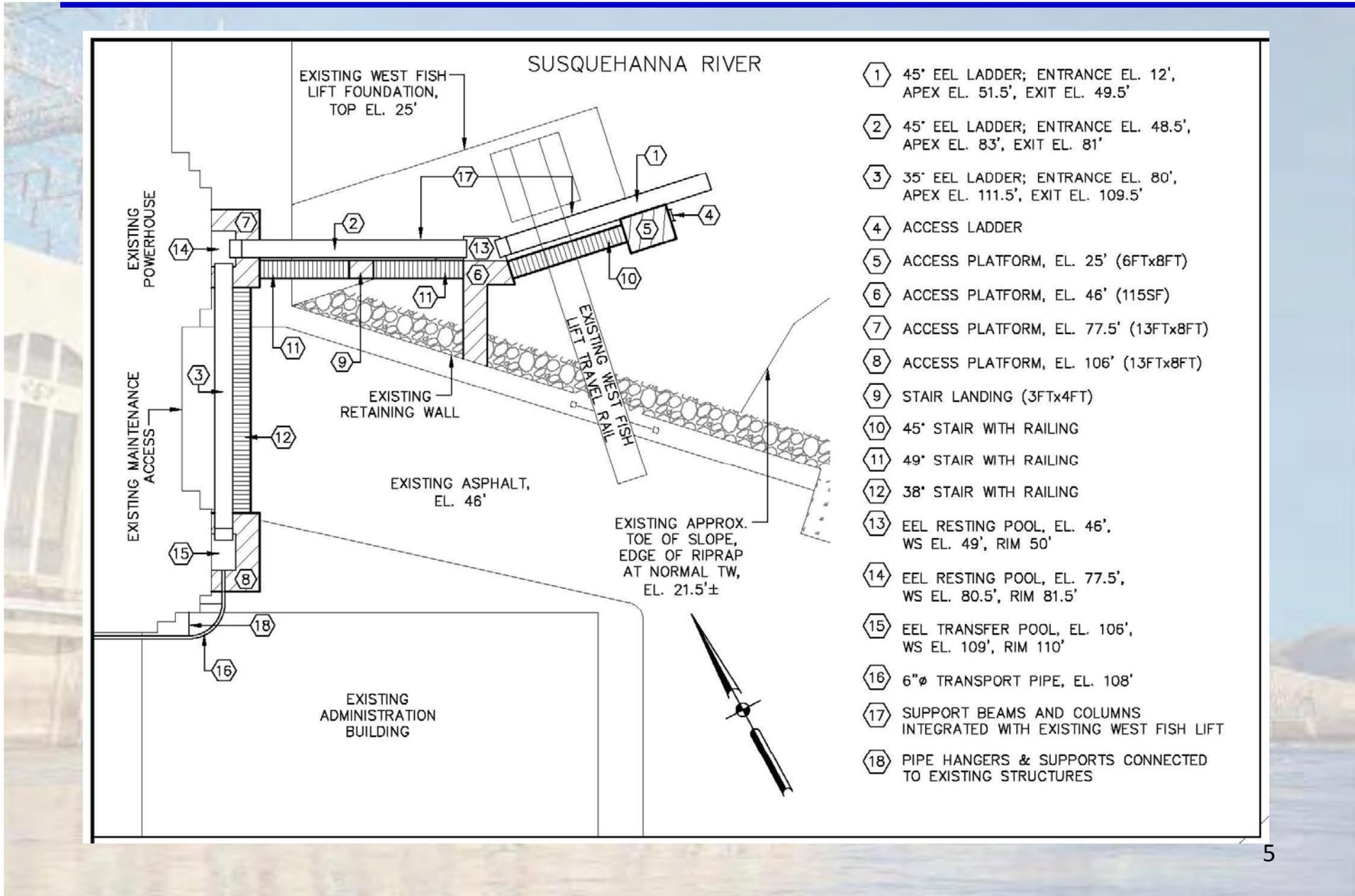


Conowingo 3.3 - Conceptual Eel Ladder Section

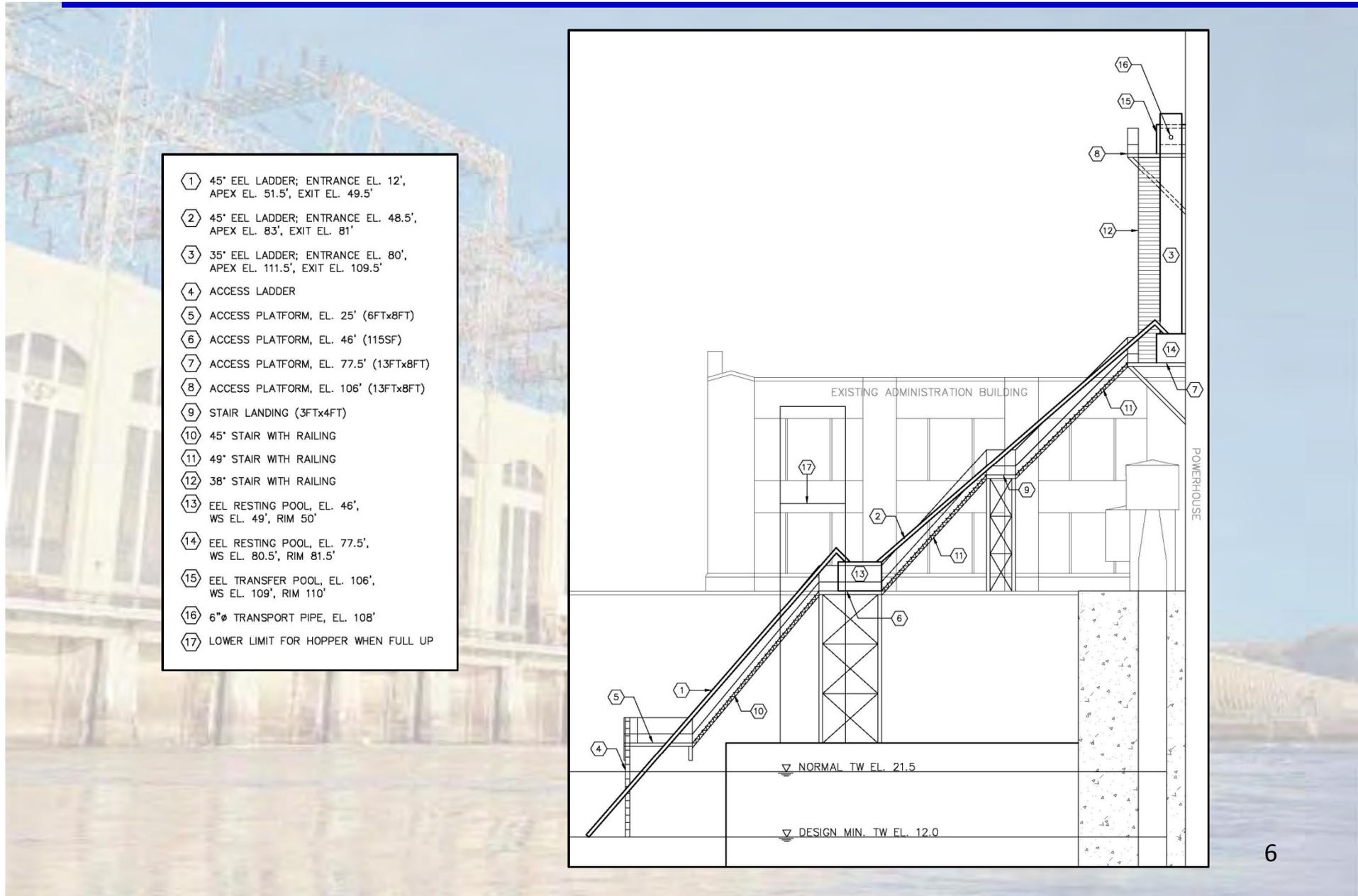


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Conowingo 3.3 - West Bank: Volitional Passage near West Fish Lift

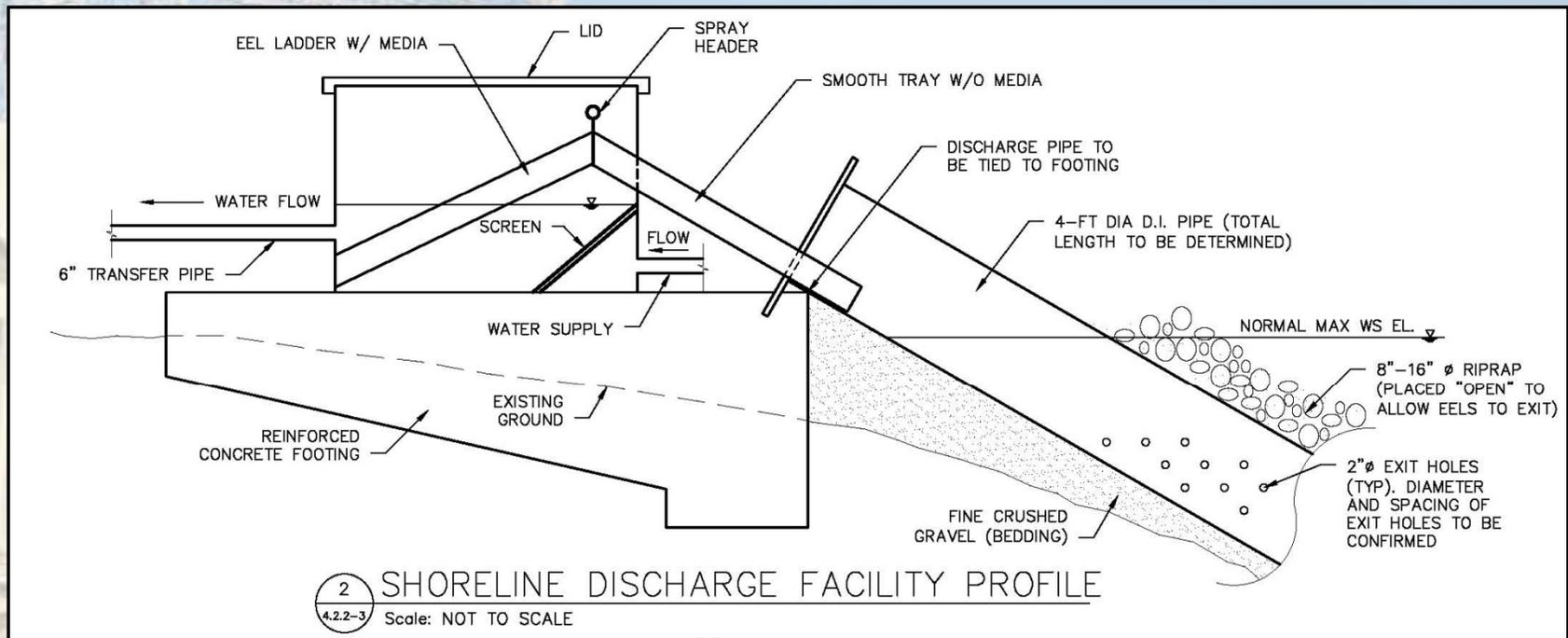


Conowingo 3.3 - West Bank: Volitional Passage near West Fish Lift

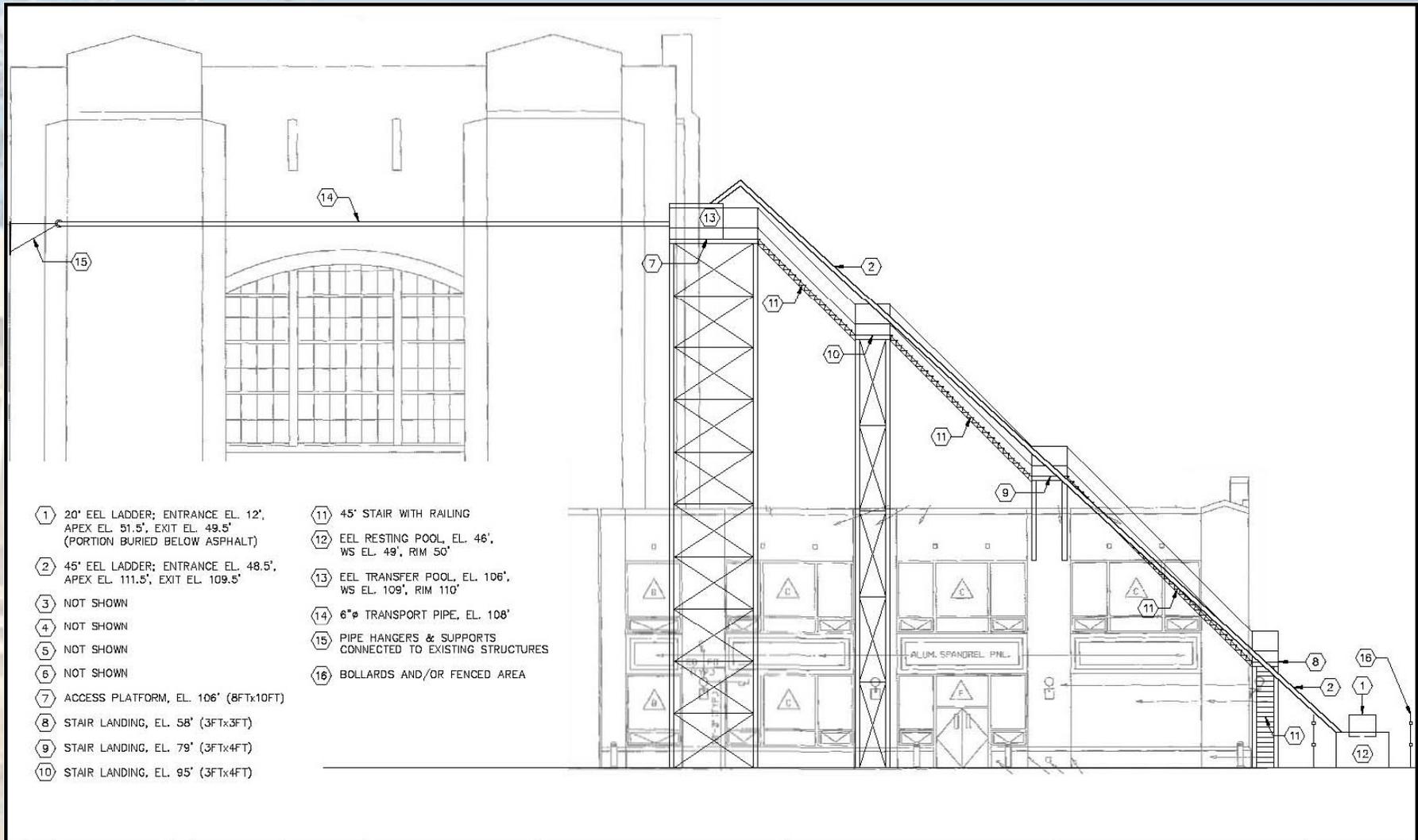


- ① 45° EEL LADDER; ENTRANCE EL. 12',
APEX EL. 51.5', EXIT EL. 49.5'
- ② 45° EEL LADDER; ENTRANCE EL. 48.5',
APEX EL. 83', EXIT EL. 81'
- ③ 35° EEL LADDER; ENTRANCE EL. 80',
APEX EL. 111.5', EXIT EL. 109.5'
- ④ ACCESS LADDER
- ⑤ ACCESS PLATFORM, EL. 25' (6FTx8FT)
- ⑥ ACCESS PLATFORM, EL. 46' (115SF)
- ⑦ ACCESS PLATFORM, EL. 77.5' (13FTx8FT)
- ⑧ ACCESS PLATFORM, EL. 106' (13FTx8FT)
- ⑨ STAIR LANDING (3FTx4FT)
- ⑩ 45° STAIR WITH RAILING
- ⑪ 49° STAIR WITH RAILING
- ⑫ 38° STAIR WITH RAILING
- ⑬ EEL RESTING POOL, EL. 46',
WS EL. 49', RIM 50'
- ⑭ EEL RESTING POOL, EL. 77.5',
WS EL. 80.5', RIM 81.5'
- ⑮ EEL TRANSFER POOL, EL. 106',
WS EL. 109', RIM 110'
- ⑯ 6"Ø TRANSPORT PIPE, EL. 108'
- ⑰ LOWER LIMIT FOR HOPPER WHEN FULL UP

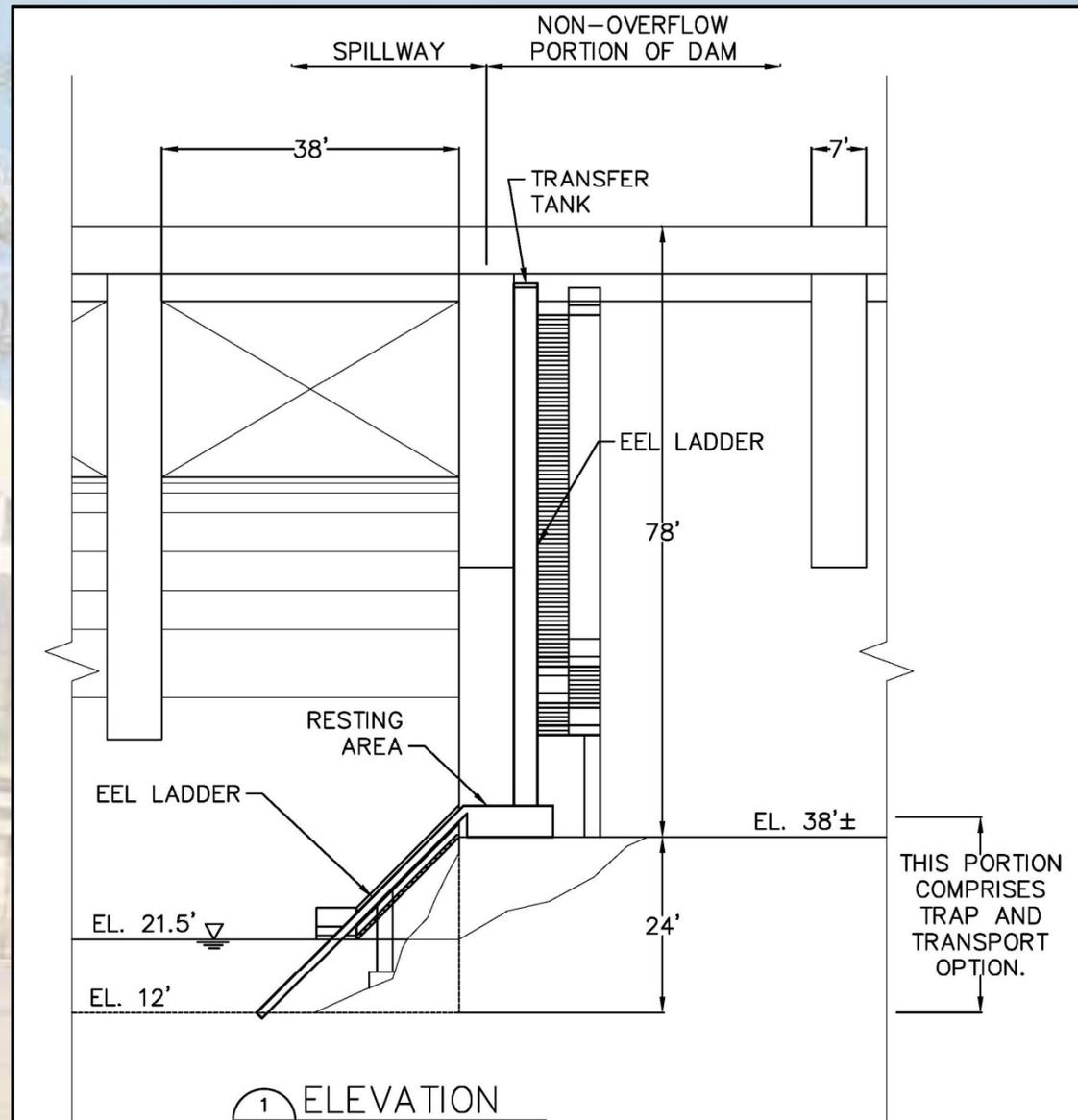
Conowingo 3.3 - Shoreline Discharge Facility Detail



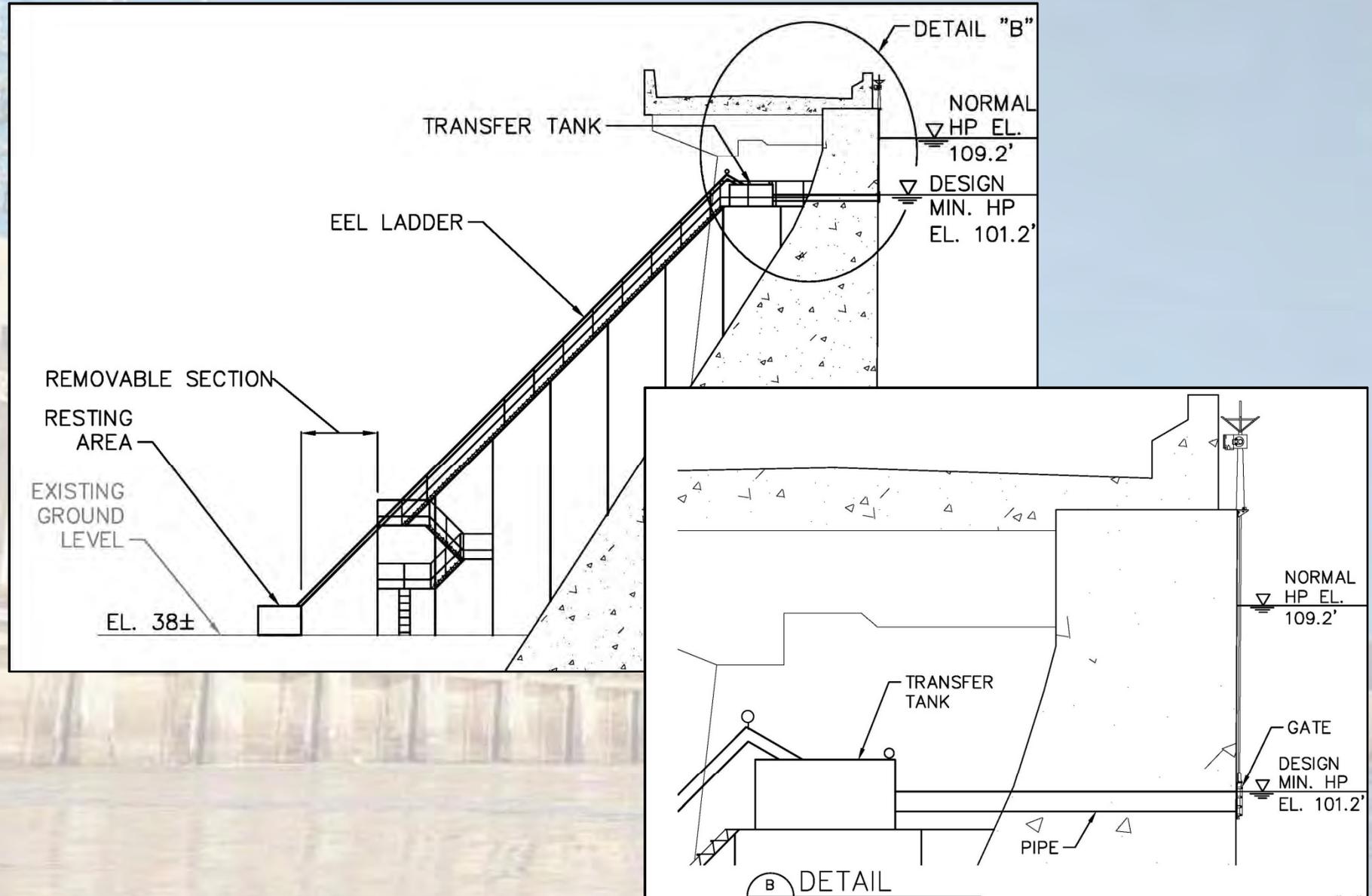
Conowingo 3.3 - West Bank: Volitional Passage near Admin. Building



Conowingo 3.3 - East Bank: Trap and Transport or Volitional Option



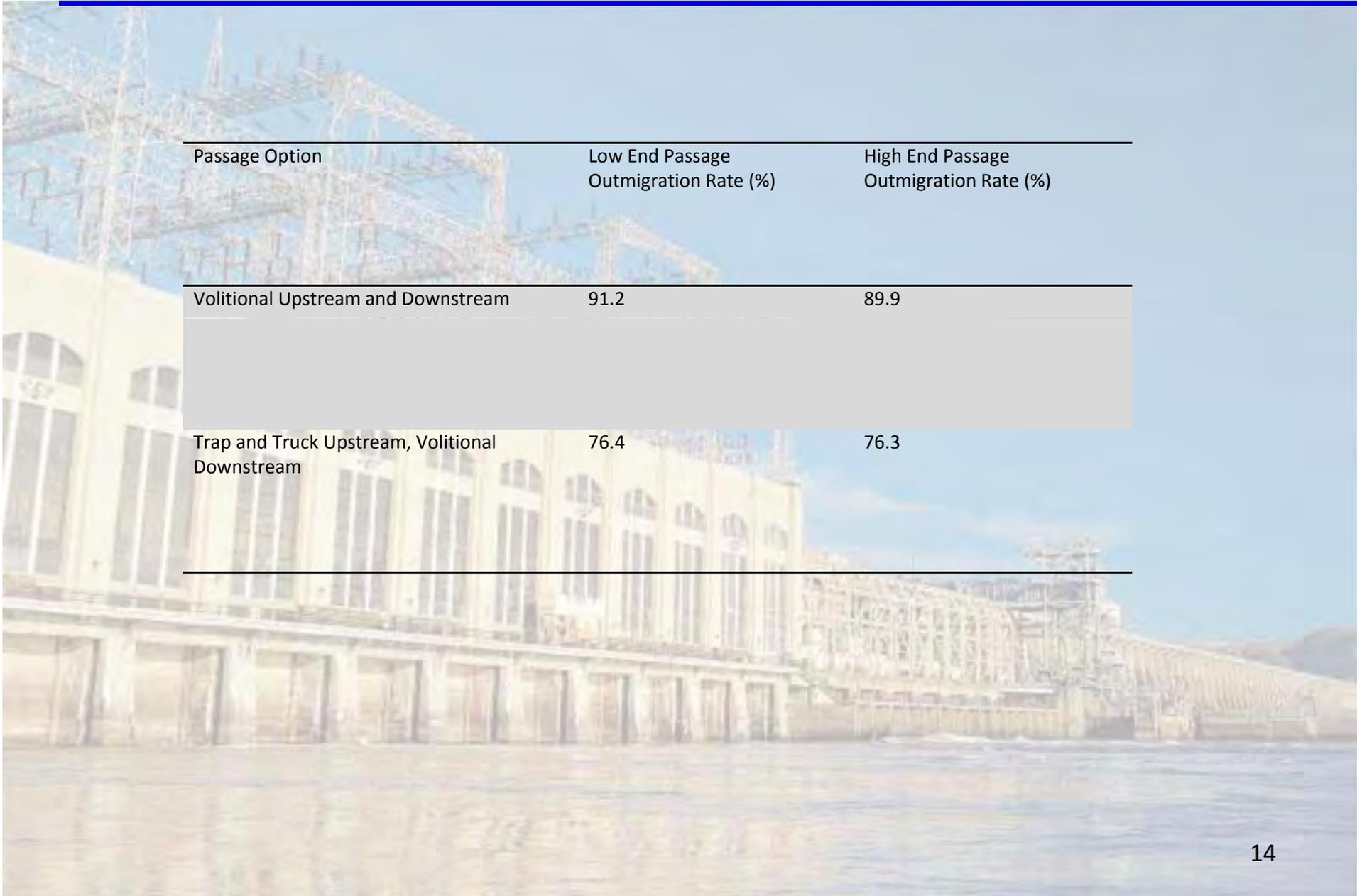
Conowingo 3.3 - East Bank: Volitional Passage to Conowingo Pond



Conowingo 3.3 - Conceptual Cost Opinion Summary

Alternative	Brief Description	Capital Costs (2011 Dollars)	Annual Operations Costs, if applicable (2011 Dollars)
West Bank - Trap and Transport	Limited length eel ramp with collection facility in existing parking lot.	\$639,000	\$585,000
West Bank - Volitional Passage near West Fish Lift	Full eel ramp with resting pools from tailrace to pond elevation, sited near West Fish Lift superstructure.	\$1,695,000	\$200,000 per year (assumed personnel cost)
West Bank - Volitional Passage near Administration Building	Full eel ramp with resting pools from tailrace to pond elevation, portion buried beneath parking lot daylighting near Administration Building.	\$2,230,000	\$200,000 per year (assumed personnel cost)
East Bank - Trap and Transport	Limited length eel ramp with collection facility in existing access area, below non-overflow section of dam.	\$622,000	\$585,000
East Bank - Volitional Passage	Full eel ramp with resting pools from tailrace below spillbay 50 to pond, cored through top of dam.	\$1,125,000	\$200,000 per year (assumed personnel cost)

Expected Silver Eel Production Rate in the Lower Susquehanna



Passage Option	Low End Passage Outmigration Rate (%)	High End Passage Outmigration Rate (%)
Volitional Upstream and Downstream	91.2	89.9
Trap and Truck Upstream, Volitional Downstream	76.4	76.3

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**FINAL STUDY REPORT
BIOLOGICAL AND ENGINEERING STUDIES OF AMERICAN
EEL AT CONOWINGO PROJECT
2011 Eel Sampling below Conowingo Dam**

RSP 3.3

CONOWINGO HYDROELECTRIC PROJECT

FERC PROJECT NUMBER 405



Prepared for:



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August 2012

EXECUTIVE SUMMARY

Exelon Generation Company, LLC (Exelon) has initiated with the Federal Energy Regulatory Commission (FERC) the process of relicensing the 573-megawatt Conowingo Hydroelectric Project (Conowingo Project). The current license for the Conowingo Project was issued on August 14, 1980 and expires on September 1, 2014. FERC issued the final study plan determination for the Conowingo Project on February 4, 2010, approving the revised study plan with certain modifications.

The final study plan determination required Exelon to conduct biological and engineering studies of American eel (*Anguilla rostrata*). The objectives of the study are to: 1) summarize available scientific and commercial information regarding the American eel; 2) identify suspected factors affecting American eel abundance; 3) describe the spatial distribution and size characteristics of American eels in the Conowingo tailrace; 4) examine the engineering feasibility and costs of upstream and downstream passage options, including consideration of potential fallback of eels after exiting an upstream passage device; (5) examine the potential impact of upstream and downstream passage of American eels on the Susquehanna River; (6) assess the cumulative impacts to the biodiversity of the Susquehanna River ecosystem of upstream and downstream passage of American eel; and (7) if deemed beneficial to American eel abundance, identify potential locations for an upstream eel passage facility at Conowingo Dam.

An initial study report (ISR) was filed on February 22, 2011 that covered study objective 3, containing Exelon's 2010 study findings. An initial study report meeting was held on March 9, 10 and 11, 2011 with resource agencies and interested members of the public. Formal comments on the ISR including requested study plan modifications were filed with FERC on April 27, 2011 by Commission Staff, several resource agencies and interested members of the public. Exelon filed responses to the ISR comments with FERC on May 27, 2011. On June 24, 2011, FERC issued a study plan modification determination order. The order specified what, if any, modifications to the ISRs should be made. For this study, FERC's June 24, 2011 order required no modifications to the original study plan. An updated study report (USR) describing the results of the 2011 biological sampling at the spillway side of the dam was filed on January 23, 2012. This final study report detailing the 2011 sampling is being filed with the Final License Application for the Project. A separate report was developed to address the remaining study objectives 1, 2, and 4 thru 7.

The 2011 study began June 24, 2011 and ended on September 5, 2011. Heavy rainfall in the spring of 2011 delayed implementation of the study. Construction and deployment of the spillway elver ramps could not be completed until spillway water levels stabilized to safely allow work crews access to the

spillway. During the May 2011 relicensing meeting, the potential impacts of a delayed study start were discussed and it was felt that the heavy rainfall and high river flows probably hindered the upstream elver migration, thus indicating that a late start may not significantly impact the 2011 study results. The USFWS sampling area, (West bank), is accessible at higher river flows which allowed them to start on May 20, 2011 as planned. The spillway area sampled by Normandeau Associates is not accessible during spill conditions, which delayed the set-up and start of sampling. Heavy rainfall associated with Hurricane Irene and Tropical Storm Lee forced both studies, (USFWS and Normandeau), to conclude early.

Two capture methods were deployed for eels. Elver ramps and associated collection facilities were placed on the west and east sides of the spillway below Conowingo Dam. In 2011, two ramps per sample location, each with a different substrate, were deployed. Additional attraction water was provided to each set of ramps which appeared to attract more elvers to the ramp locations and improved upon the elver catch observed in 2010. On the west side a submersible pump provided water which drained down the East Lift wing wall creating water movement at the base of the ramps. The east side ramps were placed downstream of a creek which provided natural water movement and potential attractant. In addition, both sample areas had PVC pipes placed between the dual ramps, which were fed with water provided from a gravity-flow system within Conowingo Dam creating more attraction flow than previously used in 2010.

In concert with the substrate utilized in the 2010 study, (Enkamat®), a second substrate (AkwaDrain™) was placed in a separate parallel ramp. Two different mesh-sized baited eel pots that targeted larger yellow eels were situated adjacent to the two ramps. Both gear types (excluding the new AkwaDrain™ ramp) were consistent with those used in 2010 and previous years by USFWS to enhance data comparability between the two sampling areas.

Elvers and yellow eels were sampled between June 24 and September 5, 2011. A total of 1,159 eels were collected. Of these, 1,100 were elvers collected from the ramps. The east ramps collected 539 elvers, with 133 harvested in the Enkamat® substrate and 406 captured from the AkwaDrain™ substrate. The west ramps collected 561 elvers, with 405 harvested in the Enkamat® substrate and 156 collected in the AkwaDrain™ substrate. Elver lengths ranged from 87 to 188 mm total length (TL), with an average size of 124.9 mm. Yellow eels harvested from the eel pots totaled 59; all yellow eels were collected from the west side. The length range of eels collected in pots ranged from 300 to 689 mm TL, with an average length of 515.4 mm.

Hourly water temperatures were recorded throughout the study period. Water temperatures typically rose and fell three to four degrees Fahrenheit (°F) every day. The water temperature in the Conowingo

spillway ranged from a low of 73.7° F on September 3 to a high of 90.8° F on July 24. A comparison of water temperatures to elver catch at the ramps revealed no apparent relationship.

The study period encompassed three new moon periods and two full moon periods. A possible, but weak and limited relationship between the number of elvers collected and moon periods was observed during part of the study period.

Normandeau Associates also conducted three nighttime surveys to document areas of elver congregation in the spillway. During these surveys, elvers were only observed in abundance below crest gate #30.

Seventy-seven eels were preserved for otolith ageing. A total of 73 of the 77 otoliths preserved were aged successfully. The majority of elvers were split at age I or II, and III to V years of age, at 30% for each group. A large gap in age at years VI to VIII is apparent due to a lack of specimens in the 189 to 299 mm size range. Larger eels were aged IX to XVII, plus one at age XIX.

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**APPENDIX B- USFWS 2011 EEL COLLECTION REPORT, CONOWINGO DAM
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LIST OF ABBREVIATIONS

Exelon	Exelon Generation Company, LLC
F	Fahrenheit
FERC	Federal Energy Regulatory Commission
ft	feet
h	hour
in	inch
ISR	Initial Study Report
L	liter
min	minute
mm	millimeter
MW	megawatt
PIT	Passive Integrated Transponder
RSP	Revised Study Plan
TL	total length
USFWS	United States Fish and Wildlife Service
USR	Updated Study Report

1.0 INTRODUCTION

Exelon Generation Company, LLC (Exelon) has initiated with the Federal Energy Regulatory Commission (FERC) the process of relicensing the 573-megawatt Conowingo Hydroelectric Project (Conowingo Project). The current license for the Conowingo Project was issued on August 14, 1980 and expires on September 1, 2014. FERC issued the final study plan determination for the Conowingo Project on February 4, 2010, approving the revised study plan with certain modifications.

The final study plan determination required Exelon to conduct biological and engineering studies of American eel (*Anguilla rostrata*). The objectives of the study are to: 1) summarize available scientific and commercial information regarding the American eel; 2) identify suspected factors affecting American eel abundance; 3) describe the spatial distribution and size characteristics of American eels in the Conowingo tailrace; 4) examine the engineering feasibility and costs of upstream and downstream passage options, including consideration of potential fallback of eels after exiting an upstream passage device; (5) examine the potential impact of upstream and downstream passage of American eels on the Susquehanna River; (6) assess the cumulative impacts to the biodiversity of the Susquehanna River ecosystem of upstream and downstream passage of American eel; and (7) if deemed beneficial to American eel abundance, identify potential locations for an upstream eel passage facility at Conowingo Dam.

An initial study report (ISR) was filed on February 22, 2011 that covered study objective 3, containing Exelon's 2010 study findings. An initial study report meeting was held on March 9, 10 and 11, 2011 with resource agencies and interested members of the public. Formal comments on the ISR including requested study plan modifications were filed with FERC on April 27, 2011 by Commission Staff, several resource agencies and interested members of the public. Exelon filed responses to the ISR comments with FERC on May 27, 2011. On June 24, 2011, FERC issued a study plan modification determination order. The order specified what, if any, modifications to the ISRs should be made. For this study, FERC's June 24, 2011 order required no modifications to the original study plan. An updated study report (USR) describing the results of the 2011 biological sampling at the spillway side of the dam was filed on January 23, 2012. This final study report detailing the 2011 sampling is being filed with the Final License Application for the Project. A separate report was developed to address the remaining study objectives 1, 2, and 4 thru 7.

2.0 METHODS

The 2011 study objectives were to acquire; 1) eel spatial distribution data in the tailrace and spillway pool, and 2) collect associated biological and physical data (Appendix A). In order to maximize elver and yellow eel catch, (the life stages targeted by this study), we utilized two capture methods. Elver ramps and associated collection facilities were placed on the west and east sides of the spillway below Conowingo Dam ([Figure 2-1](#)). Baited eel pots that targeted larger yellow eels were fished adjacent to these two ramp locations.

During the 2010 study, we had utilized one elver ramp per site containing Enkamat® substrate. In 2011, two ramps per site, each with different substrates ([Figure 2-2](#)) were deployed. In addition to the Enkamat® substrate utilized in 2010, a second substrate, AkwaDrain™, was placed in a separate ramp adjacent to the Enkamat® ramp.

The west ramps were constructed and placed parallel to the wing wall near the East Fish Lift on June 23, 2011 ([Figures 2-3](#) and [2-4](#)), with additional water cascading down from the top of the wing wall to create disturbance and additional flow for attraction purposes. The west spillway ramps operated for nearly two weeks prior to the installation of the east spillway ramps.

The east side spillway sampling location used in 2010 was structurally damaged by heavy spring rainfall. Therefore, on July 1, 2011, the east spillway ramps ([Figure 2-5](#)) were deployed at a location adjacent to the location used in 2010. The east ramps were constructed on scaffolding located near the mouth of a small intermittent stream entering the Susquehanna River near the base of the dam ([Figure 2-6](#)). This provided natural water flow patterns that may have attracted elvers to the ramp.

The ramps were constructed with galvanized ductwork, and Enkamat® or AkwaDrain™ substrate was attached to the tray bottom with industrial grade adhesive ([Figure 2-7](#)). These substrates allowed elvers to climb the ascending section of the ramps. As advised by USFWS personnel, the substrate did not extend to the top of the ramp so the climbing elvers were forced to swim the final section of the ascending ramp; this configuration prevented them from using the substrate to pull themselves back up the descending section of the ramp to avoid capture. Each ramp unit was supported by scaffolding, which provided a sturdy base. The angle of each ramp was measured, the east ramp angle was 40°, and the west ramp angle was 35°. Each ramp consisted of approximately 20 ft. of cable tray, 12 in. wide, plus tray and sheet metal curved at the top to convey elvers into secure mesh bags which were housed in holding containers which were medium sized plastic trash cans. All ramps were fastened to scaffolding and located at or near spillway drainage or overflow.

Water flow to each ramp was supplied from a gravity-flow system within Conowingo Dam ([Figure 2-8](#)). Water was continuously released down the ramp via a spray bar to provide even sheet flow across the entire width of the ascending and descending sections of the ramps ([Figure 2-9](#)), keeping the substrate moist and creating a small amount of flow to attract elvers. The spray bars also directed water into each holding container and played a role in keeping the collected elvers aerated and alive.

Climbing ramp flow was augmented by an additional attraction flow directed to the bottom of the ramp and released between the ramps at each location ([Figure 2-9](#)). This attraction water was provided to each set of ramps which appeared to attract more elvers to the ramp locations and improved upon the elver catch observed in 2010.

On the west side a submersible pump provided water which drained down the East Lift wing wall creating water movement at the base of the ramps. The east side ramps were placed downstream of a creek which provided natural water movement and potential attractant.

In addition, both sample areas had PVC pipes placed between the dual ramps which were fed with water from a gravity-flow system within Conowingo Dam providing more attraction flow. Attraction flow volumes from the PVC pipes on both sets of ramps were measured. The west ramp was nearly 57 L/min (15 gpm), while the estimated attraction flow volume on the east ramps was 45 L/min (12 gpm). These volumes were a slight increase to the amounts used in 2010, due in part to the distance of the ramps from the water source. In addition to added attraction flow, water was siphoned from the holding containers where elvers were collected and redirected down each ramp to provide a scent trail to potentially attract elvers to the ramps.

Holding containers were checked for elvers on Mondays, Wednesdays and Fridays during the entire 2011 study with exceptions on holidays, (July 4, Labor Day), when the holding containers were checked the following day. Wednesday and Friday samples represented a 48 h fishing effort while Monday samples included the weekend days and represented a 72 h effort.

Yellow eels were collected with two different size mesh eel pots. The mesh of the pots was 0.25 in. (modified pot) and 0.5 in. (cloth pot). ([Figure 2-10](#)). These two sized mesh pots were fished adjacent to each set of elver ramps. Two pots at each end of the spillway were baited and fished for a 48-h period every other week.

Once captured, eels were sedated with MS-222, counted and measured ([Figure 2-11](#)). All captured eels were scanned for PIT tags previously inserted by USFWS ([Figure 2-12](#)). At the request of USFWS

personnel, PIT tags were implanted into yellow eels captured during the 2011 study period. These tags were provided by USFWS, and the corresponding PIT tag numbers were recorded. After PIT tagging, yellow eels were released back into the Susquehanna River at the point of capture. A subsample of captured elvers and yellow eels was frozen for otolith analysis. All remaining elvers were placed in the USFWS tank located near the West Fish Lift facility for upstream transport.

Water temperature was determined by an ONSET Water Temp Pro2 recording device which was located in the Conowingo spillway at the west ramp. ([Figure 2-13](#)). This device measured water temperature on an hourly basis throughout the entire study. Data were retrieved monthly. Data on daily rainfall (measured at Conowingo Dam) and percent lunar fractions at Havre de Grace, MD (www.usno.navy.mil/USNO/astronomical-applications/data-services/lunar-ecl-us) were also collected throughout the study period.

A representative sample of elvers and yellow eels were frozen for otolith removal and aging. Otoliths were removed from the eels, embedded in clear epoxy, and dried for 12 hours. Utilizing a double-bladed, slow speed saw, a 0.2-mm thick transverse section was cut through the nucleus perpendicular to the sulcus. Adhesive was applied to the cut otolith which was then placed on a glass slide. The sample was polished using a series of fine grade lapping films, which were periodically inspected to insure no damage to the polished otolith. After polishing, Toluidine Blue stain was applied to the sample to assist readers when counting the annular rings. All otolith samples were read by two readers. If the two readers agreed on the analysis, the age estimate was accepted. If readers of the slides weren't in agreement on an age, that slide was re-analyzed. If no consensus was met, the otolith was rejected. The age reported herein is the freshwater age (*i.e.*, the numbers of annuli outside the transition mark - the end of larval growth in salt water).

During the 2011 study period, three nighttime surveys were conducted below the Conowingo spillway area to examine potential evening movements of elvers. Correlating with full and new moon periods, two boat crews utilizing headlamps, and LED marine rechargeable spotlights with night vision covers, (red lenses), traversed the spillway area looking for elver abundance. A fourth survey was scheduled but was cancelled due to heavy rains that created unsafe conditions in the spillway area.

3.0 RESULTS

Elvers and yellow eels were sampled between June 24 and September 5, 2011. Heavy rains from Hurricane Irene and Tropical Storm Lee forced the early termination of this year's study. A major spill event at Conowingo Dam was imminent so all equipment was removed on 6 September.

A total of 1,159 eels were collected from the Conowingo Dam spillway in 2011 ([Table 3-1](#)). Of these, 1,100 were elvers collected from all elver ramps combined. This represents a substantial increase in the number collected in 2010, when the east elver ramp collected 158 elvers and the west elver ramp collected 8. In 2011, the east elver ramps collected 539 elvers, with 133 harvested in the Enkamat® substrate and 406 captured from the AkwaDrain™ substrate ([Table 3-1](#)). Generally, the east ramps collected elvers evenly throughout the study period. However, on July 11, the AkwaDrain™ substrate collected 239 elvers, with none collected in the adjacent Enkamat® ramp. The west elver ramps collected 561 elvers, with 405 harvested in the Enkamat® substrate and 156 collected in the AkwaDrain™ substrate ([Figure 3-1](#)). Overall, the majority of elvers were collected in the Enkamat® substrate on the west side (405), and the AkwaDrain™ substrate (406) on the east side. Both of these ramps were located adjacent to walls suggesting that elvers may utilize structures to help orientate them upstream. Elver lengths ranged from 87 to 188 mm TL, with an average size of 124.9 mm ([Figure 3-2](#)).

A subsample of elvers (N = 46) and yellow eels (N = 31) caught was frozen for ageing by otolith analysis. All remaining elvers not used for otolith research (1,007) were placed in the USFWS tank located near the West Fish Lift facility for upstream transport ([Table 3-2](#)). Yellow eels harvested from the eel pots totaled 59, all of which were collected on the west side. The size of eels collected in the pots ranged from 300 to 689 mm TL, with an average length of 515.4 mm ([Figure 3-3](#)). Twenty-seven of the 59 yellow eels were PIT tagged and released back at the point of capture. No recaptures were encountered during the study period.

Water temperature was recorded on an hourly basis throughout the study period. Water temperatures typically rose and fell three to four degrees Fahrenheit each day at all ramps. The water temperature in the Conowingo spillway ranged from a low of 73.7° F on September 3 to a high of 90.8° F on July 24 ([Table 3-3](#)). A comparison of water temperature to elver catch revealed no apparent relationships ([Figure 3-4](#)).

The 2011 study period encompassed three new moon periods (0% lunar phase) and two full moon periods (100% lunar phase). Eels have been observed to move in abundance during new moon periods or periods of little illumination. During the 2010 survey, a correlation between full moon periods and elver collection was observed. The 2011 survey had little data to support any association with movement and

lunar illumination. However, when moon phase is plotted against the number of elvers collected; a slight positive relationship was observed on July 11. ([Figure 3-4](#)). July 11 was also the largest single day collection of elvers during 2011.

Three nighttime surveys were conducted in the Conowingo spillway to document locations of elver congregation ([Figure 3-5](#)). Elvers were only observed in abundance below crest gate #30 ([Figures 2-1](#) and [3-6](#)). Located immediately downstream of crest gate #30 is a plateau of concrete or macadam. Elvers were observed at this location during all three nighttime surveys. Elvers were also observed, (although not in abundance) near seeps, or areas where water trickled over the spillway sill , and when water cascaded down bedrocks associated near these seeps. In these areas where elvers were observed, predatory fish such as channel catfish, and striped bass also were observed.

Rainfall occurred on 25 of the 74 days during the 2011 elver study. Daily rainfall at Conowingo Dam plotted against the number of elvers collected does not show any relationship between rainfall events and elver movement ([Figure 3-7](#)).

Seventy-seven eels were preserved for otolith research. A sample from each size range was collected in the 2011 study. Four otoliths were deemed unreadable. Seventy-three eels were aged successfully. The dominate age group collected (I to V years of age) comprised 60% of the otoliths examined. A large gap in age at years VI to VIII is apparent due to lack of specimens in the 189 to 299 mm size range. Larger eels were aged IX to XVII, plus one eel aged at XIX years ([Table 3-4](#)).

The 2011 study ended abruptly due to heavy rainfall from Hurricane Irene and Tropical Storm Lee that forced Conowingo Dam to spill water through forty-three of its fifty crest gates ([Figure 3-8](#)).

4.0 DISCUSSION

The low elver catch in 2010 and agency comments provided on that study report prompted some changes for the 2011 study. An additional ramp with a different substrate was added to each spillway sampling location. Additional attraction flow was also provided for both sets of ramps. The west side ramps were located in the same general position as in the 2010 study, but were oriented parallel to the river in 2011 rather than perpendicular in 2010. The east side ramps were relocated due to structural damage at the 2010 sampling location from heavy spring rains. The new location was constructed close to the 2010 placement.

Although the 2011 study period was bookended by heavy rains that attributed to a late start and early finish, the overall elver catch was significantly higher in 2011 (1,159), than in 2010 (258) . Once the study was underway, the elver ramps collected eels for 74 days as compared to 106 days in 2010. Collection of elvers and yellow eels was consistent throughout the entire study period with a few exceptions. The east spillway facility collected 239 elvers from a single ramp on July 11, 2011.

Predation from both land-based animals and birds was not directly observed but may have occurred at the east side. On several collection days, animal tracks were present in the muddy areas near the ramps. This same area exhibited an abundance of avian fecal matter and feathers littered on and around the ramp platform. Predation may have been an issue, but evidence does not exist to quantify. The 2011 catch of elvers was much higher than the total collected in 2010. An increase in elver catch during the 2011 study period may be attributed to additional ramps, (four in 2011, as opposed to two in 2010), additional attraction water and the addition of scent attraction.

In contrast to 2010, both sides of the spillway captured nearly equal numbers of elvers, with the west side collecting slightly more than the east. The absence of eels from ~189 to 299 mm is generally similar to previous year's collections by Normandeau Associates and USFWS. Attempts to collect this size range of yellow eels with smaller-mesh pots (.25 inch) failed. Enkamat® is reportedly size-selective for eels less than 260 mm (Soloman and Beach 2004), but neither Enkamat® nor either type of pot deployed was successful catching eels in the 189 to 299 mm size range.

Elvers were observed during the 3 night surveys below crest gate #30 near the macadam plateau. The macadam and the water cascading over it is an attractant to elvers migrating upstream. Water trapped in the spillway sill after the cessation of full generating conditions, and water seeping from the crest gate provided this attraction flow. Without these two water sources, particularly the leakage from crest gate

#30, water would not flow over the macadam plateau and would likely not attract large numbers of elvers to this particular location.

5.0 2011 USFWS SAMPLING RESULTS

The 2011 USFWS report on elver sampling on the West bank of the Conowingo tailrace is contained in [Appendix B](#). During the 2011 sampling season, USFWS reported that approximately 85,000 elvers were collected from their West side facility and some 62,000 elvers were transported to upstream tributaries of the Susquehanna River in Pennsylvania.

REFERENCES

Soloman, D.J. and M.H. Beach. 2004. Manual for provision of upstream migration facilities for eel and elver. Science Report SC020075/SR2. Environment Agency, Bristol, UK.

TABLE 3-1: DAILY COLLECTION OF YELLOW EELS AND ELVERS FROM EAST AND WEST SPILLWAY AREAS IN 2011.

Date	E. Ramp Enka Mat	E. Ramp Akwa Drain	E. Ramp Cloth Pot	E. Ramp Modified Pot	W. Ramp Enka Mat	W. Ramp Akwa Drain	W. Ramp Cloth Pot	W. Ramp Modified Pot	Lunar %	Rain
6/24	-	-	-	-	-	-	-	-	39	0
6/25	-	-	-	-	-	-	-	-	30	0
6/26	-	-	-	-	-	-	-	-	21	0
6/27	-	-	-	-	0	0	0	0	14	0.01
6/28	-	-	-	-	-	-	-	-	8	0
6/29	-	-	-	-	7	1	5	0	3	0
6/30	-	-	-	-	-	-	-	-	1	0
7/1	-	-	-	-	15	16	0	0	0	0
7/2	-	-	-	-	-	-	-	-	2	0
7/3	-	-	-	-	-	-	-	-	6	0.05
7/4	-	-	-	-	-	-	-	-	13	0
7/5	0	2	0	0	0	0	0	0	22	0
7/6	-	-	-	-	-	-	-	-	32	0
7/7	-	-	-	-	-	-	-	-	43	0
7/8	0	2	0	0	58	2	14	5	50	0.05
7/9	-	-	-	-	-	-	-	-	66	0.8
7/10	-	-	-	-	-	-	-	-	76	0
7/11	0	239	0	0	18	21	0	0	85	0
7/12	-	-	-	-	-	-	-	-	92	0.82
7/13	2	11	0	0	3	17	6	0	97	0
7/14	-	-	-	-	-	-	-	-	100	0
7/15	2	1	0	0	59	18	0	0	100	0
7/16	-	-	-	-	-	-	-	-	98	0
7/17	-	-	-	-	-	-	-	-	94	0
7/18	3	2	0	0	3	13	0	0	88	0
7/19	-	-	-	-	-	-	-	-	81	0
7/20	3	8	0	0	12	7	8	1	73	0.02
7/21	-	-	-	-	-	-	-	-	64	0
7/22	36	11	0	0	5	11	0	0	55	0
7/23	-	-	-	-	-	-	-	-	45	0
7/24	-	-	-	-	-	-	-	-	36	0.04
7/25	3	13	0	0	15	13	0	0	27	0
7/26	-	-	-	-	-	-	-	-	19	0.99
7/27	21	0	0	0	0	0	0	0	11	0
7/28	-	-	-	-	-	-	-	-	5	0
7/29	10	22	0	0	6	2	0	0	2	0.03
7/30	-	-	-	-	-	-	-	-	0	0.02
Totals	80	311	0	0	201	121	33	6	1598	2.83

TABLE 3-1: CONTINUED.

Date	E. Ramp Enka Mat	E. Ramp Akwa Drain	E. Ramp Cloth Pot	E. Ramp Modified Pot	W. Ramp Enka Mat	W. Ramp Akwa Drain	W. Ramp Cloth Pot	W. Ramp Modified Pot	Lunar %	Rain
7/31	-	-	-	-	-	-	-	-	1	0
8/1	2	0	0	0	6	0	0	0	5	0
8/2	-	-	-	-	-	-	-	-	11	0.04
8/3	0	5	0	0	6	3	2	0	20	0
8/4	-	-	-	-	-	-	-	-	30	0.12
8/5	1	0	0	0	9	3	0	0	41	0
8/6	-	-	-	-	-	-	-	-	50	0
8/7	-	-	-	-	-	-	-	-	63	0.37
8/8	2	3	0	0	0	0	0	0	74	1.8
8/9	-	-	-	-	-	-	-	-	83	0
8/10	0	0	0	0	5	0	5	5	90	0.33
8/11	-	-	-	-	-	-	-	-	95	0
8/12	4	0	0	0	3	6	0	0	99	0
8/13	-	-	-	-	-	-	-	-	100	0
8/14	-	-	-	-	-	-	-	-	99	1.05
8/15	5	4	0	0	3	3	0	0	96	1.83
8/16	-	-	-	-	-	-	-	-	92	0.07
8/17	3	0	0	0	28	7	5	1	86	0
8/18	-	-	-	-	-	-	-	-	79	0.13
8/19	10	18	0	0	5	1	0	0	71	0.32
8/20	-	-	-	-	-	-	-	-	62	0
8/21	-	-	-	-	-	-	-	-	50	0
8/22	3	7	0	0	47	7	0	0	43	0.22
8/23	-	-	-	-	-	-	-	-	33	0
8/24	2	4	0	0	12	2	2	0	24	0
8/25	-	-	-	-	-	-	-	-	15	0
8/26	9	6	0	0	28	0	0	0	8	0.47
8/27	-	-	-	-	-	-	-	-	3	0
8/28	-	-	-	-	-	-	-	-	0	4.8
8/29	5	36	0	0	13	2	0	0	1	0.014
8/30	-	-	-	-	-	-	-	-	4	0
8/31	5	3	0	0	5	1	0	0	9	0
9/1	-	-	-	-	-	-	-	-	18	0
9/2	2	4	0	0	31	0	0	0	27	0
9/3	-	-	-	-	-	-	-	-	38	0
9/4	-	-	-	-	-	-	-	-	50	0
9/5	0	4	0	0	3	0	0	0	60	0.7
Totals	53	94	0	0	204	35	14	6	1730	12.26

TABLE 3-2: NUMBER OF ELVERS PROVIDED TO USFWS FOR UPSTREAM TRANSPORTATION IN 2011.

Date	No. of Elvers
5-Jul-11	16
8-Jul-11	74
11-Jul-11	268
13-Jul-11	29
15-Jul-11	81
22-Jul-11	63
25-Jul-11	47
27-Jul-11	21
29-Jul-11	45
1-Aug-11	7
3-Aug-11	14
5-Aug-11	13
8-Aug-11	19
10-Aug-11	5
12-Aug-11	13
15-Aug-11	15
17-Aug-11	39
19-Aug-11	17
22-Aug-11	62
24-Aug-11	20
26-Aug-11	43
29-Aug-11	39
31-Aug-11	14
2-Sep-11	35
6-Sep-11	8
Total	1007

TABLE 3-3: MEAN DAILY WATER TEMPERATURES RECORDED AT THE SPILLWAY ELVER RAMPS, 2011.

Date	Water Temp.	Date	Water Temp.
24-Jun-11	80.5	31-Jul-11	88.2
25-Jun-11	81.1	1-Aug-11	88.6
26-Jun-11	80.8	2-Aug-11	88.1
27-Jun-11	80.6	3-Aug-11	86.5
28-Jun-11	80.5	4-Aug-11	85.2
29-Jun-11	81.2	5-Aug-11	85.9
30-Jun-11	81.2	6-Aug-11	85.4
1-Jul-11	80.9	7-Aug-11	85.6
2-Jul-11	81.3	8-Aug-11	86.1
3-Jul-11	81.3	9-Aug-11	86
4-Jul-11	82.1	10-Aug-11	85.5
5-Jul-11	83.1	11-Aug-11	84.8
6-Jul-11	83.2	12-Aug-11	84.1
7-Jul-11	83.6	13-Aug-11	83.2
8-Jul-11	83.7	14-Aug-11	82.2
9-Jul-11	83.8	15-Aug-11	82.4
10-Jul-11	84.2	16-Aug-11	81.8
11-Jul-11	84.5	17-Aug-11	82.2
12-Jul-11	85.5	18-Aug-11	81.9
13-Jul-11	85.7	19-Aug-11	82.1
14-Jul-11	84.4	20-Aug-11	82.2
15-Jul-11	84.3	21-Aug-11	81.9
16-Jul-11	84.2	22-Aug-11	81.7
17-Jul-11	84.4	23-Aug-11	80.8
18-Jul-11	84.9	24-Aug-11	81.2
19-Jul-11	86.1	25-Aug-11	80.9
20-Jul-11	87	26-Aug-11	81.2
21-Jul-11	87.9	27-Aug-11	81.1
22-Jul-11	89.1	28-Aug-11	79.5
23-Jul-11	89.8	29-Aug-11	78.3
24-Jul-11	90.8	30-Aug-11	76.6
25-Jul-11	89.7	31-Aug-11	75.3
26-Jul-11	88.8	1-Sep-11	74.6
27-Jul-11	88	2-Sep-11	73.9
28-Jul-11	87.1	3-Sep-11	73.7
29-Jul-11	87.9	4-Sep-11	74.2
30-Jul-11	88.6	5-Sep-11	74.8

TABLE 3-4: AGES OF 73 AMERICAN EELS COLLECTED IN THE CONOWINGO DAM SPILLWAY BY SIZE GROUP.

Elver Size Range (mm)										Elver Totals		
75-99		100-124		125-149		150-174		175-274		Age	No.	Percent
Age	No.	Age	No.	Age	No.	Age	No.	Age	No.			
I	9	I	2	-	-	-	-	-	-	I	11	25.0
II	1	II	7	II	3	-	-	-	-	II	11	25.0
-	-	-	-	III	5	III	2	-	-	III	7	15.9
-	-	-	-	IV	1	IV	7	IV	6	IV	14	31.8
-	-	-	-	-	-	V	1	-	-	V	1	0.2
											44	

Yellow Eel Size Range (mm)										Yellow Eel Totals		
275-349		350-449		450-549		550-649		650+		Age	No.	Percent
Age	No.	Age	No.	Age	No.	Age	No.	Age	No.			
IX	1	-	-	-	-	-	-	-	-	IX	1	3.4
X	1	X	3	-	-	-	-	-	-	X	4	13.7
-	-	XI	1	XI	1	-	-	-	-	XI	2	6.8
-	-	XII	1	XII	4	XII	1	-	-	XII	6	20.7
-	-	-	-	XIII	2	XIII	2	-	-	XIII	4	13.7
-	-	-	-	XIV	2	XIV	2	-	-	XIV	4	13.7
-	-	-	-	XV	1	XV	1	-	-	XV	2	6.8
-	-	-	-	-	-	XVI	2	XVI	1	XVI	3	10.3
-	-	-	-	-	-	XVII	1	XVII	1	XVII	2	6.8
-	-	-	-	-	-	-	-	XVIII	-	XVIII	-	0.0
-	-	-	-	-	-	-	-	XIX	1	XIX	1	3.4
											29	

FIGURE 2-1: LOCATION OF ELVER RAMPS, AND EELS POTS FISHED IN SPILLWAY REACH BELOW CONOWINGO DAM.

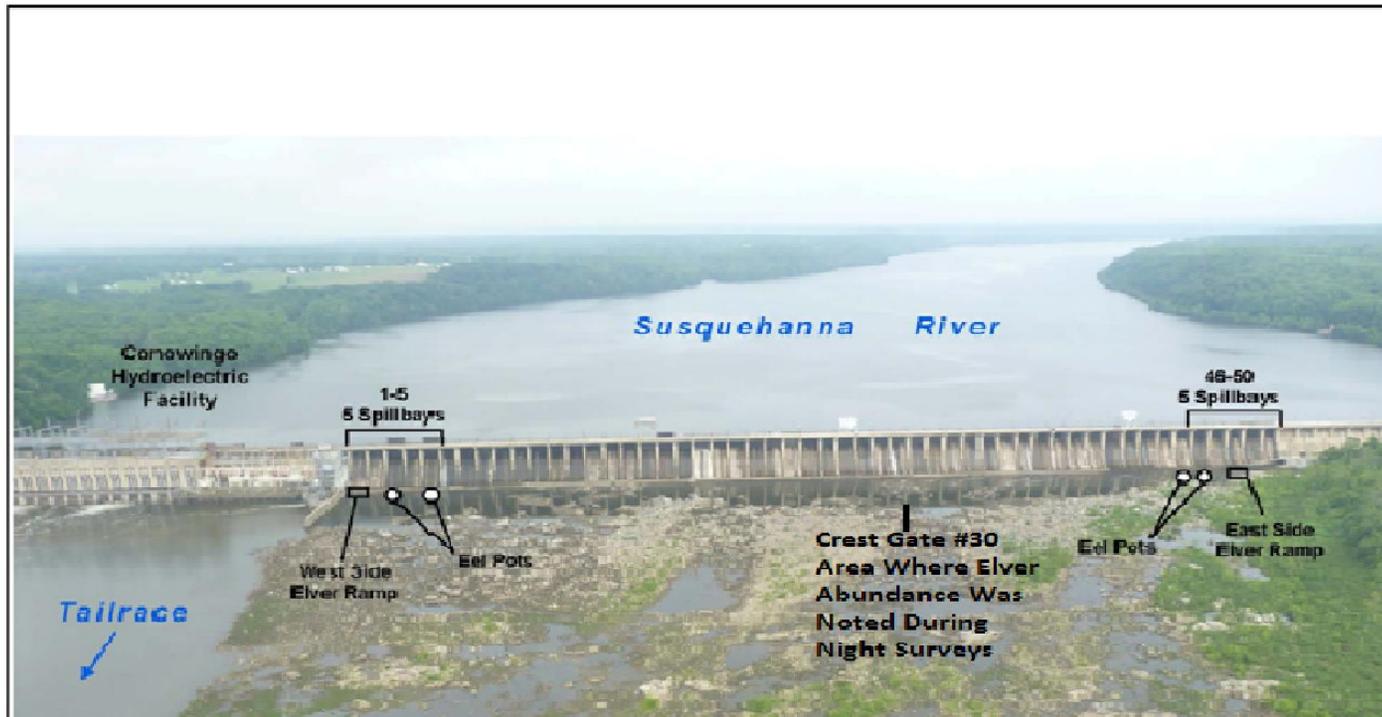


FIGURE 2-2: ENKAMAT® AND AKWADRAIN™ SUBSTRATE.



FIGURE 2-3: WEST SIDE ELVER RAMPS WITH ADDITIONAL ATTRACTION WATER.



FIGURE 2-4: COMPARISON AND SAMPLING LOCATIONS OF 2010 AND 2011 WEST SPILLWAY RAMP LOCATION.

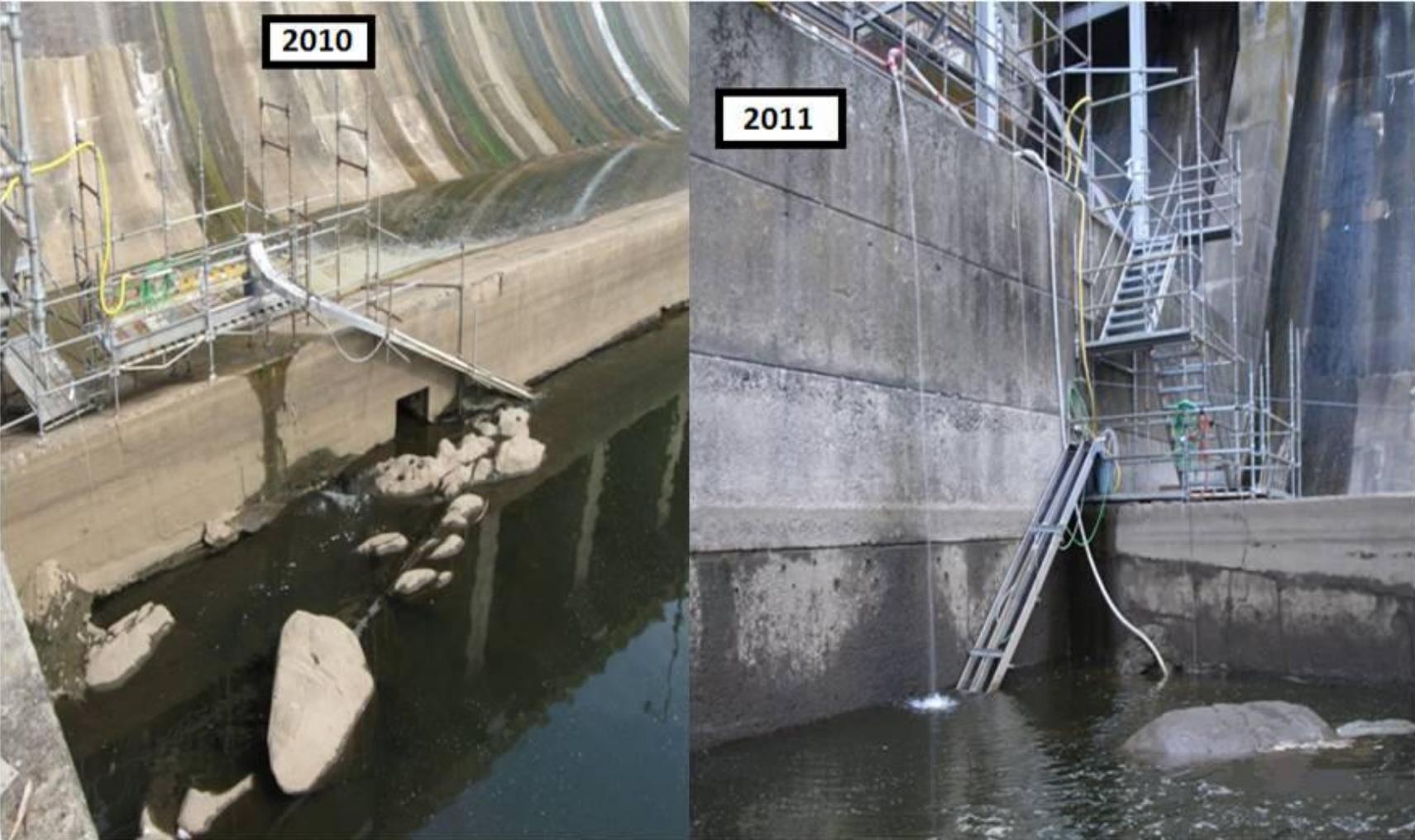


FIGURE 2-5: LOCATION AND CONFIGURATION OF EAST SIDE ELVER RAMPS IN 2010 AND 2011.



FIGURE 2-6: EAST RAMP WITH NATURAL ATTRACTION FLOW FROM INTERMITTENT STREAM.



FIGURE 2-7: CONSTRUCTION OF ELVER RAMPS USING TWO DIFFERENT SUBSTRATES.



FIGURE 2-8: WATER SUPPLY MANIFOLD, SPRAY BARS, AND HOLDING CONTAINERS.



FIGURE 2-9: PHOTO OF SPRAY BAR AND ADDITIONAL FLOW.



FIGURE 2-10: BAITING AND SETTING EEL POTS.



FIGURE 2-11: PROCESSING OF COLLECTED SPECIMENS.



FIGURE 2-12: COLLECTION OF YELLOW EELS AND PITT TAG SCANS.



FIGURE 2-13: WATER QUALITY MEASURING DEVICE, HOBO.



FIGURE 3-1: COMPARISON OF ELVER CATCH TO ENKAMAT® AND AKWADRAIN™ SUBSTRATES.

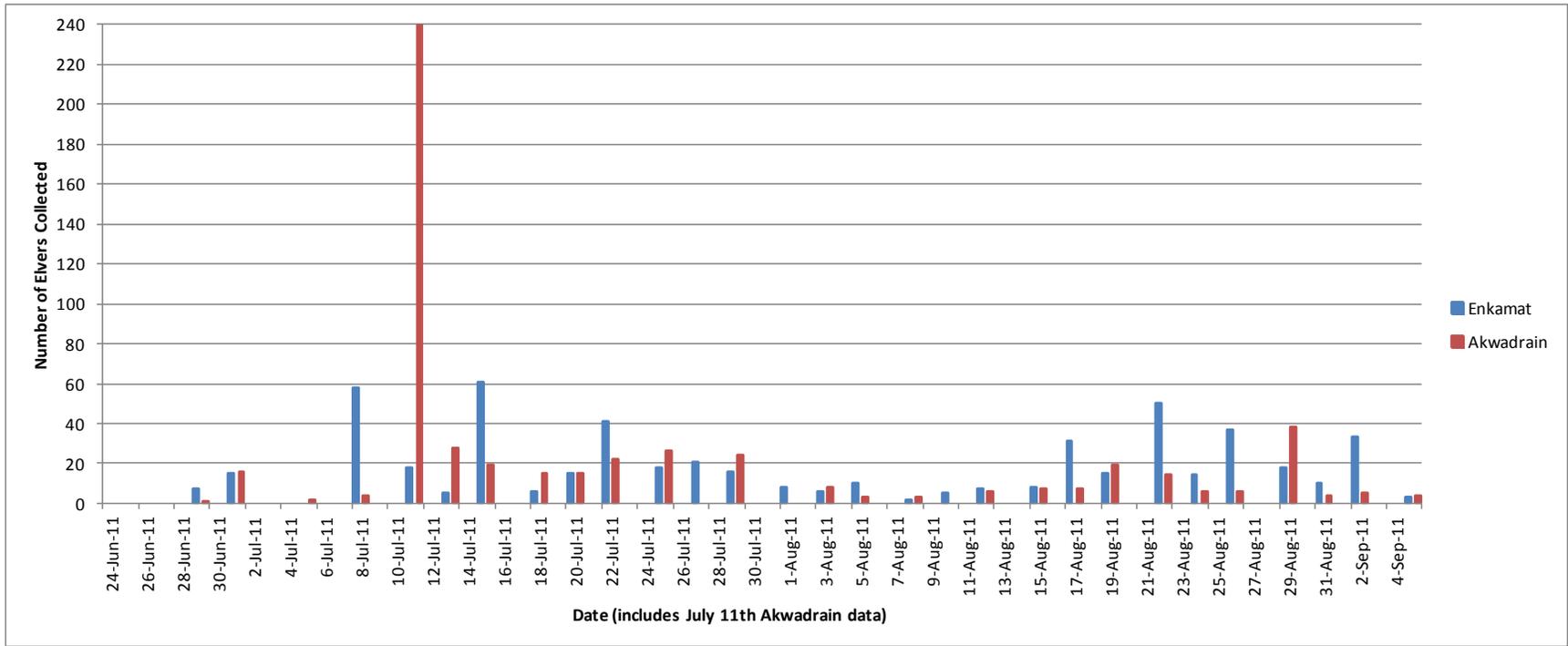


FIGURE 3-1: CONTINUED.

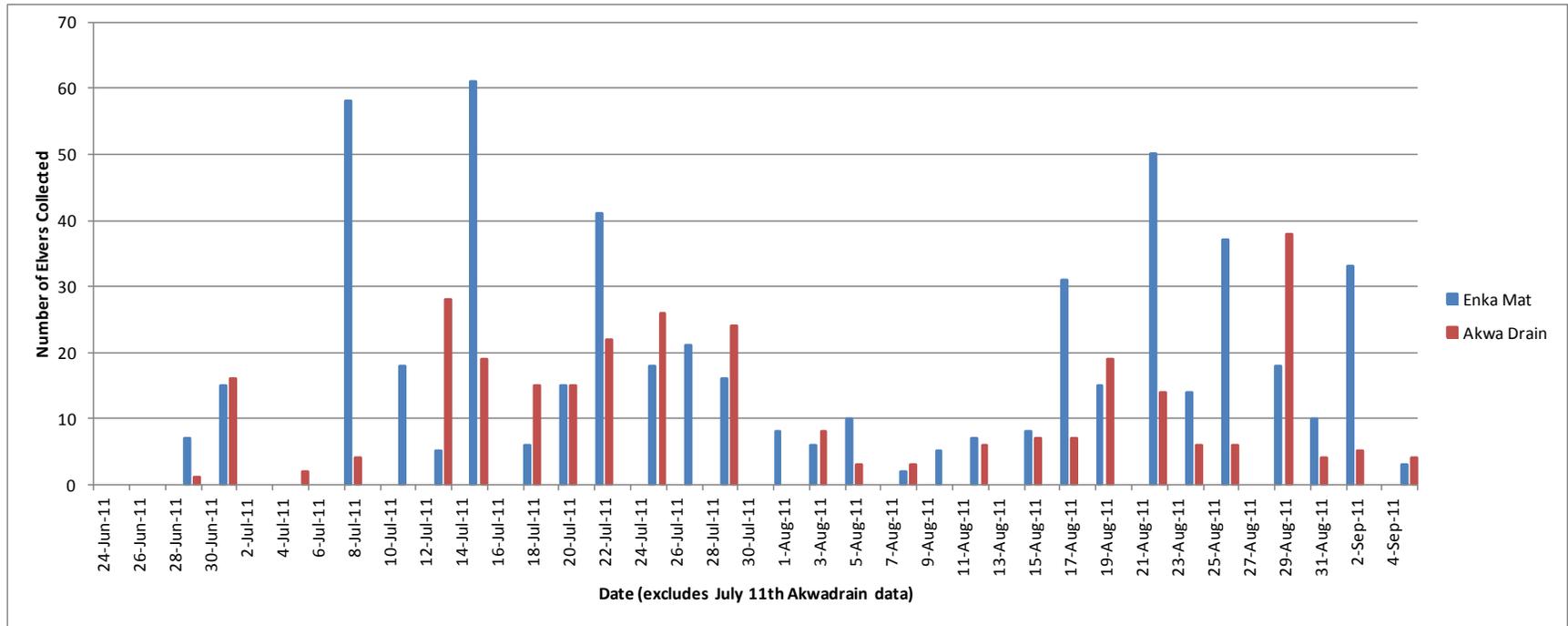


FIGURE 3-2: SIZE RANGE OF ELVERS CAUGHT IN SPILLWAY RAMPS.

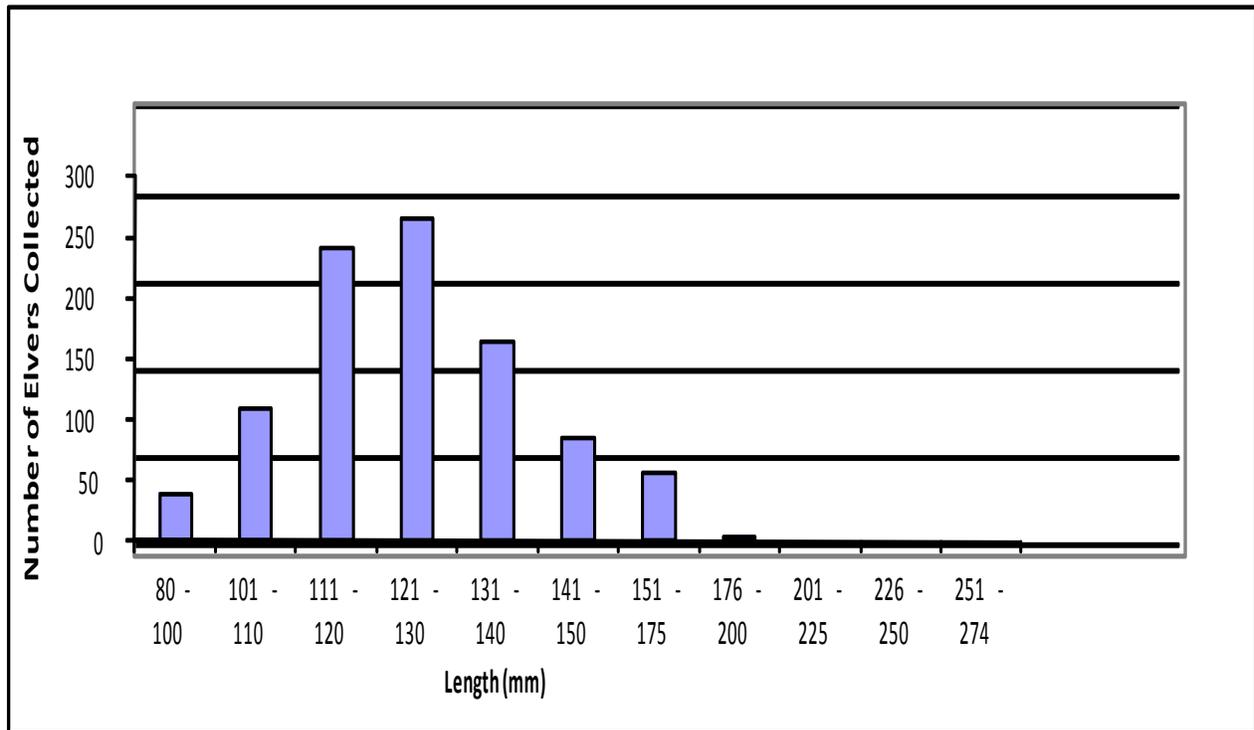


FIGURE 3-3: SIZE RANGE OF YELLOW EELS CAUGHT IN SPILLWAY POTS.

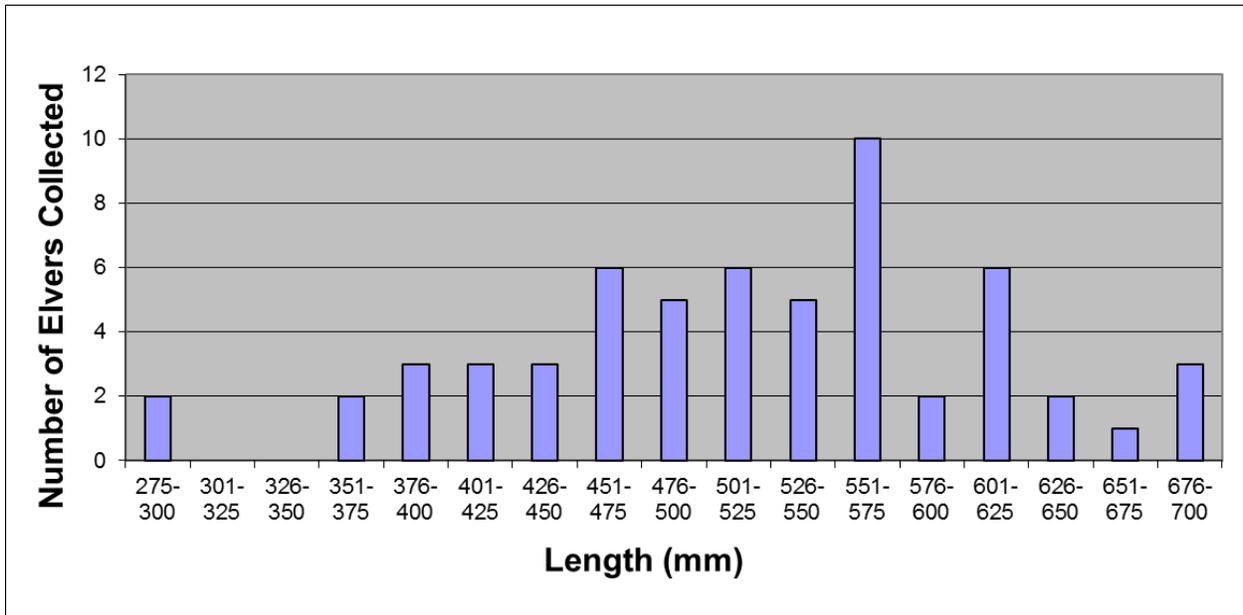


FIGURE 3-4: ELVERS COLLECTED IN RELATION TO WATER TEMPERATURE (°F) AND LUNAR CYLCE IN THE CONOWINGO SPILLWAY.

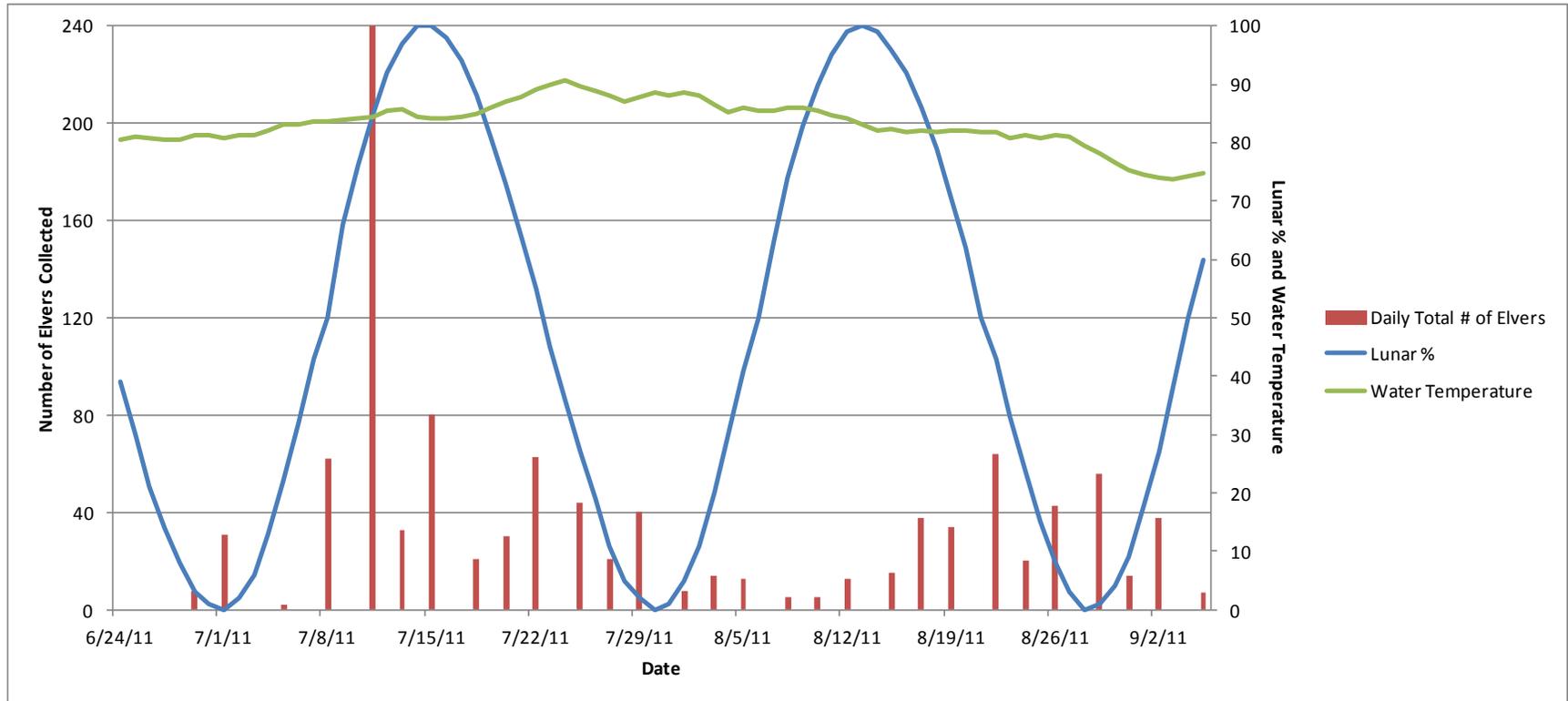


FIGURE 3-5: EVENING ASSESSMENT OF ELVER MOVEMENT.

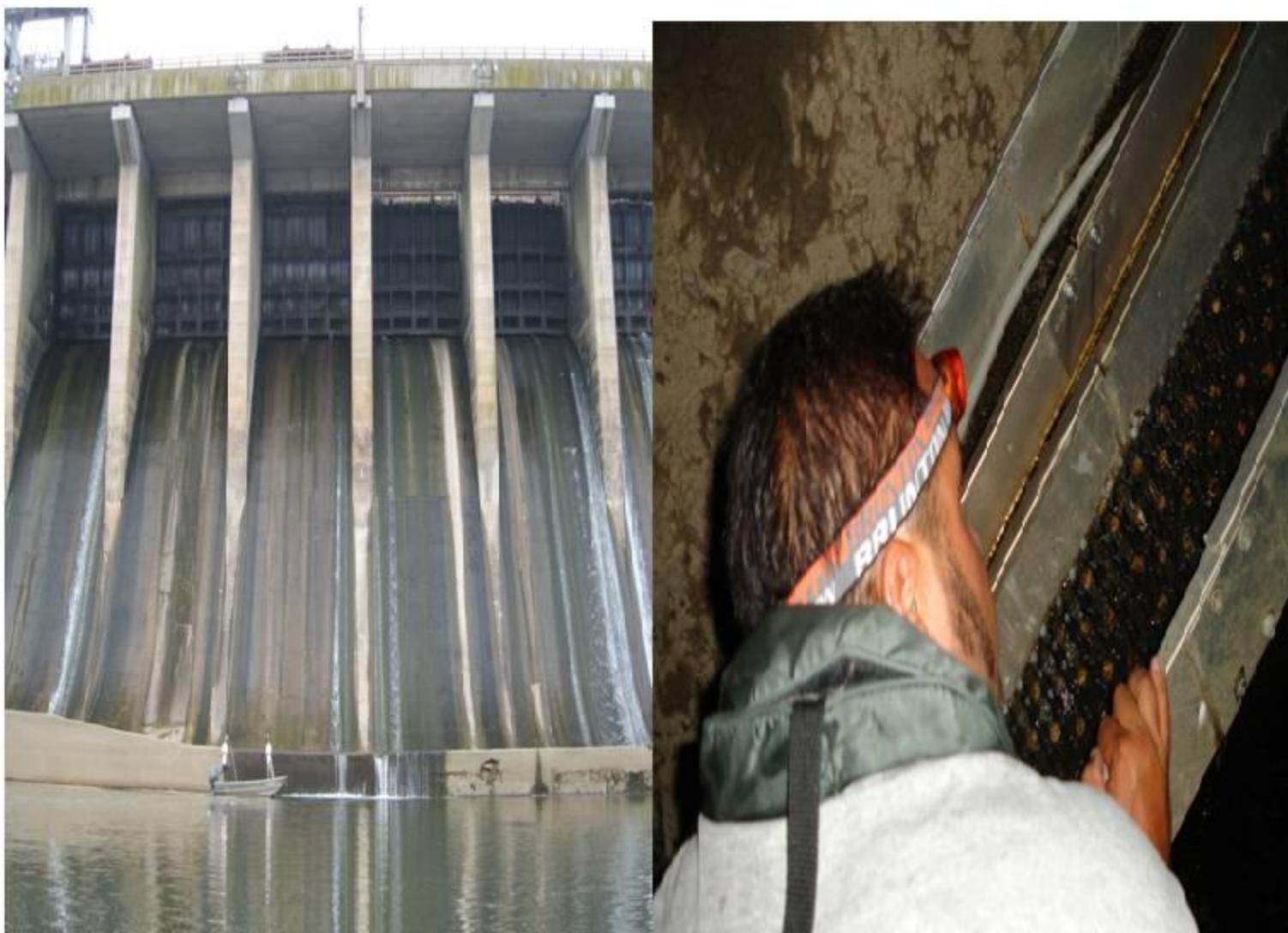


FIGURE 3-6: AREA IN FRONT OF SPILLBAY 30 WHERE ELVERS WERE OBSERVED.



FIGURE 3-7: NUMBER OF ELVERS COLLECTED IN SPILLWAY RAMPS IN RELATION TO RAINFALL (INCHES) AT CONOWINGO DAM. EXCLUDES DAYS OF NO RECORDED RAINFALL.

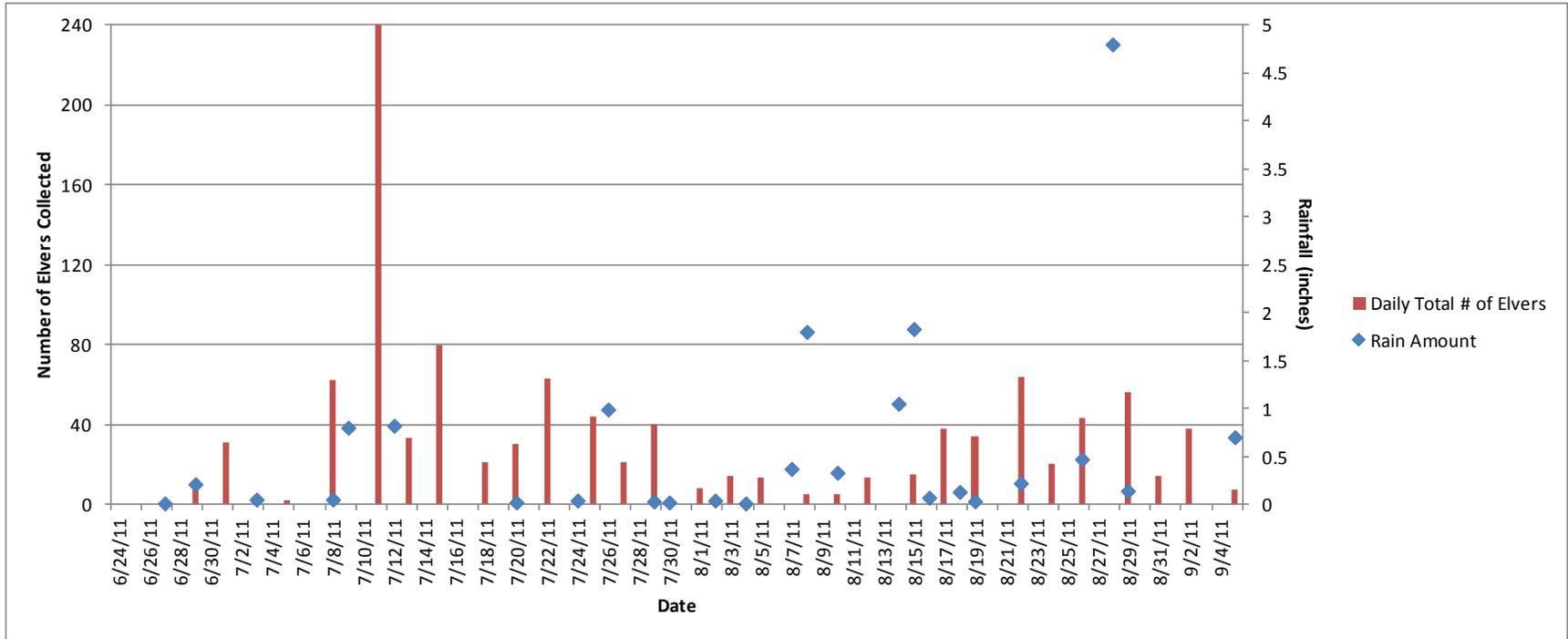


FIGURE 3-8: HURRICANE IRENE AND TROPICAL STORM LEE ENDED THE 2011 SEASON.



APPENDIX A -2011 STUDY PLAN

2011 STUDY WORK PLAN
CONOWINGO HYDROELECTRIC PROJECT

May 13, 2011

3.3 Biological and Engineering Studies of American Eel at the Conowingo Project

3.3.1 Study Request

The FERC, Lower Susquehanna Riverkeeper, MDNR, PaDEP, PFBC, SRBC, and USFWS have requested engineering and biological studies to assess the passage of American eel over the Conowingo Dam. The study requests generally recommend the following elements: (1) assessment of the optimal location for an upstream American eel passage facility; (2) an assessment of the rate of drop-back of migrating American eels; and (3) documentation of seasonal eel abundance and size/age distribution below the Conowingo Dam. Exelon does not plan to address Study Request Component 2 (drop-back study) during the field studies that gather siting and biological data, per the recommendation by MDNR to defer this aspect in their study request letter. Rather, this field study would be more appropriate pre-construction during evaluations of potential design and exit location for an upstream eel passage facility.

In section 5.0 of the Conowingo PAD, Exelon proposed to complete a literature based study on American eel to: (1) summarize available scientific and commercial information; (2) identify suspected factors affecting the American eel population; (3) examine the engineering feasibility of upstream and downstream passage options for American eel; and (4) examine the potential impact of upstream and downstream passage of American eels in the Susquehanna River on the American eel population.

3.3.2 Existing Information (18 CFR § 5.11(d)(3))

Results of 2010 elver and yellow eel biological studies performed in the tailrace (by USFWS) and spillway (by Exelon) below Conowingo Dam were submitted to FERC and participating agencies for review on February 22, 2011. Elvers and yellow eels were sampled between June 14 and September 30, 2010. A total of 258 eels were collected on the spillway side of Conowingo Dam. Of these, 166 were elvers collected from the elver ramps. The east elver ramp collected 158 elvers, while the west elver ramp collected eight. Elver lengths ranged from 92 to 154 mm TL. Baited eel pots yielded 91 yellow eels and one elver. The east-side eel pots collected one yellow eel, while the west-side pots collected 90 yellow eels. The length range of yellow eels collected in pots ranged from 301 to 640 mm TL. Seven yellow eels were fin-clipped recaptures from the location where tagged.

Otoliths from 65 eels were aged. Most elvers were age I or II, although 15% had spent four years in fresh water. Most yellow eels were aged VII, VIII, or IX. However, ages IV through VI were likely under sampled by the gears utilized since no eels were collected between 155-300 mm.

The findings in 2010 suggested that the comparatively low numbers of elvers collected in the spillway (relative to 24,000 elvers collected by USFWS in the tailrace) may have resulted from a delayed start, or possibly from additional factors including attraction flow volume, ramp substrate material, and/or ramp location. Consequently, Exelon plans to repeat the spillway study in 2011 to acquire additional information while adjusting for, to the extent feasible, any effects of those factors identified above. For example, different substrate material may allow collection of small yellow eels between 150-300 mm that eluded capture in 2010. Section 3.3.6 below presents plans to collect additional biological information in the spillway area in 2011.

3.3.2 Resource Management Goals (18 CFR § 5.11(d)(2))

The SRAFRC Alosid Management and Restoration Plan for the Susquehanna River Basin was completed November 15, 2010 and provides for restoration of American eels to their historical habitats above dams. ASMFC's eel management plan calls for provision of upstream eel passage facilities at dams throughout the Atlantic coast of the United States.

3.3.3 Purpose (18 CFR § 5.11(d)(1))

The purpose of the 2011 study is to: 1) describe the spatial distribution and size characteristics of American eels in the Conowingo tailrace; 2) identify potential locations for an upstream eel passage facility at Conowingo Dam. Thus, the goals are to refine and improve upon the information learned during the 2010 study.

3.3.4 Project Nexus (18 CFR § 5.11(d)(4))

Conowingo Dam is an impediment to upstream passage of American eel.

3.3.5 Investigation Area

The study area for the desktop portion of this study plan includes the lower Susquehanna River from Conowingo Dam upstream to above the York Haven Dam. The field biological studies will occur in the Conowingo tailrace and below the spillway.

3.3.6 Methodology (18 CFR § 5.11(b)(1), (d)(5)-(6))

Task 1: Field Studies in 2011

Task 1A—Collect Eel Spatial distribution data in the tailrace and spillway pool

Spatial distribution and abundance data will be collected from the tailrace and from below the spillway. Recent USFWS methodology in the tailrace has utilized separate gear types to capture elver-stage eels and larger yellow eels. Exelon will utilize both elver ramps and baited eel pots to collect a broad range of eel sizes within the spillway pool.

Elvers in the tailrace will be collected using the USFWS ascent ramp(s) and collection facility on the west bank. The USFWS west bank facility is typically deployed in May and will be sampled regularly (2-3 times per week) through late summer. This is already a known location where elvers congregate in sizeable numbers. Seasonal abundance and biological data may be obtained from this location.

Historical observations of elver use of the spillway pool exist from the 1960s to the 1980s. Elvers in the spillway pool will be collected by a system of self-contained devices consisting of elver ascent ramps and collection buckets. One station will be located on the spillway lip, adjacent to the east fish lift, and a second station located on the spillway lip adjacent to the eastern river shore. Similar systems have been used below the Roanoke Rapids (NC) Project and others to collect eels in a spillway area. Exelon safety standards will be followed for these locations. The spillway pool collection ramps will be fished from late May through October 2011. This study period is contingent upon the termination of spill conditions at the Project. Upon start-up of ramp and attraction flows, elver ramps will fish continuously and be visited each Monday-Wednesday-Friday each sampling week. If elver numbers dictate, more frequent visits to tend collection tanks or larger collection tanks will be utilized as necessary. This component will determine seasonal use of the spillway pool by elvers as well as contrast spatial abundance with the tailrace.

In 2010, Enkamat substrate was used in the elver ramps, conforming by study design to techniques used over several years in the tailrace ramps utilized by the USFWS. In March 2011, Normandeau biologists attended an eel symposium in Gloucester, MA and intend to incorporate ideas gleaned from the meeting into the design of the elver ramps for the 2011 study. Alternate substrate materials will be examined and one selected for use in combination with Enkamat. For example, an alternate substrate such as Akwadrain or equivalent will be fitted to an elver ramp used in tandem with a ramp with Enkamat to compare efficacy. Moreover, such a substrate ideally would pass elvers as well as yellow eels. For this study, attraction flow will be provided simultaneously to both ramps, if the water source is able to provide sufficient flow volume. Substrate coverage will be refined to better lead eels to the collection facilities, as will ramp flow through the substrate.

Among other potential modifications to increase the efficacy of the ramps, further research prior to 2011 start-up will examine appropriate ramp angles for the length of ramp used and the amount of attraction flow. Attraction flow is important and the volume achieved in 2010 may have been too little to attract elvers, given the volume and number of spillway lip overflows available. Attraction flow will be increased as feasible given the in-house supply capability. Periodic review of catch results and ramp performance may also lead to changes to ramp structure throughout the study period. Periodic nighttime observations of the study equipment and surrounding spillway area may be necessary to help ascertain best placement of the catch-gear in the spillway area. Such observations may lead to mid-season relocation of ramp entrances if feasible. Exelon will conduct up to four night surveys of the spillway lip/pool area, timed to match high/peak catch rates of elvers in the spillway and the USFWS WFL facility (June/July 2011). Exelon is currently establishing safety protocols for field crews when conducting these nighttime surveys.

Yellow eels in the tailrace and spillway pool will be collected with baited eel pots. Spillway pool eel pots will be fished at intervals along the spillway lip where lock-out and safety protocol permits. Typically, about 0.5 pound of bait is adequate for a 48-h set. Eel pots will be modified to catch a broader range of size classes. The eel pots will be fished bi-weekly from May through October or as tailrace and spillway pool conditions permit.

Task 1B—Collect Biological and Physical Data

Captured eels will be counted, measured, and scanned for PIT tags. Large counts of elvers may be estimated volumetrically. Yellow eels from both locations will be measured. The first ten specimens from six representative size ranges will be sacrificed for age analysis via otoliths. All remaining yellow eels will have pectoral fins clipped; right pectoral fin for eels captured in east spillway pots, left pectoral for west, then provided to the USFWS for insertion of PIT tags (personal communication with Steve Minkinen (USFWS)). Representative samples of tailrace and spillway pool elvers will be measured. A representative sample from a variety of predetermined size classes will be sacrificed for otolith analysis, including those in the 151 to 300 mm size range that have been uncommon in sampling to date. All other elvers will be placed into the USFWS west bank facility for transport if desired.

Daily and weekly catch data will describe temporal occurrence in relation to several physical variables. Physical data recorded for each sample will include: water temperature, rainfall during the sample period, and percent lunar fraction. Tailrace water temperatures will be obtained from the Exelon tailrace continuous monitor (Station 643). Spillway pool temperatures will be monitored with two ONSET temperature loggers, one at each end of the spillway pool. Percent lunar fraction for a nearby location will be obtained from the Naval Observatory website.

Size structure from each gear type will be determined, including how size structure changes during the sampling season. Size structure informs the choice of substrate material for any upstream passage device.

Task 2: Develop Study Report

Study results will be summarized in a report that will include the study methodology, results of the desktop and field studies, and conclusions. The report will be distributed to interested stakeholders and submitted to the FERC.

3.3.7 Level of Effort and Cost (18 CFR § 5.11(d)(6))

Exelon believes that the proposed level of effort is adequate to analyze this issue. The estimated total cost for the field study outlined in this plan is approximately \$100,000.

3.3.8 Study Reporting and Schedule

In accordance with 18 CFR § 5.15(c)(1), a Study Report will be prepared and submitted to FERC and resource agencies by January 21, 2012.

APPENDIX B - USFWS 2011 EEL COLLECTION REPORT, CONOWINGO DAM TAILRACE

American Eel sampling at Conowingo Dam 2011

Steve Minkkinen, Ian Park, Maryland Fishery Resources Office, 1/25/2012

Background

Eels are a catadromous species that ascend freshwater environments as juveniles then reside in riverine habitats until reaching maturity at which time they migrate to the Sargasso Sea where they spawn once and die. Larval eels are transported by ocean currents to rivers along the eastern seaboard of the continent. Unlike anadromous shad and herring, they have no particular homing instinct. Historically, American eels were abundant in East Coast streams, comprising more than 25 percent of the total fish biomass in many locations. However, Atlantic coast commercial landings have been declining since the 1970's.

The Atlantic States Marine Fishery Commission Fishery Management Plan for American Eel lists access to freshwater habitat as a priority for protecting the population. Although the Chesapeake Bay and tributaries support a large portion of the coastal eel population, eels have been essentially extirpated from the largest Chesapeake tributary, the Susquehanna River. The Susquehanna River basin comprises 43% of the Chesapeake Bay watershed. Construction of Conowingo Dam in 1928 effectively closed the river to upstream migration of elvers at river mile ten (Figure 1).

Mainstem Susquehanna fish passage facilities (lifts and ladder) were designed and sized to pass adult shad and herring and are not effective (due to attraction flow velocities and operating schedules) in passing juvenile eels (elvers) upriver. Specialized passages designed to accommodate elvers are needed to allow them access to the watershed above dams.

Survey methods and Equipment Placement

To determine the best method to reintroduce eels into the Susquehanna River above Conowingo Dam, we have collected baseline information on eel abundance, migration timing, catch efficiency, and attraction parameters at the base of the Conowingo Dam since the spring of 2005. Information from the study will assist in determining the potential for reintroducing eels into the Susquehanna watershed above Conowingo Dam.

The 2011 American eel sampling below Conowingo took place on the west side of the dam adjacent to the West Fish Lift. This sampling served as an attempt to further survey the population of juvenile eels (elvers) at the base of Conowingo Dam. In 2007, elvers were observed climbing up the rip rap where water was spilling over from pumps operated to supply water for the West fish lift operations. From 2008 through 2011 we used this excess water as attraction flow for our elver trap, constructed from industrial cable tray with landscape fabric attached to the bottom (Figure 2). Elvers that found this attraction flow would crawl up the rip rap to the trap and then climb into the trap. The top of the cable tray emptied into a fine mesh collection bag placed in collection tanks (Figure 3). Aerated water was supplied to the collection and holding tanks using a 1/8 HP Sweetwater™ Blower. In 2009 and 2010 we made an attempt

to attract elvers directly from the Susquehanna River at the base of the riprap as well. In 2011 we discontinued the experimental trap going down to the river's edge. Elvers were sedated with Finquel Tricane Methanesulfonate (MS-222), measured for total length (TL), and individually counted. Large numbers of eels were counted volumetrically. The collection of substantial numbers of eels allowed for the experimental stocking of elvers into Buffalo Creek, Pine Creek and Conowingo Creek. Stocking in Buffalo Creek and Pine Creek is part of a compensatory mitigation for the Sunbury Riverfront Stabilization Project for the City of Sunbury (DA Permit Application Number: NAB 2005-02860-PO5) (attachment 1).

All of the elvers stocked were marked with a 6 hour immersion in buffered oxytetracycline (OTC) at a concentration of 550 ppm prior to release. A subsample of elvers captured was also sent to the Lamar Fish Health Center (Lamar, PA) for disease testing before any stocking occurred.

In previous years, eel pots with a 6 mm square mesh were set around the base of the West Fish Lift to catch larger eels. In 2011, we changed our collection device from a cylindrical eel pot to a double throated rectangular trap with a 25 mm by 13 mm mesh that is more consistent with local commercial gear. Yellow eels captured in eel pots were sedated with a concentrated solution of MS-222 (450g/L), measured, fin clipped, and had a Passive Integrated Transponder (PIT) tag inserted in the dorsal musculature and released.

In 2011, young-of-year (glass eels) were collected by Maryland Department of Natural Resources (Maryland DNR) in Turville Creek, MD. These eels were then transported to the United State Geological Survey lab in Wellsboro, Pennsylvania. The glass eels were held in the lab until June, and then released in Buffalo and Pine Creek (Table 1).

Results

Eels were sampled between 23 May and 8 September 2011 and elvers were collected throughout the sampling timeframe (Table 2). A total of 85,000 elvers were collected during 2011 with the majority collected in two pulses. The first wave occurred in the month of July and the second wave occurred at the end of August through the beginning of September during high flows associated with hurricane Irene and tropical storm Lee. Sampling ended abruptly due to flooding subsequently caused by tropical storm Lee. The seasonal pattern of migration in 2011 was similar to that observed in 2008 when a majority of the eel collection occurred in the end of June through the end of July. During 2009 the migration was later and more protracted with the majority of elvers being collected in the end of July through August. In 2008, 2010 and 2011 we saw multiple waves of elvers throughout our sampling efforts; where as in 2009 there did not appear to be spikes in collections, but more of a steady level of migration through the sampling period (Figure 4).

Juvenile eel lengths ranged from 84 to 225 mm TL (Figure 5), slightly larger than previous years sampling. In 2011, 75% of elvers measured were between 110 and 149 mm, and from 2005-2009 56% of elvers measured were between 110 and 149 mm.

Yellow and silver eel collections in eel pots have taken place from 2007 - 2011. In 2011, we caught 224 yellow and silver eels that ranged from 333 to 659 mm TL. Of the 224 captures, 127 eels had new PIT tags inserted, 55 were recaptures from tagging done in 2011 or in previous year, and the rest were released without being tagged. This year we caught significantly more yellow and silver eels than in previous years. The largest number of yellow and silver eels previously caught was in 2009, when we had 68 new captures (Table 3). The addition of the 127 new captures brings the total number of PIT-tagged yellow eels in the study to 289. We are tracking annual growth rates of the 31 PIT tagged eels that have been recaptured after at least one year after tagging (Table 4).

A total of ten stockings from elvers captured at Conowingo Dam were conducted, with an estimated total of 62,000 elvers being stocked in Buffalo, Pine and Conowingo Creek (Table 1).

To evaluate stocking success at Buffalo and Pine Creek, we conducted electrofishing surveys using 3 backpack shockers and a barge shocker in August 2011. We duplicated methods used by the Maryland Biological Stream Survey (2007) to quantify the catch per unit effort (CPUE) and the biomass of eels. Two sites, bracketing the eel release sites, in each creek were surveyed (Table 1). At each site, 75 meters of stream were blocked off using ¼" mesh block net. In order to quantify the fauna in the stream, two passes with the electrofishing units were conducted and all species of fish collected were enumerated. Captured eels were measured to assess growth and a subsample of the eels collected was brought back to confirm previous marking of otoliths by OTC. In August of 2011, 441 elvers were recaptured in Buffalo Creek. All but 9 of these were recaptured at the Strawbridge Rd site. An attempt was made to sample at the foot bridge on Rte. 1003 but high flows prevented a depletion study from being conducted. The average TL of stocked elvers from Conowingo was 127 mm, and the average TL of glass eels stocked was 80mm, while the average TL of recaptured eels in Buffalo Creek was 137 mm (Figure 6). Sampling Pine Creek in 2011 provided 20 recaptured elvers, 12 of which were recaptured at the Darling Run site, and the rest were caught at the Ansonia Bridge site. The average TL of recaptured eels in Pine Creek was 143 mm. In addition to eels, 4,854 individuals of 30 fish species were collected in Buffalo Creek and 3,663 individuals of 23 fish species were collected in Pine Creek during electrofishing surveys. (Minkinen et al. 2011)

Maryland DNR conducts an American eel young of year (glass eel) survey to characterize trends in American eel recruitment over time (ASMFC 2000). Sampling takes place at Turville Creek, MD using a modified Irish elver ramp. We compared estimated recruitment of glass eels from Turville Creek to captures of elvers below Conowingo dam one year later. Based on four years of data it appears that the glass eel recruitment index at Turville Creek does predict elver abundance the following year at Conowingo Dam (Figure 7).

A subsample of elvers was sacrificed to evaluate the presence of the parasite *Anguillicola crassus*. A total of 46 eels were euthanized using MS-222, then examined for the presence of *Anguillicola crassus* in the swim bladder. The samples were collected in 2010 and 2011, with 19 samples from 2010 and 27 samples from 2011. *Anguillicola crassus* was found in 22 of the samples, with the highest infection rate of 6 being found in one eel. There does not appear to be any relation between the length of an eel and the infection rate (Figure 8) or an increase in infection rate from one year to the next.

Discussion

Throughout the project we have compared elver captures to several environmental factors. This year we increased the environmental factors analyzed. The factors we looked at were lunar fraction, river flow in Havre De Grace MD, barometric pressure, air temperature, daily precipitation levels, and the average daily values of dissolved oxygen, salinity, water temperature, pH, turbidity, and chlorophyll. In years past we have not been able to determine what environmental factors control the timing of the elver migration below Conowingo Dam. Typically elvers reach the dam between the first week of May through the end of June and peak captures usually occur in June and July. Using Pearson correlation it appears that turbidity, river flow and precipitation have the largest correlation value and these three values are directly related to one another (Table 5). With an increase of rain, for example the tropical storm that was observed this year, there was an increase in elver collection.

Interruptions in power supply to our pumps have impacted elver catch on several occasions. We have implemented several sampling design changes in an attempt to ensure that we would have an uninterrupted supply of water throughout the sample period. We have also increased the size of our collection and holding tanks in an effort to increase survival and decrease stress while holding the elvers for stocking. These measures have improved our ability to capture and hold larger numbers of elvers for stocking above the dam.

In 2012 we will attempt to release an additional 36,000 elvers in Pine Creek. We also will attempt to release elvers into Conowingo Creek in Maryland and Buffalo Creek in Pennsylvania. Elvers will be marked with OTC before being released. The Maryland Biological Stream Survey plans on conducting surveys in Conowingo Creek to evaluate the stocking effort. The Maryland Fishery Resources Office will survey elvers released in Buffalo Creek and Pine Creek using methods identical to those used in 2010 and 2011.

Figure 1. Map of the Maryland Biological Stream Survey (MBSS) sampling sites of tributaries to the Susquehanna River in Maryland. The numbers in boxes indicates eel counts at each sampling site. Note the difference in densities of eels in tributaries below Conowingo Dam compared to above the Dam.

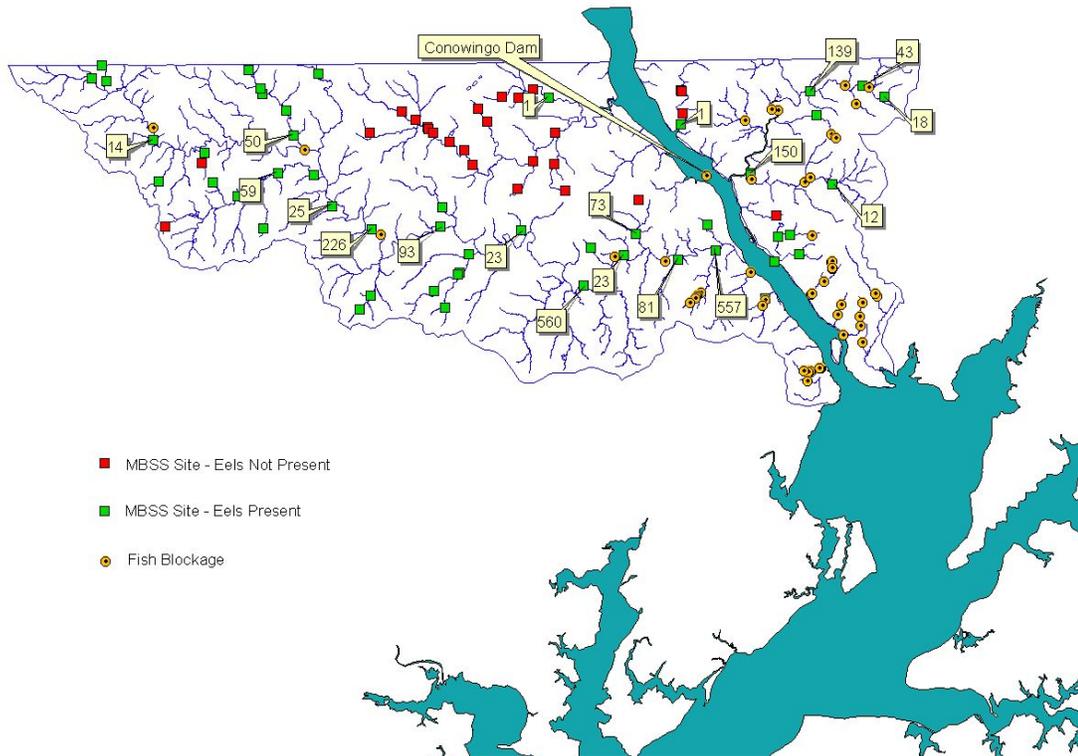


Figure 2. Eel trap constructed of industrial cable tray and landscape fabric.



Figure 3. The cable tray emptying into a collection bag in a holding tank.



Figure 4 Elver capture in relation to date for 2008 – 2011.

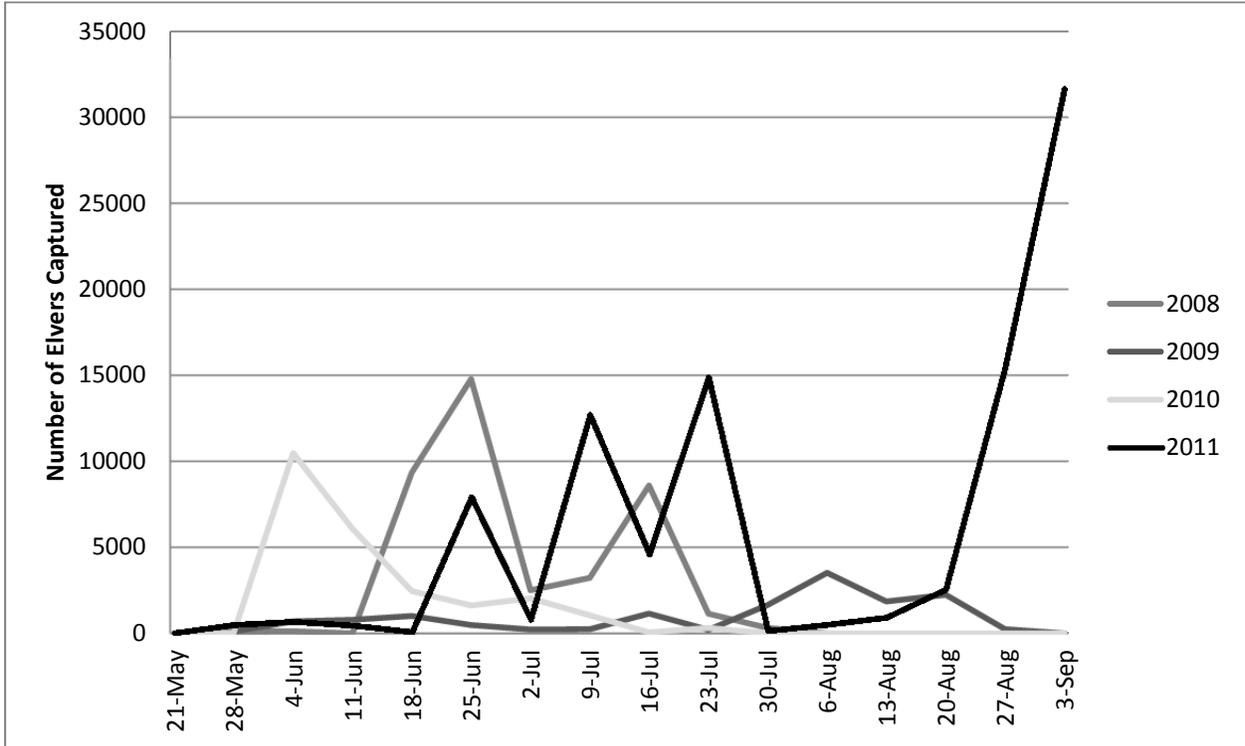


Figure 5 Length frequency of elvers captured below Conowingo Dam 2005-2011.

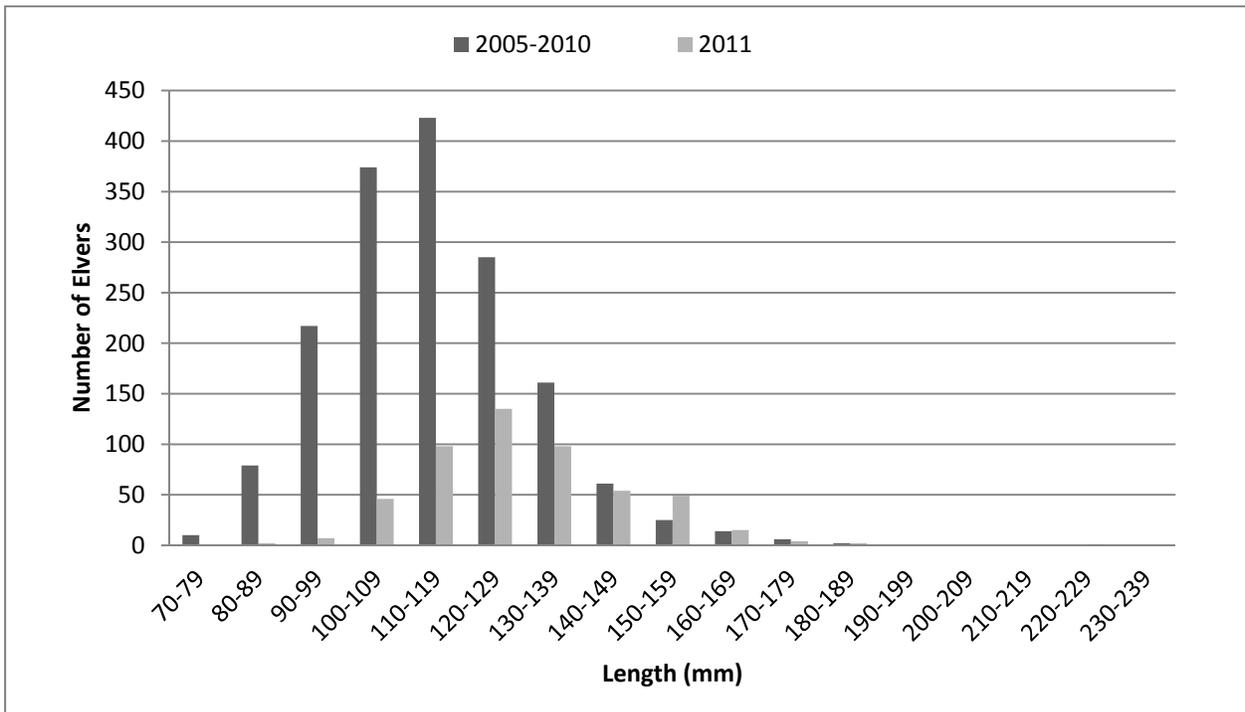


Figure 6 Length frequency of elvers recaptured in Buffalo Creek 2011

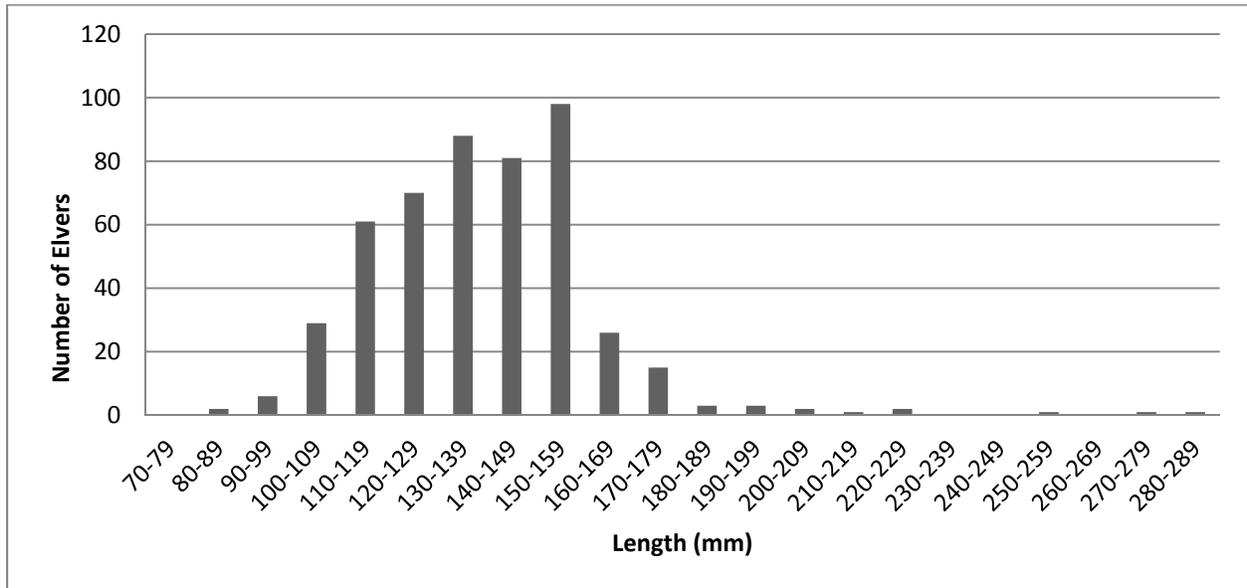


Figure 7 Yearly catch rates of glass eels from Turville Creek and elvers from Conowingo Dam

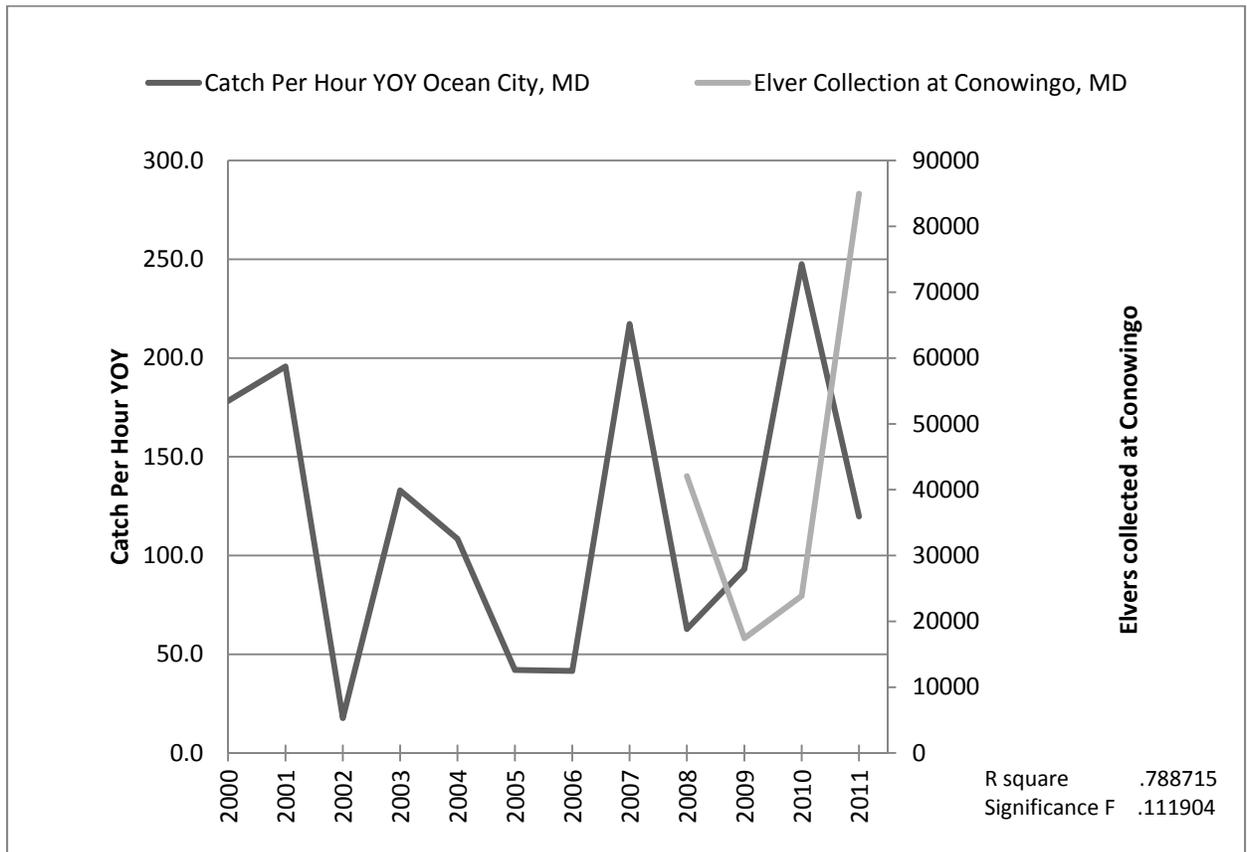


Figure 8 The number of *Anguillicola crassus* present in different lengths of elvers.

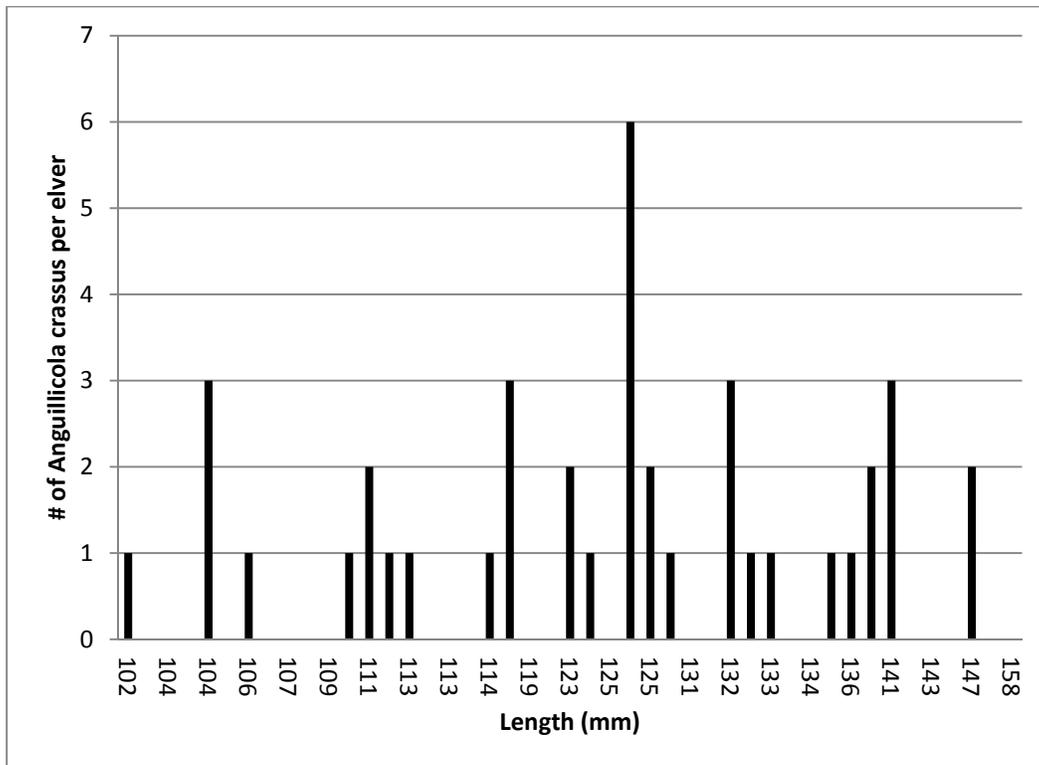


Table 1. Date, location, and number of elvers collected and stocked in 2011

STOCKING DATE	TOTAL ELVERS	STOCKING SITE	Latitude	Longitude	Origin
6/21/2011	16110	Buffalo Creek	40 58.864' N	76.57.081' W	Turville Creek
6/21/2011	16109	Buffalo Creek	40 59.139' N	76 55.930' W	Turville Creek
6/22/2011	10666	Pine Creek	41 44.633' N	77 26.031' W	Turville Creek
6/22/2011	10666	Pine Creek	41 16.285' N	77 19.894' W	Turville Creek
6/22/2011	10666	Pine Creek	41 44.203' N	77 25.822' W	Turville Creek
6/22/2011	1797	Conowingo Creek	39 43.852' N	76 10.701' W	Conowingo Dam
6/30/2011	7222	Pine Creek	41 44.633' N	77 26.031' W	Conowingo Dam
7/14/2011	6326	Buffalo Creek	40 59.139' N	76 55.930' W	Conowingo Dam
7/18/2011	4390	Buffalo Creek	40 59.139' N	76 55.930' W	Conowingo Dam
7/28/2011	3603	Buffalo Creek	40 59.139' N	76 55.930' W	Conowingo Dam
8/22/2011	1528	Pine Creek	41 44.633' N	77 26.031' W	Conowingo Dam
8/31/2011	8940	Pine Creek	41 44.633' N	77 26.031' W	Conowingo Dam
9/2/2011	8084	Pine Creek	41 44.633' N	77 26.031' W	Conowingo Dam
9/7/2011	12205	Pine Creek	41 44.633' N	77 26.031' W	Conowingo Dam
9/8/2011	7844	Conowingo Creek	39 43.852' N	76 10.701' W	Conowingo Dam

Table 2. Number of eels caught at the base of Conowingo Dam on the West side of the dam during 2011.

Date	# of Elvers		Date	# of Elvers
5/23/2011	34		7/20/2011	282
5/25/2011	8		7/22/2011	1380
5/27/2011	1		7/25/2011	2013
5/31/2011	41		7/27/2011	3603
6/3/2011	476		7/29/2011	34
6/6/2011	511		8/1/2011	87
6/8/2011	70		8/2/2011	16
6/10/2011	121		8/5/2011	58
6/13/2011	382		8/8/2011	250
6/15/2011	79		8/10/2011	126
6/17/2011	21		8/12/2011	149
6/20/2011	71		8/15/2011	257
6/22/2011	6		8/17/2011	184
6/24/2011	21		8/19/2011	506
6/27/2011	1217		8/22/2011	928
6/29/2011	4467		8/24/2011	850
6/30/2011	1817		8/26/2011	797
7/1/2011	439		8/29/2011	1344
7/3/2011	378		8/30/2011	2648
7/5/2011	162		8/31/2011	3358
7/7/2011	288		9/1/2011	3548
7/11/2011	1132		9/2/2011	4573
7/12/2011	5514		9/3/2011	3880
7/13/2011	1660		9/4/2011	7250
7/14/2011	2074		9/6/2011	6275
7/15/2011	2340		9/7/2011	6424
7/16/2011	2187		9/8/2011	7844
7/18/2011	780			

Table 3. Number of Passive Integrated Transponder Tags (PIT) applied to yellow eels by year.

Year	# of Tags Applied
2007	51
2008	32
2009	68
2010	11
2011	127

Table 4. Growth of yellow eels caught and recaptured in pots at the base of Conowingo dam by year.

ID	Average Length (mm)					Average Annual Growth Increase (mm)
	2007	2008	2009	2010	2011	
257C63E092	594	617	*	*	*	23
257C6534CA	733	770	*	*	*	37
257C6526C0	463	474	*	*	*	11
257C65EB48	404	510	521	*	*	58.5
257C655F24	426	445	*	*	*	19
257C65F2F2	338	390	505	*	*	83.5
257C63E581	551	589	*	*	*	38
257C65F8B0	475	511	*	*	*	36
257C65E87B	405	471	510	*	*	55
257C65FBAB	377	405	440	*	*	31.5
257C652B3A	466	490	*	*	*	24
257C63C580	391	520	*	557	*	55.3
257C660193	386	428	*	*	*	21
257C63CE9A	458	*	565	*	*	53.5
257C63CF54	484	*	624	*	*	70
257C652735	457	*	590	*	*	66.5
257C6534A4	386	*	478	*	*	46
257C66192F	447	*	580	*	*	66.5
257C63D36E	*	419	433	*	*	14
257C652BF4	*	364	383	395	449	28.3
257C65342C	*	393	516	*	*	123
257C65B1E0	*	479	543	*	*	64
257C660279	*	497	575	*	*	78
257C65E54F	*	454	*	550	*	48
1C2D05239A	*	*	612	626	*	14
1C2D0529B9	*	*	495	578	*	83
257C63D39B	*	*	432	462	470	19
257C6553FB	*	335	*	*	446	37
257C655957	*	321	*	*	377	18.6
1C2D05286B	*	*	476	*	508	16
1C2D052453	*	*	368	*	465	48.5

Table 5 Pearson Correlation performed on number of elvers captured and environmental variables

	# eels	Lunar Fraction	Avg. Att Flow	Barrometric Pressure	Air Temp	Precipitation Sum	AVG of DO (conc.)	AVG of Salinity (ppt)	AVG of Temp (°C)	AVG of pH	AVG of Turbidity (NTU)	AVG of Chlorophyll a (µg/l)
# eels	1											
Lunar Fraction	0.0260	1										
AVG Flow	0.4241	0.0330	1									
Barrometric Pressure	0.1454	-0.2805	0.1595	1								
Air Temp	-0.2163	0.0302	-0.2621	-0.4116	1							
Precipitation	0.3088	0.0424	0.2415	0.0207	-0.3217	1						
AVG of DO	-0.0735	-0.1243	0.2647	0.2474	0.0248	-0.1219	1					
AVG of Salinity	-0.2894	-0.0734	-0.5819	-0.1535	0.1199	-0.1368	-0.5397	1				
AVG of Temp	-0.2502	0.0874	-0.6924	-0.2893	0.5639	-0.1738	-0.3882	0.6475	1			
AVG of pH	-0.5675	-0.1282	-0.3780	-0.0321	0.2888	-0.2476	0.6206	-0.0170	0.3254	1		
AVG of Turbidity	0.6111	0.1400	0.8525	0.0083	-0.1800	0.2524	0.0581	-0.4502	-0.4174	-0.4150	1	
AVG of Chlorophyll a	-0.1177	-0.4422	0.2031	0.1431	-0.0758	-0.0637	0.6783	-0.3313	-0.2645	0.6269	0.1055	1

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**FINAL STUDY REPORT
BIOLOGICAL AND ENGINEERING STUDIES OF AMERICAN
EEL AT CONOWINGO PROJECT
RSP 3.3
2010 Eel Sampling below Conowingo Dam
CONOWINGO HYDROELECTRIC PROJECT
FERC PROJECT NUMBER 405**



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August 2012

EXECUTIVE SUMMARY

Exelon Generation Company, LLC (Exelon) has initiated with the Federal Energy Regulatory Commission (FERC) the process of relicensing the 573-megawatt Conowingo Hydroelectric Project (Conowingo Project). The current license for the Conowingo Project was issued on August 14, 1980 and expires on September 1, 2014. FERC issued the final study plan determination for the Conowingo Project on February 4, 2010, approving the revised study plan with certain modifications.

The final study plan determination required Exelon to conduct Biological and Engineering Studies of American Eel, which is the subject of this report. The objectives of this study are to: 1) summarize available scientific and commercial information regarding the American eel; 2) identify suspected factors affecting American eel abundance; 3) describe the spatial distribution and size characteristics of American eels in the Conowingo tailrace; 4) examine the engineering feasibility and costs of upstream and downstream passage options, including consideration of potential fallback of eels after exiting an upstream passage device; (5) examine the potential impact of upstream and downstream passage of American eels on the Susquehanna River; (6) assess the cumulative impacts to the biodiversity of the Susquehanna River ecosystem of upstream and downstream passage of American eel; and (7) if deemed beneficial to American eel abundance, identify potential locations for an upstream eel passage facility at Conowingo Dam.

An initial study report (ISR) was filed on February 22, 2011 that covered study objective 3, containing Exelon's 2010 study findings. An initial study report meeting was held on March 9, 10 and 11, 2011 with resource agencies and interested members of the public. Formal comments on the ISR including requested study plan modifications were filed with FERC on April 27, 2011 by Commission Staff, several resource agencies and interested members of the public. Exelon filed responses to the ISR comments with FERC on May 27, 2011. On June 24, 2011, FERC issued a study plan modification determination order. The order specified what, if any, modifications to the ISRs should be made. For this study, FERC's June 24, 2011 order required no modifications to the original study plan. An updated study report (USR) describing the results of the 2011 biological sampling at the spillway side of the dam was filed on January 23, 2012. This final study report detailing the 2010 sampling is being filed with the Final License Application for the Project. A separate report was developed to address the remaining study objectives 1, 2, and 4 thru 7.

Biological sampling of American eel (*Anguilla rostrata*) was completed below the spillway side of Conowingo Dam, in concert with similar and concurrent sampling of the powerhouse tailrace side of

Conowingo Dam by the United States Fish and Wildlife Service (USFWS). Elver ramps with attraction flows and collection facilities were attached to the east and west ends of the spillway. Baited eel pots targeting larger yellow eels were fished near each elver ramp. Collected eels were counted, measured, checked for previous marks or PIT tags, and released. A subsample was frozen for age analysis using otoliths. Water temperature, lunar fraction, and daily rainfall were recorded.

Elvers and yellow eels were sampled between June 14 and September 30, 2010. A total of 258 eels were collected on the spillway side of Conowingo Dam. Of these, 166 were elvers collected from the elver ramps. The east elver ramp collected 158 elvers, while the west elver ramp collected eight. Elver lengths ranged from 92 to 154 mm TL. Baited eel pots yielded 91 yellow eels and one elver. The east-side eel pots collected one yellow eel, while the west-side pots collected 90 yellow eels. The length range of yellow eels collected in pots ranged from 301 to 640 mm TL. Seven yellow eels were fin-clipped recaptures from the location where tagged.

Spillway water temperatures ranged from 73.8° F on June 14 to 87.5° F on July 19. Hourly water temperatures (°F) at both elver ramps fluctuated diurnally three to four degrees each day. Water temperature in the west side of the spillway was consistently warmer than in the east side of the spillway. A comparison of water temperatures to catch at the east ramp where most elvers were collected revealed no apparent relationship.

The study period encompassed three new moon periods and four full moon periods. There appeared to be a potential lunar relationship only for elvers collected during the approaching new moon at the east ramp in early September. Two of the three primary elver collection periods seemed to be associated with rainfall events greater than 0.5-in in July and August. The September elver collection peak occurred without rainfall; however catch during this period was associated with a new moon phase.

Otoliths from 65 eels were aged. Most elvers were age I or II, although 15% had spent four years in fresh water. Most yellow eels were aged VII, VIII, or IX. However, ages IV through VI were likely under sampled by the gears utilized since no eels were collected between 155-300 mm.

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LIST OF ABBREVIATIONS

F	Fahrenheit
FERC	Federal Energy Regulatory Commission
ft	feet
gal	gallon
h	hour
in	inch
ILP	Integrated Licensing Process
L	liter
MBSS	Maryland Biological Stream Survey
min	minute
mm	millimeter
MW	megawatt
NOI	Notice of Intent
PAD	Pre-Application Document
PIT	Passive Integrated Transponder
PSP	Proposed Study Plan
RSP	Revised Study Plan
TL	total length
USFWS	United States Fish and Wildlife Service

1.0 INTRODUCTION

Exelon Generation Company, LLC (Exelon) has initiated with the Federal Energy Regulatory Commission (FERC) the process of relicensing the 573-megawatt (MW) Conowingo Hydroelectric Project (Project). Exelon is applying for license renewal using the FERC's Integrated Licensing Process (ILP). The current license for the Conowingo Project was issued on August 14, 1980 and expires on September 1, 2014.

Exelon filed its Pre-Application Document (PAD) and Notice of Intent (NOI) with FERC on March 12, 2009. On June 11 and 12, 2009, a site visit and two scoping meetings were held at the Project for resource agencies and interested members of the public. Following these meetings, formal study requests were filed with FERC by several resource agencies. Many of these study requests were included in Exelon's Proposed Study Plan (PSP), which was filed on August 24, 2009. On September 22 and 23, 2009, Exelon held a meeting with resource agencies and interested members of the public to discuss the PSP.

Formal comments on the PSP were filed with FERC on November 22, 2009 by Commission staff and several resource agencies. Exelon filed a Revised Study Plan (RSP) for the Project on December 22, 2009. FERC issued the final study plan determination for the Project on February 4, 2010, approving the RSP with certain modifications.

The final study plan determination required Exelon to conduct Biological and Engineering Studies of American Eel, which is the subject of this report. The objectives of this study are to: 1) summarize available scientific and commercial information regarding the American eel; 2) identify suspected factors affecting American eel abundance; 3) describe the spatial distribution and size characteristics of American eels in the Conowingo tailrace; 4) examine the engineering feasibility and costs of upstream and downstream passage options, including consideration of potential fallback of eels after exiting an upstream passage device; (5) examine the potential impact of upstream and downstream passage of American eels on the Susquehanna River; (6) assess the cumulative impacts to the biodiversity the Susquehanna River ecosystem of upstream and downstream passage of American eel; and (7) if deemed beneficial to American eel abundance, identify potential locations for an upstream eel passage facility at Conowingo Dam.

To address study objective 3, biological sampling of American eel (*Anguilla rostrata*) was completed below the spillway side of Conowingo Dam, in concert with similar and concurrent sampling of the

powerhouse tailrace side of Conowingo Dam by the USFWS. Results of the 2010 sampling by USFWS are provided in [Appendix A](#).

An initial study report (ISR) was filed on February 22, 2011 that covered study objective 3, containing Exelon's 2010 study findings. An initial study report meeting was held on March 9, 10 and 11, 2011 with resource agencies and interested members of the public. Formal comments on the ISR including requested study plan modifications were filed with FERC on April 27, 2011 by Commission Staff, several resource agencies and interested members of the public. Exelon filed responses to the ISR comments with FERC on May 27, 2011. On June 24, 2011, FERC issued a study plan modification determination order. The order specified what, if any, modifications to the ISRs should be made. For this study, FERC's June 24, 2011 order required no modifications to the original study plan. An updated study report (USR) describing the results of the 2011 biological sampling at the spillway side of the dam was filed on January 23, 2012. This final study report detailing the 2010 sampling is being filed with the Final License Application for the Project. A separate report was developed to address the remaining study objectives 1, 2, and 4 thru 7.

2.0 BACKGROUND

The American eel is a catadromous fish found on the eastern coast of North America. There are five life stages of the American eel, including egg, leptocephali, glass eel, pigmented or yellow eel, and silver eel. The leptocephali or larval stage of this species metamorphoses into glass eels as they migrate from the spawning grounds in the ocean toward land and bodies of freshwater. The glass eel stage develops pigmentation as they move into brackish or freshwater and are termed elvers. These small, pigmented elvers grow into larger yellow eels. Yellow eels (usually by two years of age) inhabit fresh, brackish, and saltwater habitats where they feed mostly on invertebrates and smaller fishes. When yellow eels become sexually mature, they begin a downstream migration toward the spawning grounds in the Sargasso Sea. At the onset of this migration, yellow eels metamorphose into their adult silver eel phase, undergoing several physical changes. These adult silver eels spawn in the Sargasso Sea during winter and early spring, and then die.

The Chesapeake Bay and tributaries support a large portion of the coastal eel population, as documented by the Maryland Biological Stream Survey (MBSS) program. Until recently, eels were largely absent from most of the largest Chesapeake Bay tributary, the Susquehanna River. Construction of Conowingo Dam in 1928 effectively closed the river to upstream migration of eels at river mile 10. Remnants of a stocking program in Pennsylvania that ended decades ago are occasionally taken (Wiley *et al.* 2004). Elver stocking above Conowingo Dam resumed in 2008 as a byproduct of a biological investigation begun in 2005 by USFWS in the Conowingo Dam tailrace (Minkinnen and Park 2009).

3.0 METHODS

Study objectives were to acquire: 1) eel spatial distribution data in the tailrace and spillway pool, and 2) collect associated biological and physical data. The two life stages targeted by this study below Conowingo Dam were elvers and yellow eels. This report presents results of studies conducted below the spillway of Conowingo Dam. The full report of data developed from tailrace eel studies conducted by USFWS in 2010 is appended to this report ([Appendix A](#)). Catch results for the 2010 tailrace eel studies by USFWS are summarized briefly herein to facilitate comparisons with spillway eel catches.

Two eel capture methods were deployed. Elver ramps and associated collection facilities were placed on the west and east sides of the spillway below Conowingo Dam. Baited eel pots that targeted the larger, older yellow eels were fished adjacent these two ramp locations ([Figure 3-1](#)). Both gear types were consistent with those used in 2010 and previous years by USFWS to enhance data comparability between the two sampling areas.

Constructed by Conowingo station personnel and contractors, one elver ramp (west ramp) was placed adjacent to the wing wall and East Fish Lift ([Figures 3-2](#) and [3-3](#)), while the other ramp (east ramp) was constructed on the abutment end of the spillway at Spillbay 50 ([Figures 3-4](#) and [3-5](#)). A planned mid-spillway sampling point was not developed following resolution of access and safety concerns with Exelon. Both ramps were fastened to the spillway lip and located at or near spillway drainage or overflow. The west ramp entrance was located at a constant discharge from a spillway lip drain ([Figure 3-2](#)). The east ramp extended toward several small spillway overflows ([Figure 3-4](#)). Although neither the spillway drain discharge (west) or overflow (east) was measured, flow volume was small and likely less than 0.5 cfs.

The elver ramps were constructed with galvanized duct-work (cable trays) with landscape fabric climbing substrate (Enkamat 7220) attached to the tray bottom, similar to design features used by USFWS for the tailrace eel studies ([Appendix A](#)). This substrate provided habitat for the elvers to climb. Each ramp consisted of approximately 20 ft of 12 in-wide cable tray, plus additional tray and shaped sheet metal at the top to convey elvers to holding containers. Ramps were covered from the top down to approximately the water level at maximum station generation to protect elvers when ascending ([Figure 3-6](#)). Water flow to each ramp was supplied from a gravity flow system within Conowingo Dam ([Figure 3-7](#)). At all times ambient water was released down the ramp via a spray bar ([Figure 3-8](#)), keeping the substrate moist and creating a small amount of flow to attract elvers ([Figure 3-9](#)). Climbing ramp flow was augmented by additional attraction flow conveyed by PVC pipe to the bottom of the ramp along the outside of the

climbing ramp. Estimated attraction flow volumes were 49 and 30 L/min (0.03 and 0.02 cfs) for the east and west ramps, respectively.

The spray bars also directed water into the collection facility and played a role in guiding elvers into the collection tank and keeping the collected elvers alive. At the top of the ramp, flow down the cable tray directed the elvers into a mesh bag housed in a flow-through, covered 10-gal trash receptacle ([Figure 3-10](#)). Each entire ramp unit was supported by scaffolding, providing a sturdy base immovable by fluctuating spillway water levels. Station personnel constructed each ramp at a requested ascent angle of no more than 40 to 45°.

Once each elver ramp was operational, water flow was initiated down the ramp for approximately 48 h per the RSP. Any eels caught were collected in the secured mesh bag. The initial collections occurred for a single 48-h period each week. After a short time, however, the ramps and attraction flows were set to fish continuously, and elver collections occurred each Monday, Wednesday, and Friday throughout the study period.

Yellow eels were collected with locally-made eel pots with 12-mm square mesh ([Figure 3-11](#)) fished adjacent to each elver ramp. Previous yellow eel collections in the tailrace using identical pots typically failed to catch yellow eels greater than 175 mm and smaller than 300 mm (Minkinnen and Park 2009). As a result, commercial pots with 6-mm mesh were also deployed after several weeks in an attempt to collect yellow eels within this smaller size range.

Two pots at each end of the spillway were baited with American shad and fished for a 48-h period every other week ([Figure 3-12](#)). As the study progressed, the lack of success catching eels in the 6-mm mesh pots prompted modifications to the eel pots to enhance catch. Eel pots were painted black and wrapped with black landscape cloth to more closely resemble the 12-mm pots and increase capture effectiveness ([Figure 3-13](#)).

Once captured, eels were sedated with MS-222, measured and counted. All yellow eels were scanned for any PIT tags previously inserted by USFWS (Minkinnen and Park 2011; [Appendix A](#)). A fin clip was implemented for yellow eels to distinguish location of capture and to identify any future recaptures. A subsample of elvers and yellow eels caught was individually frozen for ageing by otolith analysis. Both elvers and yellow eels not used for the otolith analysis were released back into the Susquehanna River at Shure's Landing boat ramp below Conowingo Dam.

Water temperature (°F) was determined at the base of each scaffolding system (east and west elver ramps) by ONSET WaterTemp Pro2 recording devices. These devices measured water temperature on an hourly basis throughout the entire study. These data were retrieved monthly to ensure that this equipment was recording data properly. Additional physical data collected were daily rainfall measured at Conowingo Dam and percent lunar fraction at Havre de Grace, MD (www.usno.navy.mil/USNO/astronomical-applications/data-services/lunar-ecl-us). Lunar fraction equates to the percent of the moon's disk illuminated.

To determine age composition of the representative subsamples of elvers and yellow eels, otoliths were removed, embedded in clear epoxy, and dried for 12 h. Utilizing a double bladed slow speed saw, a 0.2-mm thick transverse section was cut through the nucleus perpendicular to the sulcus. Adhesive was applied to the cut otolith and then placed on a glass slide. The sample was polished using a series of fine grade lapping film and was periodically inspected to insure no damage to the polished otolith. After completion of polishing, Toluidine Blue was applied to the sample for staining in order to assist readers counting the annular rings. All otolith samples were read by two readers. If a consensus on the age analysis between the two readers was achieved, the age estimate was final. If the readers were not in agreement on an age estimate, the slide was reanalyzed by both readers. If no consensus was reached after reanalysis, the otolith was rejected.

The age reported herein is the freshwater age, that is, the numbers of annuli outside the transition mark. The transition mark denotes the end of larval growth in salt water.

4.0 RESULTS

Elvers and yellow eels were sampled between June 14 and September 30, 2010. Heavy rains from remnants of a tropical depression from the Gulf of Mexico forced the study to an early conclusion. All equipment possible was removed and attraction flows stopped on 30 September when a significant spill at Conowingo Dam was forecast. Although the study was to continue to at least mid-October, the overall length of the collection period was as described in the RSP (early June through September-October).

A total of 258 elvers and yellow eels were collected on the spillway side of Conowingo Dam. Of these, 166 were elvers collected from both elver ramps. The east ramp collected 158 elvers; the west ramp collected 8 elvers ([Table 4-1](#)). Elver lengths ranged from 92 to 154 mm TL; the overall elver length distribution is shown by 10-mm groups in [Figure 4-1](#). The eel pots yielded 91 yellow eels and one elver. The east eel pots collected only one yellow eel, while the west eel pots collected 90 yellow eels. Although classified as a yellow eel, one individual was intermediate in appearance between a yellow and silver (maturing) eel. The length range of yellow eels collected in pots ranged from 301 to 640 mm TL and is shown by 25-mm groups in [Figure 4-2](#). The single elver captured in a pot occurred on the west side but was mutilated (headless); its total length shown in [Figure 4-2](#) was estimated. Of the 92 eels harvested in pots, seven were fin-clipped yellow eel recaptures, all marked and collected by pots at the west side of the spillway. No PIT-tagged yellow eels were detected in the spillway.

Hourly water temperatures at both elver ramp sites were recorded between 14 June and 30 September. Daily water temperature fluctuations of 3-4°F were common at each ramp. The water temperature at the east elver ramp ranged from 73.8° F on June 14 to 86.5° F on July 25. The water temperature at the west elver ramp ranged from 74.2° F on September 27 to 87.5° F on July 19 ([Figure 4-3](#)). Water temperature at the west spillway elver ramp was consistently warmer than that at the east spillway ramp. A comparison of water temperatures to elver catch at the east ramp revealed no apparent relationship.

The study period encompassed three new moon periods and four full moon periods. Percent lunar fraction plotted against the number of elvers collected at the east ramp suggested a potential relationship only in early September ([Figure 4-4](#)). However, the low number of harvested elvers makes this assessment difficult.

Daily rainfall at Conowingo Dam plotted against the number of elvers collected at the east ramp suggested a potential relationship between rainfall events and elver movements ([Figure 4-5](#)). Two of the three primary elver collection periods appeared to be associated with rainfall events greater than 0.5-in in

July and August (no spillage). The September elver collection peak occurred without rainfall; however this catch period was associated with a new moon phase (low lunar illumination).

The age distribution of 65 eels by life stage is shown in [Table 4-2](#). Most elvers were ages I or II, although 15% had spent four years in fresh water. Most yellow eels were ages VII, VIII, or IX. Ages IV through VI are likely under-sampled by the gears utilized, since no eels between 155-300 mm were collected.

4.1 Brief Summary of Tailrace Eel Catches by USFWS in 2010

Eels were sampled in the tailrace by USFWS between 31 May and 2 August 2010. All collections occurred adjacent to the West Fish Lift as in previous years. Elver ramps collected 23,896 eels, mostly in June and July. Elver lengths ranged from 95-195 mm TL, comparable to previous years. Most measured 110-139 mm TL. Approximately 17,500 elvers from the tailrace were stocked in two Susquehanna River tributaries above Conowingo Dam during 2010.

Eel pots fished off the West Fish Lift captured 25 yellow and silver eels. Yellow/silver eel lengths ranged from 335-696 mm TL. At least 9 of the eels taken in pots were PIT-tagged in a previous year.

5.0 DISCUSSION

The low elver catch may have been affected by a delayed start to the study, elver ramp siting, insufficient attraction flow, or some combination of these factors. Due to Exelon safety concerns and subsequent logistical delays while equipment blockages at either spillway end were secured to ensure safe collection conditions on the spillway lip, the planned start of the spillway elver collections in late May was delayed several weeks after initiation of elver and yellow eel collections in the tailrace by USFWS (see Section 4.1 above). As shown above, our catch of 166 elvers in the spillway was small compared to nearly 24,000 elvers collected from the tailrace. Moreover, more than 63% (15,222) of the elvers from the tailrace were collected by June 14 when spillway elver collections began ([Table 2, Appendix A](#)).

Elver ramp siting could likely also factored into low spillway elver catches. Optimal entrance ramp siting can be critical; differences in siting of a few meters can result in improved catches (Solomon and Beach 2004a, cited in Solomon and Beach 2004b). The spillway ramps provided flowing water and were located at the most upstream point of the spillway (the lip), both important siting criteria. Once the spillway study was underway, the elver ramps could not be substantially relocated. By necessity due to the effects of fluctuating water levels on entrance ramp stability, the ramps were placed on scaffolding secured to spillway concrete which, once in place, were largely immovable. This limited any major alterations or ramp relocation. The west ramp was relocated a few feet further east very early in the study to take advantage of continuous spillway drainage without apparent effect.

Attraction flow volume might have been less than needed. Attraction flow for some elver devices may not be necessary if the entrance ramp is sited precisely (Solomon and Beach 2004b). Attraction flow volumes reported at other elver collection sites typically range from 300-1200 L/min (0.2-0.7 cfs), higher than provided at each spillway ramp in 2010 (Solomon and Beach 2004b). Since most elver passage occurs at night, at times when competing flows elsewhere in the spillway are largely limited to drain flows and lip overflows of variable but unknown volume, higher attraction flow volume may be necessary if optimal siting is not possible.

The lack of elvers collected by the west ramp (8) compared to the east ramp (158) was striking. The calm spillway water at the west ramp once the spillway pool drained following generation suggests that this should have enabled elvers, if available, to find the attraction flows provided. Given the low river flows in summer and early fall 2010, tailrace and spillway water levels were at minimum flow elevation most of the time. West ramp attraction flows were also augmented by an estimated equivalent amount of spillway drainage as noted above. Although elvers were scarce in the west side of the spillway, 99% of all yellow eels were taken by pots fished in this area.

The east ramp was much more successful than the west ramp, collecting 95% of all elvers during the study. In contrast, however, the east side eel pots accounted for only one yellow eel. A higher abundance of elvers suggests that the east side of the spillway may provide more attractive habitat for elvers, or that attraction flows were more easily detected. Our expectation of higher elver catch at the east end of the spillway was based on a pilot effort by USFWS in 2008 that yielded 824 elvers from a shore-based device (Minkinnen and Park 2008).

The absence of eels from 155 mm to 300 mm in eel pots is generally similar to previous years' collections in pots set near the West Fish Lift by USFWS ([see Appendix A](#)). Attempts to collect this size range of smaller yellow eels with smaller-mesh pots (6-mm mesh) failed, although pots of either mesh size were fished side-by-side. Enkamat substrate is reportedly size-selective for eels less than 260 mm (Solomon and Beach 2004b), but neither Enkamat nor two sizes of pots deployed was successful catching yellow eels in the 155-300 mm size range.

6.0 REFERENCES

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TABLE 4-1: DAILY COLLECTION OF YELLOW EELS AND ELVERS FROM EAST AND WEST SPILLWAY AREAS.

Dates	East Ramp	East Eel Pots	West Ramp	West Eel Pots	Total	Rainfall*	% Lunar
61610	7	1	0	20	28	0.35	6
62310	10	0	0	13	23	0	76
63010	0	0	0	5	5	0	95
70810	1	0	0	0	1	0	30
71210	0	0	0	0	0	0	6
71410	7	0	0	7	14	0	1
71610	2	0	1	0	3	0.34	12
71910	3	0	2	0	5	0.7	30
72110	5	0	0	0	5	0	63
72310	2	0	0	0	2	0.81	82
72610	7	0	0	0	7	0	95
72810	1	0	0	5	6	0	100
73010	2	0	0	0	2	0	94
80210	1	0	0	0	1	0	82
80410	2	0	0	0	2	0	55
80610	0	0	0	0	0	0	35
80910	1	0	0	0	1	0.11	24
81110	3	0	0	11	14	0	16
81310	11	0	0	11	22	0	4
81610	8	0	0	0	8	1.12	18
81810	10	0	0	0	10	0.21	69
82010	4	0	0	0	4	0	80
82310	11	0	1	0	12	0	97
82510	6	0	0	3	9	0.21	100
82710	6	0	0	0	6	0	100
83010	1	0	2	0	3	0	94
90110	3	0	0	0	3	0	75
90310	19	0	0	0	19	0	55
90710	11	0	0	0	11	0	34
90910	2	0	0	13	15	0	2
91310	2	0	2	0	4	0	0
91510	1	0	0	0	1	0.27	29
91710	0	0	0	0	0	0	50
92010	0	0	0	0	0	0.18	69
92210	1	0	0	3	4	0	93
92410	0	0	0	0	0	0	99
92710	7	0	0	0	7	0	98
92910	1	0	0	0	1	0.55	83
Totals	158	1	8	91	258		

* Previous 24 h

TABLE 4-2: AGES OF 65 AMERICAN EELS IN THE CONOWINGO DAM SPILLWAY BY SIZE GROUP.

Elver Size Range (mm)								Elver Totals		
75-99		100-124		125-149		150-175				
Age	No.	Age	No.	Age	No.	Age	No.	Age	No.	Percent
0	1	-	-	-	-	-	-	0	1	3.0
I	7	I	4	I	1	I	-	I	12	36.4
-	-	II	9	II	-	II	-	II	9	27.3
-	-	-	-	III	6	III	-	III	6	18.2
-	-	-	-	IV	4	IV	1	IV	5	15.2
									33	

Yellow Eel Size Range (mm)								Yellow Eel Totals		
275-349		350-449		450-549		550-649				
Age	No.	Age	No.	Age	No.	Age	No.	Age	No.	Percent
V	2	-	-	-	-	-	-	V	2	6.3
-	-	VI	3	-	-	VI	1	VI	4	12.5
-	-	VII	5	VII	1	VII	-	VII	6	18.8
-	-	VIII	2	VIII	5	VIII	1	VIII	8	25.0
-	-	-	-	IX	6	IX	1	IX	7	21.9
-	-	-	-	X	2	X	2	X	4	12.5
-	-	-	-	-	-	XI	-	XI	-	0.0
-	-	-	-	-	-	XII	1	XII	1	3.1
									32	

FIGURE 3-1: LOCATION OF ELVER RAMPS AND EEL POTS FISHED IN THE SPILLWAY POOL BELOW CONOWINGO DAM.



FIGURE 3-2: WEST SIDE ELVER RAMP AT MINIMUM FLOW



FIGURE 3-3: VIEW OF WEST RAMP DURING FULL GENERATION.



FIGURE 3-4: EAST SIDE ELVER RAMP AT MINIMUM FLOW.



FIGURE 3-5: EAST SIDE ELVER RAMP DURING FULL GENERATION.



FIGURE 3-6: EAST SIDE ELVER RAMP COLLECTION TANK.



FIGURE 3-7: WEST SIDE ELVER RAMP COLLECTION TANK.



FIGURE 3-8: SPRAY BAR SYSTEM.



FIGURE 3-9: CABLE TRAY WITH SUBSTRATE AND ATTRACTION FLOW CHANNEL.



FIGURE 3-10: MESH BAG HOUSED IN PERFORATED TRASH CAN.



FIGURE 3-11: 12-MM SQUARE MESH EEL POT.



FIGURE 3-12: HARVESTING EEL POTS AFTER 48H.



FIGURE 3-13: 6 MM SQUARE MESH EEL POT.



FIGURE 4-1: LENGTH FREQUENCY OF ELVERS CAPTURED IN CONOWINGO DAM SPILLWAY.

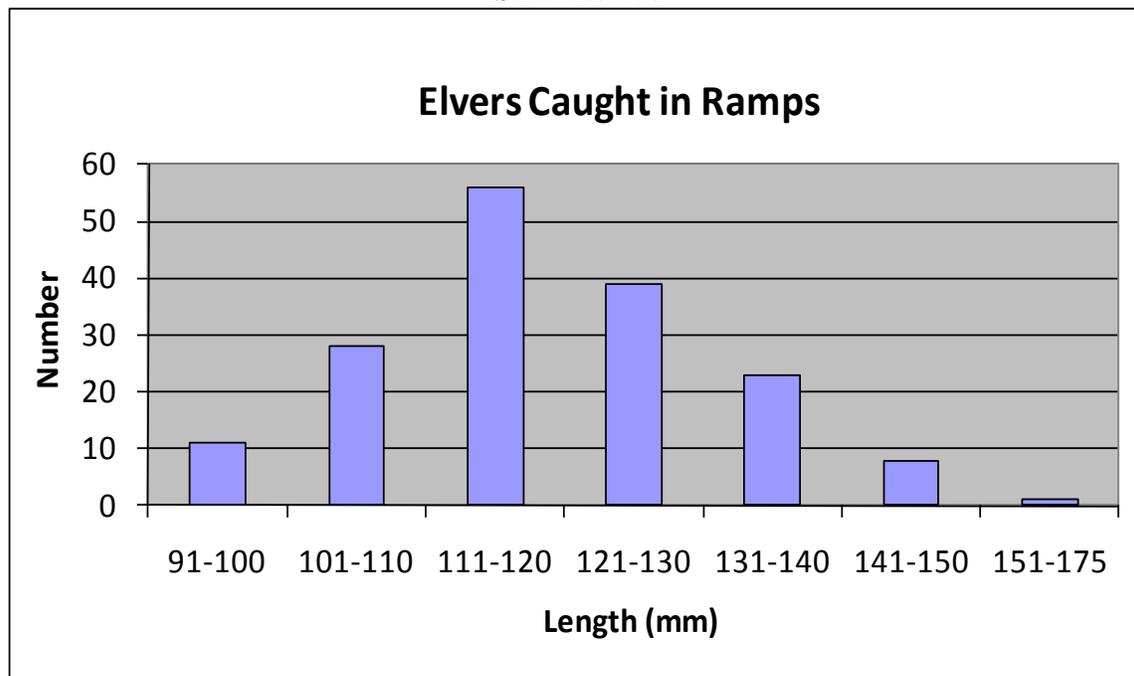


FIGURE 4-2: LENGTH FREQUENCY OF EELS CAUGHT IN EEL POTS, CONOWINGO DAM SPILLWAY.

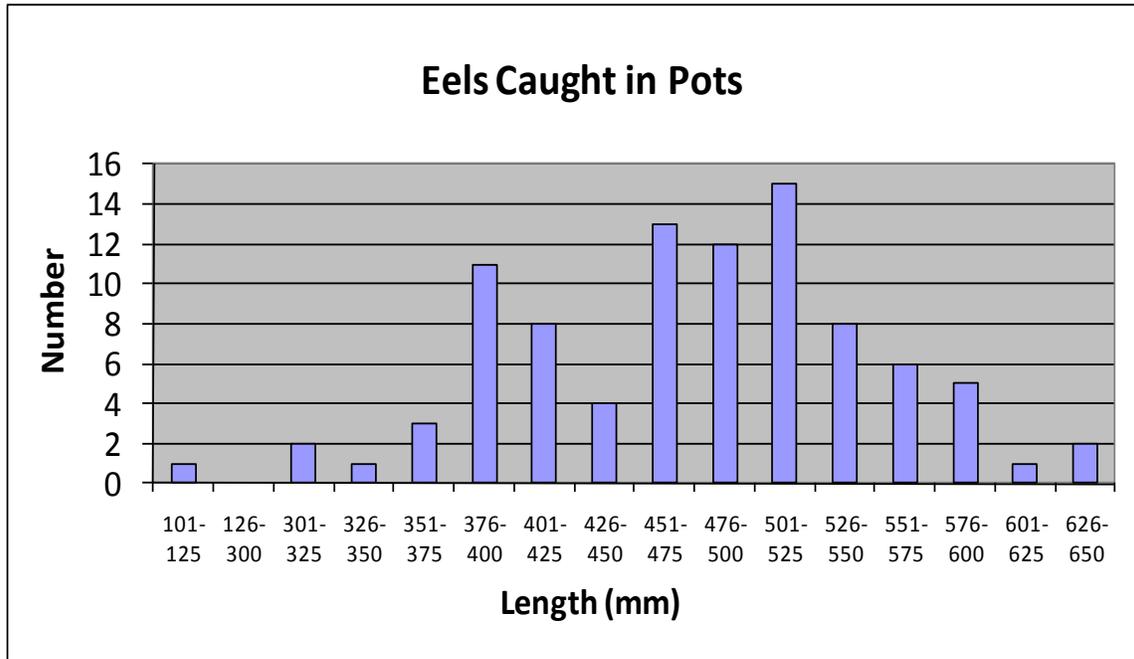


FIGURE 4-3: WATER TEMPERATURES AT EAST AND WEST ELVER RAMPS DURING 2010.

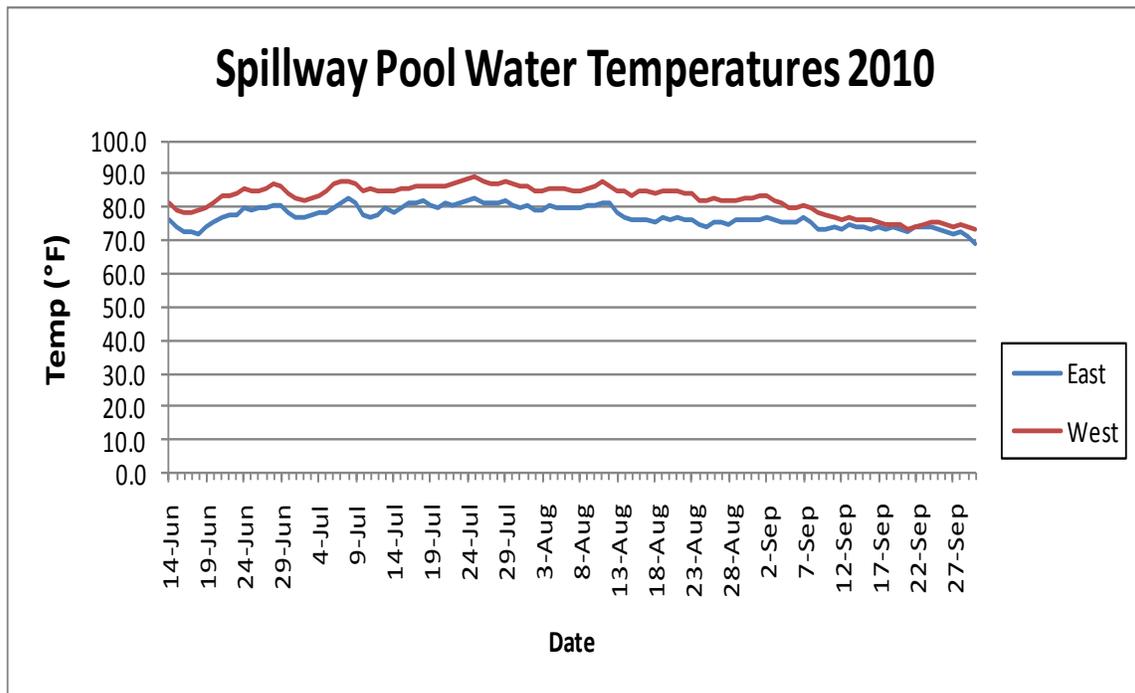


FIGURE 4-4: NUMBER OF ELVERS COLLECTED AT EAST RAMP IN RELATION TO LUNAR CYCLES.

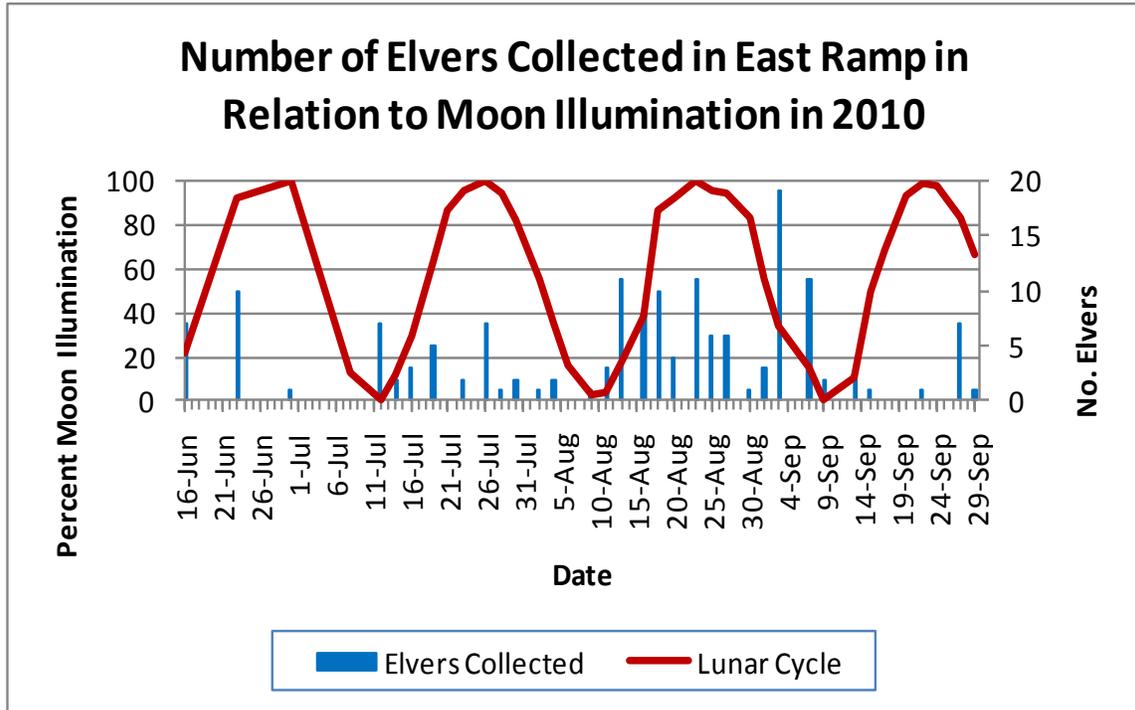
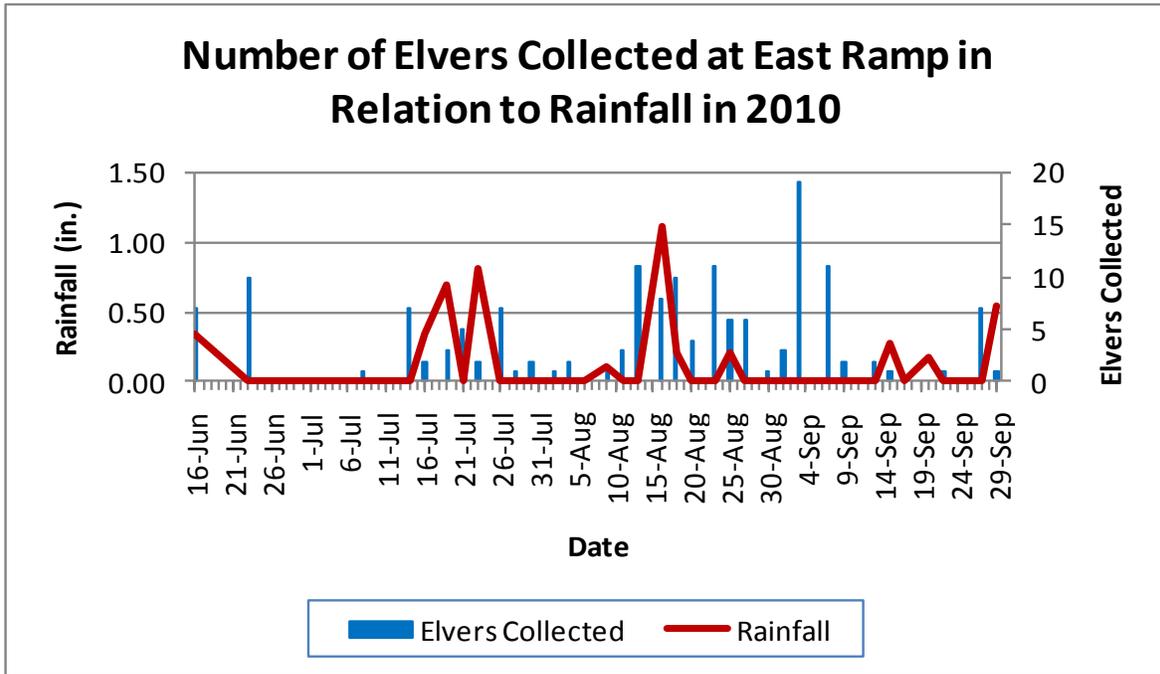


FIGURE 4-5: NUMBER OF ELVERS COLLECTED AT EAST RAMP IN RELATION TO RAINFALL AT CONOWINGO DAM.



**APPENDIX A: USFWS 2010 EEL COLLECTION REPORT, CONOWINGO DAM
TRAILACE**

American Eel sampling at Conowingo Dam 2010

Steve Minkkinen, Ian Park, Maryland Fishery Resources Office, 1/15/2011

Background

Eels are a catadromous species that ascend freshwater environments as juveniles then reside in riverine habitats until reaching maturity at which time they migrate to the Sargasso Sea where they spawn once and die. Larval eels are transported by ocean currents to rivers along the eastern seaboard of the continent. Unlike anadromous shad and herring, they have no particular homing instinct. Historically, American eels were abundant in East Coast streams, comprising more than 25 percent of the total fish biomass in many locations. However, Atlantic coast commercial landings have been declining since the 1970's.

The Atlantic States Marine Fishery Commission Fishery Management Plan for American Eel lists access to freshwater habitat as a priority for protecting the population. Although the Chesapeake Bay and tributaries support a large portion of the coastal eel population, eels have been essentially extirpated from the largest Chesapeake tributary, the Susquehanna River. The Susquehanna River basin comprises 43% of the Chesapeake Bay watershed. Construction of Conowingo Dam in 1928 effectively closed the river to upstream migration of elvers at river mile ten (Figure 1).

Mainstem Susquehanna fish passage facilities (lifts and ladder) were designed and sized to pass adult shad and herring and are not effective (due to attraction flow velocities and operating schedules) in passing juvenile eels (elvers) upriver. Specialized passages designed to accommodate elvers are needed to allow them access to the watershed above dams.

Survey methods and Equipment Placement

To determine the best method to reintroduce eels into the Susquehanna River above Conowingo Dam, we have collected baseline information on eel abundance, migration timing, catch efficiency, and attraction parameters at the base of the Conowingo Dam since the spring of 2005. Information from the study will assist in determining the potential for reintroducing eels into the Susquehanna watershed above Conowingo Dam.

The 2010 American eel sampling below Conowingo took place on the west side of the dam adjacent to the West Fish Lift. This sampling served as an attempt to further survey the population of juvenile eels (elvers) at the base of Conowingo Dam. In 2007, elvers were observed climbing up the rip rap where water was spilling over from pumps operated to supply water for the West fish lift operations. In 2008 we used this excess water as attraction flow for our elver trap, constructed from industrial cable tray with landscape fabric attached to the bottom (Figure 2). Elvers that found this attraction flow would crawl up the rip rap to the trap and then climb into the trap (control trap). In 2009 and 2010 we made an attempt to attract elvers directly from the Susquehanna River at the base of the riprap as well (experimental trap Figure

3). In 2010 we continued to use both the control and the experimental traps to sample for elvers. The top of the cable trays emptied into a fine mesh collection bag placed in collection tanks (Figure 4). Aerated water was supplied to the collection and holding tanks using a 1/8 HP Sweetwater™ Blower.

Elvers were sedated, measured for total length (TL), and individually counted. Large numbers of eels were counted volumetrically. The collection of substantial numbers of eels allowed for the experimental stocking of elvers into Buffalo Creek and Conowingo Creek. All of the elvers stocked were marked with a 6 hour immersion in buffered oxytetracycline (OTC) at a concentration of 550 ppm prior to release. A subsample of elvers captured was also sent to the Lamar Fish Health Center (Lamar, PA) for disease testing before any stocking occurred.

As in previous years, eel pots with a 6 mm square mesh were set around the base of the West Fish Lift to catch larger eels. In 2010 the goal was to tag new eels and recapture yellow eels that had been tagged with Passive Integrated Transponder (PIT) tags. Yellow eels captured in eel pots were sedated with a concentrated solution of MS-222 (450g/L), measured, fin clipped, and had a PIT tag inserted in the dorsal musculature and released.

In 2010, you-of-year (glass eels) were collected by Maryland Department of Natural Resources (Maryland DNR) in Turville Creek, MD. These eels were then transported to the United State Geological Survey lab in Wellsboro, Pennsylvania. The glass eels were held in the lab until June, and then released in Buffalo and Pine Creek (Table 2).

Results

Eels were sampled between 31 May and 2 August 2010 and elvers were collected throughout the sampling timeframe (table 1). A total of 24,000 elvers were collected during 2010 (table1). Maryland DNR conducts an American eel young of year (glass eel) survey to characterize trends in American eel recruitment over time (ASMFC 2000). Sampling takes place at Turville Creek, MD using a modified Irish elver ramp. We compared estimated recruitment of glass eels from Turville Creek to captures of elvers below Conowingo dam one year later. Based on three years of data it appears that the glass eel recruitment index at Turville Creek does predict elver abundance the following year at Conowingo Dam (Figure 5).

In 2010, a majority of the elvers were collected in June and July which was similar to 2008. During 2009 the run was later and more protracted with the majority of elvers being collected in the end of July through August. In 2008 and 2010, we saw multiple waves of elvers throughout our sampling efforts; where as in 2009 there did not appear to be spikes in collections, but more of a steady level of migration through the sampling period (Figure 6).

Juvenile eel lengths ranged from 95 to 195 mm TL (Figure 7), comparable to the results from previous years sampling. In 2010 seventy-five percent of elvers measured were between 110 and 139 mm, and from 2005-2009 seventy percent of elvers measured were between 110 and 139 mm.

Yellow and silver eel collections in eel pots have taken place from 2007 - 2010. In 2010, we caught a total of 25 yellow and silver eels, with 11 new captures, 9 recaptures, and 5 we were not able to scan due to equipment malfunctions. This was significantly less than in previous years. The fewest numbers of yellow and silver eels previously caught was in 2008, when we had 32 new captures, and our greatest number of new captures was in 2009 with 68 (Table 3). The addition of the 11 new captures brings the total number of PIT-tagged yellow eels in the study to 161 (Table 3). We have had 27 single or multiple recaptures of PIT tagged eels. We are tracking annual growth rates of yellow eels using these recaptures. Yellow eels collected in eel pots ranged from 335 to 696 mm TL.

A total of four stockings from elvers captured at Conowingo Dam were conducted, with an estimated total of 17,500 elvers being stocked in Buffalo and Conowingo Creek (Table 2).

To evaluate stocking success at Buffalo and Conowingo Creek, we conducted electrofishing surveys using 3 backpack shockers in September 2010. Methods used by the Maryland Biological Stream Survey (2007) were used to quantify the catch per unit effort (CPUE) and the biomass of eels. Two sites, bracketing the eel release sites, in each creek were surveyed (Table 1). At each site, 75 meters of stream were blocked off using ¼" mesh block net. In order to quantify the fauna in the stream, two passes with the electrofishing units were conducted and all species of fish collected were enumerated. Captured eels were measured to assess growth and a subsample of the eels collected was brought back to confirm previous marking of otoliths by OTC. In September of 2010, 81 elvers were recaptured in Buffalo Creek during electrofishing surveys. Of the eels captured, 70 were found at the Strawbridge Rd. bridge site where over 20,000 elvers and glass eels were stocked in June. The other 11 were found at the foot bridge on Rte. 1003 where 4,500 glass eels were stocked. The lengths of the recaptured eels suggest that a large majority were stocked as elvers from below Conowingo Dam (Figure 1). Two of the recaptured eels measured less than 100 mm in length suggesting that they may have been stocked glass eels since most elvers exceeded that size at stocking. The average TL of stocked elvers from Conowingo was 124 mm while the average TL of recaptured eels was 143 mm (Figure 8). The 81 recaptured eels had a total weight of 830 g which results in an average of 10.2 g per eel. Only 1 eel was recaptured in Pine Creek during electrofishing surveys. The captured eel was an older yellow eel (approximately 500 mm in length) likely released in June 2010 by the USGS. Although the eel lacked an external tag, there was a scar in the location at which tags were placed. In addition to eels, 1,447 individuals of 26 fish species were collected in Buffalo Creek and 1,060 individuals of 20 fish species were collected in Pine Creek during electrofishing surveys. (Minkinen et al. 2011)

Discussion

Throughout the project we have compared elver captures to several environmental factors. We have not been able to determine what environmental factors control the timing of the elver migration below Conowingo Dam. Typically elvers reach the dam between the first week of May through the end of June and peak captures usually occur in June and July.

Interruptions in power supply to our pumps have reduced elver catch on several occasions. We have been working on several sampling design changes in an attempt to ensure that we would

have an uninterrupted supply of water throughout the sample period. We have also increased the size of our collection and holding tanks in an effort to increase survival and decrease stress while holding the elvers for stocking. These measures have improved our ability to capture and hold larger numbers of elvers for stocking above the dam.

We expected to have a greater number of silver and yellow eel captures and recaptures in 2010, but due to constant trap failures, the effort was not equal to the effort in years past. In 2011 we will attempt to collect more silver and yellow eels to continue to collect recapture information on PIT tagged eels.

In 2011 we will attempt to collect 60,000 elvers and we propose to release the first 15,000 elvers in Pine Creek. The remaining elvers will be evenly stocked into Conowingo Creek in Maryland and Buffalo and Pine Creek in Pennsylvania. Elvers will be marked with OTC before being released. The Maryland Biological Stream Survey plans on conducting surveys in Conowingo Creek to evaluate the stocking effort. The Maryland Fishery Resources Office will survey elvers released in the Pennsylvania tributaries using methods identical to those used in 2010.

Figure 1. Map of the Maryland Biological Stream Survey (MBSS) sampling sites of tributaries to the Susquehanna River in Maryland. The numbers in boxes indicates eel counts at each sampling site. Note the difference in densities of eels in tributaries below Conowingo Dam compared to above the Dam.

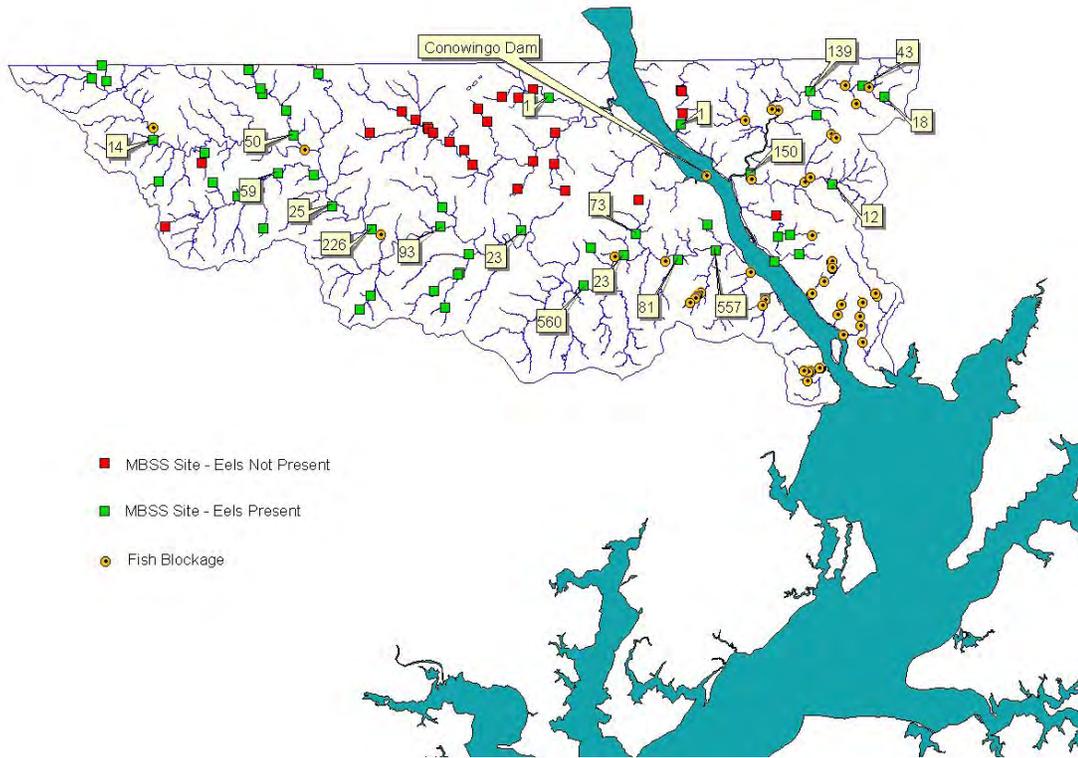


Figure 2. Eel trap constructed of industrial cable tray and landscape fabric.



Figure 3. Cable tray on the West Shore below Conowingo Dam, tray on the left is the experimental, and the tray on the right is the control location from 2008.



Figure 4. The cable tray emptying into a collection bag in a holding tank.



Figure 5. Yearly catch rates of glass eels from Turville Creek and elvers from Conowingo Dam

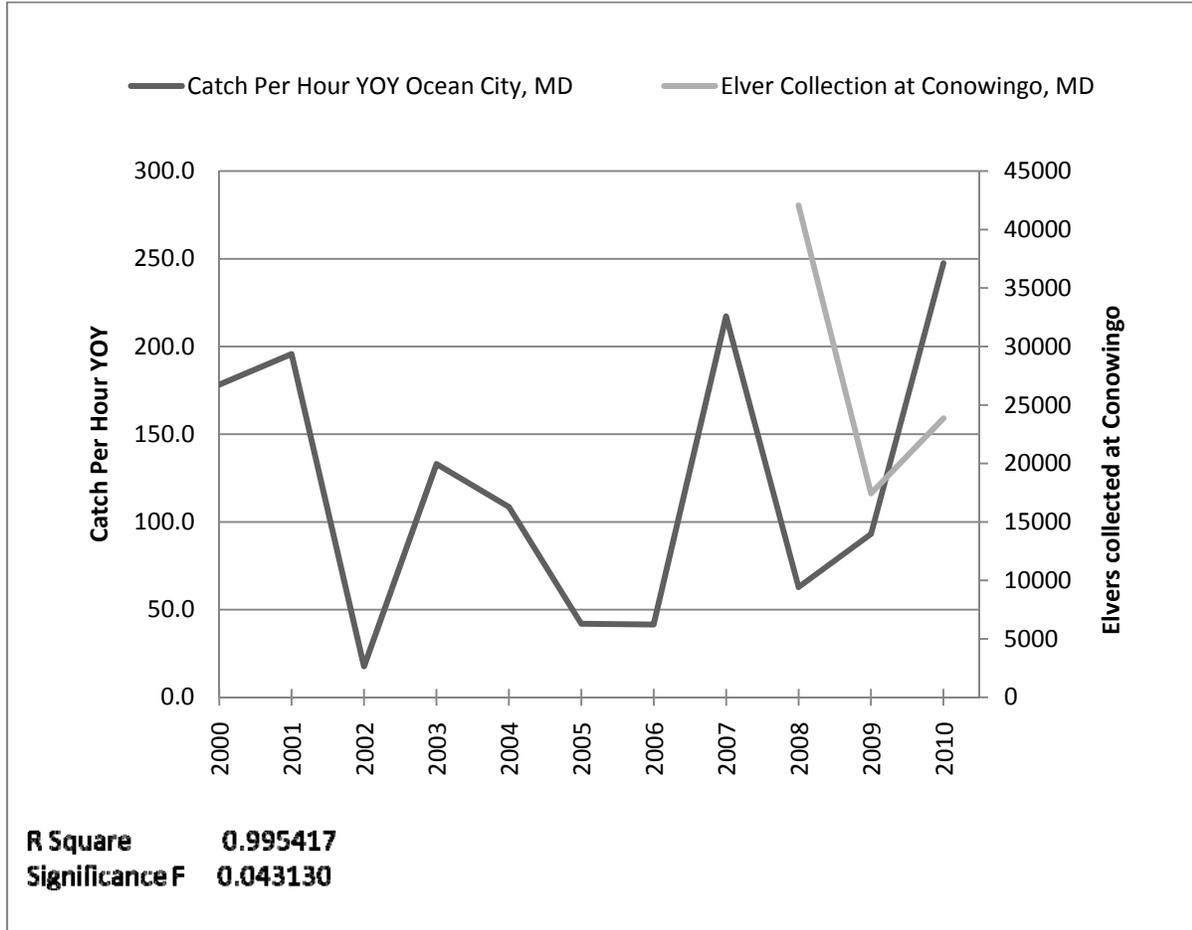


Figure 6 Elver capture in relation to date for 2008, 2009, and 2010

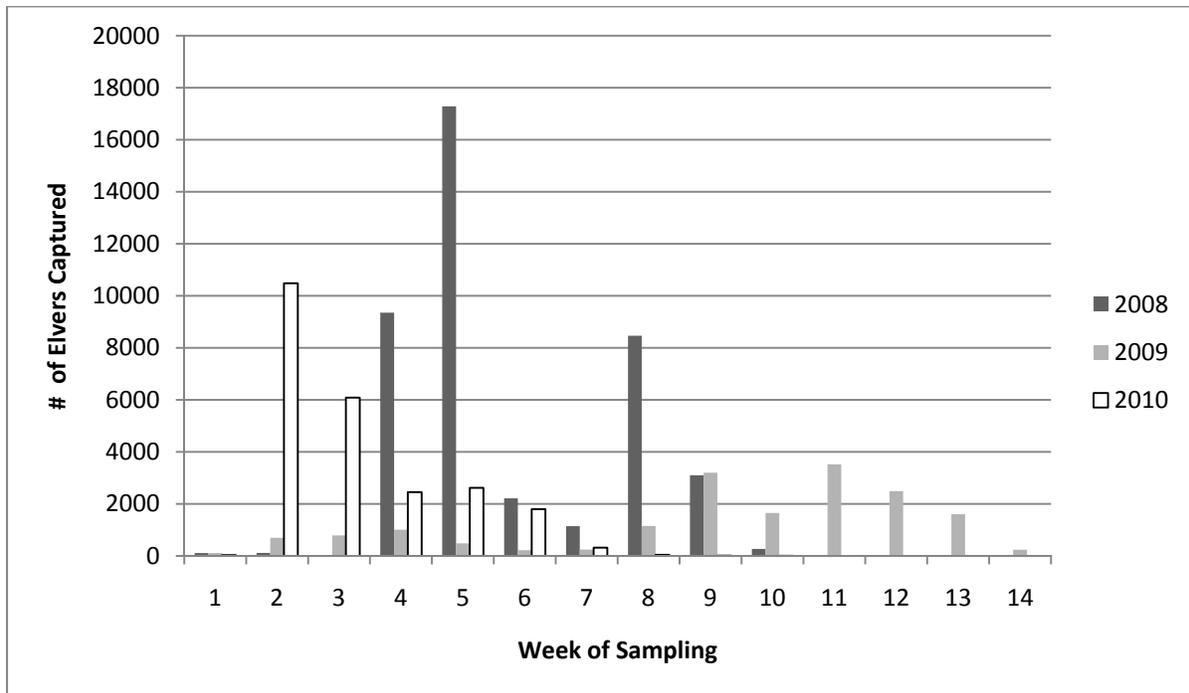


Figure 7 Length frequency of elvers captured below Conowingo Dam 2005-2010.

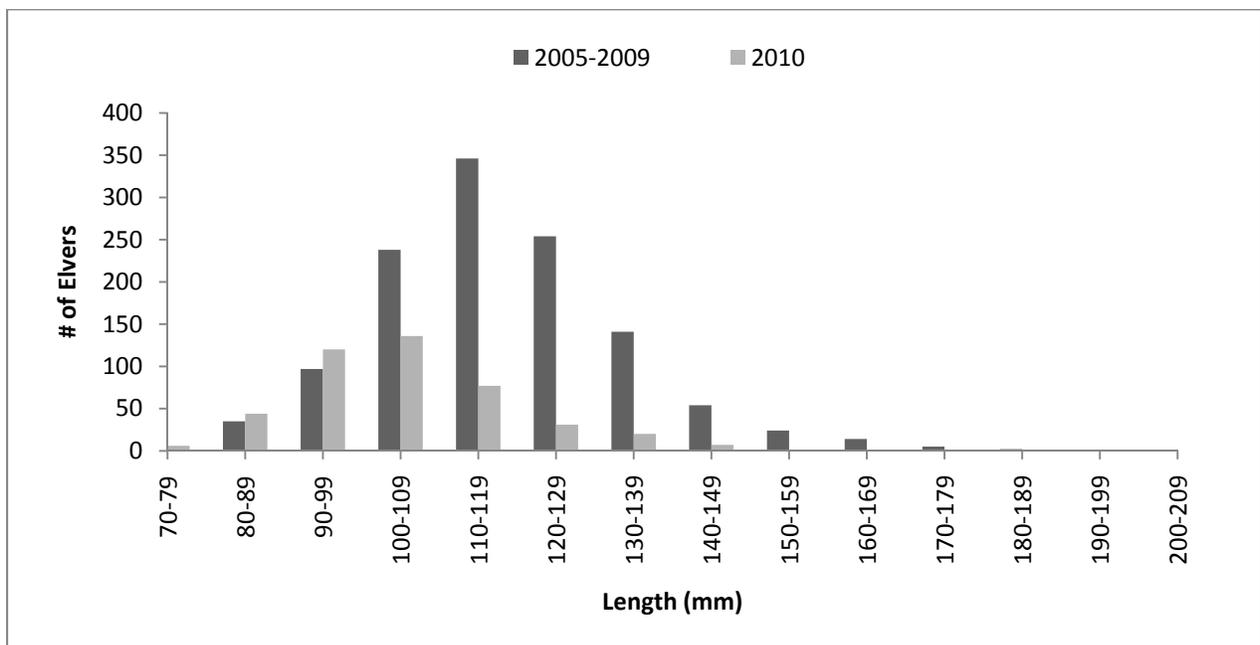


Figure 8 Length frequency of elvers recaptured in Buffalo Creek

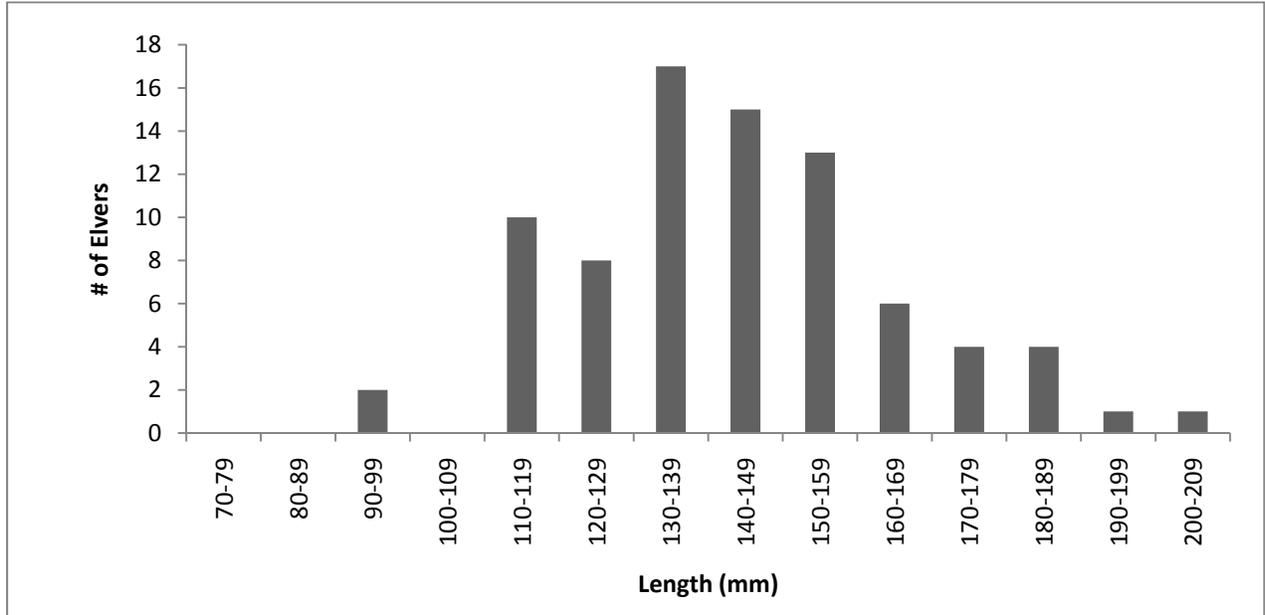


Table 1. Date, Location, and number of elvers collected and stocked in 2010

Date	# Stocked	Creek	Latitude	Longitude	Origin
6/9/2010	3000	Pine	41.74368	-77.43394	Turville Creek
6/9/2010	3000	Pine	41.73671	-77.43036	Turville Creek
6/9/2010	3000	Pine	41.72098	-77.41300	Turville Creek
6/10/2010	8084	Buffalo	40.98560	-76.93237	Conowingo Dam
6/10/2010	4500	Buffalo	40.98560	-76.93237	Turville Creek
6/10/2010	4500	Buffalo	40.98105	-76.95134	Turville Creek
6/21/2010	7790	Buffalo	40.98560	-76.93237	Conowingo Dam
6/30/2010	1311	Conowingo	39.7308	-76.17841	Conowingo Dam
8/2/2010	340	Conowingo	39.7308	-76.17841	Conowingo Dam

Table 2. Number of eels caught at the base of Conowingo Dam by eel traps on the West side of the dam during 2010.

Date	Control Total #	Experimental Total #
5/31/2010	7	8
6/2/2010	24	12
6/4/2010	305	0
6/7/2010	3504	0
6/9/2010	3334	0
6/10/2010	3344	0
6/11/2010	1012	0
6/14/2010	3672	0
6/16/2010	1400	0
6/18/2010	448	0
6/21/2010	1900	0
6/23/2010	106	0
6/25/2010	315	0
6/28/2010	765	0
6/30/2010	539	17
7/2/2010	999	3
7/5/2010	935	0
7/6/2010	105	0
7/9/2010	759	0
7/12/2010	47	0
7/14/2010	245	0
7/16/2010	27	0
7/19/2010	27	0
7/21/2010	3	0
7/23/2010	16	0
7/26/2010	14	0
8/2/2010	4	0

Table 3. Number of Passive Integrated Transponder Tags (PIT) applied to yellow eels by year.

2007 Tags Applied	2008 Tags Applied	2009 Tags Applied	2010 Tags Applied	Total
51	32	68	11	162

Table 4. Growth of yellow eels caught and recaptured in pots at the base of Conowingo dam by year.

ID	<i>Average Length (mm)</i>				<i>Average Annual Growth Increase (mm)</i>
	2007	2008	2009	2010	
257C63E092	594	617	*	*	23
257C6534CA	733	770	*	*	37
257C6526C0	463	474	*	*	11
257C65EB48	404	510	521	*	58.5
257C655F24	426	445	*	*	19
257C65F2F2	338	390	505	*	83.5
257C63E581	551	589	*	*	38
257C65F8B0	475	511	*	*	36
257C65E87B	405	471	510	*	55
257C65FBAB	377	405	440	*	31.5
257C652B3A	466	490	*	*	24
257C63C580	391	520	*	557	55.3
257C660193	386	428	*	*	21
257C63CE9A	458	*	565	*	53.5
257C63CF54	484	*	624	*	70
257C652735	457	*	590	*	66.5
257C6534A4	386	*	478	*	46
257C66192F	447	*	580	*	66.5
257C63D36E	*	419	433	*	14
257C652BF4	*	364	383	395	15.5
257C65342C	*	393	516	*	123
257C65B1E0	*	479	543	*	64
257C660279	*	497	575	*	78
257C65E54F	*	454	*	550	48
1C2D05239A	*	*	612	626	14
1C2D0529B9	*	*	495	578	83
257C63D39B	*	*	432	462	30

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